

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

FISCAL YEAR ENDED AUGUST 31, 2018

CITY OF
LINCOLN
NEBRASKA

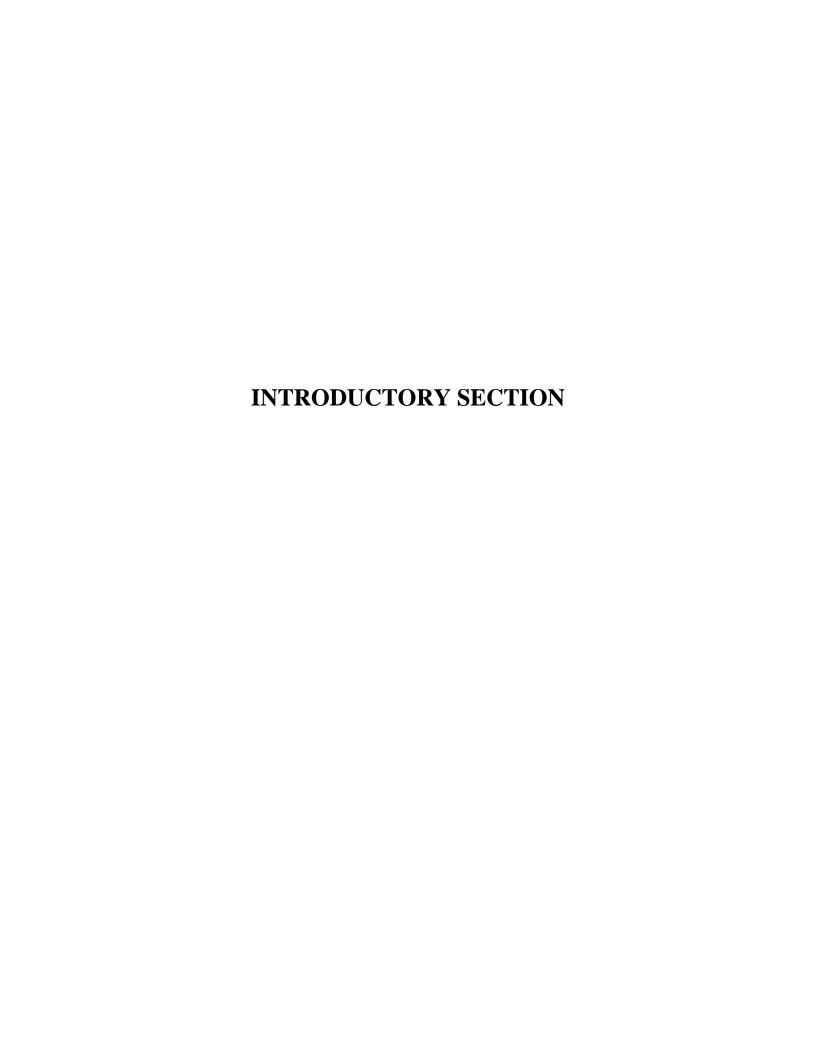
## COMPREHENSIVE ANNUAL FINANCIAL REPORT

## OF THE CITY OF LINCOLN, NEBRASKA

FOR THE FISCAL YEAR ENDED AUGUST 31, 2018

Prepared by:

The Accounting Division of the Finance Department

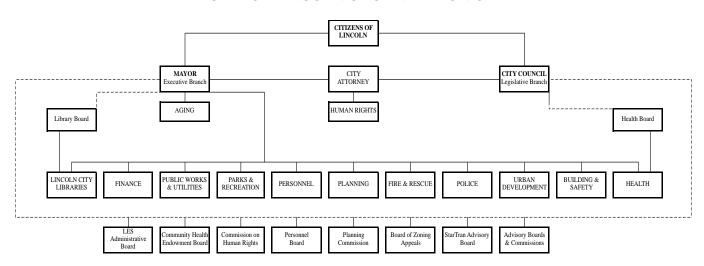


#### OFFICIALS OF THE CITY OF LINCOLN

Chris Beutler Bernie Shobe Cyndi Lamm Leirion Gaylor Baird Jon Camp Roy Christensen Carl Eskridge Jane Raybould		 		••••••		Chair, City Council Vice Chair, City Council Council Member Council Member Council Member
Jane Raybould		 •••••		• • • • • • •	• • • • • • • • •	Council Member
Brandon Kauffman		 •••••		• • • • • • •	• • • • • • • • •	Finance Director
David Cary		 		• • • • • • • • • • • • • • • • • • • •		Planning Director
Lynn Johnson		 			Parl	s and Recreation Director
Kevin Wailes		 	L	incol	n Elec	etric System Administrator
David Landis						
Pat Leach		 				Library Director
Miki Esposito		 			. Publi	c Works/Utilities Director
Chad Blahak		 			Bu	ilding and Safety Director
Shavonna Lausterer		 				Health Director
Douglas McDaniel		 				Personnel Director
Jeffery Kirkpatrick		 				City Attorney
Tom Casady		 				Public Safety Director
Jeff Bliemeister		 				Chief of Police
Michael Despain	•••••	 		•••••	•••••	Fire Chief

\* \* \* \* \* \*

#### CITY OF LINCOLN ORGANIZATION CHART



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MAYOR CHRIS BEUTLER
555 South 10th Street - Suite 301 Lincoln, NE 68508
402.441.7511 fax: 402.441.7120 lincoln.ne.gov

February 15, 2019

Dear Citizens and Public Officials:

It is my pleasure to submit the City of Lincoln's Comprehensive Annual Financial Report for the fiscal year ended August 31, 2018.

Ensuring both fiscal and operational accountability in our use of public resources is a priority for my Administration, and this report is essential to that effort. This report provides a complete and accurate picture of the City's financial status and fulfills our continuing disclosure responsibilities in accordance with governmental reporting standards.

Our ability to manage the City's fiscal affairs and provide a full disclosure of the City's fiscal condition is exhibited by the unmodified audit opinion that follows. I am proud to report that the 2017 report submitted to the Government Finance Officers Association was recognized with the prestigious Certificate of Achievement for Excellence in Financial Reporting for the 35th consecutive year. This recognition is a credit to the City and a compliment to our dedicated Finance Department.

I would like to thank the Finance Department employees for their commitment in dealing with these complex accounting issues and to all City departments for their cooperation in the preparation of this document.

Sincerely,

Chris Beutler Mayor of Lincoln



### FINANCE DEPARTMENT 555 S. 10th St Suite 103 Lincoln, NE 68508 402-441-7411 fax: 402-441-8325 lincoln.ne.gov

February 15, 2019

To the Honorable Mayor, Members of the City Council, and Citizens of the City of Lincoln:

Both the City Charter and State law require an annual audit of the City's funds and accounts be made by a recognized independent and qualified accountant covering all financial transactions, affairs, and financial condition of the City, with the audit report published within six months after the close of the fiscal year. Pursuant to this requirement, the Comprehensive Annual Financial Report (CAFR) of the City of Lincoln, Nebraska for the fiscal year ended August 31, 2018, is hereby submitted.

Responsibility for both the accuracy of the data found in this report, and the completeness and fairness of the presentation, including all disclosures, rests with management. In developing and evaluating the City's accounting system, consideration is given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding the safeguarding of assets against loss, theft, or misuse, and to ensure the reliability of financial records for preparing financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP) and maintaining accountability for assets. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

As a recipient of federal, state and local financial assistance, the City is also responsible for ensuring that an adequate internal control structure is in place to ensure and document compliance with applicable laws and regulations related to these programs. The federal government, under Title 2 U.S. Code of Federal Regulations Part 200, requires local governments that expend \$750,000 or more in federal funds in any fiscal year to have a financial and compliance audit performed. As part of the City's Single Audit, tests were made of the City's internal control structure over compliance and its compliance with applicable laws and regulations, including those related to major federal financial assistance programs. The Single Audit for the year ended August 31, 2018, disclosed no material internal control weaknesses. The independent auditor's reports are included in the Single Audit section found at the end of the CAFR.

To the best of management's knowledge and belief, the enclosed data are accurate in all material respects and reported in a manner designed to present fairly the financial position and financial activities of the City. All disclosures necessary to enable the reader to gain an understanding of the government's financial activities as specified by all currently effective statements of the Governmental Accounting Standards Board have been included.

A firm of licensed certified public accountants has audited the City's financial statements. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City are free of material misstatement. The audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering unmodified opinions that the City's financial statements for the fiscal year ended August 31, 2018, are fairly presented in conformity with GAAP.

Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of management's discussion and analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City's MD&A can be found in the Financial Section immediately following the report of the independent auditors.

#### **Profile of the City**

The City of Lincoln, capital city of Nebraska, was originally incorporated on April 7, 1869. Lincoln is located in the southeastern corner of the state, is midway between Chicago and Denver, and is currently one of the fastest growing metro areas in the Midwest. It occupies a land area of approximately 98 square miles, serves a population of approximately 285,000, and in its growth and development has annexed five other municipalities so that the City includes most of the urban area of Lancaster County. It enjoys a unique position in Nebraska as the center of the state's governmental and educational activities.

The City operates under a Home Rule Charter and has a Mayor-Council form of government with an elected full-time chief executive, the Mayor, and an elected legislative body, the Council, composed of seven members. Three Council members are elected at large and four by district on a nonpartisan basis for a term of four years. All legislative powers of the City are exclusively vested in the Council, as well as the power to adopt the budget, set the tax levy, and equalize taxes and assessments. The Mayor is responsible for the proper conduct of the affairs of the City, with the administration of City government performed under the direction of the Mayor through administrative departments.

The City of Lincoln provides a full range of services, including public safety (police and fire); the construction and maintenance of highways, streets, and other infrastructure; health; planning and zoning; golf courses, parks and recreation; urban development; mass transportation; ambulance transport; electric, water, and wastewater utilities; solid waste management; entertainment center; parking facilities; and general administrative services.

The City Council exercises budgetary and/or rate setting authority over the City Library and Lincoln Electric System (LES), neither of which are legally separate from the City and are thus included as part of the primary government. The Lincoln Water System, Lincoln Wastewater System, Emergency Medical Services, Solid Waste Management, Parking Facilities and Lots, Golf Courses, Pinnacle Bank Arena, Broadband Enterprise, and Community Health Endowment are all part of administrative departments under the direction of the Mayor and are included as part of the primary government. The City is considered to be financially accountable for the West Haymarket Joint Public Agency, and has included the Agency as part of the primary government as a blended component unit. Separately audited financial statements are available for LES, Lincoln Water System, Lincoln Wastewater System, Emergency Medical Services, Solid Waste Management, Parking System, Community Health Permanent Endowment Fund, and West Haymarket Joint Public Agency.

The biennial budget serves as the basis for the City of Lincoln's financial planning and control. Following public hearings and not later than five days prior to the beginning of the biennium, the budget is legally adopted by resolution of the City Council. Appropriation controls are required at the department level, however, as a matter of policy and practice, appropriations generally are controlled at the next level of organization (division) or by fund within a department. The Mayor has the authority to transfer balances within a department as well as lower appropriations in any fund where actual revenues are less than appropriated in order to avoid incurring a budget deficit for the year. Appropriation transfers between departments may only be authorized by resolution of the City Council. The Council may not make any appropriations in tax supported funds in addition to those authorized in the biennial budget, except in the event of an emergency threatening serious loss of life, health, or property in the community.

#### **Economic Condition and Outlook**

Population growth is one of the best indicators of a community's economic well-being. As such, the Lincoln metropolitan area's population growth during the past several years reflects a community that is economically viable and is strongly positioned to meet future challenges.

The Lincoln metropolitan area population base (Lancaster County) continues to demonstrate a pattern of sustained growth. According to the U. S. Census figures, Lancaster County's rate of growth between 2010 and 2017 has been 9.9% or approximately 1.35% per year. The 2017 population of Lancaster County has been estimated to be in excess of 314,000 persons.

While such a growth rate may be modest by some standards, this healthy pace of expansion places Lincoln as one of the fastest growing communities in this region. Recent projections envision Lincoln to continue to grow at a rate of over 1% per year. As importantly, the City of Lincoln continues to absorb about 90% of all growth in Lancaster County.

Lincoln's unemployment rate at August 31, 2018, was 2.6%, well below the national average of 3.9%, with employment strongest in the categories of government, educational & health services, and retail trade. Lincoln's current number of construction permits is up 10.5% when compared to levels 5 years ago.

To more aggressively pursue economic opportunities, the City, Lancaster County, and LES have partnered to hire an economic development coordinator to facilitate job creation in the private sector. In addition, the Mayor's Technology Council completed its technology audit, which led to a new strategic plan for economic development.

Net sales and use tax revenue increased \$1,485,105 or 2% from the previous fiscal year, of which \$13,020,583 comes from a voter approved .25% tax increase, effective October 1, 2015, to fund replacement of the City's emergency 911 radio system and the construction and/or relocation of four fire stations.

#### **Long-Term Planning and Major Initiatives**

#### **Urban Development**

The City anticipates approximately \$60 million of public expenditures funded through various urban development projects and programs over the next three years. These projects are varied in type and size and are located in the Downtown and Haymarket areas, the Antelope Valley project area, older commercial areas, and in low-to-moderate income neighborhoods throughout the City.

Public financing will be provided by a variety of sources, including Tax Increment Financing (TIF), Parking Revenues, CDBG and HOME federal grants, Advanced Land Acquisition funds, Special Assessments, and General Fund. Funding is often combined with developer, grant or other private sector funds.

The City's involvement will vary depending upon the project and could likely include property acquisition, relocation and demolition; housing rehabilitation and development; commercial development; and construction of public improvements including parking, sidewalks, infrastructure and streetscapes.

Ongoing and anticipated future projects include:

• The parking and occupancy studies performed by the Parking Services Division resulted in the selection of Block 65 as the best location for the proposed parking garage. Site acquisition required the purchase of an existing parking facility, the land beneath that structure, and two adjacent surface parking lots. Completion of the purchase of the site is scheduled for February 2019. Parking Services intends to operate the existing parking garage and surface lots until the first quarter of 2021. At that time the structure will be closed and demolition of the parking garage and subsequent site preparation will

commence. The construction of the new parking facility is expected to take 24 months. Anticipated occupancy of the new structure is June 1, 2023.

- Downtown Redevelopment Projects:
  - 1) West Haymarket, Block 4 project.
  - 2) West Haymarket, Block 5 project.
  - 3) Pershing Redevelopment project.
  - 4) South Haymarket streetscape.

- 5) 11th and P redevelopment project.
- 6) 9th and P redevelopment project.
- 7) Lied Place redevelopment project
- Antelope Valley Redevelopment Projects:
  - 1) Telegraph District redevelopment.
  - 2) Viet Hao Grocery redevelopment.
  - 3) Antelope Square housing.
  - 4) Hoppe Block redevelopment.
- University Place redevelopment:
  - 1) Former Green's Plumbing site.
- West O Street redevelopment (Lincoln Sports Complex project).
- N 27th Street Redevelopment Project, 28th & Vine Container Housing.
- Havelock Redevelopment Project, 6117 Havelock Avenue Façade.
- NW Corridor redevelopment (West Cornhusker Highway).
- Innovation Campus redevelopment.
- 56th and Arbor Road redevelopment.
- North Cotner redevelopment.
- VA Victory Park redevelopment.

#### Ongoing and anticipated Livable Neighborhood projects include:

- Housing rehabilitation programs for quality, affordable housing and home ownership:
  - 1) Continuation of First-time Homebuyer and Owner-Occupied Housing Rehabilitation Loan programs.
  - 2) Partner with other non-profit and for-profit housing organizations for affordable housing projects in low-to-moderate income neighborhoods.
  - 3) Continue RESCUE program for neglected/problem properties.
  - 4) Coordinate with other City Departments to implement neighborhood improvement projects in focused geographic areas. Projects may include, but are not limited to, infrastructure, parks, trails and housing improvements.

#### Ongoing and anticipated Administration projects include:

- Real estate major acquisition, negotiation and relocation projects:
  - 1) For effective transportation:
  - ✓ NW 48th and Vine.
  - ✓ Pine Lake Road, 61st to Hwy 2.
  - ✓ Rokeby Road, 40th to 56th and 70th to 84th Streets.
  - ✓ 14th and Cornhusker Hwy safety project.
  - ✓ 33rd and Cornhusker Hwy RTSD project.
  - ✓ 14th/Old Cheney/Warlick intersection.
  - ✓ South 84th, Hwy 2 to Rokeby Road.
  - ✓ East Beltway preliminary acquisitions.
  - ✓ South 40th Street Improvements.

- ✓ South Beltway preliminary acquisitions.
- ✓ 66th & Fremont safety project.
- ✓ West A Street, Folsom to SW 40th Street, 2 Phases: East/West.
- ✓ New LFR & LPD station acquisitions/surplus.
- ✓ StarTran site acquisition and bus shelter projects.
- ✓ Arterial/residential rehabs, executive order, traffic signals & bridge replacement.
- ✓ 56th & Yankee Hill Road Improvements.
- 2) For environmental quality:
- ✓ Park sites citywide, Stone Bridge bike trail and Prairie Corridor, Jensen Park, Salt Creek wetland acquisitions.
- ✓ Stevens Creek Phase V, Cardwell branch, Beal Slough Trunk Sewer and miscellaneous sanitary sewer upgrade projects.
- 3) Relocation activities:
- ✓ 14th/Old Cheney/Warlick intersection project.
- ✓ Downtown library site project.
- ✓ Downtown parking garage sites project.
- ✓ West A widening project.

- ✓ 98th Street water main, Holdrege to Alvo
- ✓ 56th & Morton, Dead Man's Run 46th & High/Hillside, 84th & Glynoak and conservation easements, wetlands acquisitions and storm water improvements.

#### West Haymarket Project

The West Haymarket Redevelopment Project is a multi-faceted endeavor to revitalize underutilized property that lies on the western edge of Lincoln's downtown and Haymarket district. On May 11, 2010, the citizens of Lincoln voted to approve the issuance of arena bonds, which signaled approval for the project to proceed. The project involved the relocation and elimination of existing railroad tracks and completion of other site preparation activities, the construction of a 15,223 seat civic arena, a community ice center, private retail and office space, a new Amtrak Station, residential units, surface and decked parking, public gathering areas, street and utility improvements, landscaping, trails and walkways, pedestrian bridges, and environmental enhancements. The public portion of the project cost to date is approximately \$365 million. The arena opened and became fully operational in September 2013.

The West Haymarket Joint Public Agency (WHJPA) is the governmental agency responsible for oversight of the project, for issuing bonds, collecting revenue, and making bond payments over the course of the Project. Participants in the agency are the City and the Board of Regents of the University of Nebraska.

Beginning January 1, 2011, an occupation tax was imposed on car rental, hotel, restaurant and bar charges within the City of Lincoln. This revenue has been pledged to repayment of any outstanding WHJPA bonds.

#### Wastewater System

The Lincoln Wastewater System is projecting a capital improvements program in the amount of approximately \$97,536,000 over the 5-year period of fiscal year 2018-19 through fiscal year 2022-23. Funding for these projects will come from impact fees, revenue bonds, and utility revenue fees. The majority of these dollars are needed for replacement and maintenance of existing infrastructure, new infrastructure to serve development in various basins throughout the City, and improvements to both the Theresa Street and Northeast treatment plants.

#### Water System

The Lincoln Water System is projecting a capital improvements program in the amount of approximately \$111,813,500 over the 5-year period of fiscal year 2018-19 through 2022-23. These projects will be financed through impact fees, revenue bonds, and utility revenues. The major projects contributing to these total dollars include the installation of transmission lines, replacement mains, replacement and new wells, and additional storage reservoirs.

#### Streets and Highways

The 2019-2023 Streets and Highways capital improvements program and Transportation improvement program identify average annual expenditures of \$43 million for the next five years. Funding for these projects includes \$137 million in City revenues, \$30 million in federal aid, and \$50 million in other funds.

#### Infrastructure Impact Fees

The City's growth in both population and employment have created demands for new residential and nonresidential development, which in turn creates the need for additional public facilities, including water and wastewater systems, arterial streets, and neighborhood parks and trails. The City's laws, taxes, fees, utility charges, and other forms of revenue generated from new development do not provide sufficient funds to finance these new facilities.

In response to these funding needs the City of Lincoln passed an ordinance to provide for the imposition of impact fees to ensure that facilities are available to serve new growth and that new development bears its proportionate share of the cost of improvements to the City's facilities. Impact fees for all types of new construction are set and adopted by the City Council.

#### Pension Costs

The City currently contributes \$2 for every \$1 contributed by employees in the civilian retirement plans. In an effort to control this significant budget item, the City and the civilian unions, as well as non-union employees, have agreed to change these plans to a \$1.29 to \$1 match for new employees hired after a union specific effective date. Newly hired Department Directors and Mayoral Aides will receive a \$1 to \$1 match. The City is unable to legally change the match for current employees. The City anticipates saving 20 to 25 percent in retirement costs for each employee hired under this new arrangement.

#### **Property Tax Collections**

As of August 31, 2018, current tax collections by the County Treasurer were 98.45% of the tax levy, an increase of .46% from last year. Allocations of property tax levy by purpose are as follows:

City Tax Levy by Purpose	<u>2017-2018</u>	<u>2016-2017</u>	<u>2015-2016</u>
General Fund	.1930	.1990	.1957
Library	.0413	.0444	.0421
Social Security	.0146	.0158	.0144
Police and Fire Pension	.0367	.0402	.0352
<b>Unemployment Compensation</b>	.0003	.0003	.0003
General Obligation Debt	<u>.0306</u>	. <u>0340</u>	.0319
Total	<u>.3165</u>	<u>.3337</u>	<u>.3196</u>

#### **Parking Facilities**

The City of Lincoln operates the following parking garages:

<u>Facility</u>	Number of Stalls	Date Opened	
Center Park	1,057	November, 1978	
Cornhusker Square	390	December, 1983	
University Square	432	April, 1990	
Que Place	810	October, 1994	
Carriage Park	701	February, 1995	
Market Place	385	August, 2000	
Haymarket	408	August, 2002	
Larson Building	647	July, 2012	
Lumberworks	530	January, 2014	

The City's parking garages have been built to promote downtown redevelopment efforts by working with the private sector in providing necessary parking to various businesses in the downtown area.

Revenue generated by the parking facilities and on-street parking meters, as well as undesignated street construction funds, are pledged for debt service of the 2011 Parking Revenue and Refunding Bonds and 2012 Parking Revenue and Refunding Bonds. Comparative data for the past two fiscal years are presented in the following table:

	<u>2017-2018</u>	<u>2016-2017</u>
Operating Revenues	\$12,511,615	12,583,732
Net Earnings Before Depreciation	7,539,604	7,769,062
Debt Service	2,483,115	2,483,115
Debt Service Coverage Ratio	3.04	3.13

#### **Solid Waste Management**

The City of Lincoln owns and operates a municipal solid waste landfill and a construction and demolition debris landfill that are subject to the U.S. Environmental Protection Agency rule *Solid Waste Disposal Facility Criteria*, which establishes closure and postclosure care requirements. As of August 31, 2018, the City estimates that it will incur costs approximating \$30 million to adhere to such requirements (see Note 18 of Notes to the Financial Statements).

#### Water and Wastewater System

The City's Wastewater Utility System showed an increase in operating revenues and an increase in operating income. Comparative data for the past two fiscal years is presented in the following table:

Wastewater System	<u>2017-2018</u>	2016-2017
Operating Revenues	\$31,409,050	29,599,243
Operating Income	7,730,640	6,287,353
Revenue Available For Debt Service	17,518,091	15,789,905
Debt Service	6,961,103	7,381,615
Debt Service Coverage Ratio	2.52	2.14

The City's Water Utility System showed an increase in operating revenues and an increase in operating income. Comparative data for the past two fiscal years is presented in the following table:

Water System	2017-2018	2016-2017
Operating Revenues	\$38,981,816	36,222,398
Operating Income	12,366,484	9,663,620
Revenue Available For Debt Service	23,704,752	20,601,467
Debt Service	6,394,487	6,430,159
Debt Service Coverage Ratio	3.71	3.20

#### Lincoln Electric System (LES)

The City owns and operates its own electric utility system that is managed by an administrative board. Actions of the board with regard to rates, budgets, and long-term financing are subject to final review and approval by the City Council. In accordance with Section 4.24.090 of the Lincoln Municipal Code, LES operates on a January 1 - December 31, fiscal year. Audited financial information as of and for LES' fiscal year ended December 31, 2017, is included in the City's August 31, 2018, financial statements.

#### **Certificate of Achievement**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Lincoln, Nebraska, for its comprehensive annual financial report for the fiscal year ended August 31, 2017. This was the thirty-fifth consecutive year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

#### Acknowledgments

The preparation of this report on a timely basis could not be accomplished without the efficient and dedicated services of the entire staff of the Finance Department. I would like to express my appreciation to all members of the department who assisted and contributed to its preparation. I would also like to thank the Mayor and members of the City Council for their interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted.

Brandon Kauffman

Finance Director





Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

#### City of Lincoln Nebraska

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

August 31, 2017

Christopher P. Morrill

Executive Director/CEO



#### FINANCIAL SECTION



#### **Independent Auditor's Report**

The Honorable Mayor and Members of the City Council City of Lincoln, Nebraska

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Lincoln, Nebraska (the City) as of and for the year ended August 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Lincoln Wastewater System and Lincoln Water System, which represent 36%, 59% and 18%, respectively, of the total assets, net position and revenues of the business-type activities. Those financial statements were audited by other auditors, whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for Lincoln Wastewater System and Lincoln Water System, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Lincoln, Nebraska as of August 31, 2018, and the respective changes in financial position and cash flows, where applicable, and the respective budgetary comparison information for the general fund and street construction fund thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.



#### Emphasis of Matter

As discussed in Note 1 to the financial statements, in 2018, the City adopted Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefit Plans Other Than Pensions. Our opinions are not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension and other postemployment benefit information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying supplementary information, consisting of combining and individual fund statements and schedules, and including the schedule of expenditures of federal awards required by Title 2 U.S. Code of Federal Regulations Part 200 Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and the other auditors. In our opinion, based on our audit, the procedures performed as described above, and the reports of the other auditors the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying information in the introductory and statistical sections listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we also have issued our report dated February 15, 2019, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control over financial reporting and compliance.

Lincoln, Nebraska February 15, 2019

BKD, LLP



#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The management of the City of Lincoln, Nebraska (the City) offers readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended August 31, 2018. Please consider this discussion in conjunction with the additional information provided in the Letter of Transmittal (beginning on page vii) and the transactions, events and conditions reflected in the City's financial statements (beginning on page 16). The financial information for 2017 shown in the condensed statements of net position and condensed statements of activities on pages 7-8 have not been updated for changes resulting from the implementation of GASB Statement No. 75 (see page 41 for information regarding the implementation of GASB Statement No. 75).

#### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at August 31, 2018, by \$2,109,391,077 (net position). Of this amount, \$258,172,463 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- The City's total net position increased by \$104,321,578. Of this amount, \$63,051,661, or 60%, was an increase in governmental activities and \$41,269,917, or 40%, related to business-type activities. Please refer to the fund descriptions preceding the various combining statements (beginning on page 87) for information regarding constraints imposed on the City in spending available funds.
- As of August 31, 2018, the City's governmental funds reported combined ending fund balances of \$340,191,685, an increase of \$10,199,758 in comparison with the prior year. Of this total fund balance, 14%, or \$45,985,302 is available for spending at the City's discretion (unassigned fund balance).
- As of August 31, 2018, unrestricted fund balance (the total of committed, assigned, and unassigned fund balance) for the general fund was \$62,451,782, or 44% of total general fund expenditures. Following the implementation of GASB Statement No. 54, reference must be made to pages 89-91of this report for an accurate comparison of the City's General funds based on the structure used for budgeting.
- The City's total bonded debt decreased by \$40,052,368 (4%) during the current fiscal year. Lincoln Water System issued \$13,235,000 in refunding bonds for an economic gain of approximately \$2,266,000. The City also issued \$4,345,000 in general obligation refunding bonds for an economic gain of approximately \$750,000.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

#### GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City's assets and deferred outflows of resources, and the City's liabilities and deferred inflows of resources, with the net difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the year ended August 31, 2018. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general administrative services, public safety, streets and highways, health, planning and zoning, parks and recreation, libraries, aging services, job programs, urban development, mass transportation, engineering, self-insurance, and fleet management. The business-type activities of the City include water, wastewater and electric utilities; ambulance transport; solid waste management; golf courses; entertainment center; broadband facilities; and parking.

The government-wide financial statements can be found on pages 16-17 of this report.

#### FUND FINANCIAL STATEMENTS

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains thirty-one individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General fund, the Street Construction fund, and the West Haymarket JPA fund, which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of the nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts a biennial appropriated budget for its general fund and most other governmental funds. A budgetary comparison statement has been provided for the General and Street Construction major funds to demonstrate compliance with this budget. The West Haymarket JPA major fund is not required to adopt an annual budget so a budgetary comparison has not been provided.

The basic governmental fund financial statements can be found on pages 18-23 of this report.

<u>Proprietary funds</u> – The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its parking facilities and lots; golf courses; entertainment center; solid waste management; ambulance services; broadband system, and wastewater, water, and electric systems. Internal service funds are used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its data processing, engineering, insurance, fleet management, municipal services center operations, telecommunications, and copy services. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water,

Wastewater and Electric Systems, all of which are considered to be major funds of the City. Data from the other enterprise funds are combined into a single, aggregated presentation. Internal service funds are also combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for these funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 24-29 of this report.

<u>Fiduciary funds</u> – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The fiduciary fund financial statements can be found on pages 30-31 of this report.

#### NOTES TO THE FINANCIAL STATEMENTS

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 33-82 of this report.

#### OTHER INFORMATION

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension benefits to its police and fire employees, and to provide other postemployment benefits. Required supplementary information can be found on pages 83-85 of this report.

The combining statements referred to earlier are presented immediately following the required supplementary information on pensions and OPEB. Combining and individual fund statements and schedules can be found beginning on page 87 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$2,109,391,077 at August 31, 2018.

#### City Of Lincoln Condensed Statements of Net Position August 31, 2018 and 2017

	Governmental		Busines	ss-type		
	Acti	vities	Activ	rities	Total	
	2018	2017 *	2018	2017	2018	2017
Current and Other Assets	\$ 441,956,426	428,006,186	337,420,808	339,015,651	779,377,234	767,021,837
Capital Assets	1,311,852,970	1,277,140,923	1,631,708,999	1,579,695,054	2,943,561,969	2,856,835,977
Total Assets	1,753,809,396	1,705,147,109	1,969,129,807	1,918,710,705	3,722,939,203	3,623,857,814
Deferred Outflows of Resources	5,614,207	7,863,870	17,145,308	19,341,875	22,759,515	27,205,745
Long-Term Liabilities Outstanding	568,719,411	581,849,334	840,088,872	841,060,908	1,408,808,283	1,422,910,242
Other Liabilities	40,059,179	37,327,350	169,206,946	161,066,864	209,266,125	198,394,214
Total Liabilities	608,778,590	619,176,684	1,009,295,818	1,002,127,772	1,618,074,408	1,621,304,456
Deferred Inflows of Resources	17,193,940	18,521,460	1,039,293	1,002,923	18,233,233	19,524,383
Net Position:						
Net Investment in Capital Assets	846,442,664	803,312,775	793,807,694	714,268,860	1,640,250,358	1,517,581,635
Restricted	182,122,089	170,845,285	28,846,167	27,308,837	210,968,256	198,154,122
Unrestricted	104,886,320	101,154,775	153,286,143	193,344,188	258,172,463	294,498,963
Total Net Position	\$ 1,133,451,073	1,075,312,835	975,940,004	934,921,885	2,109,391,077	2,010,234,720

<sup>\*</sup> The current and other assets and deferred inflows of resources line items for 2017 include the effects of the City's implementation of GASB Statement No. 81.

By far the largest portion of the City's net position (78%) reflects its investment in capital assets (e.g., land, buildings, improvements, utility plant, infrastructure, and machinery and equipment), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt

must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position (10%) represents resources that are subject to external restrictions on their use. The remaining balance of unrestricted net position (12%) may be used to meet the government's ongoing obligations to citizens and creditors.

At August 31, 2018, the City is able to report positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities.

#### City Of Lincoln Condensed Statements of Activities For the Years Ended August 31, 2018 and 2017

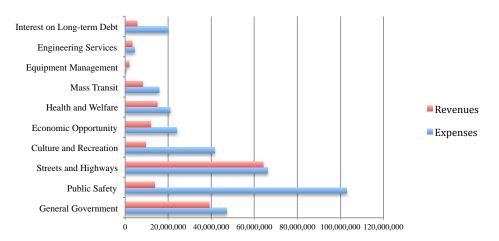
	Governmental Activities		Busines Activ		Total		
	2018	2017	2018	2017	2018	2017	
Revenues:							
Program Revenues:							
Charges for Services	\$ 71,393,774	72,029,839	438,920,430	428,577,587	510,314,204	500,607,426	
Operating Grants and Contributions	63,076,418	65,860,903	112,847		63,189,265	65,860,903	
Capital Grants and Contributions	37,901,112	23,824,607	18,800,761	11,416,105	56,701,873	35,240,712	
General Revenues:							
Property Tax	74,308,924	70,687,331	-	-	74,308,924	70,687,331	
Sales and Use Tax	89,978,538	88,493,433	-	-	89,978,538	88,493,433	
Occupation Tax	27,438,041	27,167,889	3,622,544	3,809,059	31,060,585	30,976,948	
Other Taxes	26,757,487	25,822,855			26,757,487	25,822,855	
Unrestricted Grants and Contributions	60,620	71,620	-	-	60,620	71,620	
Unrestricted Investment Earnings	3,022,679	2,308,284	2,197,770	2,339,375	5,220,449	4,647,659	
Other	919,184	489,198	192,670	233,578	1,111,854	722,776	
Total Revenues	394,856,777	376,755,959	463,847,022	446,375,704	858,703,799	823,131,663	
Expenses:							
General Government	47,260,387	52,387,910	_	_	47.260.387	52,387,910	
Public Safety	102,979,449	96,915,706	_	_	102,979,449	96,915,706	
Streets and Highways	66,223,821	49,055,496	_	_	66,223,821	49,055,496	
Culture and Recreation	41,524,548	41.071.450	_	_	41,524,548	41.071.450	
Economic Opportunity	24,018,579	21,384,298	_	_	24,018,579	21,384,298	
Health and Welfare	20,885,234	22,433,400	_	_	20.885.234	22,433,400	
Mass Transit	15,822,765	15,298,159	_	_	15,822,765	15,298,159	
Equipment Management	508,118	527.243			508.118	527,243	
Engineering Services	4,394,576	4.159.498			4.394.576	4.159.498	
Interest on Long-Term Debt	19,721,240	21,172,325	-		19,721,240	21,172,325	
Golf Courses	15,721,240	21,172,323	3,981,087	4,193,694	3,981,087	4,193,694	
Parking	-	-	10,302,430	9,874,516	10,302,430	9,874,516	
Entertainment Facilities	_	-	11,587,968	11,783,010	11,587,968	11,783,010	
Solid Waste Management	=	-	11,767,958	11,684,258	11,767,958	11,684,258	
Ambulance Transport	=	-	6,422,207	6,395,628	6,422,207	6,395,628	
Broadband Enterprise	-	-	948,029	819,075	948,029	819,075	
Wastewater	-	-	25,728,896	25,637,244	25,728,896	25,637,244	
Water	-	-	28,275,160	29,304,869	28,275,160		
Electric	=	-	312,132,000	303,928,000	312,132,000	29,304,869 303,928,000	
Total Expenses	343,338,717	324,405,485	411,145,735	403,620,294	754,484,452	728,025,779	
_							
Increase in Net Position Before Transfers	51,518,060	52,350,474	52,701,287	42,755,410	104,219,347	95,105,884	
Transfers	11,533,601	7,617,803	(11,431,370)	(7,522,157)	102,231	95,646	
Increase in Net Position	63,051,661	59,968,277	41,269,917	35,233,253	104,321,578	95,201,530	
Net Position - Beginning, Before Restatement	1,075,312,835	1,015,344,558	934,921,885	899,688,632	2,010,234,720	1,915,033,190	
Adjustment for Implementation of GASB 75	(4,913,423)	1.015.044.550	(251,798)		(5,165,221)	- 1.015.022.163	
Net Position - Beginning, After Restatement	1,070,399,412	1,015,344,558	934,670,087	899,688,632	2,005,069,499	1,915,033,190	
Net Position - Ending	\$ 1,133,451,073	1,075,312,835	975,940,004	934,921,885	2,109,391,077	2,010,234,720	

#### **GOVERNMENTAL ACTIVITIES**

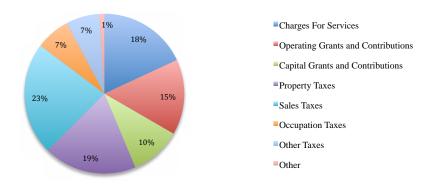
Governmental activities increased the City's net position by \$63,051,661, accounting for 60% of the total growth in the net position of the City of Lincoln. Key elements of this increase are as follows:

- Operating grants and contributions decreased by approximately \$2.8 million (4.2%) during 2018. This decrease can be attributed to a reduction of \$3.4 million in funds received by the City health programs.
- Capital grants and contributions increased by approximately \$14 million (59.1%) during 2018. This
  increase is primarily impacted by the \$15 million of developer contributions of infrastructure in various
  closed projects recorded in the current year.
- Property Tax receipts increased by approximately \$3.6 million (5.1%) in 2018 primarily due to a 8.7% increase in the overall tax base, but offset by a 5.1% reduction in the tax rate for the current year.
- Sales taxes increased by approximately \$1.5 million (1.7%) during 2018. This increase falls short of the 4% increase budgeted for the 2018 fiscal year.





#### **Revenues by Source - Governmental Activities**

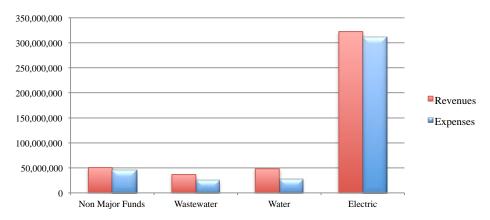


#### **BUSINESS-TYPE ACTIVITIES**

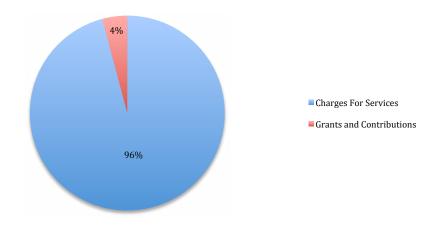
Business-type activities increased the City's net position by \$41,269,917, accounting for 40% of the total growth in the government's net position. Key elements of this increase are as follows:

- Lincoln Electric System operating revenue in 2017 was up 1.9% from 2016. Retail revenue was 2.4% higher primarily due to more customers receiving service. Wholesale revenue decreased 1.3% due to decreased sales in the Southwest Power Pool Integrated Marketplace (SPP IM). Other revenue was up 2.3% primarily due to the change in unbilled revenues. Operating expenses in 2017 were \$267,474,000, an increase of less than 1%. Other non-operating expenses increased due to a \$10,500,000 payment made for the termination of the Sheldon Generating Station agreement.
- Lincoln Wastewater System reported increased revenues primarily due to a 5% increase implemented November 2017 and applied solely to the service charge. Total operating expenses increased primarily due to increased plant, pumping and treatment cost, including depreciation and maintenance.
- Lincoln Water System reported increased revenues primarily due to a 5% increase implemented November 2017 and applied solely to the service charge. Lincoln Water System capital contributions increased due to a grant received from the State Water Sustainability fund providing partial funding for the construction of a new horizontal well. Non-operating expense decreased due to one-time costs in the prior year for abandonment of two water reservoirs.

Expenses and Program Revenues - Business-type Activities



Revenues by Source - Business-type Activities



#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **GOVERNMENTAL FUNDS**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary spending at the end of the fiscal year.

As of August 31, 2018, the City's governmental funds reported combined ending fund balances of \$340,191,685, an increase of \$10,199,758 in comparison with the prior year. Of this total amount, 14% constitutes unassigned fund balance, which is available for spending at the City's discretion. The remainder of fund balance is either nonspendable, restricted, committed, or assigned to indicate that it is not in spendable form (\$1,926,772), legally required to be maintained intact (\$37,160,000), restricted for particular purposes (\$152,252,985), committed for particular purposes (\$2,992,578), or assigned for particular purposes (\$99,874,048).

The General Fund is the chief operating fund of the City. At August 31, 2018, the unrestricted fund balance of the General Fund was \$62,451,782, while total fund balance reached \$69,840,641. As a measure of the General Fund's liquidity, it may be useful to compare both unrestricted fund balance and total fund balance to total fund expenditures. Unrestricted fund balance represents 44% of total general fund expenditures, while total fund balance represents 50% of that same amount.

The fund balance of the City's General Fund increased by \$2,185,413 during 2018. Actual property tax revenue exceeded 98% of the levy while the estimated tax revenue is based on 90% collections. The City appropriates General fund balance as a funding source for budget, with the allocation of balances spread over the two-year budget cycle.

The Street Construction Fund has a total fund balance of \$66,536,507, which is to be used in the construction and maintenance of streets and highways. The net decrease in fund balance during 2018 in the Street Construction Fund was \$2,985,197, with total revenues showing a 5% decrease and capital construction expenses showing a 17% increase. Included in current year expense is a \$16,400,000 contribution to the State of Nebraska South Beltway project.

The West Haymarket JPA Fund had a fund balance of \$37,126,987, which is to be used for funding improvements of the West Haymarket Redevelopment Project and debt service on the related debt. The current year change in fund balance is \$5,100,119. The fund balance is a result of the issuance of bonds in prior years, occupation tax and donation revenue, less the Agency's expenditures for construction, debt service and general operations.

#### PROPRIETARY FUNDS

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the Wastewater System, Water System, Electric System, and other enterprise funds amounted to \$24,547,873, \$34,992,440, \$96,211,000 and \$(2,465,170), respectively, at August 31, 2018 (December 31, 2017 for LES). Factors concerning the finances of these funds have already been addressed in the discussion of the City's business-type activities.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

Differences between the original budget and the final amended budget were relatively minor (decrease of \$21,589) and can be briefly summarized as follows:

#### Expenditure appropriations:

- \$304,590 in miscellaneous changes in general government activities.
- \$333 in increases allocated to public safety.
- \$(127,631) in decreases to streets & highways.
- \$(69,513) in decreases allocated to parks and recreation.
- \$(129,368) in decreases allocated for General Fund transfers to other City funds.

Variances between actual General Fund revenues and expenditures and the final amended budget include the following:

- \$5,399,585 positive variance in real estate and personal property tax. Actual property tax collections were 98.45% of the 2017 levy, while estimated tax revenue is based on 90% collections as provided by the City Charter.
- \$4,421,311 positive variance in miscellaneous general government expenditures. Significant savings were realized in several service line items that are reappropriated to cover future expenditures.
- \$3,651,922 positive variance in police expenditures. Salary related expenditure variances are the result of vacancies in positions during the year reducing actual costs compared to a fully staffed budget.

- \$1,654,097 positive variance in fire expenditures. This variance is the result of holding funds to be used in the subsequent year for retro salary payments related to settlement of the fire union labor agreement and delayed purchase of capital asset items.
- (\$1,007,195) negative variance in street lighting function expenditures. This variance is the result of street light additions in major street construction projects.
- \$1,272,626 positive variance in parks and recreation expenditures. The Parks Department is putting funds in place to address the emerald ash borer infestation. Expenditures in this program will increase now that the insect has been identified in the Lincoln area.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### CAPITAL ASSETS

The City's investment in capital assets for its governmental and business-type activities as of August 31, 2018, amounts to \$2,943,561,969 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, machinery and equipment, streets, bridges, storm sewers, electric plant, and water and sewer plant. The total increase in the City's investment in capital assets for 2018 was 3% (2.7% increase for governmental activities and 3.3% increase for business-type activities).

Major capital asset events during 2018 included the following:

- The City increased its investment in infrastructure, including streets, bridges, drainage and traffic systems, in excess of \$36 million.
- The City invested in its 911 emergency radio system at a cost of approximately \$2.8 million. It is anticipated that agencies will begin using the new system in the spring of 2019, along with the old system during transition, with final acceptance testing later in the year. Estimated total project cost of the system is \$12 million.
- The construction of 5 new fire stations began with current year expenses of \$7.9 million.
- StarTran, the City mass transit system, added 11 new handivans and 5 new buses at a cost of \$3.4 million.
- LES is a 12.76% share owner in the Laramie River Station. LES' share of capital improvements for the plant in 2017 was \$9,895,000.
- Construction is underway for the LES Operation Center (LOC). Capital expenditures in 2017 for this project totaled \$21,501,000. Phase one of the LOC, which includes a second LES operations center and fleet building, is expected to be completed in 2019. Phase two of construction, which will include an administrative building and control center is planned for completion in 2021.
- The Duct Installation Program (DIP), which started in 2012, is a 10-year project to install duct adjacent to distribution cable, allowing the cable to be replaced quickly when it reaches the end of its useful life. Capital expenditures in 2017 totaled \$4,139,000. The DIP project is expected to be completed in 2022 with an estimated project cost of \$30,301,000.
- Lincoln Wastewater System 2018 events included select main replacements of approximately \$2.2 million.
- Lincoln Water System events included approximately \$5.6 million of select main replacements.

#### City Of Lincoln Capital Assets (net of depreciation) August 31, 2018 and 2017

	Governmental		Busine	ss-type			
	Activ	vities	Activ	vities	To	Total	
	2018 2017		2018	2017	2018	2017	
Land	\$ 170,489,231	169,428,427	25,448,134	25,247,402	195,937,365	194,675,829	
Buildings	281,707,136	281,013,179	142,846,179	145,575,876	424,553,315	426,589,055	
Improvements Other Than Buildings	93,097,543	94,446,308	509,434,926	497,615,613	602,532,469	592,061,921	
Machinery and Equipment	42,496,297	39,775,590	21,902,823	20,625,172	64,399,120	60,400,762	
Utility Plant	-	-	787,222,000	797,890,000	787,222,000	797,890,000	
Infrastructure	637,274,730	629,277,539	-	-	637,274,730	629,277,539	
Construction-in-progress	86,788,033	63,199,880	144,854,937	92,740,991	231,642,970	155,940,871	
Total	\$ 1,311,852,970	1,277,140,923	1,631,708,999	1,579,695,054	2,943,561,969	2,856,835,977	

Additional information on the City's capital assets can be found in Note 7 of the notes to the financial statements on pages 52-54 of this report.

#### LONG-TERM DEBT

At August 31, 2018, the City of Lincoln had total bonded debt outstanding of \$1,097,603,373. Of this amount, \$419,953,373 comprises debt backed by the full faith and credit of the City. The remainder of the City's debt represents bonds secured solely by specified revenue sources (i.e., revenue bonds).

#### City Of Lincoln Outstanding Bonded Debt August 31, 2018 and 2017

	Governmental		Business-type			
	Activities		Activities		Total	
	2018	2017	2018	2017	2018	2017
General Obligation Bonds	\$ 419,953,373	431,935,741	-		419,953,373	431,935,741
Revenue Bonds	-	-	677,650,000	705,720,000	677,650,000	705,720,000
Total	\$ 419,953,373	431,935,741	677,650,000	705,720,000	1,097,603,373	1,137,655,741

The City's total bonded debt decreased by \$40,052,368 (4%) in the current fiscal year. Lincoln Water System issued \$13,235,000 in refunding bonds for an economic gain of approximately \$2,266,000. The City also issued \$4,345,000 in general obligation refunding bonds for an economic gain of approximately \$750,000.

The City maintains the following credit ratings:

	Moody's Investors <u>Service</u>	Standard & <u>Poor's</u>	Fitch Investors <u>Service</u>
General Obligation Bonds	Aaa	AAA	-
West Haymarket JPA Bonds	Aa1	AAA	
Water Revenue Bonds	Aa1	AA	-
Wastewater Revenue Bonds			
MBIA insured	Aaa	AAA	-
Underlying	Aa2	AA+	-
Parking Revenue Bonds	A1	A+	-
Solid Waste Management Revenue Bonds	Aa2	AA+	-
Lincoln Electric System			
Revenue Bonds	-	AA	AA
Commercial Paper	-	A-1+	F1+

Under the City's Home Rule Charter, there is no legal debt limit.

Additional information on the City's long-term debt can be found in Note 9 of the notes to the financial statements on pages 55-61 of this report.

#### ECONOMIC FACTORS AND FUTURE BUDGETS AND RATES

- In August 2018, the Lincoln City Council approved a 5% revenue increase for both fiscal years of the biennial budget for both the Water and Wastewater Systems. This will be attained through increases in the usage rates and service charges.
- The electric utility industry repeatedly has been faced with new and proposed environmental regulations. The increase in legislation has been a major issue facing LES and all electric utility providers. LES continues to work diligently with industry groups and government representatives to help shape legislation and to implement cost-effective means to comply with all regulations.
- Property tax revenue expected to fund the 2018-2019 budget increased \$3,285,315 from the prior year. Total valuation growth is 5.6%, with no change in the current tax rate.
- 2019 projected sales tax collections reflect a 4.0% increase over 2018 estimated collections. The budgeted local sales tax rate is 1.5%, which supports the General Fund. Projected sales tax collections could be impacted by legislative changes and unanticipated changes in economic activity. Each year, more online retailers have begun collecting sales tax, which will have a positive impact on revenues.

- Lincoln voters approved a .25% cent sales tax increase in 2015, for three years only, to provide funding for a new 911 radio system and 4 new fire stations. This tax ends in October 2018.
- Health insurance is projected to increase 3% in the first year and 10% in the second year of the 2018-2020 biennial budget. Dental insurance is projected to increase 4% each year.
- The City negotiates with six different bargaining units. Currently one union is still in negotiations for the 2018/2019 fiscal year, another contract will expire in August 2019, with the remaining four agreements in effect until August 2020.
- Staffing changes included in the 2018-2019 fiscal year budgets resulted in an increase for all funds of 31.76 full-time equivalents.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the City of Lincoln's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of Lincoln, Finance Department, 555 South 10th Street, Lincoln, NE 68508. This report and other financial information are also available online at www.lincoln.ne.gov/city/finance/.

#### **BASIC FINANCIAL STATEMENTS**

#### CITY OF LINCOLN, NEBRASKA STATEMENT OF NET POSITION AUGUST 31, 2018

		Governmental Activities	Business-Type Activities	Total
ASSETS				
Cash and Cash Equivalents	\$	20,969,860	26,526,452	47,496,312
Investments		319,824,817	154,772,485	474,597,302
Receivables, (Net of Allowance for Uncollectibles)		32,684,059	52,087,144	84,771,203
Internal Balances		(6,451,860)	6,451,860	-
Due from Other Governments		27,084,830	131,355	27,216,185
Inventories		2,324,347	14,956,926	17,281,273
Plant Operation Assets		-	17,901,000	17,901,000
Prepaid Items		1,110,137	2,696,125	3,806,262
Other Assets		7,250,236	4,763,363	12,013,599
Restricted Assets:			0.201.771	0.201.771
Cash and Cash Equivalents Investments		37,160,000	9,201,771 47,910,754	9,201,771 85,070,754
Receivables		37,100,000	21,573	21,573
Capital Assets:		-	21,373	21,373
Non-depreciable		257,277,264	170,303,071	427,580,335
Depreciable (Net)		1,054,575,706	1,461,405,928	2,515,981,634
Total Assets	_	1,753,809,396	1,969,129,807	3,722,939,203
DESERBED OF MET ON A OF BESOT ID OF S				
DEFERRED OUTFLOWS OF RESOURCES Deferred Loss on Refunding		661,605	16,702,327	17,363,932
Deferred Outflows for Pension		3,962,233	313,130	4,275,363
Deferred Outflows for OPEB		990,369	129,851	1,120,220
Total Deferred Outflows of Resources		5,614,207	17,145,308	22,759,515
LIABILITIES  A POST OF THE POS		20, 600, 221	27 021 220	47.710.650
Accounts Payable and Other Current Liabilities		20,698,321	27,021,329	47,719,650
Accrued Liabilities Due to Other Governments		5,173,406 713,771	31,018,895 253,174	36,192,301 966,945
Unearned Revenue		8,980,087	6,544,562	15,524,649
Notes Payable		-	95,500,000	95,500,000
Accrued Interest Payable		4,493,594	8,868,986	13,362,580
Noncurrent Liabilities:		., ,	2,222,222	,,
Payable within One Year		31,079,131	38,202,641	69,281,772
Payable in More Than One Year		537,640,280	801,886,231	1,339,526,511
Total Liabilities		608,778,590	1,009,295,818	1,618,074,408
DEFERRED INFLOWS OF RESOURCES				
Deferred Beneficial Interest Revenue		3,541,924	-	3,541,924
Deferred Gain on Refunding		844,645	-	844,645
Deferred Inflows for Pension		11,940,723	925,665	12,866,388
Deferred Inflows for OPEB		866,648	113,628	980,276
Total Deferred Inflows of Resources		17,193,940	1,039,293	18,233,233
NET POSITION				
Net Investment in Capital Assets		846,442,664	793,807,694	1,640,250,358
Restricted for:				
Debt Service		6,802,784	18,707,108	25,509,892
Capital Projects		74,275,391	9,204,059	83,479,450
Grantor Loan Programs		18,006,000	-	18,006,000
Other		15,241,427	935,000	16,176,427
Trust Donations:		2 200 245		2 200 245
Expendable		2,200,347	-	2,200,347
Nonexpendable		160,000	-	160,000
Health Care:		20 126 110		20 426 140
Expendable Nonexpendable		28,436,140 37,000,000	-	28,436,140 37,000,000
Unrestricted		104,886,320	153,286,143	258,172,463
	_			
Total Net Position	\$ <u> </u>	1,133,451,073	975,940,004	2,109,391,077

The notes to the financial statements are an integral part of this statement.

#### CITY OF LINCOLN, NEBRASKA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED AUGUST 31, 2018

Net (Expense) Revenue and Program Revenues Changes in Net Position Capital Operating Charges for Grants and Grants and Governmental Business-Type Expenses Services Contributions Contributions Activities Activities Total Functions/Programs Governmental Activities: General Government 36.481.336 852.933 (8.100.907) (8.100.907) (47.260.387)1.825.211 (102,979,449) 7.724.306 723,430 (89,170,120) (89,170,120) Public Safety 5,361,593 32,108,828 (1,980,661) 5.278,153 26,856,179 Streets and Highways (66,223,821)(1.980,661)Culture and Recreation (41.524.548) 4.549,413 1,645,966 3,294,608 (32,034,561) (32.034.561) Economic Opportunity (24,018,579)2,138,366 9,714,537 (12,165,676) (12,165,676) Health and Welfare (20,885,234)5,144,629 9,797,560 (5,943,045) (5,943,045) Mass Transit (15,822,765) 3,870,808 4,229,263 (7,722,694) (7,722,694) Equipment Management (508,118)1,831,208 1,323,090 1,323,090 (4,394,576) 3,254,154 4,367 (1,136,055) (1,136,055) Engineering Services Interest on Long-Term Debt (19,721,240) 1,121,401 3,646,109 916,946 (14,036,784) (14,036,784) (343,338,717) 71,393,774 63,076,418 37,901,112 (170,967,413) (170,967,413)Total Governmental Activities Business-Type Activities: Golf (3,981,087)3.855.051 1,685 (124,351)(124,351)Parking System (10,302,430)14,618,944 10,191 4,326,705 4,326,705 Municipal Arena (11,587,968) 11,406,354 (181,614)(181,614)Solid Waste Management (11,767,958) 9.213.646 111,162 (2,443,150) (2,443,150) Emergency Medical Services (6,422,207) 7,158,786 736,579 736,579 Broadband Enterprise (948,029) 879,852 3,263,533 3,195,356 3,195,356 (25,728,896) 31,323,851 5,282,107 10,877,062 10,877,062 Wastewater System Water System (28,275,160) 38,914,946 9,308,930 19,948,716 19,948,716 Electric System (312,132,000) 321,549,000 936,000 10,353,000 10,353,000 Total Business-Type Activities (411,145,735) 438,920,430 112,847 18,800,761 46,688,303 46,688,303 (754,484,452) Total 510,314,204 63,189,265 56,701,873 (170,967,413) 46,688,303 (124,279,110) General Revenues: Property Tax 74,308,924 74.308.924 Motor Vehicle Tax 5,956,910 5,956,910 Wheel Tax 18,647,301 18 647 301 Sales and Use Tax 89,978,538 89,978,538 Sundry and In Lieu Tax 2,153,276 2,153,276 Occupation Tax 27,438,041 3,622,544 31,060,585 Unrestricted Grants and Contributions 60,620 60,620 Unrestricted Investment Earnings 3,022,679 2,197,770 5,220,449 Miscellaneous General Revenues 919,184 192,670 1,111,854 Transfers 11,533,601 (11,431,370) 102,231 228,600,688 Total General Revenues and Transfers 234,019,074 (5,418,386) Change in Net Position 63,051,661 41,269,917 104,321,578 Net Position - Beginning of Year, Before Restatement 1,075,312,835 934,921,885 2,010,234,720 Adjustment for Implementation of GASB 75 (4,913,423) (251,798)(5,165,221) Net Position - Beginning of Year, After Restatement 1.070.399.412 934,670,087 2,005,069,499 1,133,451,073 975,940,004 2,109,391,077 Net Position - Ending

CITY OF LINCOLN, NEBRASKA BALANCE SHEET GOVERNMENTAL FUNDS AUGUST 31, 2018

		General Fund	Street Construction Fund	West Haymarket JPA Fund	Other Governmental Funds	Total
ASSETS						
Cash and Cash Equivalents	\$	4,582,538	2,370,203	1,412,571	10,286,743	18,652,055
Investments		52,030,234	52,805,280	39,675,524	159,931,871	304,442,909
Receivables, (Net of Allowance for Uncollectibles) Due from Other Funds		5,854,219 1,002,064	225,588 9,999,190	2,261,957 7,532	23,879,630 1,755,629	32,221,394 12,764,415
Due from Other Governments		14,183,075	5,175,337	7,332 762,179	6,890,239	27,010,830
Inventories		391,693	312,222	702,177	742,375	1,446,290
Beneficial Interest Asset		-		-	3,541,924	3,541,924
Assets Held for Resale		-	-	3,708,312	-	3,708,312
Prepaid Items		180,029	<u> </u>	300,453	<u> </u>	480,482
Total Assets		78,223,852	70,887,820	48,128,528	207,028,411	404,268,611
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES						
Liabilities: Accounts Payable		1 206 029	2 721 476	263,188	5 252 220	10 544 921
Contracts Payable		1,296,928	3,731,476 124,789	203,188	5,253,239 1,064,523	10,544,831 1,189,312
Accrued Liabilities		2,831,380	177,787	183,000	1,525,573	4,717,740
Due to Other Funds		1,978,668	179,763	316,203	17,573,561	20,048,195
Due to Other Governments		123,420	22,775	496,724	171,060	813,979
Due to Other Contractors		-	-	-	7,044,823	7,044,823
Unearned Revenue		1,405		8,726,181	228,947	8,956,533
Total Liabilities		6,231,801	4,236,590	9,985,296	32,861,726	53,315,413
Deferred Inflows of Resources:						
Unavailable Revenues		2,151,410	114,723	1,016,245	3,937,211	7,219,589
Beneficial Interest Revenue		-	-	-	3,541,924	3,541,924
Total Deferred Inflows of Resources		2,151,410	114,723	1,016,245	7,479,135	10,761,513
Fund Balances:						
Nonspendable		571,722	312,222	300,453	37,902,375	39,086,772
Restricted		6,817,137	39,929,601	2,919,454	102,586,793	152,252,985
Committed		-	-	-	2,992,578	2,992,578
Assigned		16,389,131	26,294,684	33,907,080	23,283,153	99,874,048
Unassigned		46,062,651			(77,349)	45,985,302
Total Fund Balances		69,840,641	66,536,507	37,126,987	166,687,550	340,191,685
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$	78,223,852	70,887,820	48,128,528	207,028,411	
Amounts reported for governmental activities in the	statem	ent of net position	are different because:		_	
Capital assets used in governmental activities are	not fir	nancial resources ar	nd, therefore, are not r	reported in the funds.		1,280,407,882
Other long-term assets are not available to pay fo				*		7,219,589
Internal service funds are used by management to						
and liabilities of the internal service funds are in						60,240,747
Long-term liabilities, including bonds payable, ar	re not o	lue and payable in t	the current period and	, therefore, are not		
reported in the funds.		ž. *	•			(554,608,830)
Net position of governmental activities					\$	1,133,451,073

The notes to the financial statements are an integral part of this statement.

## CITY OF LINCOLN, NEBRASKA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

FOR THE YEAR ENDED AUGUST 31, 2018

		General Fund	Street Construction Fund	West Haymarket JPA Fund	Other Governmental Funds	Total
REVENUES	_	Tuna	Tuna	Tuna	Tunds	10141
Taxes:						
Property	\$	39,416,074	_	-	34,893,961	74,310,035
Motor Vehicle		5,956,910	-	-	-	5,956,910
Wheel		-	-	-	18,647,301	18,647,301
Sales and Use		76,957,955	-	-	13,020,583	89,978,538
Sundry and In Lieu		75,103	-	-	2,094,566	2,169,669
Occupation		9,063,320	_	17,058,415	1,332,486	27,454,221
Special Assessment		40,331	_	-	1,586,980	1,627,311
Intergovernmental		4,008,619	37,706,742	3,642,859	27,607,478	72,965,698
Permits and Fees		5,084,460	4,492,029	4,085	15,576,597	25,157,171
Reimbursement for Services		7,806,936	229,376	8,679,229	1,633,248	18,348,789
Program Income		-	-	-	172,718	172,718
Investment Earnings		750,717	394,629	627,122	4,086,766	5,859,234
Donations		843,324	-	-	2,845,837	3,689,161
Keno Proceeds		-	-	-	5,220,645	5,220,645
Miscellaneous		620,035	632,881		2,617,583	3,870,499
Total Revenues		150,623,784	43,455,657	30,011,710	131,336,749	355,427,900
EXPENDITURES Current:						
General Government		37,527,686	_	7,772,290	14,428,594	59,728,570
Public Safety		75,496,472	-	-	10,746,734	86,243,206
Streets and Highways		6,660,440	15,086,446	-	-	21,746,886
Culture and Recreation		15,896,991	-	-	11,404,232	27,301,223
Economic Opportunity		4,563,818	-	-	10,000,014	14,563,832
Health and Welfare		629,533	-	-	21,233,741	21,863,274
Mass Transit		-	-	-	18,315,179	18,315,179
Debt Service		68,720	-	16,779,637	27,840,202	44,688,559
Capital Outlay		-	45,865,192	157,384	24,524,444	70,547,020
Total Expenditures		140,843,660	60,951,638	24,709,311	138,493,140	364,997,749
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		9,780,124	(17,495,981)	5,302,399	(7,156,391)	(9,569,849)
OTHER FINANCING SOURCES (USES)						
Transfers In		12,403,722	20,492,358	-	35,722,450	68,618,530
Transfers Out		(23,954,308)	(6,054,736)	(202,280)	(25,173,991)	(55,385,315)
Issuance of Debt		4,439,375	-	-	4,345,000	8,784,375
Premium on Debt Issued		221,425	-	-	671,382	892,807
Transfer To Bond Refunding Agent		(749,615)	-	-	(4,956,976)	(5,706,591)
Sale of Capital Assets		44,690	73,162		2,447,949	2,565,801
Total Other Financing Sources (Uses)		(7,594,711)	14,510,784	(202,280)	13,055,814	19,769,607
Net Change in Fund Balances		2,185,413	(2,985,197)	5,100,119	5,899,423	10,199,758
Fund Balances - Beginning		67,655,228	69,521,704	32,026,868	160,788,127	329,991,927
Fund Balances - Ending	\$	69,840,641	66,536,507	37,126,987	166,687,550	340,191,685
C	_					, , , ==

#### CITY OF LINCOLN, NEBRASKA

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED AUGUST 31, 2018

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$ 10,199,758
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	12,306,439
The net effect of various transactions involving capital contributions is to increase net position.	19,927,664
Revenues in the statement of activites that do not provide current financial resources are not reported as revenues in the funds: Change in revenues in fund statements previously recognized in the statement of activities.	(463,526)
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	12,078,337
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	(694,554)
Changes in the net pension liability, deferred inflows and outflows related to the net pension liability, net OPEB liability, and deferred inflows and outflows related to the net OPEB liability do not represent financial activity in the governmental funds.  Internal service funds are used by management to charge the costs of	1,144,013
certain services to individual funds. The net income of the internal service funds is reported within governmental activities.	 8,553,530
Change in net position of governmental activities	\$ 63,051,661

#### CITY OF LINCOLN, NEBRASKA

#### GENERAL FUND

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) FOR THE YEAR ENDED AUGUST 31, 2018

	_	Budgeted Original	Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)
Revenues:					
Real Estate and Personal Property Tax	\$	40,610,223	40,610,223	46,009,808	5,399,585
Taxes Collected by Others		77,527,604	77,527,604	76,812,830	(714,774)
Sundry Taxes and In Lieu		47,595	47,595	62,270	14,675
Occupation Taxes		9,491,045	9,491,045	9,053,545	(437,500)
Intergovernmental		2,701,374	2,701,374	2,153,884	(547,490)
Permits and Fees		3,613,322	3,613,322	3,977,352	364,030
Reimbursement for Services		3,257,339	3,257,339	4,188,660	931,321
Court Fees Recreation Receipts		750,000 2,582,753	750,000 2,582,753	77,607 2,545,438	(672,393)
Investment Earnings		315,005	315,005	578,115	(37,315) 263,110
Donations Donations		849,496	849,496	855,384	5,888
Rental Income		568,393	568,393	557,595	(10,798)
Miscellaneous		344,591	344,591	495,339	150,748
Total Revenues		142,658,740	142,658,740	147,367,827	4,709,087
Expenditures:	-				
General Government:					
Legislative		348,791	348,791	239,226	109,565
Executive		1,713,632	1,713,632	1,604,825	108,807
Financial Administration		3,040,125	3,119,225	2,856,979	262,246
Law		3,567,940	3,567,940	2,970,577	597,363
Personnel Administration		1,413,762	1,413,762	982,037	431,725
Planning and Zoning		2,356,207	2,406,207	2,112,542	293,665
Urban Development		1,115,517	1,115,517	919,806	195,711
Miscellaneous		31,611,104	31,786,594	27,365,283	4,421,311
Total General Government		45,167,078	45,471,668	39,051,275	6,420,393
Public Safety:		41 270 026	41.070.006	27 (10 104	2 (51 022
Police		41,270,026	41,270,026	37,618,104	3,651,922
Fire		31,217,922	31,218,255	29,564,158	1,654,097
Traffic Engineering Total Public Safety		1,749,183 74,237,131	1,749,183 74,237,464	1,760,800 68,943,062	<u>(11,617)</u> 5,294,402
Streets and Highways:		74,237,131	14,237,404	08,943,002	3,294,402
Street Maintenance		3,445,750	3,308,751	2,789,678	519,073
Street Lighting		2,764,581	2,773,949	3,781,144	(1,007,195)
Total Streets and Highways		6,210,331	6,082,700	6,570,822	(488,122)
Culture and Recreation:		0,210,001	0,002,700		(100,122)
Parks and Recreation		17,151,080	17,081,567	15,808,941	1,272,626
Libraries		141,838	141,838	140,798	1,040
Total Culture and Recreation		17,292,918	17,223,405	15,949,739	1,273,666
Economic Opportunity:					
Lincoln Area Agency on Aging		310,046	310,046	310,046	
Health and Welfare:					
Lincoln/Lancaster County Health		629,784	629,784	629,784	
Debt Service:				60.700	(60.720)
Issuance and Management Costs		1 42 0 47 200	142.055.067	68,720	(68,720)
Total Expenditures		143,847,288	143,955,067	131,523,448	12,431,619
Excess (Deficiency) of Revenues Over (Under) Expenditures		(1,188,548)	(1,296,327)	15,844,379	17,140,706
Other Financing Sources (Uses):					
Transfers In		12,682,887	12,682,887	13,040,347	357,460
Transfers Out		(31,871,446)	(31,742,078)	(30,047,884)	1,694,194
Proceeds from Issuance of Debt		-	-	4,439,375	4,439,375
Premium on Debt Issued		-	-	221,425	221,425
Transfer to Bond Refunding Agent		-	-	(749,615)	(749,615)
Sale of Capital Assets		5,000	5,000	44,865	39,865
Total Other Financing Sources (Uses)		(19,183,559)	(19,054,191)	(13,051,487)	6,002,704
Net Change in Fund Balances	\$	(20,372,107)	(20,350,518)	2,792,892	23,143,410
Fund Balances - Beginning				43,732,697	
Fund Balances - Ending			\$	46,525,589	



## **CITY OF LINCOLN, NEBRASKA**STREET CONSTRUCTION FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) FOR THE YEAR ENDED AUGUST 31, 2018

	Budgeted A	∆ mounts	Actual	Variance with Final Budget Positive
	Original	Final	Amounts	(Negative)
			Timounts	(Tregutive)
Revenues: Intergovernmental Permits and Fees Reimbursement for Services Investment Earnings Miscellaneous	13,882,499 - 600,000 57,200	13,882,499 - 600,000 57,200	25,489,332 444,318 251,832 386,377 1,531	11,606,833 444,318 (348,168) 329,177 1,531
Total Revenues	14,539,699	14,539,699	26,573,390	12,033,691
Expenditures Streets and Highways: Personal Services Materials and Supplies Other Services and Charges Capital Outlay	8,172,757 2,068,004 5,088,814 373,429	8,172,757 2,068,004 5,088,814 373,429	7,700,614 1,586,865 5,375,455 511,761	472,143 481,139 (286,641) (138,332)
Total Expenditures	15,703,004	15,703,004	15,174,695	528,309
Excess (Deficiency) of Revenues Over (Under) Expenditures	(1,163,305)	(1,163,305)	11,398,695	12,562,000
Other Financing Sources (Uses): Transfers In Transfers Out	20,071,513 (6,054,736)	20,071,513 (6,054,736)	20,071,513 (6,054,736)	<u>-</u>
Total Other Financing Sources (Uses)  Net Change in Fund Balances	14,016,777 \$ 12,853,472	14,016,777 12,853,472	14,016,777 25,415,472	12,562,000
Amount Budgeted on Project Basis			(33,779,046)	
Fund Balances - Beginning		_	69,662,220	
Fund Balances - Ending		\$	61,298,646	

CTTY OF LINCOLN, NEBRASKA STATEMENT OF NET POSITION PROPRIETARY FUNDS AUGUST 31, 2018

		Business-Ty	pe Activities Ente	rprise Funds		Governmental
	Lincoln Wastewater System	Lincoln Water System	Lincoln Electric System	Other Enterprise Funds	Total	Activities Internal Service Funds
ASSETS						
Current Assets:						
Cash and Cash Equivalents	\$ 1,025,115	1,297,250	17,193,000	7,011,087	26,526,452	2,317,805
Investments	15,730,536	19,636,434	85,390,000	17,240,794	137,997,764	38,364,167
Restricted Assets:						
Cash and Cash Equivalents	-	-	5,605,000	-	5,605,000	-
Investments	-	-	11,949,000	_	11,949,000	-
Receivables, (Net of Allowance for Uncollectibles)	2,269,864	3,235,520	20,626,000	4,349,238	30,480,622	462,665
Unbilled Revenues	3,110,775	4,408,747	14,087,000	-	21,606,522	-
Due from Other Funds	45,836	137,509	-	496,084	679,429	1,438,683
Due from Other Governments	-		_	131,355	131,355	74,000
Inventories	47,211	1,637,772	12,727,000	544,943	14,956,926	878,057
Plant Operation Assets	77,211	1,037,772	17,901,000	344,243	17,901,000	070,037
Prepaid Expenses	-	-	2,594,000	102,125	2,696,125	629,655
Total Current Assets	22,229,337	30,353,232	188,072,000	29,875,626	270,530,195	44,165,032
Total Current Assets	22,229,337	30,333,232	188,072,000	29,873,020	270,530,193	44,165,032
Noncurrent Assets:						
Investments	4,096,763	6,150,992	-	6,526,966	16,774,721	14,177,741
Costs Recoverable from Future Billings	588,590	355,773	3,819,000		4,763,363	
Restricted Assets:						
Cash and Cash Equivalents	-	-	644,000	2,952,771	3,596,771	-
Investments	7,364,873	7,749,487	17,272,000	3,575,394	35,961,754	-
Receivables	-	-	-	21,573	21,573	-
Due from Other Funds	970,475	5,554,340	-	-	6,524,815	-
Total Restricted Assets	8,335,348	13,303,827	17,916,000	6,549,738	46,104,913	-
Capital Assets:						
Land	6,995,636	5,737,347		12,715,151	25,448,134	1,594,451
Buildings	81,530,458	82,113,847		80,085,398	243,729,703	17,865,864
Improvements Other Than Buildings	323,087,528	375,785,802		65,073,634	763,946,964	759,550
Machinery and Equipment	13,785,451	26,957,943	_	20,449,786	61,193,180	40,430,964
Utility Plant	13,763,431	20,751,745	1,521,767,000	20,447,700	1,521,767,000	40,430,704
Construction in Progress	7,642,088	18,937,236	116,933,000	1,342,613	144,854,937	37,955
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Less Accumulated Depreciation	(153,649,599)	(165,647,112)	(734,545,000)	(75,389,208)	(1,129,230,919)	(29,243,696)
Total Capital Assets, Net	279,391,562	343,885,063	904,155,000	104,277,374	1,631,708,999	31,445,088
Total Noncurrent Assets	292,412,263	363,695,655	925,890,000	117,354,078	1,699,351,996	45,622,829
Total Assets	314,641,600	394,048,887	1,113,962,000	147,229,704	1,969,882,191	89,787,861
DEFERRED OUTFLOWS OF RESOURCES						
Deferred Loss on Refunding	732,627	498,832	15,455,000	15,868	16,702,327	-
Deferred Outflows for Pension	-		-	313,130	313,130	_
Deferred Outflows for OPEB	31,557	45,479	_	52,815	129,851	52,908
Total Deferred Outflows of Resources	764,184	544,311	15,455,000	381,813	17,145,308	52,908
Total Deterior Outrows of Resources	707,104		13,733,000	301,013	17,173,300	52,700

(Continued)

		Business-Type Activities Enterprise Funds					
	Lincoln Wastewater System	Lincoln Water System	Lincoln Electric System	Other Enterprise Funds	Total	Activities Internal Service Funds	
LIABILITIES							
Current Liabilities:							
Accounts Payable	\$ 679,131	909,695	23,507,000	1,925,503	27,021,329	1,919,357	
Construction Contracts	2,404,584	2,568,490	-	-	4,973,074	-	
Accrued Liabilities	562,209	883,878	29,137,000	435,808	31,018,895	344,153	
Accrued Compensated Absences	402,869	488,262	-	643,560	1,534,691	959,884	
Due to Other Funds	-	-	-	752,384	752,384	606,763	
Due to Other Governments	-	-	-	253,174	253,174	25,093	
Unearned Revenue	-	-	-	6,544,562	6,544,562	23,554	
Claims	-	-	-	-	-	5,004,325	
Accrued Interest	449,507	113,259	8,227,000	79,220	8,868,986	108,246	
Current Portion of Notes Payable	-	-	95,500,000	200,000	95,700,000	-	
Current Portion of Capital Lease	20,884	-	-	309,183	330,067	1,585,215	
Current Portion of Long-Term Debt	4,858,054	4,636,755	19,480,000	2,190,000	31,164,809		
Total Current Liabilities	9,377,238	9,600,339	175,851,000	13,333,394	208,161,971	10,576,590	
Noncurrent Liabilities:							
Accrued Compensated Absences	518,777	779,193	-	172,089	1,470,059	1,151,172	
Claims	-	-	532,000	-	532,000	6,328,048	
Notes Payable	-	-	-	800,000	800,000	-	
Capital Lease Payable	115,564	-	-	850,567	966,131	10,612,737	
Long-Term Debt, Net	67,350,153	43,867,782	625,485,000	32,486,918	769,189,853	-	
Accrued Liabilities	-	-	646,000	-	646,000	-	
Net Pension Liability	-	-	-	2,709,034	2,709,034	-	
Total OPEB Liability	527,965	760,902	-	884,287	2,173,154	885,177	
Accrued Landfill Closure/Postclosure Care Costs				23,400,000	23,400,000		
Total Noncurrent Liabilities	68,512,459	45,407,877	626,663,000	61,302,895	801,886,231	18,977,134	
Total Liabilities	77,889,697	55,008,216	802,514,000	74,636,289	1,010,048,202	29,553,724	
DEFERRED INFLOWS OF RESOURCES							
Deferred Inflows for Pension	-	-	-	925,665	925,665	-	
Deferred Inflows for OPEB	27,614	39,798		46,216	113,628	46,298	
Total Deferred Inflows of Resources	27,614	39,798		971,881	1,039,293	46,298	
NET POSITION							
Net Investment in Capital Assets	205,511,398	293,310,868	223,373,000	71,612,428	793,807,694	19,160,710	
Restricted for:							
Debt Service	6,458,727	5,687,536	6,384,000	176,845	18,707,108	-	
Capital Projects	970,475	5,554,340	-	2,679,244	9,204,059	-	
Other	-	-	935,000	-	935,000	-	
Unrestricted	24,547,873	34,992,440	96,211,000	(2,465,170)	153,286,143	41,080,037	
Total Net Position	\$ 237,488,473	339,545,184	326,903,000	72,003,347	975,940,004	60,240,747	



# CITY OF LINCOLN, NEBRASKA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED AUGUST 31, 2018

	_			Governmental			
	_	Lincoln Wastewater System	Lincoln Water System	Lincoln Electric System	Other Enterprise Funds	Total	Activities Internal Service Funds
Operating Revenues							
Charges for Services	\$	31,409,050	38,981,816	306,765,000	9,780,977	386,936,843	79,715,833
Fees		-	-	-	12,824,089	12,824,089	-
Parking Revenue Performance Revenue		-	-	-	12,152,382 9,621,765	12,152,382 9,621,765	-
Other Operating Revenue		-	-	14,784,000	2,815,326	17,599,326	-
Total Operating Revenues		31,409,050	38,981,816	321,549,000	47,194,539	439,134,405	79,715,833
Operating Expenses							
Personal Services		-	-	-	15,489,570	15,489,570	15,799,143
Contractual Services		-	-	-	9,487,254	9,487,254	-
Operation and Maintenance		12,941,460	15,713,802	28,920,000	13,011,489	70,586,751	53,855,512
Purchased Power		0.015.100	0.046.000	146,495,000	- 550.050	146,495,000	2 207 206
Depreciation Administrative Costs		8,815,189 1,921,761	8,846,888 2,054,642	52,134,000 39,925,000	5,550,959	75,347,036	3,387,296
Total Operating Expenses		23,678,410	26,615,332	267,474,000	43,539,272	43,901,403 361,307,014	73,041,951
Total Operating Expenses		23,070,410	20,013,332	207,474,000	43,337,272	301,307,014	73,041,731
Operating Income		7,730,640	12,366,484	54,075,000	3,655,267	77,827,391	6,673,882
Nonoperating Revenues (Expenses)							
Investment Earnings		155,416	260,148	1,456,000	326,206	2,197,770	590,570
Grant Revenue		-	-	-	111,162	111,162	-
Gain (Loss) on Disposal of Capital Assets		-	-	-	(69,420)	(69,420)	378,120
Occupation Tax		-	-	(10.921.000)	3,622,544	3,622,544	-
Payments in Lieu of Taxes Net Costs Recoverable		(51,107)	(48,767)	(10,831,000)	-	(10,831,000) (99,874)	-
Interest Expense and Fiscal Charges		(2,019,050)	(1,611,061)	(22,389,000)	(1,400,936)	(27,420,047)	(319,239)
Other		(2,017,030)	(1,011,001)	(10,502,000)	(1,100,250)	(10,502,000)	(317,237)
Total Nonoperating Revenues (Expenses)		(1,914,741)	(1,399,680)	(42,266,000)	2,589,556	(42,990,865)	649,451
Income Before Contributions and Transfers		5,815,899	10,966,804	11,809,000	6,244,823	34,836,526	7,323,333
Capital Contributions		5,282,107	9,308,930	936,000	4,527,533	20,054,570	1,676,002
Plant Costs Recovered through Capital Contributions		-	-	(936,000)	<del>-</del>	(936,000)	<del>.</del>
Transfers In		-	-	- (0.542.000)	537,251	537,251	1,062,879
Transfers Out Change in Net Position		11,098,006	20,275,734	<u>(9,543,000)</u> <u>2,266,000</u>	(3,679,430)	(13,222,430)	(1,508,684) 8,553,530
Change in Net Position		11,098,000	20,273,734	2,200,000	7,630,177	41,269,917	8,333,330
Net Position - Beginning of Year, Before Restatement		226,593,146	319,561,557	324,637,000	64,130,182	934,921,885	52,027,062
Adjustment for Implementation of GASB 75		(202,679)	(292,107)		242,988	(251,798)	(339,845)
Net Position - Beginning of Year, After Restatement		226,390,467	319,269,450	324,637,000	64,373,170	934,670,087	51,687,217
Net Position - Ending	\$	237,488,473	339,545,184	326,903,000	72,003,347	975,940,004	60,240,747

CITY OF LINCOLN, NEBRASKA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED AUGUST 31, 2018

			Business-Ty	pe Activities Ente	rprise Funds		Governmental Activities
	Wa	Lincoln astewater System	Lincoln Water System	Lincoln Electric System	Other Enterprise Funds	Total	Internal Service Funds
Cash Flows from Operating Activities							
Receipts from Customers and Users	\$ 30	0,930,486	36,897,516	297,493,000	45,507,199	410,828,201	16,639,395
Receipts from Interfund Services Provided		186,608	997,692	6,447,000	1,633,128	9,264,428	62,993,435
Payments to Suppliers for Goods and Services	(	3,304,419)	(5,288,910)	(165,429,000)	(17,678,185)	(191,700,514)	(48,005,833)
Payments to Employees		8,012,522)	(8,750,550)	(29,663,000)	(15,413,777)	(61,839,849)	(15,833,281)
Payments for Interfund Services Provided		3,122,144)	(3,715,570)	(1,545,000)	(3,664,089)	(12,046,803)	(5,157,926)
Other Receipts	`	-	-	-	2,850,844	2,850,844	-
Net Cash Provided by Operating Activities	1	5,678,009	20,140,178	107,303,000	13,235,120	157,356,307	10,635,790
Cash Flows from Noncapital Financing Activities							
Occupation Tax		_	_	_	3,612,279	3,612,279	_
Payments in Lieu of Taxes		_	_	(10,519,000)	-	(10,519,000)	_
Transfers from Other Funds		_	_	-	537,251	537,251	1,062,880
Transfers to Other Funds		_	_	(9,552,000)	(3,679,430)	(13,231,430)	(1,508,684)
Advances from General Fund		_	_	-	155,551	155,551	3,435,645
Repayment of Advances from General Fund		_	_	_	(511,162)	(511,162)	(3,521,659)
Advances to Other Funds		(45,836)	(137,509)	_	(137,290)	(320,635)	(91,527)
Repayments from Other Funds		-	(157,507)	_	(137,270)	(520,055)	58,473
Grant Proceeds		_	_	_	16,373	16,373	
Principal Payment of Long-Term Debt		_	_	_	(200,000)	(200,000)	_
Interest and Fiscal Charges Paid		_	_	_	(2,280)	(2,280)	_
Other		_	_	(380,000)	(2,200)	(380,000)	_
Net Cash Used by Noncapital Financing Activities		(45,836)	(137,509)	(20,451,000)	(208,708)	(20,843,053)	(564,872)
Cash Flows from Capital and Related Financing Activities							
Additions to Capital Assets	(	9,534,849)	(17,392,652)	(80,312,000)	(3,217,847)	(110,457,348)	(4,821,980)
Capital Contributions		816,846	2,231,233	936,000	10,191	3,994,270	-
Grant Proceeds		-	3,404,124	· -	_	3,404,124	_
Proceeds from Sale of Capital Assets		_	_	_	91,325	91,325	504,065
Repayment of Advance from Other Fund		-	-	-	(150,000)	(150,000)	· -
Proceeds from Issuance of Long-Term Debt		-	-	30,000,000	222,634	30,222,634	_
Funds Used for Bond Refunding		(383,001)	-	-	· -	(383,001)	-
Net Cost of Retiring Plant		-	-	(2,414,000)	-	(2,414,000)	_
Principal Payments of Capital Lease		(25,523)	-	-	(310,364)	(335,887)	(1,546,475)
Principal Payments of Long-Term Debt	(-	4,599,602)	(4,517,445)	(17,070,000)	(2,155,000)	(28,342,047)	-
Interest and Fiscal Charges Paid	(	2,361,501)	(1,877,042)	(25,924,000)	(1,466,217)	(31,628,760)	(368,284)
Net Cash Used by Capital and Related							
Financing Activities	(1	6,087,630)	(18,151,782)	(94,784,000)	(6,975,278)	(135,998,690)	(6,232,674)
Cash Flows from Investing Activities							
Proceeds from Sale and Maturities of Investments	1	5,214,633	17,568,597	151,520,000	16,905,146	202,208,376	31,127,635
Purchases of Investments		5,927,423)	(19,655,018)	(138,144,000)	(19,853,106)	(194,579,547)	(37,485,540)
Interest and Other Receipts		359,843	570,128	1,460,000	349,335	2,739,306	648,570
Net Cash Provided (Used) by Investing Activities		(352,947)	(1,516,293)	14,836,000	(2,598,625)	10,368,135	(5,709,335)
Net Increase (Decrease) in Cash and Cash Equivalents		191,596	334,594	6,904,000	3,452,509	10,882,699	(1,871,091)
Cash and Cash Equivalents - Beginning		833,519	962,656	16,538,000	6,511,349	24,845,524	4,188,896
Cash and Cash Equivalents - Ending	\$	1,025,115	1,297,250	23,442,000	9,963,858	35,728,223	2,317,805
Cash and Cash Equivalents - Eliding	Ψ	1,040,110	1,271,230	23,772,000	7,703,030	33,120,223	2,317,003

(Continued)

	_	Business-Type Activities Enterprise Funds					Governmental
	_	Lincoln Wastewater System	Lincoln Water System	Lincoln Electric System	Other Enterprise Funds	Total	Activities Internal Service Funds
Reconciliation of Operating Income to Net Cash Provided by Operating Activities							
Operating Income	\$	7,730,640	12,366,484	54,075,000	3,655,267	77,827,391	6,673,882
Adjustments to Reconcile Operating Income to							
Net Cash Provided by Operating Activities:							
Depreciation		8,815,189	8,846,888	52,134,000	5,550,959	75,347,036	3,387,296
Changes in Assets, Deferred Outflows of Resources,							
Liabilites, and Deferred Inflows of Resources:							
Accounts Receivable and Unbilled Revenues		(441,723)	(1,061,408)	554,000	(466,823)	(1,415,954)	237,816
Due from Other Funds		-	-	-	(98,849)	(98,849)	(284,923)
Due from Other Governments		-	-	-	(19,117)	(19,117)	23,192
Inventories		50,064	(133,189)	2,550,000	(50,337)	2,416,538	(20,257)
Plant Operation Assets		-	-	1,055,000	-	1,055,000	-
Prepaid Expenses		-	-	(949,000)	(39,151)	(988,151)	87,581
Other Assets		-	-	3,947,000	-	3,947,000	-
Deferred Outflows for Pension		-	-	-	237,738	237,738	-
Defered Outflows for OPEB		(31,557)	(45,479)	-	(52,815)	(129,851)	(52,908)
Accounts Payable		319,172	218,271	4,248,000	88,904	4,874,347	(265,507)
Accrued Liabilities		165,338	(46,890)	(10,302,000)	(25,284)	(10,208,836)	(19,207)
Accrued Compensated Absences		65,029	(12,942)	-	2,278	54,365	28,154
Due to Other Funds		-	-	-	35,835	35,835	185,315
Due to Other Governments		-	-	-	(181,254)	(181,254)	(30,578)
Unearned Revenue		-	-	-	3,357,445	3,357,445	(59,084)
Claims		-	-	(9,000)	-	(9,000)	735,196
Net Pension Liability		-	-	-	(201,859)	(201,859)	-
Total OPEB Liability		(21,757)	(31,355)	-	(32,275)	(85,387)	(36,476)
Accrued Landfill Closure/Postclosure Care Costs		-	-	-	1,505,500	1,505,500	-
Deferred Inflows for Pension		-	-	-	(77,258)	(77,258)	-
Deferred Inflows for OPEB		27,614	39,798		46,216	113,628	46,298
Total Adjustments		8,947,369	7,773,694	53,228,000	9,579,853	79,528,916	3,961,908
Net Cash Provided by Operating Activities	\$	16,678,009	20,140,178	107,303,000	13,235,120	157,356,307	10,635,790
Supplemental Disclosure of Noncash Investing, Capital, and Financing Activities:							
Contribution of Capital Assets	\$	4,465,261	3,673,573	-	4,517,342	12,656,176	1,676,002
Purchase of Capital Assets on Account		2,404,584	2,568,490	2,471,000	345,102	7,789,176	86,426
Change in Fair Value of Investments		(204,427)	(309,980)	104,000	(60,325)	(470,732)	(114,594)
Debt Refunding/Defeasance		14,730,000	-	-	-	14,730,000	-
Acquisition of Leased Capital Assets		161,970	-	-	-	161,970	-
Capitalized Interest included in Capital Asset Additions	S	-	-	673,000	-	673,000	-

### CITY OF LINCOLN, NEBRASKA

### STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS AUGUST 31, 2018

	Police & Fire Pension Trust Fund	Agency Funds
ASSETS		
Cash and Cash Equivalents	\$ 1,365,433	3,405,677
Investments:		_
Pooled Investment Funds	1,927,698	-
Equities	10,486,854	-
Mutual Funds	122,947,185	-
Limited Partnership	28,805,548	-
Real Estate Limited Partnerships	80,338,433	
Total Investments	244,505,718	-
Receivables:		
Contributions	557,801	-
Accrued Interest	5,118	-
Other	-	57,776
Due from Other Governments	560	-
Contractor Retainage	<del>-</del>	78,454
Total Assets	246,434,630	3,541,907
DEFERRED OUTFLOWS OF RESOURCES Deferred Outflows for OPEB	464	<del>-</del> _
LIABILITIES		
Warrants Payable	_	973,590
Accounts Payable	14,738	296,747
Accrued Liabilities	3,370	200,747
Accrued Compensated Absences	12,675	_
Due to Other Governments	282	879,025
Total OPEB Liability	7,762	-
Due to Homeowners	-	2,647
Due to Contractors	-	1,271,972
Due to Bondholders	-	117,926
	20.027	
Total Liabilities	38,827	3,541,907
DEFERRED INFLOWS OF RESOURCES		
Deferred Inflows for OPEB	406	
NET POSITION		
Net Position Restricted for Pensions	\$ 246,395,861	

### CITY OF LINCOLN, NEBRASKA

## STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUND

### FOR THE YEAR ENDED AUGUST 31, 2018

		Police &
		Fire Pension
		Trust Fund
Additions:		
Contributions:		
Employer	\$	8,068,138
Employee		3,195,658
Total Contributions	_	11,263,796
Investment Earnings:		
Interest		19,628
Dividends		3,137,939
Increase in Fair Value of Investments		14,522,530
Investment Earnings		17,680,097
Less Investment Expense		(407,981)
Net Investment Earnings		17,272,116
Total Additions		28,535,912
Deductions:		
Benefit Payments		15,246,359
Refunds of Contributions		421,197
Administrative Costs		310,064
Total Deductions		15,977,620
Change in Net Position		12,558,292
Net Position Restricted for Pensions - Beginning, Before Restatement		233,840,546
Adjustment for Implementation of GASB 75		(2,977)
Net Position Restricted for Pensions - Beginning, After Restatement		233,837,569
Net Position Restricted for Pensions - Ending	\$	246,395,861



# NOTES TO THE FINANCIAL STATEMENTS

#### (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### REPORTING ENTITY

The accompanying financial statements present the government of the City of Lincoln, Nebraska (City) and its blended component unit, the West Haymarket Joint Public Agency (WHJPA), established April 2, 2010, for which the City is considered to be financially accountable, as the City is ultimately responsible for the debt of the WHJPA if such revenues are insufficient to make the necessary debt service payments. Regarding related organizations, the City's Mayor appoints and the City Council approves all of the board appointments of the Housing Authority of the City of Lincoln. However, the City has no further accountability for this organization.

Blended component units, although legally separate entities, are, in substance, part of the government's operations. The participants in the WHJPA are the City and University of Nebraska (UNL), and the agency is governed by a board consisting of the Mayor, a member of the UNL Board of Regents, and a member of the City Council. The purpose of the agency is to make the most efficient use of the taxing authority and other powers of the participants to facilitate the redevelopment of the West Haymarket Redevelopment Area. The WHJPA almost exclusively benefits the City as its primary function is to finance and construct those City owned assets located in the redevelopment area. The WHJPA is reported as a major governmental fund in the City's financial statements. Complete separate financial statements for the WHJPA may be obtained at the City of Lincoln Finance Department, 555 South 10th Street, Suite 103, Lincoln, NE 68508, or online at <a href="https://www.lincoln.ne.gov/city/finance/account/westhay/audits.htm">www.lincoln.ne.gov/city/finance/account/westhay/audits.htm</a>.

#### FISCAL YEAR-END

All funds of the City, with the exception of Lincoln Electric System (LES), are reported as of and for the year ended August 31, 2018. December 31st is the fiscal year-end of LES as established by the City Charter, and the last separate financial statements were as of and for the year ended December 31, 2017. The amounts included in the City's 2018 financial statements for LES are amounts as of and for the year ended December 31, 2017.

#### GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component unit. Fiduciary activities, whose resources are not available to finance the City's programs, are excluded from the government-wide statements. The material effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Functional expenses may also include an element of indirect cost, designed to recover administrative (overhead) costs. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the *total economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and trust fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met. Agency funds, reporting only assets and liabilities, have no measurement focus but use the accrual basis of accounting.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, including interest on long-term debt, as well as expenditures related to compensated absences and claims and judgments are recorded only when payment is due.

Property taxes, sales taxes, highway user fees, interdepartmental charges, and intergovernmental revenues are all considered to be susceptible to accrual. Special assessments are recorded as revenues in the year the assessments become current. Annual installments not yet due are reflected as special assessment receivables and deferred revenues. Other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

The <u>General Fund</u> finances the day-to-day operation of the basic governmental activities, such as legislative, judicial, administration, aging services, police and fire protection, emergency communications, legal services, planning, and parks and recreation. Primary resources of the fund include property, sales, and occupation taxes.

The <u>Street Construction Fund</u>, a special revenue fund, accounts for the resources accumulated, primarily highway allocation fees received from the State of Nebraska, and the payments made for the maintenance, construction, and improvement of the streets and highways in the City. Certain capital outlay expenditures reported in this fund are paid with a combination of these restricted resources and the proceeds from previous bond issuances.

The West Haymarket JPA Fund accounts for the activities of the joint public agency, a blended component unit of the City, established to facilitate the redevelopment of the West Haymarket Area. Occupation taxes imposed on bar, restaurant, car rental, and hotel revenues, provides the resources to finance the activities of the JPA.

The City reports the following major enterprise funds:

The Lincoln Wastewater System Fund accounts for the activities of the City's wastewater utility.

The <u>Lincoln Water System Fund</u> accounts for the activities of the City's water distribution operations.

The <u>Lincoln Electric System Fund</u> accounts for the activities of the City's electric distribution operations.

Additionally, the City reports the following fund types:

<u>Internal Service Funds</u> account for data processing, engineering, risk management, fleet management, municipal services center operations, telecommunications, and copy services provided to other departments or agencies of the government, or to other governments, on a cost reimbursement basis.

The <u>Pension Trust Fund</u> accounts for the receipt, investment, and distribution of retirement contributions made for the benefit of police officers and firefighters.

The <u>Agency Funds</u> account for the collection of various taxes, fines, and fees due to other government entities; funds held in escrow for homeowners; good faith money due to contractors upon project completion; funds held for payroll taxes and other payroll related payables; funds held to pay outstanding warrants; funds to pay phone system charges; funds to pay matured bonds and coupons for which the City Treasurer is trustee; and reserve funds held for the Public Building Commission Bonds.

The effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes, return on equity, and charges between the business-type functions and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, fines and forfeitures, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds and of the government's internal service funds are charges to customers for goods and services. Operating expenses include the cost of sales and service, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

In 2011, the City Council approved an ordinance requiring LES to pay an annual dividend to the City for the City's ownership of LES, in an amount based on the total net position of LES as of the most recent audited year-end financial statements. The annual dividend shall be remitted to the City on a semiannual basis on the 20th day of February and August of each year, with each payment representing fifty percent of the annual dividend payment.

#### ASSETS, LIABILITIES, AND NET POSITION OR FUND EQUITY

#### Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. These investments are not specifically identified with any one fund. Interest is allocated to the individual funds on the basis of average cash balances.

The City may invest in certificates of deposit, in time deposits, and in any securities in which the state investment officer is authorized to invest pursuant to the Nebraska Capital Expansion Act and the Nebraska State Funds Investment Act and as provided in the authorized investment guidelines of the Nebraska Investment Council in effect on the date the investment is made.

Investments in the Pension Trust Fund are carried at either fair value or net asset value. Investments in other funds are carried at fair value, except for short-term investments, which are reported at amortized cost, which approximates fair value. Securities traded on a national exchange are valued at the last reported sales price. Investments that do not have an established market are reported at estimated fair value, based on relevant

market information of similar financial instruments. Income from investments held by the individual funds is recorded in the respective funds as it is earned.

#### Receivables and Payables

Loans receivable in governmental funds consist of rehabilitation and redevelopment loans that are generally not expected or scheduled to be collected in the subsequent year.

Noncurrent portions of long-term receivables due to governmental funds are reported on their balance sheets, in spite of their spending measurement focus. Recognition of governmental fund type revenues represented by noncurrent receivables generally is deferred until they become current receivables.

Because of their spending measurement focus, expenditure recognition for governmental fund types excludes amounts represented by noncurrent liabilities. Since they do not affect current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

#### **Inventories and Prepaid Items**

Materials, supplies, and fuel inventories are stated at cost, which is generally determined using the average cost method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

Amounts of governmental fund inventories and vendor prepaid items are reported as nonspendable net position to indicate that they do not represent "available spendable resources".

#### Plant Operation Assets

LES' interest in jointly owned facilities Laramie River Station and Walter Scott Energy Center (see Note 23), is reported as plant operation assets on the statement of net position.

#### Costs Recoverable from Future Billings

Certain income and expense items of the Wastewater System, Water System, and LES, which would be recognized during the current period are deferred and not included in the determination of the change in net position until such costs are expected to be recovered through rates, in accordance with the regulated operations provisions of GASB Statement No. 62.

#### Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, drainage systems, street lights, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Prior to September 1, 2017, and the implementation of GASB Statement No. 89, interest incurred during the construction phase of capital assets of business-type activities was included as part of the capitalization value of the assets constructed.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	10 - 50
Improvements	5 - 40
Infrastructure	20 - 100
Equipment	2 - 20

The exceptions to this rule are library media, which is depreciated using a composite depreciation method, and LES, which depreciates it's utility plant on a straight-line basis using composite rates ranging between 2% and 20%, depending on the respective asset type.

#### Compensated Absences

City employees generally earn vacation days at a variable rate based on years of service. In the event of termination, an employee is reimbursed for accumulated vacation time up to a maximum allowed accumulation, which is in no case longer than 37 days.

Employees earn sick leave at the rate of one day per month with total accumulation unlimited. Upon retirement, an employee is reimbursed for a percentage of accumulated sick leave with percentages and maximums depending on the employees' bargaining unit contract. Upon resignation from City service an employee may also be compensated for a percentage of accumulated sick leave, again, based on the employees' bargaining union contract. In some cases payment may be placed in a medical spending account rather than reimbursing the employee directly.

LES is covered by a separate personnel plan regarding vacation and sick leave with the liability for these benefits recorded in accrued liabilities.

Vacation leave and other compensated absences with similar characteristics are accrued as the benefits are earned if the leave is attributable to past service and it is probable that the City will compensate the employees for such benefits. Sick leave and other compensated absences with similar characteristics are accrued as the benefits are earned only to the extent it is probable that the City will compensate the employees for such benefits through cash payments conditioned on the employee's termination or retirement, and is recorded based on the termination method. Such accruals are based on current salary rates and include salary-related payments directly and incrementally associated with payments made for compensated absences on termination.

All vacation and sick leave is accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. In the governmental funds, only compensated absences that have matured as of year-end, for example, as a result of employee resignations and retirements, are recorded as a fund liability.

#### **Long-Term Obligations**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. For current and advance refundings of debt, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense over the remaining life of the old debt or the life of the new debt, whichever is shorter. The unamortized balance of the refunding gain or loss is reported as deferred inflows or outflows of resources, as applicable, on the statement of net position.

In the fund financial statements, governmental funds recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as another financing source. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as current expenditures.

#### **Fund Equity**

Fund balances reflect assets plus deferred outflows of resources minus liabilities and deferred inflows of resources in the governmental fund statements. Fund balance is divided into five classifications; nonspendable, restricted, committed, assigned and unassigned. Fund balance is reported as nonspendable when not in spendable form or legally or contractually required to be maintained intact. Fund balance is reported as restricted when constraints placed on the use are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation.

Fund balance is reported as committed when constraints are imposed by formal action (ordinance) of the City Council, the City's highest level of decision-making authority. Once adopted, the limitations imposed by the ordinance remain in place until the adoption of another ordinance to remove or revise the limitation.

Fund balance is reported as assigned when the intent of the City (resolutions approved by Council and executive orders approved by the Mayor) is to use the funds for a specific purpose. Unlike commitments, assignments generally only exist temporarily, as an additional formal action does not have to be taken to alter an assignment. Unassigned fund balance is the residual amount and only the General Fund can report a positive unassigned balance.

The City has established a policy intended to address the primary consideration of meeting unanticipated short-term cash flow needs of the City and the long-term goal of managing General Fund balances in a manner that at all times preserves the City's ability to meet its cash flow needs. No less than twenty percent of the ensuing year's General Fund budget is to be set aside to meet excess cash flow needs. Currently \$34,472,087 of the General Fund's spendable and unrestricted fund balance meets the requirements of this policy.

#### **Net Position Classification**

Net position is assets plus deferred outflows of resources minus liabilities and deferred inflows of resources and is shown in the entity-wide, proprietary, and fiduciary fund financial statements. Net position is required to be classified into three components – net investment in capital assets, restricted, and unrestricted. These classifications are defined as follows:

Net investment in capital assets – This component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvements of those assets or related debt also should be included in this component of net position. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds is not included in the calculation of net investment in capital assets.

Restricted – This component of net position consists of restricted assets, reduced by liabilities related to those assets, with constraints placed on their use through external parties such as creditors (debt covenants), grantors, contributors, or law or regulations of other governments, or constraints imposed by law through constitutional provisions or enabling legislation. The government-wide statement of net position reports \$200,130,770 of restricted net position, of which enabling legislation restricts \$43,816,601.

*Unrestricted* – This component consists of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the "restricted" or "net investment in capital assets" components of net position.

When both restricted and unrestricted resources are available for use, it is generally the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### **BUDGETARY DATA**

The City Council follows these procedures, set out in the City Charter, in establishing the budgetary data reflected in the financial statements:

- 1) No later than June 15, prior to the beginning of the biennial budget period, the Mayor submits to the City Council a proposed biennial budget for the ensuing years. The biennial budget is a complete financial plan for the biennial period and consists of an operating budget and a capital budget.
- Public hearing on the proposed budget is scheduled for not later than 10 days prior to the budget adoption date.
- 3) Not later than 5 days prior to the end of the biennial period, the budget is legally adopted by resolution of the City Council.
- 4) The Mayor is authorized to transfer unencumbered balances between appropriations of the same department or agency during the biennium. The Mayor also has authority to lower appropriations in any fund where actual revenues are less than appropriated in order to avoid incurring a budget deficit for that fiscal or biennial period.
  - Appropriation transfers between departments or agencies may only be authorized by resolution of the City Council. The Council may not make any appropriations in addition to those authorized in the biennial budget, except that it may authorize emergency appropriations in the event of an emergency threatening serious loss of life, health, or property in the community.
- 5) Budgets for all funds are adopted on a basis inconsistent with accounting principles generally accepted in the United States of America (GAAP). Since encumbrances are included in the City's budget accounting, year-end encumbrances are reappropriated to the next year in the budget process. Various funds have expenditures automatically appropriated through the budget resolution, based on funds available. These expenditures are reflected in the original and final budgets at amounts equal to the actual expenditures. Budget basis expenditures are presented on a cash basis.
  - Amendments to the adopted budget were made this year and resulted from prior fiscal year encumbrances identified subsequent to budget adoption, appropriation of unanticipated revenues to certain funds as provided in the budget resolution, and appropriation revisions between or among departments as provided for under the City Charter.
- 6) Appropriation controls are required at the departmental level. However, as a matter of policy and practice, appropriations generally are controlled at the next level of organization (division) or by fund within a department.
- 7) Operating appropriations lapse at the end of the biennial period for which authorized except for those reappropriated by Council resolution, capital improvement appropriations and year-end encumbrances against operating budgets. Capital improvement appropriations are continuing appropriations through completion of the project.
- 8) Budgets are adopted by resolution for the following fund types: general, special revenue, debt service, capital projects, permanent, enterprise, internal service, and pension trust. Legally adopted annual budgets are not established for the West Haymarket JPA component unit, certain special revenue (Advance Acquisition, Police & Fire Pension Contributions, Special Assessment, Impact Fees, Parks & Recreation Special Projects, RP Crawford Park, and Vehicle Tax Residual Revenue), debt service (Special Assessment), permanent (JJ Hompes), Fast Forward, and agency funds. In addition, capital project funds are budgeted on a project rather than a biennial basis.

#### **ENDOWMENTS**

The Community Health Permanent Endowment Fund was established in 1997 with the \$37,000,000 cash proceeds realized by the City from the sale of Lincoln General Hospital, and may be increased by donations, bequests, or appropriations to the fund. Investment earnings of the fund are used for funding health and health-related programs that further the health, safety, or welfare of the citizens of Lincoln. Earnings deposited with the City Treasurer shall be paid out only by order of those persons designated by the Community Health Endowment (CHE) Board of Trustees as outlined in the Fiscal and Budget Directives policy between the CHE and the City. State law directs that, subject to the intent of a donor expressed in the gift instrument, an institution may appropriate for expenditure or accumulate so much of an endowment fund as the institution determines is prudent for the uses, benefits, purposes, and duration for which the endowment fund is established. The current amount of net appreciation available for expenditure is \$27,571,140 which is reported along with \$865,000 of contingency funds as expendable health care restricted net position in the statement of net position. The initial endowment principal is reported as nonexpendable health care restricted net position in the statement of net position.

#### **ESTIMATES**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results could differ materially from those estimates.

#### IMPLEMENTATION OF NEW ACCOUNTING PRINCIPLES

In 2018 the City implemented the provisions of the following GASB Statements:

GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB). The revised requirements under Statement No. 75 establish new financial reporting requirements for state and local governments that provide their employees with OPEB benefits, including additional note disclosure and required supplementary information. In addition, Statement No 75 requires a state or local government employer to use the entry age normal actuarial cost method, and requires deferred outflows of resources and deferred inflows of resources that arise from other types of events related to OPEB to be recognized. Accordingly, the City has reported the cumulative effect of applying GASB 75 as a restatement of net position as of September 1, 2017. This restatement decreased previously reported net position for governmental activities by \$(4,913,423) and for business-type activities by \$(251,798).

GASB Statement No. 81, *Irrevocable Split-Interest Agreements*. The objective of this statement is to improve accounting and financial reporting for irrevocable split-interest agreements, which are a type of giving agreement used by donors to provide resources to two or more beneficiaries, including governments. This statement requires a government to recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement, and revenue when the resources become applicable to the reporting period. At August 31, 2018, the City reported both a beneficial interest asset and deferred inflows of resources for beneficial interest revenue of \$3,541,924.

GASB Statement No. 85, *Omnibus 2017*. This statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]). The implementation of Statement 85 did not have an impact on the City's current financial statements.

GASB Statement No. 86, Certain Debt Extinguishment Issues. The objective of this statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources – resources other than the proceeds of refunding debt – are placed in an irrevocable trust for the sole purpose of extinguishing debt. This statement also improves accounting and financial reporting for prepaid insurance on

debt that is extinguished and notes to financial statements for debt that is defeased in substance. The implementation of Statement 86 did not have an impact on the City's current financial statements.

GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period. Statement No. 89 requires that, in financial statements using the economic resources measurement focus, interest costs incurred before the end of a construction period be recognized as expenses in the period in which the costs are incurred. Previous governmental accounting standards guidance required such costs to be capitalized and included as a component of construction in progress for certain projects, and any amount capitalized was included in the historical costs of a capital asset reported in the financial statements. Statement 89 was applied prospectively, thus any interest costs capitalized in previous years were not removed from the historical costs of the related capital assets. The amounts included in the City's 2018 financial statements for LES are amounts as of and for the year ended December 31, 2017. LES has not implemented the provisions of Statement No. 89 in its December 31, 2017 financial statements.

#### (2) RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

## EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUNDS BALANCE SHEET AND THE GOVERNMENT-WIDE STATEMENT OF NET POSITION

The governmental funds balance sheet includes a reconciliation between *fund balance* – *total governmental funds* and *net position of governmental activities* as reported in the government-wide statement of net position. One element of that reconciliation explains, "Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds." The details of the \$554,608,830 difference are as follows:

Bonds Payable	\$	419,953,372
Less issuance discounts		(989,238)
Plus issuance premiums		12,767,414
Plus deferred charge on refunding		183,040
Capital Leases Payable		25,730,399
Accrued Interest Payable		4,385,348
Net Pension Liability		47,851,096
Deferred Outflows for Pension		(3,962,233)
Deferred Inflows for Pension		11,940,723
Net OPEB Liability		15,696,148
Deferred Outflows for OPEB		(937,461)
Deferred Inflows for OPEB		820,350
Compensated Absences		21,183,660
Other	_	(13,788)
Net difference	\$_	554,608,830

## EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES AND THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES

The governmental funds statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net change in fund balances – total governmental funds* and *change in net position of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains, "Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this \$12,306,439 difference are as follows:

Capital outlay	\$	56,233,569
Depreciation expense	_	(43,927,130)
Net difference	\$	12,306,439

Another element of that reconciliation states, "The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities." The details of this \$12,078,337 difference are as follows:

#### Debt issued or incurred:

Issuance of general obligation refunding bonds	\$	(4,345,000)
Issuance of refunding capital lease		(749,615)
Issuance of capital lease		(239,760)
Issuance of certificates of participation		(3,450,000)
Issuance premiums		(892,807)
Amortization of deferred premiums, discounts,		
and amounts from refundings		783,882
Transfers to bond refunding agent		5,706,591
Principal repayments	_	15,265,046
Net difference	\$ _	12,078,337

Another element of that reconciliation states, "Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds." The details of this \$(694,554) difference are as follows:

Loss on disposal of capital assets	\$ (490,242)
Accrued interest	114,258
Compensated absences	(317,981)
Other	(589)
Net difference	\$ (694,554)

#### (3) RESTRICTED ASSETS

Certain proceeds of the enterprise funds revenue bonds and resources set aside for their repayment are classified as restricted assets on the statement of net position because their use is limited by applicable bond covenants. Assets included in the Bond Principal and Interest Account and the Bond Reserve Account are restricted for the payment of bond principal and interest. Assets included in the Surplus Account and in the Renewal and Replacement Account are restricted for specific purposes including improvements, repairs and replacements, acquisition of equipment, and the payment of bond principal and interest. Assets included in the Construction Account are restricted for paying the cost of capital improvements. Also, Lincoln Electric System has assets restricted for paying employee health claims and for deposits provided by both customers and developers.

A recap of the proprietary funds restrictions and related balances at August 31, 2018, are as follows:

	Parking	Solid Waste	Lincoln Wastewater	Lincoln Water	Lincoln Electric	
Fund Account	System	Management	System	System	System	Total
Principal and Interest	\$ 201,567	-	1,458,048	413,494	14,579,000	16,652,109
Reserve	2,551,843	1,117,084	5,450,186	5,387,300	16,733,000	31,239,413
Surplus	-	-	456,639	1,948,693	-	2,405,332
Renewal and Replacement	2,449,521	-	-	-	-	2,449,521
Capital Construction and Equipment Customer/Develope	209,423	20,300	970,475	5,554,340	-	6,754,538
Deposits	-	-	-	-	1,996,000	1,996,000
Claims					2,162,000	2,162,000
Total	\$ 5,412,354	1,137,384	8,335,348	13,303,827	35,470,000	63,658,913

Resources of the permanent funds totaling \$37,160,000 are legally restricted to the extent that only earnings and not principal may be used to support the City's programs.

#### (4) <u>DEPOSITS AND INVESTMENTS</u>

#### **DEPOSITS**

Custodial credit risk is the risk that in the event of a bank failure, a government's deposits may not be returned to it. The City's deposit policy for custodial credit risk requires compliance with the provisions of state law.

State Statutes 15-846 and 15-847 R.R.S., 1943 require banks either to provide a bond, provide a Federal Home Loan Bank letter of credit, or to pledge government securities (types of which are specifically identified in the Statutes) to the City Treasurer in the amount of the City's deposits. The Statutes allow pledged securities to be reduced by the amount of the deposit insured by the Federal Deposit Insurance Corporation (FDIC).

The City's cash deposits, including certificates of deposit, are insured up to \$250,000 by the FDIC. At August 31, 2018, at a single financial institution, \$211,733 of the City's bank balance was uninsured and uncollateralized. Subsequent to year-end, additional collateral was pledged by the financial institution for the uncollateralized balance. The City's remaining cash deposits and certificates of deposit in excess of the \$250,000 FDIC limits are covered by collateral held in a Federal Reserve pledge account or by an agent for the City, or a letter of credit issued by a Federal Reserve Bank. No legal opinion has been obtained regarding the enforceability of any of the collateral arrangements.

#### **INVESTMENTS**

#### Fair Value Measurement

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value measurements must maximize the use of observable inputs and minimize the use of unobservable inputs. There is a hierarchy of three levels of inputs that may be used to measure fair value:

- Level 1 Quoted prices in active markets for identical assets or liabilities.
- Level 2 Observable inputs other than Level 1 prices, such as quoted prices for similar assets or liabilities; quoted prices in markets that are not active; or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities.
- Level 3 Unobservable inputs supported by little or no market activity and are significant to the fair value of the assets or liabilities.

The following table presents the fair value measurements of assets and liabilities recognized in the accompanying financial statements measured at fair value on a recurring basis and the level within the fair value hierarchy in which the fair value measurements fall at August 31, 2018.

Money Market Funds and External Investment Trusts are carried at cost, and thus are not included within the fair value hierarchy. Certain investments that are measured using the net asset value per share (or its equivalent) practical expedient have also not been classified in the fair value hierarchy. Other than the pension trust fund investments noted specifically on page 49, the City's remaining investments carried at net asset value have no unfunded commitments and these investments can be redeemed at any time. These investments have been noted with NAV in the table below.

At August 31, 2018, the City had the following investments, maturities, credit ratings, and fair value measurement:

	August 31, 2018  Maturities in Years							
							Rating	Hierarchy
Туре	Carrying Value	Less than 1	1-5	6-10	More than 10	Moody's	S&P	Level
General City:								
U.S. Treasury Obligations	\$ 144,393,972	124,727,802	19,666,170	-	-	Aaa	AA+	2
U.S. Sponsored Agency Obligations	294,375,188	186,574,738	103,056,092	4,744,358	-	Aaa	AA+	2
Commercial Issuers (Commercial Paper)	44,126,000	44,126,000	-	-	-	P1	A1	2
Money Market Funds - U.S. Treasury	4,163,874	4,163,874	-	-	-	Aaa-mf	AAAm	N/A
Money Market Funds - U.S. Agencies	34,822,293	34,822,293	-	-	-	Aaa	AAAm	N/A
External Investment Trust	9,600,000	9,600,000	-	-	-	Not rated	Not rated	N/A
Tax Increment Financing Investments	10,482,911	407,026	1,055,088	4,492,487	4,528,310	Not rated	Not rated	2
Equities	3,847,039	3,847,039		-		Not rated	Not rated	1
<b>Total General City</b>	545,811,277	408,268,772	123,777,350	9,236,845	4,528,310			
Community Health Endowment:								
Money Market Mutual Funds	2,203,744	2,203,744	-	-	-	Not rated	Not rated	N/A
Institutional funds								
Fixed income	9,526,726	-	8,608,799	-	917,927	Not rated	Not rated	NAV
Intermediate term credit	2,558,255	-	2,558,255	-	-	Not rated	Not rated	NAV
Large cap equity	9,021,766	9,021,766	-	-	-	Not rated	Not rated	NAV
International equity	13,609,621	13,609,621	-	-	-	Not rated	Not rated	NAV
High-yield bonds	5,721,191	-	-	5,721,191	-	Not rated	Not rated	NAV
Emerging markets equity	3,121,147	3,121,147	-	-	-	Not rated	Not rated	NAV
Mid cap equity	2,567,777	2,567,777	-	-	-	Not rated	Not rated	NAV
U.S. treasuries	5,746,050	-	5,746,050	-	-	Not rated	Not rated	NAV
Small cap equity	3,258,877	3,258,877	-	-	-	Not rated	Not rated	NAV
Commodities	4,972,333	4,972,333	-	-	-	Not rated	Not rated	NAV
Real Estate	1,292,280	1,292,280	-	-	-	Not rated	Not rated	NAV
Limited Partnership	310,340	310,340	-	-	-	Not rated	Not rated	NAV
<b>Total Community Health Endowment:</b>	63,910,107	40,357,885	16,913,104	5,721,191	917,927			
Police & Fire Pension Trust:								
Equities	10,486,854	10,486,854	-	-	-	Not rated	Not rated	1
Mutual Funds	122,947,185	122,947,185	-	-	-	Not rated	Not rated	1
	133,434,039	133,434,039		-				
Limited Partnerships	28,805,548							NAV
Real Estate Limited Partnerships	80,338,433							NAV
<b>Total Police &amp; Fire Pension Trust</b>	242,578,020							
Total Primary Government	\$ 852,299,404							

Where quoted market prices are available in an active market, securities are classified within Level 1 of the valuation hierarchy. If quoted market prices are not available, then fair values are estimated by using quoted prices of securities with similar characteristics or independent asset pricing services and pricing models, the inputs of which are market-based or independently sourced market parameters, including, but not limited to,

yield curves, interest rates, volatilities, prepayments, defaults, cumulative loss projections and cash flows. Such securities are classified in Level 2 of the valuation hierarchy. In certain cases where Level 1 or Level 2 inputs are not available, securities are classified within Level 3 of the hierarchy. The City has no investments at August 31, 2018 that are classified within Level 3 of the hierarchy.

#### INVESTMENT POLICIES

#### General City Policy

Generally, the City's investing activities are managed under the custody of the City Treasurer. Investing is performed in accordance with the investment policy adopted by the City Council complying with state statutes and the City Charter. The City may legally invest in U.S. government securities and agencies, U.S. government sponsored agencies, and in bank repurchase agreements. It may also invest to a limited extent in corporate bonds, bankers' acceptances, and investment agreements.

Custodial Credit Risk. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investment securities that are in the possession of an outside party.

Interest Rate Risk. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. As a means of limiting its exposure to fair value losses arising from rising interest rates, the City's investment policy limits current operating funds to be invested with maturities of not longer than twenty-four months. Fixed income investments held in construction funds, operating funds, and other nonoperating funds are limited to ten-year maturities. Investment agreements are not subject to interest rate risk, as the issuer guarantees the interest rate. Money market mutual funds and external investment funds are presented as investments with a maturity of less than one year because they are redeemable in full immediately. Tax Increment Financing investments are allowed to exceed 10 years as the interest rates are guaranteed by the fund and the investment is made within the City's funds.

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The City's investment policy establishes requirements for certain investment securities to be rated at certain rates or higher without having collateral pledged to the City. The following investment types must be rated at the minimum rates noted below:

	S&P	Moody's
Money Markets	AAm	
Corporate Notes	AA-	Aa3
Investment Agreements	AA-	Aa3
Commercial Paper	A-1	P-1
Bankers' Acceptance	A-1	P-1
Local Government Debt	AA	Aa

The external investment funds are held in the City's idle fund pool and are comprised of Nebraska Public Agency Investment Trust (NPAIT) and Short-Term Federal Investment Trust (STFIT) funds. These Funds are carried by the City at amortized cost. NPAIT and STFIT invest in only the highest quality securities, including U.S. government, rated U.S. sponsored agencies, and guaranteed student loans, and their investment portfolios are valued at amortized cost, which approximates fair value based on the short-term nature of the instruments.

Concentration of Credit Risk. The City's investment policy places various limits on the amount that may be invested in any one issuer. Per the policy, allocation limits do not apply to the investment of proceeds from issuance of debt. These investments shall be governed by the debt covenant included in the debt instrument. Non-compliance due to a decrease in investment balance does not require corrective action.

Туре	Portfolio Composition	Policy Limits on Issuer
U.S. agency obligations:		
Federal Home Loan Bank	23.14 %	40.00 %
Federal Home Loan Mortgage Corporation	15.32	40.00
Federal National Mortgage Association	8.79	40.00
Federal Farm Credit Bank	6.69	40.00
Federal Agricultural Mortgage Corporation	0.00	25.00

#### Community Health Endowment (CHE) Policy

As a public endowment fund, under State law, CHE is permitted to invest in the manner required of a prudent investor acting with care, skill and diligence under the prevailing circumstance, without restrictions as to the type and limits of investments. CHE has engaged one of the world's largest institutional investment firms to advise on portfolio management. That investment firm and affiliates are also the sponsor and investment manager for all of the institutional funds listed on a previous page.

Custodial Credit Risk. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, CHE will not be able to recover the value of its investment securities that are in the possession of an outside party. All investments are held in CHE's name.

*Interest Rate Risk.* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. As a means of limiting its exposure to fair value losses arising from rising interest rates, CHE's investment policy requires the average duration of the fixed income portfolio to be no more than 120% of the appropriate fixed income benchmark.

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. It is CHE's policy to limit its investments in fixed income securities to issues with at least BBB-/Baa3 ratings. Short-term fixed income issues should have a minimum A-2/P-2 rating. None of CHE's investments were rated at August 31, 2018.

Concentration of Credit Risk. Concentration of credit risk is the risk associated with the amount of investments CHE has with any one issuer that exceeds 5% or more of its total investments. CHE limits the percentage that may be invested in any one sector, company and issuer. CHE's portfolio shall not own more than 5% of the outstanding securities of any single issuer. Exceptions are allowed where a fund's benchmark includes securities greater than 3%, in which case the investment manager may have no more than the securities index weight plus 2%. The entire portfolio shall have no more than 5% of its assets invested in the securities of any one issuer, with the exception of U.S. Treasury and U.S. agencies obligations.

Foreign Currency Risk. This risk relates to adverse affects on the fair value of an investment from changes in exchange rates. CHE had no investment denominated in foreign currency at August 31, 2018.

#### Police & Fire Pension Trust Policy

The Police & Fire Pension Trust Investment Board, established by the City Council in accordance with Lincoln Municipal Code chapter 4.62, directs and oversees the trust's investments for the sole benefit of plan participants and beneficiaries. The Board consists of nine members. Two board positions shall be filled by the City Finance Director and the City Human Resources Director; two board positions shall be elected by secret ballot by the active paid police officers of the City; two board positions shall be elected by secret ballot by the active paid firefighters of the City; and three board positions shall be appointed by the Mayor, after consultation with the other six members, subject to approval by the City Council. The three appointed members shall have at least five years demonstrated experience in financial, actuarial, investment or employee benefit plan matters.

The board also provides oversight and directions to the plan administrator with regard to the investments of the trust's funds. The daily management responsibility of the trust and routine investment transactions are delegated to the plan administrator.

The Police & Fire Pension Trust is allowed to invest in domestic and international equity funds, domestic and foreign bonds, real estate, and alternative investments.

The investment board has the responsibility to allocate plan assets in various investment strategies to reach the overall return and risk objectives of the plan. Annually the board reviews the plan's investments from an "asset allocation" perspective. The strategic allocation process is based on such factors as historical absolute returns of the benchmarks, recent returns for benchmarks, volatility of benchmark returns as measured by standard deviation, and the correlation of returns with other asset classes used in the portfolio. The following was the asset allocation as of August 31, 2018:

Asset Class	Target Allocation
Developed Markets Equity	35.0 %
Emerging Markets Equity	5.0
Private Equity	10.0
Fixed Rate Debt (Intermediate)	5.0
Fixed Rate High Yield Bonds	5.0
Private Credit	10.0
Low Volatility Hedge Funds	10.0
Master Limited Partnerships (MLPs)	5.0
Private Real Estate	15.0
Total	100.0 %

Custodial Credit Risk. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Police & Fire Pension Trust will not be able to recover the value of its investment securities that are in the possession of an outside party.

Interest Rate Risk. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Investment Board for the Police & Fire Pension Trust compares the risk and return characteristics derived from the actual performance of the Fund, by separate asset classes and specific securities to appropriate benchmarks, and financial indices and/or funds, at least annually. Asset allocation, investments, and/or investment managers are adjusted as necessary by this monitoring.

*Credit Risk.* The policy states that the plan will select appropriate investments, or investment manager(s), to fill each asset class allocation. The individual investment, or investment managers, chosen shall be those determined to meet the board's objectives in terms of their overall combination of risk, return, and liquidity.

Concentration of Credit Risk. The policy places no limit on the amount that may be invested in any one issuer. The following individual investments currently held by the Plan are greater than 5% of the Plan's fiduciary net position:

Vanguard Total Stock Market Index	12.00 %
American New Perspective R6	11.60
RREEF America REIT II	10.67
Vanguard Total Intl Stock Index Fund Ins	10.70
Dodge and Cox Global Stock Fund	10.92
J.P. Morgan Core Bond Fund	10.73
Parametric Defensive Equipty Fund LLC	5.01

The Trust is required to fund the following additional amounts in accordance with the related investment agreements:

Tenaska TPF II, LP - \$66,521

Aberdeen U.S. Private Equity VI - \$1,350,000

Weathergage Venture Capital IV - \$1,890,000

Golub Capital Partners International Fund 11 - \$2,800,000

Principal Real Estate Debt Fund II - \$5,617,183

#### Summary of Deposit and Investment Balances

Following is a reconciliation of the City's deposit and investment balances as of August 31, 2018:

Investments Deposits and Cash on Hand	\$ - \$=	Totals 852,299,404 13,343,563 865,642,967		
	_	Government-wide Statement of Net Position	Fiduciary Funds Statement of Net Position	Totals
Cash and Cash Equivalents Investments Restricted Assets:	\$	47,496,312 474,597,302	4,771,110 244,505,718	52,267,422 719,103,020
Cash and Cash Equivalents Investments	\$_	9,201,771 85,070,754 616,366,139	249,276,828	9,201,771 85,070,754 865,642,967

### (5) **FUND BALANCES**

Fund balances are classified as nonspendable, restricted, committed, assigned or unassigned. The City generally follows this same order in spending available resources unless special circumstances apply. The following provides details of the aggregate amounts displayed on the face of the governmental funds balance sheet:

		Major Funds			
	General Fund	Street Construction	West Haymarket JPA	Other Governmental Funds	Total
Fund Balances:	1 und	Construction	JIA	Tunds	Total
Nonspendable:					
Inventory \$	391,693	312,222	-	742,375	1,446,290
Prepaid Items	180,029	-	300,453	-	480,482
Permanent Fund Principal	_			37,160,000	37,160,000
Total Nonspendable	571,722	312,222	300,453	37,902,375	39,086,772
Restricted For:					
Capital Improvements	2,244,961	39,929,601	1,287,812	30,637,636	74,100,010
Human Services	1,401,598	-	-	-	1,401,598
Donor Purposes	3,170,578	-	-	3,004,409	6,174,987
Agency Activities	-	-	1,631,642	-	1,631,642
Land Purchases	-	-	-	3,616,157	3,616,157
Social Security Obligations	-	-	-	1,845,887	1,845,887
Community Betterment	-	-	-	4,242,589	4,242,589
Federal Loan Programs	-	-	-	18,006,000	18,006,000
Grant Programs	-	-	-	1,353,285	1,353,285
Special Assessment Improvements	-	-	-	422,570	422,570
Debt Service	-	-	-	9,261,327	9,261,327
Health Care	-	-	-	27,648,852	27,648,852
Claims Contingencies Library Media	-	-	-	865,000 789,181	865,000 789,181
Street Maintenance	-	-	_	893,900	893,900
Total Restricted	6,817,137	39,929,601	2,919,454	102,586,793	152,252,985
	0,017,137		2,717,434	102,500,755	132,232,703
Committed To:				710.725	710 725
Public Access Television	-	-	-	719,725	719,725
Building Code Enforcement Debt Service	-	-	-	305,149	305,149
Total Committed		· — -		1,967,704 2,992,578	1,967,704 2,992,578
				2,992,376	2,992,378
Assigned To:					
Capital Improvements	-	25,329,846	-	14,583	25,344,429
Donor Purposes	844,212	-	-	-	844,212
Public Improvements	26,864	-	-	-	26,864
Athletic Facility Improvements	628,018	-	-	-	628,018
Senior Care	1,038,876	-	-	-	1,038,876 2,340,599
Emergency Communications Economic Development Projects	2,340,599 5,008,071	-	-	-	5,008,071
Snow Removal	5,000,071	964,838	_	_	964,838
Debt Service	_	704,030	33,907,080	_	33,907,080
Land Purchases	_	_	-	76,721	76,721
Public Access Television	_	_	_	323,572	323,572
Library Services	-	-	-	3,767,090	3,767,090
Health Care	-	-	-	4,493,783	4,493,783
Social Security Obligations	-	-	-	455,533	455,533
Public Transportation	-	-	-	3,793,752	3,793,752
Community Betterment	-	-	-	182,500	182,500
Building Code Enforcement	-	-	-	9,987,093	9,987,093
Park Projects	-	-	-	188,526	188,526
Subsequent Year's Appropriated Fund Balance	6,358,584	-	-	-	6,358,584
Other Purposes	143,907		-		143,907
Total Assigned	16,389,131	26,294,684	33,907,080	23,283,153	99,874,048
Unassigned	46,062,651		-	(77,349)	45,985,302
Total Fund Balances \$	69,840,641	66,536,507	37,126,987	166,687,550	340,191,685

#### (6) RECEIVABLES AND DUE FROM OTHER GOVERNMENTS

Receivables at August 31, 2018, consist of the following (in thousands):

				Accrued	Special Assessment			Gross	Allowance For		
Fund		Taxes	Accounts	Interest	Loans	Current	Deferred	Contributions	Receivables	Uncollectibles	Net
General	\$	3,382	2,273	199	-	-	-	-	5,854	-	5,854
Street Construction		-	31	195	-	-	-	-	226	-	226
West Haymarket JPA		1,632	388	242	-	-	-	-	2,262	-	2,262
Wastewater System		-	5,381	-	-	-	-	-	5,381	-	5,381
Water System		-	7,644	-	-	-	-	-	7,644	-	7,644
Electric System		-	35,179	350	-	-	-	-	35,529	816	34,713
Nonmajor -											
Special Revenue		1,419	326	237	22,545	-	-	-	24,527	4,539	19,988
Debt Service		942	380	50	-	396	2,182	-	3,950	187	3,763
Capital Projects		-	-	115	-	-	-	-	115	-	115
Permanent		-	1	13	-	-	-	-	14	-	14
Enterprise		-	7,152	133	-	-	-	-	7,285	2,914	4,371
Internal Service		-	227	236	-	-	-	-	463	-	463
Fiduciary	_		58	5				558	621		621
Total	\$	7,375	59,040	1,775	22,545	396	2,182	558	93,871	8,456	85,415

Enterprise funds customer accounts receivable include unbilled charges for services. Delinquent special assessment receivables at August 31, 2018, were \$182,264.

The total of Due From Other Governments of \$27,216,185 includes the following significant items:

Fund/Fund Type	Amount	Service
General/Major Governmental	\$13,214,154	State of Nebraska, July/August Sales & Use Tax
	575,713	August Motor Vehicle Taxes Collected by Lancaster County
	15,772	August Property Tax Interest Collected by Lancaster County
	29,133	State of Nebraska, Cost Reimbursements
	135,698	Lincoln Public Schools, Cost Reimbursements
	45,410	Federal Government, Cost Reimbursements
	159,778	Lancaster County, Cost Reimbursements
Street Construction/Major Governmental	4,728,308	State of Nebraska, July/August Highway User Fees
	14,183	Railroad Transportation Safety District, Share of Projects
	370,425	State of Nebraska, Cost Reimbursements
	62,421	Federal Government, Cost Reimbursements
West Haymarket JPA/Major Governmental	762,179	Federal Government, Cost Reimbursements
Lincoln/Lancaster Co. Health/Special Revenue	401,894	Lancaster County, Cost Reimbursements
Federal Grants/Special Revenue	1,249,383	Federal Government, Cost Reimbursements
	419,506	State of Nebraska, Cost Reimbursements
Vehicle Tax Residual Revenue/Special Revenue	893,900	August Motor Vehicle Taxes Collected by Lancaster County
Special Assessment/Debt Service	34,679	August Special Assessments Collected by Lancaster County
Vehicle Tax/Capital Projects	893,899	August Motor Vehicle Taxes Collected by Lancaster County
Storm Sewer Bonds/Capital Projects	477,674	Federal Government, Cost Reimbursements
Other Capital Projects/Capital Projects	2,212,436	State of Nebraska, July/August Sales & Use Tax
	305,550	Federal Government, Cost Reimbursements
Pinnacle Bank Arena/Enterprise	24,365	Lincoln Public Schools Billings
Solid Waste Management/Enterprise	94,789	Federal Government, Cost Reimbursements
Information Services/Internal Service	14,158	Lancaster County Billings
Police Garage/Internal Service	6,632	State of Nebraska Billings
	45,018	Lancaster County Billings
Subtotal	27,187,057	
All other	29,128	
<b>Total Due From Other Governments</b>	\$27,216,185	

### (7) <u>CAPITAL ASSETS</u>

Capital asset activity for the year ended August 31, 2018, was as follows:

Coptral Assets, not being Depreciated:   Sample   Sampl			Beginning Balances	Increases	Decreases	Ending Balances
Laind		-				
Construction in Progress   63,199,880   36,565,536   12,977,383   86,788,033     Total Capital Assets, not being Depreciated   232,628,307   38,075,090   13,426,133   257,277,264     Capital Assets, being Depreciated:   Buildings   347,441,338   8,442,372   81,071   355,802,639     Improvements Other Than Buildings   138,819,408   30,723,889   55,475   141,836,322     Machinery and Equipment   110,684,879   10,431,952   6,555,216   114,561,615     Infrastructure   954,560,931   36,102,949   527,461   990,136,419     Total Capital Assets, being Depreciated   1,551,506,556   58,049,662   7,219,223   1,602,336,998     Less Accumulated Depreciation for:   Buildings   66,428,159   7,735,783   68,439   74,095,503     Improvements Other Than Buildings   44,373,100   4,421,154   55,475   44,8738,779     Machinery and Equipment   70,909,289   7,543,661   6,387,632   72,065,318     Infrastructure   322,5283,392   27,613,828   355,31   352,861,689     Total Accumulated Depreciation   506,993,940   47,314,426   6,547,077   547,761,289     Total Capital Assets, being Depreciated, Net   1,044,512,616   10,735,236   672,146   1,054,575,706     Governmental Activities Capital Assets, Net   8   1,277,140,923   48,810,326   14,098,279   1,311,852,970     Beginning Balances   Increases   Decreases   Balances     Business-type Activities:   25,247,402   204,754   4,022   25,448,134     Construction in Progress   92,740,991   12,906,013   60,792,067   144,854,937     Total Capital Assets, not being Depreciated   117,988,393   113,110,767   60,796,089   717,030,077     Capital Assets, not being Depreciated   58,145,799   4,716,004   1,668,623   61,193,180     Unitility Plant   1,486,425,000   39,052,000   37,1000   1,521,767,000     Total Capital Assets, being Depreciated   2,523,234,533   72,811,816   5,399,502   2,590,636,847     Less Accumulated Depreciation for:   Buildings   14,437,634   16,594   25,415,2038     Machinery and Equipment   37,206,671   3,247,345,000   39,052,000   37,1000   15,21,767,000     Total Capital Asset		_				.=
Capital Assets, not being Depreciated   232,628,307   38,075,090   13,426,133   257,277,264		\$			- ,	
Capital Assets, being Depreciated:   Buildings   347,441,338   8,442,372   81,071   355,802,639   135,802,639   138,819,408   3.072,389   55,475   141,836,322   Machinery and Equipment   110,684,879   10,431,952   6,555,216   114,561,615   Infrastructure   954,560,931   36,102,949   527,461   990,136,419   70tal Capital Assets, being Depreciated   1,551,506,556   58,049,662   7,219,223   7,602,336,913   7,409,5,503   1,200,336,913   1,200,336,919   1,200,336,919   1,200,336,919   1,200,336,919   1,200,336,919   1,200,336,919   1,200,361,919   1,200,3		_				
Buildings	Total Capital Assets, not being Depreciated	-	232,028,307	36,073,090	13,420,133	231,211,204
Improvements Other Than Buildings   138,819,408   3,072,389   55,475   141,836,322   Machinery and Equipment   110,684,879   10,431,952   6,555,216   114,561,615   Infrastructure   954,560,931   36,102,949   527,461   990,136,419   Total Capital Assets, being Depreciated   1,551,506,556   58,049,662   7,219,223   1,602,336,995   Less Accumulated Depreciation for:    Less Accumulated Depreciation for:	Capital Assets, being Depreciated:					
Machinery and Equipment   110,684,879   10,431,952   6,555,216   90,136,419     Total Capital Assets, being Depreciated   1,551,506,556   58,049,662   7,219,223   1,602,336,995     Less Accumulated Depreciation for:			347,441,338	8,442,372	81,071	355,802,639
Intrastructure				, , ,		
Less Accumulated Depreciation for:   Buildings					, ,	
Less Accumulated Depreciation for:   Buildings		_				
Buildings	Total Capital Assets, being Depreciated	-	1,551,500,550	38,049,002	7,219,223	1,002,330,993
Buildings	Less Accumulated Depreciation for:					
Machinery and Equipment Infrastructure         70,909,289         7,543,661         6,387,632         72,065,318           Infrastructure         325,283,392         27,613,828         35,531         352,861,689           Total Accumulated Depreciation         506,993,940         47,314,426         6,547,077         547,761,289           Total Capital Assets, being Depreciated, Net         1,044,512,616         10,735,236         672,146         1,054,575,706           Governmental Activities Capital Assets, Net         \$ 1,277,140,923         48,810,326         14,098,279         1,311,852,970           Business-type Activities:         Beginning Balances         Increases         Decreases         Balances           Land         \$ 25,247,402         204,754         4,022         25,448,134           Construction in Progress         92,740,991         112,906,013         60,792,067         144,854,937           Total Capital Assets, not being Depreciated         117,988,393         113,110,767         60,796,089         170,303,071           Capital Assets, being Depreciated:         Buildings         240,947,123         2,782,580         -         243,729,703           Improvements Other Than Buildings         737,706,611         26,261,232         20,879         763,946,964           Machinery and Equipment<			66,428,159	7,735,783	68,439	74,095,503
Total Accumulated Depreciation   \$325,283,392   27,613,828   35,531   352,861,689   Total Accumulated Depreciation   \$506,993,940   47,314,426   6,547,077   547,761,289   Total Capital Assets, being Depreciated, Net   \$1,044,512,616   10,735,236   672,146   1,054,575,706   Governmental Activities Capital Assets, Net   \$1,277,140,923   48,810,326   14,098,279   1,311,852,970			44,373,100	4,421,154		48,738,779
Total Accumulated Depreciation         506,993,940         47,314,426         6,547,077         547,761,289           Total Capital Assets, being Depreciated, Net         1,044,512,616         10,735,236         672,146         1,054,575,706           Governmental Activities Capital Assets, Net         \$ 1,277,140,923         48,810,326         14,098,279         1,311,852,970           Business-type Activities:         Ending Balances         Decreases         Balances           Capital Assets, not being Depreciated:         25,247,402         204,754         4,022         25,448,134           Construction in Progress         92,740,991         112,906,013         60,792,067         144,854,937           Total Capital Assets, not being Depreciated:         117,988,393         113,110,767         60,796,089         170,303,071           Capital Assets, being Depreciated:         240,947,123         2,782,580         -         243,729,703           Improvements Other Than Buildings         737,706,611         26,261,232         20,879         763,946,964           Machinery and Equipment         58,145,799         4,716,004         1,668,623         61,193,180           Utility Plant         1,486,425,000         39,052,000         3,710,000         1,521,767,000           Total Capital Assets, being Depreciated						
Decreases   Decr		_				
Beginning Balances   Increases   Decreases   Balances	Total Accumulated Depreciation	_	506,993,940	47,314,426	6,547,077	547,761,289
Business-type Activities:         Increases         Decreases         Ending Balances           Capital Assets, not being Depreciated:         25,247,402         204,754         4,022         25,448,134           Construction in Progress         92,740,991         112,906,013         60,792,067         144,854,937           Total Capital Assets, not being Depreciated         117,988,393         113,110,767         60,796,089         170,303,071           Capital Assets, being Depreciated:         8         240,947,123         2,782,580         -         243,729,703           Improvements Other Than Buildings         737,706,611         26,261,232         20,879         763,946,964           Machinery and Equipment         58,145,799         4,716,004         1,668,623         61,193,180           Utility Plant         1,486,425,000         39,052,000         3,710,000         1,521,767,000           Total Capital Assets, being Depreciated         2,523,224,533         72,811,816         5,399,502         2,590,636,847           Less Accumulated Depreciation for:         8         95,371,247         5,512,277         -         100,883,524           Improvements Other Than Buildings         95,371,247         5,512,277         -         100,883,524           Improvements Other Than Buildings         240,	Total Capital Assets, being Depreciated, Net	_	1,044,512,616	10,735,236	672,146	1,054,575,706
Business-type Activities:         Decreases         Balances           Capital Assets, not being Depreciated:         Land         \$ 25,247,402         204,754         4,022         25,448,134           Construction in Progress         92,740,991         112,906,013         60,792,067         144,854,937           Total Capital Assets, not being Depreciated         117,988,393         113,110,767         60,796,089         170,303,071           Capital Assets, being Depreciated:         8         240,947,123         2,782,580         -         243,729,703           Improvements Other Than Buildings         737,706,611         26,261,232         20,879         763,946,964           Machinery and Equipment         58,145,799         4,716,004         1,668,623         61,193,180           Utility Plant         1,486,425,000         39,052,000         3,710,000         1,521,767,000           Total Capital Assets, being Depreciated         2,523,224,533         72,811,816         5,399,502         2,590,636,847           Less Accumulated Depreciation for:         95,371,247         5,512,277         -         100,883,524           Improvements Other Than Buildings         240,090,998         14,437,634         16,594         254,512,038           Machinery and Equipment         688,535,000         52,134,	Governmental Activities Capital Assets, Net	\$ _	1,277,140,923	48,810,326	14,098,279	1,311,852,970
Business-type Activities:         Decreases         Balances           Capital Assets, not being Depreciated:         Land         \$ 25,247,402         204,754         4,022         25,448,134           Construction in Progress         92,740,991         112,906,013         60,792,067         144,854,937           Total Capital Assets, not being Depreciated         117,988,393         113,110,767         60,796,089         170,303,071           Capital Assets, being Depreciated:         8         240,947,123         2,782,580         -         243,729,703           Improvements Other Than Buildings         737,706,611         26,261,232         20,879         763,946,964           Machinery and Equipment         58,145,799         4,716,004         1,668,623         61,193,180           Utility Plant         1,486,425,000         39,052,000         3,710,000         1,521,767,000           Total Capital Assets, being Depreciated         2,523,224,533         72,811,816         5,399,502         2,590,636,847           Less Accumulated Depreciation for:         95,371,247         5,512,277         -         100,883,524           Improvements Other Than Buildings         240,090,998         14,437,634         16,594         254,512,038           Machinery and Equipment         688,535,000         52,134,						
Business-type Activities:           Capital Assets, not being Depreciated:           Land         \$ 25,247,402         204,754         4,022         25,448,134           Construction in Progress         92,740,991         112,906,013         60,792,067         144,854,937           Total Capital Assets, not being Depreciated         117,988,393         113,110,767         60,796,089         170,303,071           Capital Assets, being Depreciated:         8         240,947,123         2,782,580         -         243,729,703           Improvements Other Than Buildings         737,706,611         26,261,232         20,879         763,946,964           Machinery and Equipment         58,145,799         4,716,004         1,668,623         61,193,180           Utility Plant         1,486,425,000         39,052,000         3,710,000         1,521,767,000           Total Capital Assets, being Depreciated         2,523,224,533         72,811,816         5,399,502         2,590,636,847           Less Accumulated Depreciation for:         8         95,371,247         5,512,277         -         100,883,524           Improvements Other Than Buildings         240,090,998         14,437,634         16,594         254,512,038           Machinery and Equipment         688,535,000         52,134,000				Ingranges	Dagragge	- C
Capital Assets, not being Depreciated:         \$ 25,247,402         204,754         4,022         25,448,134           Construction in Progress         92,740,991         112,906,013         60,792,067         144,854,937           Total Capital Assets, not being Depreciated         117,988,393         113,110,767         60,796,089         170,303,071           Capital Assets, being Depreciated:         8         240,947,123         2,782,580         -         243,729,703           Improvements Other Than Buildings         737,706,611         26,261,232         20,879         763,946,964           Machinery and Equipment         58,145,799         4,716,004         1,668,623         61,193,180           Utility Plant         1,486,425,000         39,052,000         3,710,000         1,521,767,000           Total Capital Assets, being Depreciated         2,523,224,533         72,811,816         5,399,502         2,590,636,847           Less Accumulated Depreciation for:         8         95,371,247         5,512,277         -         100,883,524           Improvements Other Than Buildings         240,090,998         14,437,634         16,594         254,512,038           Machinery and Equipment         37,520,627         3,263,125         1,493,395         39,290,357           Utility Plant	Rusiness-tyne Activities:	-	Datances	Ilicieases	Decreases	Balances
Land \$ 25,247,402 204,754 4,022 25,448,134 Construction in Progress 92,740,991 112,906,013 60,792,067 144,854,937 Total Capital Assets, not being Depreciated 117,988,393 113,110,767 60,796,089 170,303,071 Capital Assets, being Depreciated:  Buildings 240,947,123 2,782,580 - 243,729,703 Improvements Other Than Buildings 737,706,611 26,261,232 20,879 763,946,964 Machinery and Equipment 58,145,799 4,716,004 1,668,623 61,193,180 Utility Plant 1,486,425,000 39,052,000 3,710,000 1,521,767,000 Total Capital Assets, being Depreciated 2,523,224,533 72,811,816 5,399,502 2,590,636,847 Less Accumulated Depreciation for:  Buildings 95,371,247 5,512,277 - 100,883,524 Improvements Other Than Buildings 240,090,998 14,437,634 16,594 254,512,038 Machinery and Equipment 37,520,627 3,263,125 1,493,395 39,290,357 Utility Plant 688,535,000 52,134,000 6,124,000 734,545,000 Total Accumulated Depreciation 1,061,517,872 75,347,036 7,633,989 1,129,230,919 Total Capital Assets, being Depreciated, Net 1,461,706,661 (2,535,220) (2,234,487) 1,461,405,928						
Total Capital Assets, not being Depreciated         117,988,393         113,110,767         60,796,089         170,303,071           Capital Assets, being Depreciated:         8uildings         240,947,123         2,782,580         -         243,729,703           Improvements Other Than Buildings         737,706,611         26,261,232         20,879         763,946,964           Machinery and Equipment         58,145,799         4,716,004         1,668,623         61,193,180           Utility Plant         1,486,425,000         39,052,000         3,710,000         1,521,767,000           Total Capital Assets, being Depreciated         2,523,224,533         72,811,816         5,399,502         2,590,636,847           Less Accumulated Depreciation for:         8uildings         95,371,247         5,512,277         -         100,883,524           Improvements Other Than Buildings         95,371,247         5,512,277         -         100,883,524           Machinery and Equipment         37,520,627         3,263,125         1,493,395         39,290,357           Utility Plant         688,535,000         52,134,000         6,124,000         734,545,000           Total Accumulated Depreciation         1,061,517,872         75,347,036         7,633,989         1,129,230,919           Total Capital Assets, bei	1 , 5 1	\$	25,247,402	204,754		25,448,134
Capital Assets, being Depreciated:         240,947,123         2,782,580         -         243,729,703           Improvements Other Than Buildings         737,706,611         26,261,232         20,879         763,946,964           Machinery and Equipment         58,145,799         4,716,004         1,668,623         61,193,180           Utility Plant         1,486,425,000         39,052,000         3,710,000         1,521,767,000           Total Capital Assets, being Depreciated         2,523,224,533         72,811,816         5,399,502         2,590,636,847           Less Accumulated Depreciation for:         8         95,371,247         5,512,277         -         100,883,524           Improvements Other Than Buildings         240,090,998         14,437,634         16,594         254,512,038           Machinery and Equipment         37,520,627         3,263,125         1,493,395         39,290,357           Utility Plant         688,535,000         52,134,000         6,124,000         734,545,000           Total Accumulated Depreciation         1,061,517,872         75,347,036         7,633,989         1,129,230,919           Total Capital Assets, being Depreciated, Net         1,461,706,661         (2,535,220)         (2,234,487)         1,461,405,928	Construction in Progress		92,740,991	112,906,013	60,792,067	144,854,937
Buildings         240,947,123         2,782,580         -         243,729,703           Improvements Other Than Buildings         737,706,611         26,261,232         20,879         763,946,964           Machinery and Equipment         58,145,799         4,716,004         1,668,623         61,193,180           Utility Plant         1,486,425,000         39,052,000         3,710,000         1,521,767,000           Total Capital Assets, being Depreciated         2,523,224,533         72,811,816         5,399,502         2,590,636,847           Less Accumulated Depreciation for:         Buildings         95,371,247         5,512,277         -         100,883,524           Improvements Other Than Buildings         240,090,998         14,437,634         16,594         254,512,038           Machinery and Equipment         37,520,627         3,263,125         1,493,395         39,290,357           Utility Plant         688,535,000         52,134,000         6,124,000         734,545,000           Total Accumulated Depreciation         1,061,517,872         75,347,036         7,633,989         1,129,230,919           Total Capital Assets, being Depreciated, Net         1,461,706,661         (2,535,220)         (2,234,487)         1,461,405,928	Total Capital Assets, not being Depreciated	_	117,988,393	113,110,767	60,796,089	170,303,071
Buildings         240,947,123         2,782,580         -         243,729,703           Improvements Other Than Buildings         737,706,611         26,261,232         20,879         763,946,964           Machinery and Equipment         58,145,799         4,716,004         1,668,623         61,193,180           Utility Plant         1,486,425,000         39,052,000         3,710,000         1,521,767,000           Total Capital Assets, being Depreciated         2,523,224,533         72,811,816         5,399,502         2,590,636,847           Less Accumulated Depreciation for:         Buildings         95,371,247         5,512,277         -         100,883,524           Improvements Other Than Buildings         240,090,998         14,437,634         16,594         254,512,038           Machinery and Equipment         37,520,627         3,263,125         1,493,395         39,290,357           Utility Plant         688,535,000         52,134,000         6,124,000         734,545,000           Total Accumulated Depreciation         1,061,517,872         75,347,036         7,633,989         1,129,230,919           Total Capital Assets, being Depreciated, Net         1,461,706,661         (2,535,220)         (2,234,487)         1,461,405,928	Capital Assats being Danraciated					
Improvements Other Than Buildings         737,706,611         26,261,232         20,879         763,946,964           Machinery and Equipment         58,145,799         4,716,004         1,668,623         61,193,180           Utility Plant         1,486,425,000         39,052,000         3,710,000         1,521,767,000           Total Capital Assets, being Depreciated         2,523,224,533         72,811,816         5,399,502         2,590,636,847           Less Accumulated Depreciation for:         Buildings         95,371,247         5,512,277         -         100,883,524           Improvements Other Than Buildings         240,090,998         14,437,634         16,594         254,512,038           Machinery and Equipment         37,520,627         3,263,125         1,493,395         39,290,357           Utility Plant         688,535,000         52,134,000         6,124,000         734,545,000           Total Accumulated Depreciation         1,061,517,872         75,347,036         7,633,989         1,129,230,919           Total Capital Assets, being Depreciated, Net         1,461,706,661         (2,535,220)         (2,234,487)         1,461,405,928						
Machinery and Equipment         58,145,799         4,716,004         1,668,623         61,193,180           Utility Plant         1,486,425,000         39,052,000         3,710,000         1,521,767,000           Total Capital Assets, being Depreciated         2,523,224,533         72,811,816         5,399,502         2,590,636,847           Less Accumulated Depreciation for:         Buildings         95,371,247         5,512,277         -         100,883,524           Improvements Other Than Buildings         240,090,998         14,437,634         16,594         254,512,038           Machinery and Equipment         37,520,627         3,263,125         1,493,395         39,290,357           Utility Plant         688,535,000         52,134,000         6,124,000         734,545,000           Total Accumulated Depreciation         1,061,517,872         75,347,036         7,633,989         1,129,230,919           Total Capital Assets, being Depreciated, Net         1,461,706,661         (2,535,220)         (2,234,487)         1,461,405,928			240 947 123	2 782 580	_	243 729 703
Total Capital Assets, being Depreciated         2,523,224,533         72,811,816         5,399,502         2,590,636,847           Less Accumulated Depreciation for:         8         95,371,247         5,512,277         -         100,883,524           Improvements Other Than Buildings         240,090,998         14,437,634         16,594         254,512,038           Machinery and Equipment         37,520,627         3,263,125         1,493,395         39,290,357           Utility Plant         688,535,000         52,134,000         6,124,000         734,545,000           Total Accumulated Depreciation         1,061,517,872         75,347,036         7,633,989         1,129,230,919           Total Capital Assets, being Depreciated, Net         1,461,706,661         (2,535,220)         (2,234,487)         1,461,405,928					20,879	
Less Accumulated Depreciation for:         95,371,247         5,512,277         -         100,883,524           Improvements Other Than Buildings         240,090,998         14,437,634         16,594         254,512,038           Machinery and Equipment         37,520,627         3,263,125         1,493,395         39,290,357           Utility Plant         688,535,000         52,134,000         6,124,000         734,545,000           Total Accumulated Depreciation         1,061,517,872         75,347,036         7,633,989         1,129,230,919           Total Capital Assets, being Depreciated, Net         1,461,706,661         (2,535,220)         (2,234,487)         1,461,405,928	Improvements Other Than Buildings		737,706,611	26,261,232	- ,	763,946,964
Buildings         95,371,247         5,512,277         -         100,883,524           Improvements Other Than Buildings         240,090,998         14,437,634         16,594         254,512,038           Machinery and Equipment         37,520,627         3,263,125         1,493,395         39,290,357           Utility Plant         688,535,000         52,134,000         6,124,000         734,545,000           Total Accumulated Depreciation         1,061,517,872         75,347,036         7,633,989         1,129,230,919           Total Capital Assets, being Depreciated, Net         1,461,706,661         (2,535,220)         (2,234,487)         1,461,405,928	Improvements Other Than Buildings Machinery and Equipment		737,706,611 58,145,799	26,261,232 4,716,004	1,668,623	763,946,964 61,193,180
Buildings         95,371,247         5,512,277         -         100,883,524           Improvements Other Than Buildings         240,090,998         14,437,634         16,594         254,512,038           Machinery and Equipment         37,520,627         3,263,125         1,493,395         39,290,357           Utility Plant         688,535,000         52,134,000         6,124,000         734,545,000           Total Accumulated Depreciation         1,061,517,872         75,347,036         7,633,989         1,129,230,919           Total Capital Assets, being Depreciated, Net         1,461,706,661         (2,535,220)         (2,234,487)         1,461,405,928	Improvements Other Than Buildings Machinery and Equipment Utility Plant	_ _	737,706,611 58,145,799 1,486,425,000	26,261,232 4,716,004 39,052,000	1,668,623 3,710,000	763,946,964 61,193,180 1,521,767,000
Improvements Other Than Buildings         240,090,998         14,437,634         16,594         254,512,038           Machinery and Equipment         37,520,627         3,263,125         1,493,395         39,290,357           Utility Plant         688,535,000         52,134,000         6,124,000         734,545,000           Total Accumulated Depreciation         1,061,517,872         75,347,036         7,633,989         1,129,230,919           Total Capital Assets, being Depreciated, Net         1,461,706,661         (2,535,220)         (2,234,487)         1,461,405,928	Improvements Other Than Buildings Machinery and Equipment Utility Plant Total Capital Assets, being Depreciated	- -	737,706,611 58,145,799 1,486,425,000	26,261,232 4,716,004 39,052,000	1,668,623 3,710,000	763,946,964 61,193,180 1,521,767,000
Machinery and Equipment         37,520,627         3,263,125         1,493,395         39,290,357           Utility Plant         688,535,000         52,134,000         6,124,000         734,545,000           Total Accumulated Depreciation         1,061,517,872         75,347,036         7,633,989         1,129,230,919           Total Capital Assets, being Depreciated, Net         1,461,706,661         (2,535,220)         (2,234,487)         1,461,405,928	Improvements Other Than Buildings Machinery and Equipment Utility Plant Total Capital Assets, being Depreciated Less Accumulated Depreciation for:	=	737,706,611 58,145,799 1,486,425,000 2,523,224,533	26,261,232 4,716,004 39,052,000 72,811,816	1,668,623 3,710,000	763,946,964 61,193,180 1,521,767,000 2,590,636,847
Total Accumulated Depreciation         1,061,517,872         75,347,036         7,633,989         1,129,230,919           Total Capital Assets, being Depreciated, Net         1,461,706,661         (2,535,220)         (2,234,487)         1,461,405,928	Improvements Other Than Buildings Machinery and Equipment Utility Plant Total Capital Assets, being Depreciated Less Accumulated Depreciation for: Buildings	-	737,706,611 58,145,799 1,486,425,000 2,523,224,533	26,261,232 4,716,004 39,052,000 72,811,816	1,668,623 3,710,000 5,399,502	763,946,964 61,193,180 1,521,767,000 2,590,636,847
Total Capital Assets, being Depreciated, Net 1,461,706,661 (2,535,220) (2,234,487) 1,461,405,928	Improvements Other Than Buildings Machinery and Equipment Utility Plant Total Capital Assets, being Depreciated  Less Accumulated Depreciation for: Buildings Improvements Other Than Buildings	<u>-</u>	737,706,611 58,145,799 1,486,425,000 2,523,224,533 95,371,247 240,090,998	26,261,232 4,716,004 39,052,000 72,811,816 5,512,277 14,437,634	1,668,623 3,710,000 5,399,502	763,946,964 61,193,180 1,521,767,000 2,590,636,847 100,883,524 254,512,038
	Improvements Other Than Buildings Machinery and Equipment Utility Plant Total Capital Assets, being Depreciated  Less Accumulated Depreciation for: Buildings Improvements Other Than Buildings Machinery and Equipment	- -	737,700,611 58,145,799 1,486,425,000 2,523,224,533 95,371,247 240,090,998 37,520,627	26,261,232 4,716,004 39,052,000 72,811,816 5,512,277 14,437,634 3,263,125	1,668,623 3,710,000 5,399,502 16,594 1,493,395	763,946,964 61,193,180 1,521,767,000 2,590,636,847 100,883,524 254,512,038 39,290,357
Business-type Activities Capital Assets, Net \$ 1,579,695,054 110,575,547 58,561,602 1,631,708,999	Improvements Other Than Buildings Machinery and Equipment Utility Plant Total Capital Assets, being Depreciated  Less Accumulated Depreciation for: Buildings Improvements Other Than Buildings Machinery and Equipment Utility Plant	- -	737,700,611 58,145,799 1,486,425,000 2,523,224,533 95,371,247 240,090,998 37,520,627 688,535,000	26,261,232 4,716,004 39,052,000 72,811,816 5,512,277 14,437,634 3,263,125 52,134,000	1,668,623 3,710,000 5,399,502 16,594 1,493,395 6,124,000	763,946,964 61,193,180 1,521,767,000 2,590,636,847 100,883,524 254,512,038 39,290,357 734,545,000
	Improvements Other Than Buildings Machinery and Equipment Utility Plant Total Capital Assets, being Depreciated  Less Accumulated Depreciation for: Buildings Improvements Other Than Buildings Machinery and Equipment Utility Plant Total Accumulated Depreciation	- - - -	737,700,611 58,145,799 1,486,425,000 2,523,224,533 95,371,247 240,090,998 37,520,627 688,535,000 1,061,517,872	26,261,232 4,716,004 39,052,000 72,811,816 5,512,277 14,437,634 3,263,125 52,134,000 75,347,036	1,668,623 3,710,000 5,399,502 16,594 1,493,395 6,124,000 7,633,989	763,946,964 61,193,180 1,521,767,000 2,590,636,847 100,883,524 254,512,038 39,290,357 734,545,000 1,129,230,919

Depreciation expense was charged to functions/programs as follows:

Governmental Activities:		
General Government	\$	1,813,413
Public Safety		2,314,905
Streets and Highways, including Infrastructure		27,148,781
Culture and Recreation		10,509,663
Economic Opportunity		44,431
Health and Welfare		319,868
Mass Transit		1,776,069
Subtotal	_	43,927,130
Internal Service Funds Capital Assets		
Depreciation is charged to the various		
functions based on usage of the assets.		3,387,296
Total Depreciation Expense - Governmental	s -	47,314,426
Total Depreciation Expense Governmental	=	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Business-type Activities:	=	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
	* = \$	455,266
Business-type Activities:	· =	
Business-type Activities: Golf	· =	455,266
Business-type Activities: Golf Parking System	· =	455,266 2,153,223
Business-type Activities: Golf Parking System Pinnacle Bank Arena Solid Waste Management	· =	455,266 2,153,223 25,735
Business-type Activities: Golf Parking System Pinnacle Bank Arena	· =	455,266 2,153,223 25,735 2,312,500
Business-type Activities: Golf Parking System Pinnacle Bank Arena Solid Waste Management Emergency Medical Services	· =	455,266 2,153,223 25,735 2,312,500 256,589
Business-type Activities: Golf Parking System Pinnacle Bank Arena Solid Waste Management Emergency Medical Services Broadband Enterprise	· =	455,266 2,153,223 25,735 2,312,500 256,589 347,646
Business-type Activities: Golf Parking System Pinnacle Bank Arena Solid Waste Management Emergency Medical Services Broadband Enterprise Wastewater System	· =	455,266 2,153,223 25,735 2,312,500 256,589 347,646 8,815,189
Business-type Activities: Golf Parking System Pinnacle Bank Arena Solid Waste Management Emergency Medical Services Broadband Enterprise Wastewater System Water System	· =	455,266 2,153,223 25,735 2,312,500 256,589 347,646 8,815,189 8,846,888

Capital asset activity of each major enterprise fund was as follows:

		Beginning	т	D	Ending
	_	Balances	Increases	Decreases	Balances
Lincoln Wastewater System:					
Capital Assets, not being Depreciated:					
Land	\$	6,999,631	27	4,022	6,995,636
Construction in Progress		2,806,906	10,546,788	5,711,606	7,642,088
Total Capital Assets, not being Depreciated		9,806,537	10,546,815	5,715,628	14,637,724
Capital Assets, being Depreciated:					
Buildings		80,785,913	744,545	-	81,530,458
Improvements Other Than Buildings		315,338,086	7,749,442	-	323,087,528
Machinery and Equipment		11,374,435	2,446,832	35,816	13,785,451
Total Capital Assets, being Depreciated	_	407,498,434	10,940,819	35,816	418,403,437
Less Accumulated Depreciation for:					
Buildings		34,305,535	1,837,021	-	36,142,556
Improvements Other Than Buildings		102,872,235	6,299,579	_	109,171,814
Machinery and Equipment		7,687,324	678,589	30,684	8,335,229
Total Accumulated Depreciation		144,865,094	8,815,189	30,684	153,649,599
Total Capital Assets, being Depreciated, Net	_	262,633,340	2,125,630	5,132	264,753,838
Wastewater System Capital Assets, Net	\$	272,439,877	12,672,445	5,720,760	279,391,562

	_	Beginning Balances	Increases	Decreases	Ending Balances
Lincoln Water System: Capital Assets, not being Depreciated: Land Construction in Progress Total Capital Assets, not being Depreciated	\$ _	5,532,620 8,174,195 13,706,815	204,727 18,217,780 18,422,507	7,454,739 7,454,739	5,737,347 18,937,236 24,674,583
Capital Assets, being Depreciated: Buildings Improvements Other Than Buildings Machinery and Equipment Total Capital Assets, being Depreciated	_	82,113,847 365,538,484 26,082,737 473,735,068	10,247,318 958,213 11,205,531	83,007 83,007	82,113,847 375,785,802 26,957,943 484,857,592
Less Accumulated Depreciation for: Buildings Improvements Other Than Buildings Machinery and Equipment Total Accumulated Depreciation	_	32,531,362 106,722,194 17,616,036 156,869,592	1,675,606 5,977,565 1,193,717 8,846,888	69,368 69,368	34,206,968 112,699,759 18,740,385 165,647,112
Total Capital Assets, being Depreciated, Net	_	316,865,476	2,358,643	13,639	319,210,480
Water System Capital Assets, Net	\$ =	330,572,291	20,781,150	7,468,378	343,885,063
Lincoln Electric System:	_	Beginning Balances	Increases	Decreases	Ending Balances
Capital Assets, not being Depreciated: Construction in Progress	\$_	75,805,000	82,594,000	41,466,000	116,933,000
Capital Assets, being Depreciated: Utility Plant Less Accumulated Depreciation Total Capital Assets, being Depreciated, Net	=	1,486,425,000 688,535,000 797,890,000	39,052,000 52,134,000 (13,082,000)	3,710,000 6,124,000 (2,414,000)	1,521,767,000 734,545,000 787,222,000
Electric System Capital Assets, Net	\$ _	873,695,000	69,512,000	39,052,000	904,155,000

The costs of LES retirement work orders are closed into accumulated depreciation, which follows Federal Energy Regulatory Commission guidelines. Therefore, as shown above, the decrease in LES accumulated depreciation exceeds the decrease in Utility Plant assets and the decrease in Construction in Progress exceeds the increase in Utility Plant.

Lincoln Electric System utility plant includes an allowance for funds used during construction for projects costing in excess of \$500,000. The allowance for funds used during construction is based on LES' true interest cost of the most recent borrowing. The rate for 2017 was 2.3%.

#### (8) INTERFUND BALANCES AND ACTIVITY

Balances Due To/From Other Funds at August 31, 2018, consist of the following:

Due To				Due From				
	_	General Fund	Street Construction	West Haymarket JPA	Nonmajor Governmental	Nonmajor Enterprise	Internal Service	Total
General Fund	\$	-	368	95	48,982	573,136	379,483	1,002,064
Street Construction		558,354	-	-	9,440,836	-	-	9,999,190
West Haymarket JPA		7,532	-	-	-	-	-	7,532
Nonmajor Governmental		252,225	-	_	1,484,404	19,000	-	1,755,629
Lincoln Wastewater System		45,836	-	-	970,475	-	-	1,016,311
Lincoln Water System		137,509	-	-	5,554,340	-	-	5,691,849
Nonmajor Enterprise		164,476	9,676	299,908	22,024	-	-	496,084
Internal Service	_	812,736	169,719	16,200	52,500	160,248	227,280	1,438,683
Total	\$	1,978,668	179,763	316,203	17,573,561	752,384	606,763	21,407,342

"Due to" and "Due from" balances are recorded when funds overdraw their share of pooled cash. Other balances result from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

Transfers To/From Other Funds for the year ended August 31, 2018, consist of the following:

Transfer To		Transfer From									
	General Fund	Street Construction	West Haymarket JPA	Nonmajor Governmental	Lincoln Electric System	Nonmajor Enterprise	Internal Service	Total			
General Fund \$	-	-	-	663,465	9,645,231	2,095,026	_	12,403,722			
Street Construction	1,320,571	-	-	19,157,671	-	14,116	-	20,492,358			
Nonmajor Governmental	22,519,093	5,304,775	-	5,078,294	-	1,570,288	1,250,000	35,722,450			
Nonmajor Enterprise	54,971	-	202,280	80,000	-	-	200,000	537,251			
Internal Service	59,673	749,961		194,561		-	58,684	1,062,879			
Total \$	23,954,308	6,054,736	202,280	25,173,991	9,645,231	3,679,430	1,508,684	70,218,660			

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) use unrestricted revenues in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations, and (3) transfer payment in lieu of taxes and return on equity from LES to the General Fund.

The \$102,231 variance for transfers on the Statement of Activities is caused by the different fiscal year end dates used by the City (August 31) and Lincoln Electric System (December 31). Lincoln Electric System records an estimate for payments of return on equity as an accrued liability at December 31. The City however, receives the payments before the August 31 fiscal year end, and records the total amount as a transfer in.

# (9) DEBT OBLIGATIONS

#### **SHORT-TERM**

Established by City Ordinance, LES may borrow up to \$150 million under a commercial paper note program. The payment of the commercial paper notes is subordinated to the payment of the principal of, and interest on, the outstanding bonds. At December 31, 2017, LES had \$95.5 million of tax-exempt commercial paper notes outstanding. The notes mature at various dates but not more than 270 days after the date of issuance. The weighted-average interest rate for the year ended December 31, 2017, was 0.89%. The outstanding commercial paper notes are secured by a revolving credit agreement. There were no advances outstanding under the credit agreement at December 31, 2017. LES uses commercial paper notes as part of their long-term financing strategy. As such, commercial paper is typically renewed as it matures. The weighted average length of maturity of commercial paper for 2017 was 76 days.

Commercial paper activity for the year ended December 31, 2017, is as follows:

	Ending	Due Within				
Lincoln Electric System:	_	Balance	Additions	Reductions	Balance	One Year
Commercial Paper Notes	\$	95,500,000	477,500,000	(477,500,000)	95,500,000	95,500,000

#### LONG-TERM

The City issues general obligation, special assessment, and revenue bonds to finance the acquisition and construction of major capital assets. Bonded indebtedness has also been entered into to advance refund several general obligation and revenue bonds. General obligation bonds are direct obligations and pledge the full faith and credit of the government. Special assessment bonds are repaid from amounts levied against affected property owners, but in the unlikely event collections are not sufficient to make debt payments, the responsibility rests with the City to meet that obligation. For revenue bonds the government pledges income derived from the acquired or constructed assets to pay the debt service.

Net position of \$3,779,454, \$4,268,572, \$931,078, and \$2,249,927 is currently available in the debt service funds to service the Tax Allocation Bonds, General Obligation Bonds, Tax Supported Bonds, and Special Assessment Bonds, respectively. Revenue Bonds are funded partially from reserve accounts set up for debt repayment and partially from proceeds of daily operations.

The City has entered into lease agreements for financing the acquisition of land, buildings, street lights, entry corridor improvements, sidewalks, dump trucks, street sweepers, motor grader, emergency vehicles and equipment, golf equipment, and computer equipment and software. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date. Assets acquired through capital leases are as follows:

	Governmental Activities	,	Business-Type Activities
Land	\$ 1,780,066	\$	199,546
Buildings	28,980,700		1,647,945
Improvements	5,070,465		-
Infrastructure	31,312,535		-
Machinery and Equipment	10,960,176		2,955,644
Construction in Progress	-		-
Less Accumulated Depreciation,			
(where applicable)	(19,622,772)		(2,696,482)
Total	\$ 58,481,170	\$	2,106,653

Under the City's Home Rule Charter, there is no legal debt limit. The various bond indentures contain significant limitations and restrictions on annual debt service requirements, minimum amounts to be maintained in various bond reserve funds, and minimum revenue bond coverages.

In September 2017, the Wastewater System issued \$13,235,000 of Sanitary Sewer Refunding Bonds with an average interest rate of 2.21% to refund \$14,730,000 of Wastewater Revenue Bonds, Series 2007. The System completed the advance refunding to reduce its total debt service payments for the next 15 years by \$2,688,002 for an economic gain (difference between the present values of the old and new debt service payments) of \$2,265,951.

In September 2017, the City issued \$4,345,000 of General Obligation Stormwater Refunding Bonds with an average interest rate of 4.49% to refund \$5,075,000 of General Obligation Stormwater Bonds, Series 2007. The City completed the advance refunding to reduce its total debt service payments for an economic gain of \$750,000.

In November 2017, LES entered into a revolving credit agreement with USBank National Association. The agreement permits LES to draw up to \$50 million on a variable rate basis. As of December 31, 2017, the rate was 1.362% and there was \$30 million outstanding under the agreement. The USBank revolving agreement terminates unless extended in accordance with its terms, on November 2, 2020. LES classifies this as a long-

term liability on the balance sheet, as repayment of amounts drawn under the agreement are not required until the agreement's expiration date.

Lincoln Wastewater System has entered into a loan agreement with the Nebraska Department of Environmental Quality (NDEQ) consisting of three separate contracts. Under contract 317247 the Lincoln Wastewater System has borrowed \$4,808,792 to fund certain sewer system extension and sewer repairs. The System also borrowed \$5,000,000 under contract 317078 to fund certain treatment facilities projects. The interest rate throughout the term of these loans is 2.0%. The Wastewater System has also borrowed \$17,000,000 under contract 317830 to fund certain wastewater solids handling, trunk sewer, and selected facility replacement improvements. The interest rate throughout the term of this loan is 3.25%.

Lincoln Water System has entered into a \$14,977,829 loan agreement with NDEQ to fund certain water system extension and water repairs. The interest rate throughout the term of the loan is 2.25%. In addition, an administrative fee of 1% will be incurred on the loan.

Long-term bonded debt of the City is comprised of the following individual issues (in thousands of dollars):

	mount	Issued	Issue	Interest Rate	When Due	Date Callable	Interest Date	Ou	itstanding
	mental Activi								
Genera	l Bonds:								
\$	8,200	02/10/11	Stormwater Bonds	2.000 - 4.500	Serial 2013 to 2030	2020	Semiannually	\$	5,950
	19,290	06/21/11	Refunding	0.200 - 5.000	Serial 2011 to 2022	2019	"		5,375
	8,090	06/26/12	Refunding	1.000 - 3.000	Serial 2013 to 2023		"		3,195
	6,385	03/20/13	Stormwater Bonds	2.000 - 4.000	Serial 2014 to 2029	2023	"		4,965
	1,515	03/20/13	Stormwater Bonds	3.125	Term 2032	2023	"		1,515
	5,720	04/15/15	Stormwater Refunding Bonds	1.000 - 5.000	Serial 2016 to 2025		"		4,145
	6,300	06/28/16	Stormwater Bonds	2.000 - 3.000	Serial 2017 to 2036	2026	"		6,025
	4,345	09/20/17	Stormwater Refunding Bonds	2.000 - 5.000	Serial 2018 to 2027		"		4,105
		Total General Bo	onds					\$	35,275
Tax All	location Bond	s·							
\$	2,205	04/05/07	Tax Allocation Bonds	5.000 - 5.550	Serial 2009 to 2018	2012	Semiannually	\$	275
•	601	06/01/07	Tax Allocation Bonds	5.240	Serial 2008 to 2018	Anytime	"		407
	42	07/15/08	Tax Allocation Bonds	4.660	Serial 2009 to 2021	Anytime	"		13
	71	07/15/08	Tax Allocation Bonds	4.660	Serial 2009 to 2017	Anytime	"		25
	547	08/01/08	Tax Allocation Bonds	4.610	Serial 2009 to 2022	Anytime	"		196
	200	08/01/08	Tax Allocation Bonds	4.610	Serial 2009 to 2022	Anytime	"		66
	3,375	07/28/09	Tax Allocation Bonds	2.500 - 6.400	Serial 2011 to 2023	Anytime	"		1,820
	263	04/01/11	Tax Allocation Bonds	3.990	Serial 2011 to 2022	Anytime	"		112
	103	04/15/13	Tax Allocation Bonds	2.370	Serial 2013 to 2025	Anytime	"		62
	140	07/01/16	Tax Allocation Bonds	2.200	Serial 2016 to 2028	Anytime	"		120
	600	12/01/16	Tax Allocation Bonds	2.300	Serial 2018 to 2021	Anytime	"		539
	110	05/01/17	Tax Allocation Bonds	2.740	Serial 2018 to 2024	Anytime	"		103
		Total Tax Alloca	tion Bonds			, ,		\$	3,738
Tov Cu	pported Bonds								
\$	28,095	06/06/12	Highway Allocation Fund Refunding	1.000 - 5.000	Serial 2012 to 2023		Semiannually	\$	16,265
Ф	14,735	12/15/16	Highway Allocation Fund Refunding	2.000 - 5.000	Serial 2012 to 2023 Serial 2018 to 2027	2026	Semannuary "	. P	13,445
	16,515	07/23/13	Limited Tax Arena Bonds	2.000 - 3.000	Serial 2016 to 2021	2026	,,		13,443
	2,635	07/23/13	Limited Tax Arena Bonds Limited Tax Arena Bonds	2.000 - 4.500	Term 2035	2023	"		2,635
	5,850	07/23/13	Limited Tax Arena Bonds Limited Tax Arena Bonds	2.000 - 4.500	Term 2037	2023	,,		5,850
	- ,	Total Tax Suppor		2.000 - 4.300	Term 2037	2023		\$	52,005
		Total Tax Suppor	ned Bolids					Φ.	32,003
	al Assessment								
\$	825	08/18/11	Special Assessment	0.400 - 3.700	Serial 2012 to 2026	2016	Semiannually	\$	475
	375	08/18/11	Special Assessment	4.200	Term 2031	2016	"		375
	3,000	11/23/11	Special Assessment	2.000 - 3.500	Serial 2012 to 2031	2021	"		2,105
		Total Special Ass	sessment Bonds					\$	2,955
West I	Haymarket Joi	int Public Agency	y Bonds:						
\$	31,515	09/08/10	Facility Bonds Taxable Build America Bonds	3.500 - 4.450	Serial 2020 to 2030	Anytime	Semiannually	\$	31,515
	68,485	09/08/10	Facility Bonds Taxable Build America Bonds	4.750 / 5.000	Term 2035 & 2045	Anytime	"		68,485
	15,785	12/01/10	Facility Bonds Taxable Build America Bonds	4.000 - 5.000	Serial 2020 to 2025	Anytime	"		15,785
	52,180	12/01/10	Facility Bonds Taxable Build America Bonds	5.400 / 5.800 / 6.000	Term 2030 2035 2039	Anytime	"		52,180
	32,035	12/01/10	Recovery Zone Economic Development	6.750	Term 2045	Anytime	"		32,035
	44,290	08/24/11	Facility Bonds	3.500 - 5.000	Serial 2021 to 2032	2021	"		44,290
	55,710	08/24/11	Facility Bonds	4.250 / 5.000	Term 2036 & 2042	2021	"		55,710
	20,850	12/04/13	Facility Bonds	2.000 - 5.000	Serial 2014 to 2038	2023	"		18,655
	7,325	12/04/13	Facility Bonds	4.500	Term 2043	2023	"		7,325
		Total West Hay	market Joint Public Agency Bonds					\$	325,980

Original Amount Issued				When Due	Date Callable	Interest Date	O	ıtstanding
ess-Type Act	ivities:							
nue Bonds:								
\$ 38,290	05/24/12	Wastewater Revenue Refunding	1.000 - 5.000	Serial 2013 to 2028	2023	Semiannually	\$	25,570
12,220	04/09/15	Wastewater Revenue Refunding	1.000 - 4.000	Serial 2016 to 2030	2025	"		10,110
13,235	09/13/17	Wastewater Revenue Refunding	2.000 - 5.000	Serial 2018 to 2032	2027	"	_	12,755
	Total Wastewater	r Bonds					\$	48,435
\$ 10,515	08/04/09	Water Revenue	2.000 - 4.125	Serial 2013 to 2029	2019	Semiannually	\$	7,530
4,905	08/04/09	Water Revenue	4.500	Term 2034	2019	"		4,905
10,895	06/21/12	Water Revenue Refunding	1.000 - 4.000	Serial 2013 to 2022		"		4,575
28,595	05/30/13	Water Revenue Refunding	1.000 - 5.000	Serial 2014 to 2025	2023	"		17,240
	Total Water Bone	ds					\$	34,250
\$ 7,745	01/27/11	Parking Revenue and Refunding	2.000 - 5.000	Serial 2015 to 2024	2021	Semiannually	\$	5,480
10,775	01/27/11	Parking Revenue and Refunding	5.000 / 5.125 / 5.500	Term 2026 & 2031	2021	"		10,775
9,315	11/29/12	Parking Revenue and Refunding	0.400 - 4.000	Serial 2013 to 2027	2022	"		4,970
2,765	11/29/12	Parking Revenue and Refunding	3.000	Term 2032	2022	"		2,765
	Total Parking Bo	onds					\$	23,990
\$ 8,340	02/26/13	Solid Waste Management Revenue and Refunding	0.250 - 4.000	Serial 2013 to 2029	2023	Semiannually	s	5,060
5,520	07/08/15	Solid Waste Management Revenue	2.000 - 5.000	Serial 2016 to 2035	2025	"		4,845
	Total Solid Wast	e Management Bonds					\$	9,905
\$ 93,045	10/01/03	Electric Revenue and Refunding Bonds	3.000 - 5.000	Serial 2004 to 2026	2013	Semiannually	s	1.150
247,150	08/15/12	Electric Revenue and Refunding Bonds	1.000 - 5.000	Serial 2013 to 2032	2022	"		186,855
30,165	08/15/12	Electric Revenue and Refunding Bonds	3.625 - 5.000	Term 2037	2022	"		30,165
75,525	06/20/13	Electric Revenue and Refunding Bonds	2.700 - 5.000	Serial 2021 to 2025	2023	"		75,525
127,630	03/11/15	Electric Revenue and Refunding Bonds	3.000 - 5.000	Serial 2019 to 2036	2025	"		127,090
40,170	03/11/15	Electric Revenue and Refunding Bonds	4,000	Term 2040	2025	"		40,710
116,645	09/01/16	Electric Revenue Refunding Bonds	3.000 - 5.000	Serial 2017 to 2034	2027	"		99,575
-,	Total Electric Bo						\$	561,070
	TOTAL REVEN	UE BONDS					\$	677,650

Annual requirements to pay principal and interest to maturity on outstanding debt follow (in thousands of dollars):

Fiscal	_	Governmental Activities								
Year Ended		General Obliga	tion Bonds	Capital I	Leases					
August 31	_	Principal	Interest	Principal	Interest					
2019	\$	10,832	19,529	5,497	1,023					
2020		10,852	19,190	5,259	898					
2021		14,548	18,758	4,524	772					
2022		18,005	18,152	4,562	639					
2023		18,673	17,408	3,943	508					
2024 - 2028		75,587	76,497	12,507	920					
2029 - 2033		71,391	60,824	1,198	53					
2034 - 2038		78,380	43,392	-	-					
2039 - 2043		86,260	22,351	-	-					
2044 - 2048		35,425	3,068	-	-					
Total	\$	419,953	299,169	37,490	4,813					

Fiscal		Business-Type Activities							
Year Ended		Revenue	Bonds	Loans/Note	Payable	Capital Leases			
August 31	_	Principal	Interest	Principal	Interest	Principal	Interest		
2019	\$	29,360	28,690	2,005	680	330	23		
2020		32,930	27,404	2,043	642	337	18		
2021		38,910	25,928	2,083	602	340	11		
2022		40,345	24,144	2,123	561	234	5		
2023		41,135	22,355	2,164	519	24	2		
2024 - 2028		184,190	86,079	10,471	1,947	25	1		
2029 - 2033		157,195	52,130	10,668	786	-	-		
2034 - 2038		112,875	20,671	1,415	21	-	-		
2039 - 2043		40,710	3,299	-	-	-	-		
Total	\$ =	677,650	290,700	32,972	5,758	1,290	60		

Major Enterprise fund annual requirements to pay principal and interest to maturity on outstanding debt follow (in thousands of dollars):

Fiscal		Major Enterprise Funds								
Year Ended		Wastewater	r System	Water S	ystem	Electric System				
August 31	_	Principal	Interest	Principal	Interest	Principal	Interest			
2019	\$	4,879	2,145	4,637	1,607	19,480	24,247			
2020		4,989	2,032	4,792	1,438	22,750	23,273			
2021		5,123	1,887	4,981	1,240	28,615	22,166			
2022		5,275	1,728	4,817	1,076	30,045	20,735			
2023		5,446	1,550	3,972	921	31,455	19,328			
2024 - 2028		29,532	4,705	12,469	2,847	139,975	76,632			
2029 - 2033		12,486	800	8,902	1,259	137,025	49,837			
2034 - 2038		510	6	1,984	64	111,015	20,583			
2039 - 2043	_					40,710	3,299			
Total	\$	68,240	14,853	46,554	10,452	561,070	260,100			

Long-term liability activity for the year ended August 31, 2018, was as follows (in thousands of dollars):

			Reductions	Ending Balance	Due Within One Year	
Governmental Activities:	_					
Bonds and Leases Payable:						
General Bonds	\$	40,780	4,345	(9,850)	35,275	4,490
Tax Allocation Bonds		4,911	-	(1,173)	3,738	857
Tax Supported Bonds		56,565	-	(4,560)	52,005	4,715
Special Assessment Debt with						
Government Commitment		3,135	-	(180)	2,955	190
West Haymarket Joint Public Agency Bonds		326,545	-	(565)	325,980	580
Capital Leases		39,370	4,440	(6,320)	37,490	5,497
Gross Bonds and Leases Payable	_	471,306	8,785	(22,648)	457,443	16,329
Deferred Amounts:						
For Issuance Premiums		13,318	893	(1,005)	13,206	-
For Issuance Discounts		(990)	-	1	(989)	_
Net Bonds and Leases Payable	-	483,634	9,678	(23,652)	469,660	16,329
Other Liabilities:						
Compensated Absences		22,949	9,725	(9,380)	23,294	9,746
Construction Contracts		3,404	-	(3,404)		-
Claims and Judgements		10,597	35,210	(34,474)	11,333	5,004
Net Pension Liability		48,987	-	(1,136)	47,851	-,
Total OPEB Liability		17,192	_	(611)	16,581	_
···· •	-			(- /		
Governmental Activities Long-Term Liabilities	\$_	586,763	54,613	(72,657)	568,719	31,079
Business-Type Activities:	_					
Bonds, Loans, Note, and Leases Payable:						
Wastewater Revenue Bonds	\$	53,395	13,235	(18,195)	48,435	3,700
Wastewater Loan Payable		20,803	-	(1,135)	19,668	1,158
Water Revenue Bonds		38,135	-	(3,885)	34,250	3,990
Water Loan Payable		12,936	-	(632)	12,304	647
Electric System Revenue Bonds		578,140	-	(17,070)	561,070	19,480
Parking Revenue Bonds		25,335	_	(1,345)	23,990	1,380
Solid Waste Management Revenue Bonds		10,715	_	(810)	9,905	810
Pinnacle Bank Arena Note		1,200	_	(200)	1,000	200
Capital Leases		1,241	385	(336)	1,290	330
Gross Bonds, Loans, Note, and Leases Payable	-	741,900	13,620	(43,608)	711,912	31,695
Deferred Amounts:		,	,	(10,000)		,
For Issuance Premiums		65,876	1,385	(6,478)	60,783	_
For Issuance Discounts		(53)	-,	9	(44)	_
Net Bonds, Loans, Note, and Leases Payable	-	807,723	15,005	(50,077)	772,651	31,695
Other Liabilities:		007,725	10,000	(00,077)	772,001	51,075
Compensated Absences		2,950	1.582	(1,527)	3,005	1,535
Construction Contracts		2,138	4,973	(2,138)	4.973	4,973
Revolving Credit Agreement		2,130	30,000	(2,130)	30,000	.,,,,,
Developer Performance Deposits		896	50,000	(250)	646	_
Claims and Judgements		541		(9)	532	
Net Pension Liability		2.911	_	(202)	2,709	_
Total OPEB Liability		2,258	-	(85)	2,173	-
Accrued Landfill Closure/Postclosure Care Costs		21,895	1,505	(63)	23,400	-
Actived Landini Closure/Postclosure Care Costs	-	21,093	1,505		23,400	
Business-Type Activities Long-Term Liabilities	\$_	841,312	53,065	(54,288)	840,089	38,203

<sup>\*</sup> The beginning balance shown for the Total OPEB Liability represents the restated beginning balance as a result of the City's implementation of GASB Statement No. 75.

Internal Service funds predominantly serve the governmental funds, therefore, their long-term liabilities are included with the governmental activities. Compensated absences for governmental activities are generally liquidated in the General Fund as well as various other Special Revenue and Internal Service funds where personnel costs are incurred. The construction contracts are liquidated in the Street Construction fund, financed primarily with impact fee collections. The claims and judgments liability will generally be liquidated through the City's Insurance Revolving Internal Service Fund, which will finance the payment of those claims by charging other funds based on management's assessment of the relative insurance risk that should be assumed by individual funds. The net pension liability will be liquidated through the Police & Fire Pension Contributions Special Revenue Fund with financing provided by an annual property tax levy. The total OPEB liability for an implicit rate subsidy will be liquidated with those governmental funds where personnel health insurance costs are incurred.

Long-term liability activity for the major enterprise funds for the year ended August 31, 2018, was as follows (in thousands of dollars):

(in the deales of definite).	E	Beginning * Balance	Additions	Reductions	Ending Balance	Due Within One Year
Lincoln Wastewater System:	_					·
Bonds and Loans Payable:						
Wastwater Revenue Bonds	\$	53,395	13,235	(18,195)	48,435	3,700
Wastewater Loans Payable		20,803	-	(1,135)	19,668	1,158
Capital Leases		-	162	(25)	137	21
Deferred for Issuance Premiums		3,082	1,386	(363)	4,105	-
Deferred for Issuance Discounts		(7)	-	7	-	-
Net Bonds and Loans Payable		77,273	14,783	(19,711)	72,345	4,879
Other Liabilities:						
Compensated Absences		856	470	(404)	922	403
Construction Contracts		663	2,405	(663)	2,405	2,405
Total OPEB Liability		550		(22)	528	
Total Long-Term Liabilities	\$	79,342	17,658	(20,800)	76,200	7,687
Lincoln Water System:						
Bonds and Loan Payable:						
Water Revenue Bonds	\$	38,135	-	(3,885)	34,250	3,990
Water Loan Payable		12,936	-	(632)	12,304	647
Deferred for Issuance Premiums		2,304	-	(330)	1,974	-
Deferred for Issuance Discounts		(25)	-	2	(23)	-
Net Bonds and Loan Payable		53,350		(4,845)	48,505	4,637
Other Liabilities:						
Compensated Absences		1,280	492	(505)	1,267	488
Construction Contracts		1,475	2,568	(1,475)	2,568	2,568
Total OPEB Liability		792	-	(31)	761	-
Total Long-Term Liabilities	\$	56,897	3,060	(6,856)	53,101	7,693
Lincoln Electric System:						
Bonds Payable:		550 110		(45.050)	T 51 0T0	10.100
Electric System Revenue Bonds	\$	578,140	-	(17,070)	561,070	19,480
Deferred for Issuance Premiums		59,609		(5,714)	53,895	-
Net Bonds Payable		637,749	-	(22,784)	614,965	19,480
Other Liabilities:			20.000		20.000	
Revolving Credit Agreement		-	30,000	(2.50)	30,000	-
Developer Performance Deposits		896	-	(250)	646	-
Claims and Judgements	ф.—	541	20.000	(9)	532	10.400
Total Long-Term Liabilities	\$	639,186	30,000	(23,043)	646,143	19,480

<sup>\*</sup> The beginning balance shown for the Total OPEB Liability represents the restated beginning balance as a result of the City's implementation of GASB Statement No. 75.

# DEVELOPER PURCHASED TAX INCREMENT FINANCING NOTES AND BONDS

At August 31, 2018, \$74,287,179 of developer purchased tax increment financing notes and bonds were outstanding. Developer purchased tax increment financing allows the City to create special districts to enable public/private improvements within those districts that will generate public/private-sector development. For a period of 15 years, the tax base is frozen at the predevelopment level, and taxes generated from the incremental increases in assessed value are remitted to the developer. The agreements between the City and developer expressly limit the City's commitment for debt repayment to the incremental tax collected during the 15-year period. At the end of the 15-year period, the tax jurisdiction collects on the increased property values. The related tax increment districts are not component units of the City; therefore, the City is not liable for the outstanding debt. The City's responsibility for this liability is limited only to remittance of paid taxes, thus these notes and bonds are not reflected in the City's financial statements.

#### **CONDUIT DEBT**

On January 26, 2012, the City issued \$19,815,000 of Educational Facilities Revenue and Refunding Bonds for the purpose of paying the cost of acquiring, constructing, equipping and furnishing improvements to Nebraska Wesleyan University's (NWU) higher education facilities and refinancing certain outstanding indebtedness of NWU.

The Bonds are limited obligations of the City and are payable solely from payments to be made by NWU pursuant to a loan agreement dated January 1, 2012, by and between the City and NWU. The Bonds shall not be a charge against the City's general credit or taxing powers. The Bonds shall never constitute an indebtedness of the City within the meaning of any constitutional provision or statutory limitation and shall never constitute or give rise to a pecuniary liability of the City, thus these bonds are not reflected in the City's financial statements. At August 31, 2018, \$15,050,000 of these bonds remain outstanding.

#### (10) RECONCILIATION OF BUDGET BASIS TO GAAP

Amounts presented on a non-GAAP budget basis of accounting differ from those presented in accordance with GAAP due to the treatment afforded accruals, encumbrances, funds for which budget and reporting structures differ, and funds for which legally adopted annual budgets are not established. A reconciliation for the year ended August 31, 2018, which discloses the nature and amount of the adjustments necessary to convert the actual GAAP data to the budgetary basis, is presented below:

		Street
	General	Construction
	Fund	Fund
Net Change in Fund Balances:		
Balance on a GAAP basis	\$ 2,185,413	(2,985,197)
Basis differences (accruals) occur because the cash		
basis of accounting used for budgeting differs from		
the modified accrual basis of accounting prescribed		
for governmental funds.	(744,943)	(5,378,377)
Perspective differences occur when the structure used		
for budgeting differs from the fund structure used for		
financial reporting.	1,352,422	-
Amount budgeted on a project basis.	<u> </u>	33,779,046
Balance on a budget basis	<u>\$ 2,792,892</u>	<u>25,415,472</u>

# (11) <u>DEFICIT NET POSITION</u>

The following funds had a net position or fund balance deficit as of August 31, 2018:

Special Revenue - Impact Fees Fund	\$	(69,180)
Special Revenue – Lincoln Bike Share Fund		(8,169)
Enterprise - Pinnacle Bank Arena Fund		(441,598)
Internal Service - Engineering Revolving Fund	(2	2,038,608)

- The Impact Fees Fund deficit is expected to be reduced through future fee collections.
- The Lincoln Bike Share Fund shows a fund balance deficit due to large start up costs of the Lincoln Bike Share Program.

- The Pinnacle Bank Arena Fund was created to manage the operation of a new Arena, which opened in August, 2013. The Fund deficit is expected to be reduced through future revenue collections.
- The Engineering Revolving Fund is evaluating various means to reduce expenses and improve revenue collections affected by staffing levels, overhead costs, billing practices, and intra-City services reimbursements.

#### (12) EXCESS OF EXPENDITURES OVER APPROPRIATIONS

The following fund had expenditures for which there were no appropriations:

General Fund

Traffic Engineering \$ 11,617 Street Lighting 1,007,195 Debt Service 68,720

# (13) EMPLOYEES' RETIREMENT PLANS

The employees of the City are covered by several retirement plans. Article II Section 3 of the Lincoln Charter assigns the authority to establish and amend benefit provisions of the various plans to the City Council. The Police and Fire Pension Plan (PFP) is administered by the City and is included in the Fiduciary Fund type. All other plans are administered by outside trustees and are not included in the City's basic financial statements.

#### POLICE AND FIRE PENSION

<u>Plan Description</u> – PFP is a single-employer defined benefit pension plan administered by the City of Lincoln for all commissioned police and firefighters. PFP provides retirement, disability, and death benefits to plan members and beneficiaries. The City does not issue a separate report that includes financial statements and required supplementary information for PFP.

# Summary of Benefit Provisions -

Plan A is applicable to members who were hired on/after April 1, 1995 or who were hired prior to that date, but elected Plan A coverage.

Plan B is applicable to members who were employed on/after April 11, 1984 or who, prior to April 11, 1984, elected Plan B coverage.

Plan C is applicable to members who were employed before April 11, 1984 and did not elect to move to Plan B or A.

Regular Pay - All plans include member's base pay and City's contributions to the Post-Employment Health Plan for the last consecutive 26 bi-weekly pay periods, or in the case of a demotion, the highest consecutive 26 bi-weekly pay periods.

Normal Retirement Age – Plan A: Age 50 Plans B and C: Age 53

Normal Retirement – Plan A: Normal retirement age and 25 years of service.

Plans B and C: Normal retirement age and 21 years of service.

Amount of Pension -

Plan A: 2.56% of regular pay times years of service to a maximum of 64% of regular pay.

Plan B: 58% of regular pay with 21 years of service, plus 2% of regular pay for each year of service rendered after becoming eligible for retirement to a maximum increase of 10%.

Plan C: 54% of regular pay with 21 years of service, plus 2% of regular pay for each year of service rendered after becoming eligible for retirement to a maximum increase of 10%.

August 31, 2018

Early Retirement - Eligibility for all plans is age 50 and 21 years of service.

Amount of Pension -

Plan A: 2.56% of regular pay times years of service up to a maximum of 64% of regular pay.

Plan B and C: 52% and 48% of regular pay, respectively, plus 2% of regular pay for each year of service rendered after becoming eligible, up to a maximum increase of 6%.

Partial Annuity - Eligibility for all plans is early retirement age and 10, or more, years of service.

Amount of Pension -

Plan A: 2.56% of regular pay times years of service.

Plan B: 58% of regular pay with 21 years of service. Members with less than 21 years of service receive a ratio of years of service to 21 years of 58% of regular pay.

Plan C: 54% of regular pay with 21 years of service. Members with less than 21 years of service receive a ratio of years of service to 21 years of 54% of regular pay.

Deferred Annuity (Vested Termination) - Eligibility for all plans is age less than early retirement age and 10, or more, years of service. Payments begin at age 50.

Amount of Pension -

Plan A: 2.56% of regular pay times years of service.

Plan B: 58% of regular pay with 21 years of service. Members with less than 21 years of service receive a ratio of years of service to 21 years of 58% of regular pay.

Plan C: 54% of regular pay with 21 years of service. Members with less than 21 years of service receive a ratio of years of service to 21 years of 54% of regular pay.

Duty-Related Disability - Eligibility for all plans is permanent inability to perform the duties of the position from a cause occurring while in line of duty.

Amount of Pension -

Plan A: 58% of regular pay.

Plan B and C: A benefit equal to 58% or 54% of regular pay, respectively, plus 2% of regular pay for each year of service rendered after becoming eligible for retirement, to a maximum increase of 10% of regular pay.

Such benefits shall continue after the member's death to the member's surviving spouse (until their death or remarriage), minor children or designated beneficiary (at a reduced amount). The above amounts are subject to deduction of the amount received from worker's compensation.

Non-Duty Disability - Eligibility for all plans is permanent inability to perform duties of position from a cause not occurring in the line of duty.

Amount of Pension – equal to the following percent of regular pay:

Years of Service (YOS)	Plan A	Plan B	Plan C
$5 \le YOS < 10$	23%	23%	21%
$10 \le YOS < 15$	39%	39%	36%
$YOS \ge 15$	53%	53%	49%

Duty-Related Death - Eligibility for all plans is an active member death in the line of duty, or as a result of injuries received while in the line of duty.

Amount of Pension -

Spouse beneficiary paid at duty disability rate until remarriage or death. Upon spouse's remarriage or death, dependent children paid at same rate until age 19. Non-spouse beneficiary paid at 100% survivor rate for lifetime. The above amounts are subject to deduction of the amount received from worker's compensation.

Non-Duty Death - Eligibility for all plans is member dies from non-duty related cause and 5 years of service.

Amount of Pension - Benefits which would have been payable as a non-duty disability awarded the day prior to death (joint and 100% survivor).

*Death After Retirement – Remainder Refund* - Eligibility for members employed on January 1, 1992, or hired between January 1, 1992, and March 31, 2010.

Upon retirement, the member's balance of contributions plus accrued interest is reduced each month by a level amount equal to the member's balance divided by the expected number of payments. Once both the member and, if applicable, their joint annuitant have died, the remaining balance is paid as a lump sum to a designated beneficiary. The expected number of monthly payments is established in the Internal Revenue Code in effect April 1, 2010, and depends on the age of the retiree at retirement, or the combined ages of the retiree and joint annuitant.

*Non-Vested Termination* - Eligibility for all plans includes termination of employment and no pension is or will become payable.

Amount of Benefit – all plans will refund member's contributions plus annual interest.

Employee Contributions - Plan A: 8.0% of pay

Plan B: 7.6% of pay Plan C: 7.0% of pay

Upon reaching 21 years of service, member contributions are discontinued for Plans B and C.

Cost of Living Adjustments (COLA) – Eligibility requirements include receiving benefits for at least twelve months preceding September 1. The base amount of the lump sum payment is \$750 effective 9/1/1994. The base amount is increased each year by the lesser of three percent or the annual percentage increase in the Consumer Price Index. Members who retired with at least 21 years of service and members who were granted a duty disability pension will receive the full payments amount. All other members who have been receiving a pension for at least 12 months (and their beneficiaries) will receive a partial payment, determined on a prorata basis according to their service.

<u>Deferred Retirement Option Plan (DROP)</u> - The City has established DROP for police and fire pension members. The DROP program allows a member to retire for pension purposes, but to continue working. The member receives a paycheck and the member's monthly pension benefit is deposited into the member's DROP account. At the end of five years, or anytime before five years, the member must "retire-in-fact". Contributions to the pension are eliminated at the beginning of the DROP period. Pension benefits are set, and will not be increased because of raises, promotions, increased years of service or pension enhancements. When a member retires-in-fact, their monthly pension benefit will be paid directly to them and the member will have access to the funds in their DROP account. The balance held by the third party DROP administrator at August 31, 2018, is \$6,628,845.

Membership of the pension plan consisted of the following at August 31, 2018, the date of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	519
Terminated plan members entitled to	
but not yet receiving benefits	25
Active plan members (non-DROP)	587
Death benefit refund due	2
DROP members	39
Total	1,172
Number of participating employers	1

<u>Funding Policy</u> – The contribution requirements of plan members and the City are established by City Ordinance and may be amended by the City Council. Plan members are required to contribute between 7% and 8% of their annual covered salary based on an election made by the employee. It is recommended that the City contribute an actuarially determined amount; the contribution amount for fiscal year 2018 was \$8,164,782. For the fiscal year ended August 31, 2018, the Plan received \$8,239,839 in employer contributions.

Actuarial Methods and Assumptions - The annual required contribution for the current year was determined as part of the August 31, 2016, actuarial valuation using the entry age actuarial funding method. The actuarial assumptions included (a) a rate of return on the investment of present and future assets of 7.50% per year compounded annually, (b) projected salary increases of 7.3% grading down to 3.5% per year, including wage inflation at 2.5%, and (c) the assumption that benefits will increase 2.50% after retirement. The actuarial value of assets was determined using a five year smoothed market method. The unfunded actuarial accrued liability is being amortized as a level percentage of payrolls on a closed basis over a remaining period of twenty-eight years.

#### **Net Pension Liability**

The components of the net pension liability of the PFP at August 31, 2018, were as follows:

Total pension liability 296,440,660 Plan fiduciary net position (245,880,530)Net pension liability 50,560,130

Plan fiduciary net position as a percentage

82.94% of the total pension liability

The total pension liability was determined by an actuarial valuation using the entry age normal cost method and calculated based on the discount rate and actuarial assumptions below.

Valuation date August 31, 2018 Measurement date August 31, 2018

# Assumptions

The total pension liability as of August 31, 2018, was determined by an actuarial valuation performed as of August 31, 2018, using the following key actuarial assumptions:

2.50% Price inflation

Salary increases, including

wage inflation

3.50% to 7.30%

Long-term Rate of Return,

net of investment expense,

7.50%

including price inflation

Municipal Bond Index Rate 3.96% Single Equivalent Interest Rate, 7.50%

net of investment expense, including price inflation

Post-retirement adjustment COLA benefit payments are assumed to increase

2.50% each year.

Mortality rates are based on the RP-2000 Mortality Mortality

Tables for Employees, Healthly Annuitants, and Disabled Retirees with Generational Projection

using Scale AA.

The actuarial assumptions that determined the total pension liability as of August 31, 2018, (with the exception of the investment return assumption) were based on the results of the most recent actuarial experience study for the five-year period ending August 31, 2014.

#### Discount Rate

The discount rate used to measure the total pension liability at August 31, 2018, was 7.50%.

The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that City contributions will be equal to the actuarially determined contribution rates determined in the actuarial valuation prepared two years prior to the current fiscal year end.

Based on these assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments of 7.50% was applied to all periods of projected benefit payments to determine the total pension liability. Future benefit payments for all current pension members were projected through 2117.

<u>Long-Term Rate of Return</u> – The long-term expected rate of return on pension plan investments is generally reviewed on a regular basis as part of an experience study. The 7.50% long-term assumed rate of return for both the current and prior measurement date was actuarially developed. Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and an analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation), along with estimates of variability and correlations for each asset class, were developed by investment consultants. These ranges were combined to develop the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

Best estimates of geometric real rates of return for each major asset class included in the pension plan's target asset allocation as of August 31, 2018, are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return*	
Developed Markets Equity	35.0 %	4.9 %	
Emerging Markets Equity	5.0	5.8	
Private Equity	10.0	7.8	
Fixed Rate Debt (Intermediate)	5.0	1.5	
Fixed Rate High Yield Bonds	5.0	3.3	
Private Credit	10.0	4.1	
Low Volatility Hedge Funds	10.0	2.8	
Master Limited Partnerships (MLPs)	5.0	4.2	
Private Real Estate	15.0	4.8	
Total	100.0 %		

<sup>\*</sup> Geometric mean, net of investment expenses

Sensitivity of the net pension liability to changes in the discount rate - The following presents the net pension liability of the City, calculated using the discount rate of 7.50%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.50%) or 1 percentage point higher (8.50%) than the current rate.

		1%	Current	1%
		Decrease	Discount Rate	Increase
	_	6.50%	7.50%	8.50%
Total Pension Liability	\$	332,170,648	296,440,660	266,376,457
Fiduciary Net Position		245,880,530	245,880,530	245,880,530
Net Pension Liability	\$	86,290,118	50,560,130	20,495,927

Rate of Return - For the year ended August 31, 2018, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 7.59 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

PFP financial statements are prepared on the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when a liability is incurred. Employee and employer contributions are recognized in the period in which employee services are performed. Benefits and refunds are recognized when due and payable in accordance with the plan terms.

Investments as reported in the financial statements include long-term investments. Law or legal instruments may restrict these investments. All investments are stated at fair value based on quoted market prices. For investments where no readily ascertainable fair value exists, management has received an estimate of fair value from the investment fund manager based, in part, on real estate appraisals.

There have been no changes since the measurement date that would materially alter the pension plan financial report.

# Changes in the Net Pension Liability

		Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at August 31, 2017	\$ -	285,038,672	233,140,335	51,898,337
Changes for the year:	-			
Service cost at end of year		7,416,228	-	7,416,228
Interest on TPL		20,800,989	-	20,800,989
Difference between expected and				
actual experience		(1,147,672)	-	(1,147,672)
Employer contributions		=	8,239,839	(8,239,839)
Employee contributions		-	3,195,658	(3,195,658)
Net investment income		=	17,407,833	(17,407,833)
Benefit payments, including				
member refunds		(15,667,557)	(15,667,557)	=
Administrative expenses		-	(435,578)	435,578
Net changes	-	11,401,988	12,740,195	(1,338,207)
Balances at August 31, 2018	\$	296,440,660	245,880,530	50,560,130

# **Deferred Outflows and Inflows of Resources**

Deferred Outflows of Resources
As of August 31, 2018

As of August 31, 2018		
Differences between expected and actual experience	\$	3,916,583
Change in the City's proportion of the collective net pension liability since the prior measurement date		255,502
Change in the Emergency Medical Services Fund's proportion of the collective net pension liability		102 279
since the prior measurement date Total	\$	103,278 4,275,363
2000	٠,	.,270,000
Deferred Inflows of Resources As of August 31, 2018		
Differences between expected and actual experience	\$	2,800,374
Changes of assumptions		9,126,715
Differences between projected and actual earnings		580,519
Change in the City's proportion of the collective net pension liability since the prior measurement date		103,278
Change in the Emergency Medical Services Fund's proportion of the collective net pension liability since the prior measurement date		255,502
Total	\$	12,866,388

Amounts reported as Deferred Outflows and Inflows of Resources related to pensions will be recognized in pension expense in future fiscal years as follows:

Fiscal Year		Deferred Outflows	Deferred Inflows	Net Deferred Outflows/Inflows
Ending August 31		of Resources	of Resources	of Resources
2019	\$	1,453,410	(1,851,560)	(398,150)
2020		1,453,410	(5,877,135)	(4,423,725)
2021		919,812	(4,274,910)	(3,355,098)
2022		290,577	(569,917)	(279,340)
2023		149,465	(217,513)	(68,048)
Thereafter		8,689	(75,353)	(66,664)
	\$ _	4,275,363	(12,866,388)	(8,591,025)

#### Pension Expense

The calculation of the pension expense for the year ended August 31, 2018, is shown below:

# Pension Expense For the Fiscal Year Ended August 31, 2018

Service cost at end of year	\$	7,416,228
Interest on the total pension liability		20,800,989
Expensed portion of current-period differencs between		
expected and actual experience in the total pension liability		(180,168)
Employee contributions		(3,195,658)
Projected earnings on plan investments		(17,313,653)
Expensed portion of current-period differnces between		
projected and actual earnings on plan investments		(18,836)
Administrative expenses		435,578
Recognition of beginning deferred outflows of resources		3,966,734
Recognition of beginning deferred inflows of resources	_	(4,165,881)
Total Pension Expense	\$ _	7,745,333

# **ELECTRIC SYSTEM**

The City owns and operates its own electric system, which is included in the enterprise funds in the accompanying basic financial statements. The electric system is controlled and managed by an administrative board and is not supported by the City's general tax revenues. The electric system provides retirement benefits to its employees under its own separate plan, such benefits being funded solely from revenues derived from the operation of the electric system. A summary of the electric system plan is as follows:

LES has a defined contribution retirement plan created in accordance with Internal Revenue Code Section 401(K). The plan assets are held, managed and administered by a custodian. The plan was established under the authority of the LES administrative board and contributions are also established by the administrative board. LES' contribution is equal to 200% of the employees' contributions, up to 5% of applicable compensation for employees hired prior to 1/1/11. For employees hired after 1/1/11, LES' contribution is equal to 100% of employee's contributions up to 10% of applicable compensation. Vesting of LES contributions occurs over a three-year period. Employee forfeitures are used to reduce future employer contributions. For the year ended December 31, 2017, LES incurred contribution expense of approximately \$4,144,000 or 9.49% of covered payroll and its employees contributed approximately \$3,483,000 or 7.97% of covered payroll.

#### DEPARTMENT DIRECTORS

Directors of City departments are eligible the first of the month following the date employed to be covered by the Director's Money Purchase Plan, established by City Ordinance, and administered by an insurance company. The Plan is a defined contribution plan requiring contributions determined by the employees' date of hire. The City contributes 6% to 12% and the employee contributes 0% to 6% of earned income in one calendar year. Employees covered by the Plan may also make voluntary contributions. Participant accounts are immediately 100% vested. Total and covered payroll for the year ended December 31, 2017, was \$2,098,129. City contributions totaled \$190,231 or 9.07% of covered payroll and employee contributions totaled \$57,693 or 2.75% of covered payroll. There were no voluntary employee contributions made for the year ended December 31, 2017.

#### ALL OTHER CITY EMPLOYEES

All other City employees are eligible after 6 months' service and age 19 to be covered under the City's Money Purchase Pension Plan, established by City Ordinance, and administered by an insurance company. Enrollment in the program is mandatory at age 40 with 5 years service. Vesting occurs in increments between 3 and 7 years of enrollment in the plan. The Plan is a defined contribution plan requiring employees to contribute at a rate determined by the employees' bargaining unit and date of hire. The City contributes between \$1.29 and \$2.00 for every \$1.00 contributed by employees. Employee forfeitures are used to reduce employer contributions. Employees covered by the Plan may also make voluntary contributions. During the year ended December 31, 2017, total payroll was approximately \$89,085,000 and covered payroll was approximately \$75,365,000. The City incurred contribution expense totaling \$8,234,473, which included a reduction in expense of \$99,139 for employee forfeitures. Employer contributions were 10.93% of covered payroll and employee contributions totaled \$4,550,336 or 6.04% of covered payroll. Employees made \$321,998 in voluntary contributions for the year ended December 31, 2017.

#### (14) OTHER POSTEMPLOYMENT BENEFITS (OPEB)

<u>Plan Description</u> – The City offers employees and their families the opportunity to continue their health care coverage when there is a qualifying event, such as retirement, that would result in a loss of coverage under the City's plan. Each qualified beneficiary pays the entire cost of premiums for the continuous coverage. The City recognizes as OPEB the implicit rate subsidy provided to retirees when their premium is the "full cost" of the insurer's charge for the active population. Since the retirees have higher costs, the premium they pay is not expected to cover their costs, and the difference is essentially covered by the City's payment for active employees. The City plan is a single-employer defined benefit plan. The City does not issue a separate report that includes financial statements and required supplementary information for OPEB.

Funding Policy – The plan is a pay-as-you-go and therefore, is not funded.

Membership of the OPEB plan consisted of the following at June 30, 2016, the date of the valuation data used to develop the August 31, 2018 total OPEB liability:

Retired members	68
Spouses of retired members	21
Surviving spouses	3
Active employees	1,768
Total	1,860
Number of participating employers	1

# **Actuarial Methods and Assumptions**

The total OPEB liability of \$18,762,241 at August 31, 2018, was measured at August 31, 2017 and was determined by an actuarial valuation prepared as of June 30, 2016 rolled forward 14 months, using standard actuarial formulae and the following actuarial assumptions and other inputs:

Price Inflation 2.50% Municipal Bond Index Rate 3.53%

7.5% for 2 years, decreasing by 0.50% per year for 4

Healthcare Cost Trend Rate years, then decreasing by 0.25% per year until an ultimate

rate of 5.00% is reached in 2023.

Premiums, effective as of November 1, 2017, were trended back to the Valuation Date. Civilian rates were based on the base plan and the Police and Fire rates were

based on the base plan and the Police and Fire rates were based on an average of the Police group and the Fire

group.

Civilians: Retiree - \$7,810

Spouse - \$9,529

Police and Fire: Retiree - \$8,784

Spouse - \$10,674

Mortality

**Cost-Sharing Premiums** 

Civilians: RP-2014 Total Dataset Mortality Table, adjusted for

mortality improvement using Projection Scale MP 2015.

Mortality rates are based on the RP-2000 Mortality Tables

Police and Fire: for Employees, Healthly Annuitants, and Disabled

Retirees with Generational Projection using Scale AA.

The civilian demographic actuarial assumptions for retirement and withdrawal used at the June 30, 2016 valuation date were consistent with the assumptions used in the September 1, 2015 GASB 45 valuation as they are considered reasonable estimates of future experience.

The Police and Fire demographic actuarial assumptions are consistent with those used in the valuation of the Lincoln Police and Fire Pension Plan, which are based on the most recent actuarial experience study covering the five-year period ending August 31, 2014. The experience study report was prepared by a prior actuary and is dated October 14, 2015.

The remaining actuarial assumptions (initial per capita costs, health care cost trends, rate of plan participation, rates of DROP participation, etc.) used in the June 30, 2016 valuation were based on a review of recent plan experience.

# Sensitivity of the total OPEB liability to changes in the rates

The following presents the total OPEB liability of the plan, calculated using health care cost trend rates ranging from 7.50% in 2016 and trending downward to 5.0% in 2023, as well as the total OPEB liability calculated using trend rates that are 1% lower or 1% higher than the current rate:

	1%	Current	1%
	Decrease	Trend Rate	Increase
Total OPEB Liability	\$ 16,648,291	18,762,241	21,264,356

The following presents the total OPEB liability of the plan, calculated using the discount rate of 3.53% (2.85% at prior measurement date), as well as the Plan's total OPEB liability calculated using a discount rate that is 1% lower or 1 % higher than the current rate:

	1%	Current	1%
	Decrease	Discount Rate	<u>Increase</u>
	2.53%	3.53%	4.53%
Total OPEB Liability	\$ 20,458,804	18,762,241	17,221,071

# Changes in the Total OPEB Liability

	Total OPEB
	Liability
Balance at Beginning of Year	\$ 19,458,198
Changes for the year:	
Service cost at end of year	969,040
Interest on Total OPEB Liability	539,411
Assumption changes	(1,133,914)
Benefit payments	(1,070,494)
Net changes	(695,957)
Balance at End of Year	\$ 18,762,241

The assumption changes, shown above, are due to the change in the discount rate from 2.85% to 3.53% related to a change in the municipal bond rate since the prior measurement date.

# **OPEB** Expense

The calculation of the OPEB expense for the fiscal year ended August 31, 2018, is show below:

# OPEB Expense

Year Ending August 31, 2018

Service cost at end of year	\$ 969,040
Interest on the total OPEB liability	539,411
Expensed portion of current-period assumption changes	 (153,232)
Total OPEB Expense	\$ 1,355,219
D-f1 O	

# **Deferred Outflows and Inflows of Resources**

Deferred Outflows of Resources As of August 31, 2018

Benefit payments subsequent to the measurement date	\$ _	1,120,684
Total	\$ _	1,120,684

Deferred Inflows of Resources As of August 31, 2018

Changes of assumptions	\$_	980,682
Total	\$ _	980,682

The Deferred Outflows of Resources related to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of OPEB expense in the fiscal year ending August 31, 2019. Amounts reported as Deferred Inflows of Resources related to OPEB will be recognized in OPEB expense in future years as follows:

Fiscal Year Ending August 31	Deferred Inflows of Resources		
2019	\$ 153,232		
2020	153,232		
2021	153,232		
2022	153,232		
2023	153,232		
Thereafter	214,522		
	\$ 980,682		

#### PEHP - Defined Contribution Plan

The City has a defined contribution Post Employment Health Plan (PEHP) administered by Nationwide Retirement Solutions. The purpose of the PEHP plan is to provide reimbursement of qualifying health care and medical insurance premium expenses for employees upon separation from employment.

Terms for eligibility and contribution rates are specified in the City's various collective bargaining agreements. Individual employee accounts consist of employer contributions, investment returns and any forfeiture allocations. Current employer contributions range from \$18-\$50 per pay period based on union contracts. Current year contributions totaled approximately \$1,281,000.

#### Long-Term Disability Plan

The City also provides employees with long-term disability benefits when they become disabled due to a non-work related accident or illness and are unable to perform their essential job functions. Results of an actuarial valuation have not been included here as it did not have a significant impact on the City's financial statements. Long-term disability claims liability of \$718,344 has been included in the Insurance Revolving Internal Service Fund, as it relates to these benefits.

#### (15) PROPERTY TAXES

The Home Rule Charter of the City imposes a tax ceiling for general revenue purposes. The City tax ceiling was established by using the September 1, 1966, City dollar tax limit as an initial tax limit, and increasing that tax limit each year following 1966 by 7% so that in each fiscal year thereafter the amount of the City tax limit shall be the amount of the City tax limit for the previous year plus 7% thereof. In addition, the City has the power to levy taxes each year sufficient to pay any judgment existing against the City, the interest on bonded debt, and the principal on bonded debt maturing during the fiscal year or within 6 months thereafter, as well as taxes authorized by state law. The 2017 tax levy, for the 2017-2018 fiscal year, was \$156,576,725 below the legal limit, with a tax rate per \$100 valuation of \$0.3165. The assessed value upon which the 2017 levy was based was \$20,516,934,853.

The tax levies for all political subdivisions in Lancaster County are certified by the County Board on or before October 15th. Real estate taxes are due on December 31st and attach as an enforceable lien on property on January 1st following the levy date and become delinquent in two equal installments on April 1st and August 1st. Personal property taxes are due December 31st and become delinquent on April 1st and August 1st following the levy date. Delinquent taxes bear 14% interest.

Within the government-wide financial statements, property taxes are recognized as revenue in the year for which they are levied. Property taxes levied for 2017-2018 are recorded as revenue in the fund financial statements when expected to be collected within 60 days after August 31, 2018. Prior-year levies were recorded using these same principles, and remaining receivables are re-evaluated annually. Property taxes expected to be collected after 60 days are recorded as unavailable revenue on the fund balance sheets.

The City-owned electric utility is required by City Charter to make payments in lieu of taxes, aggregating 5% of its gross retail operating revenues derived from within the city limits of incorporated cities and towns served. Payments in lieu of taxes are transferred to the City of Lincoln, Lancaster County, Lincoln Public Schools, and the City of Waverly.

#### (16) RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees and the public; or acts of God. All risk management activities are accounted for in the Insurance Revolving Fund, an internal service fund, and administered through the Risk Management Division.

For the year ended August 31, 2018, the City had a self-insured retention for workers' compensation exposures up to \$800,000 per claim; law enforcement liability, commercial general liability, public officials liability, public transportation liability, EMT and medical professional liability, and auto liability exposures up to \$250,000 per occurrence; all-risk property exposures up to \$75,000 per occurrence; health care claims of \$150,000 per person; self-insured dental benefits; and self-insured employee long-term disability benefits.

The City also obtained excess liability insurance coverage in the current year. Workers' compensation was covered by a policy that provided statutory limits above the City's retention of \$800,000 per individual. Law enforcement, commercial general, public officials, public transportation, EMT and medical professional, and auto liabilities were covered by an aggregate policy that provided limits of \$6 million per occurrence with a \$12 million annual aggregate above the City's \$250,000 retention.

All-risk property exposures were covered by an insurance policy with a total property limit of \$500,000,000 over the City's retention of \$75,000. Healthcare was covered by an unlimited stop loss insurance policy above the \$150,000 retention per claim. The Nebraska Political Tort Claims Act limits the City's liability for tort claims to \$1 million per individual and \$5 million per occurrence.

There were no significant insurance recoveries in the current year, and settled claims have not exceeded coverage in any of the past three fiscal years.

The City annually retains the services of independent actuaries to analyze the self-insured workers' compensation, general liability, public transportation liability, law enforcement liability, and auto liability exposures. Such analysis has been used to assist the City with its financial planning and management of the self-insurance program. Included in the specific objectives of the studies were to:

- Estimate the outstanding liabilities for the current fiscal year ended August 31,
- Forecast ultimate incurred losses and incurred but not reported losses for future years, and
- Estimate the required funding level for the City's self-insured liabilities.

The City funds its self-insurance program on an "incurred loss" basis. The governmental and proprietary funds pay annual premium amounts, based on past experience of incurred losses, to the Insurance Revolving Fund. Claim liabilities of \$11,332,373 were recorded at August 31, 2018, which do not include claims relating to Lincoln Electric System's self-funded health and dental insurance programs. Excluding medical care claims approximating \$2,539,000, the remaining liability is the actuarially estimated amount of claims based on an estimate of ultimate incurred and incurred but not reported losses as of that date and is calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of pay-outs, and other economic and social factors. The claims liability estimate also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses regardless of their allocation to specific claims. These liabilities have been discounted using a 2.09% discount rate. The City has purchased no annuity contracts in the current fiscal year to resolve City of Lincoln claims.

The following is a summary of the changes in the estimated claims liability for the years ended August 31, 2018 and 2017:

Balance at August 31, 2017 Current year claims and changes in estimates Claims payments Balance at August 31, 2018	\$ Worker's Compensation and Others 7,755,000 3,012,292 (2,692,292) 8,075,000	Long-Term Disability 1,044,639 (161,355) (164,940) 718,344	Health and Dental 1,797,538 32,359,048 (31,617,557) 2,539,029	Total 10,597,177 35,209,985 (34,474,789) 11,332,373
Balance at August 31, 2016 Current year claims and changes in estimates Claims payments Balance at August 31, 2017	\$ Worker's Compensation and Others 6,972,000 3,351,344 (2,568,344) 7,755,000	Long-Term Disability 1,005,951 143,409 (104,721) 1,044,639	Health and Dental 1,981,261 27,723,659 (27,907,382) 1,797,538	Total 9,959,212 31,218,412 (30,580,447) 10,597,177

#### LINCOLN ELECTRIC SYSTEM

LES has self-funded health and dental insurance programs with claims processed by a third party administrator on behalf of the utility. As part of the health plan, a reinsurance policy has been purchased which covers claims in excess of \$150,000 per individual. Total accrual and payment history is shown below:

	2017	2016
Balance beginning of year	\$ 541,000	508,000
Claims and fees incurred	5,597,000	6,430,000
Claims paid/other	(5,606,000)	(6,397,000)
Balance end of year	\$ 532,000	541,000

As required by state statute, LES maintains an incurred but not reported claims reserve which is actuarially determined, the balance of which was \$532,000 and \$541,000 at December 31, 2017 and 2016, respectively. LES established two separate bank accounts for the self-funded employee health and dental insurance plan reserve to ensure compliance with statutory requirements. Although not required by the statute, LES maintains excess insurance that limits the total claims liability for each plan year to not more than 125% of the expected claims liability, up to an annual aggregate maximum of \$1,000,000.

#### (17) COMMITMENTS AND CONTINGENCIES

#### **GENERAL**

The City participates in a number of federal and state assisted grant programs. Federal and state financial assistance programs are subject to financial and compliance audits. The amount of expenditures, if any, which may be disallowed by the granting agencies is not determinable at this time; however, City officials do not believe that such amounts would be significant.

At August 31, 2018, approximately 96% of the full-time, regular City's employees are represented by a Union. Labor contracts involving civilian City employees are negotiated to cover, at a minimum, a two-year period coinciding with the biennial budget process.

The City is a defendant in a number of lawsuits and claims in its normal course of operations. Management is currently of the opinion that ultimate settlement of such lawsuits and claims will not have a materially adverse effect on the financial statements.

The City has been identified as a potentially responsible party (PRP) or equivalent status in relation to several sites with environmental remediation activities. Management currently believes that the liability of the City in connection with these activities will be immaterial. However, the ultimate cost will depend on the extent of remediation required. Management does not believe that changes in these cost estimates will have a materially adverse effect on the financial statements.

The City of Lincoln owns a solid waste disposal area which discontinued operations in 1990, but still requires certain closure and postclosure care, including the construction of final cover, monitoring of groundwater conditions and landfill gas migration, and general site maintenance. While accrual of closure and postclosure care costs has been reflected in the financial statements in the current year, unanticipated corrective action costs related to landfill gas migration or groundwater contamination, if identified through current monitoring procedures, may be recorded once these costs can be reasonably estimated.

### STREET CONSTRUCTION PROJECTS

The City's Street Construction Fund has commitments under major construction contracts in progress of approximately \$14,195,000 as of August 31, 2018, which will be financed primarily through highway user fees, bond proceeds, federal and state grants, and developer contributions. The City also has a funding obligation of approximately \$15,000,000 to the State of Nebraska for the South Beltway Project.

#### WEST HAYMARKET JOINT PUBLIC AGENCY

In connection with the West Haymarket Development Project, the WHJPA is involved with the clean-up and remediation of several development sites relating to soil and groundwater contamination. This clean-up and remediation is performed as sites are developed, as the WHJPA has not been designated as a potentially responsible party (PRP or equivalent status) by any regulatory agency requiring the immediate clean-up of impacted areas. Although future costs may be incurred, it is not possible at this time to reasonably estimate the amount of any obligation for remediation activities because of uncertainties with respect to assessing the extent if the contamination or the applicable regulatory requirements. No liability has been recorded for potential future remediation activities as of August 31, 2018.

#### LINCOLN WASTEWATER SYSTEM

The Lincoln Wastewater System has commitments under major construction contracts in progress of approximately \$20,285,000 as of August 31, 2018.

#### LINCOLN WATER SYSTEM

The Lincoln Water System has commitments under major construction contracts in progress of approximately \$7,200,000 as of August 31, 2018.

#### LINCOLN ELECTRIC SYSTEM

LES has an allocation from the U.S. Department of Energy, through Western Area Power Administration (WAPA), of firm power under contract from Upper Missouri Basin hydroelectric plants of approximately 56 MW. LES has also received an allocation of 72 MW of firm peaking power from WAPA for the six month summer season and 22 MW for the remaining months. LES has signed an amendment which extends the contract to 2051.

LES has had participation contracts in two existing Nebraska Public Power District (NPPD) power plants that provide for an entitlement to a thirty percent (65 MW) and eight percent (109 MW) of the output of the Sheldon Station Power Plant (nominally rated 215 MW coal plant) and Gerald Gentleman Station Power Plant (nominally rated 1,365 MW coal plant), respectively. LES and NPPD terminated the Sheldon Station participation contract effective December 31, 2017. A termination payment of \$10.5 million was made to NPPD and there is no further obligation for Sheldon Station.

LES is responsible for its respective participating interests in the two facilities' capital additions and improvements. LES recognizes its share of capital acquisition costs and debt service payments as power costs in the period the costs are billed with the exception of costs approved for deferral under GASB Codification Section RE10, *Regulated Operations*. Fixed cost payments under the agreement are on a participation basis whether or not such plants are operating or operable.

The participation contract for Gerald Gentleman continues until the facilities are removed from commercial operation or the final maturity occurs on the related debt incurred by NPPD to finance the facilities, whichever occurs last. The fixed cost payments to NPPD under this contract, including capital additions and improvements, debt service payments, fixed costs and credits were \$7,213,000 in 2017.

Through the participation contracts LES may be required to pay costs associated with compliance with environmental regulations.

LES also participates in three wind plants through direct Power Purchase Agreements with the plant's developer/owner: 100 MW Arbuckle Mountain Wind farm in Oklahoma, 100 MW Buckeye Wind Energy Center in Kansas and 73 MW Prairie Breeze II Wind Energy Center in Nebraska. These wind energy facilities were placed in commercial operation in 2015. LES also participates in four Nebraska-based wind plants through Power Sales Agreements with NPPD: Laredo Ridge (10 MW), Broken Bow (10 MW), Elkhorn Ridge (6 MW), and Crofton Bluffs (3 MW). For each of these plants, NPPD has the actual Power Purchase Agreement with the wind plant developer/owner.

LES has outstanding contract commitments totaling \$34,256,000 as of December 31, 2017. These are primarily related to construction contracts for the LES Operations Center.

# (18) LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

The City of Lincoln currently owns and operates both a municipal solid waste landfill and a construction and demolition debris landfill. State and federal laws require the City to close the landfills once capacity is reached and to monitor and maintain the site for thirty subsequent years on the municipal solid waste landfill and five subsequent years on the construction and demolition debris landfill. Although certain closure and postclosure care costs will be paid only near or after the date that the landfills stop accepting waste, the City reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each statement of net position date. These costs are accounted for in the Solid Waste Management Fund, a nonmajor enterprise fund.

At August 31, 2018, the City had incurred a liability of approximately \$15,263,000 for the municipal solid waste landfill which represents the amount of costs reported to date based on the approximately 59% of landfill capacity used to date. The remaining estimated liability for these costs is approximately \$10.7 million, which will be recognized as the remaining capacity is used (estimated to be approximately 18 years).

As of August 31, 2018, the City had incurred a liability of approximately \$1,343,000 for the construction and demolition debris landfill which represents the amount of costs reported to date based on the approximately 38% of landfill capacity used to date. The remaining estimated liability for these costs is approximately \$2,235,000, which will be recognized as the remaining capacity is used (estimated to be approximately 30 years). During 2018, the City revised the number of acres used for calculating the landfill capacity from 121 acres to 186 acres.

The estimated costs of closure and postclosure care, as determined by an independent engineering consultant, are subject to changes including the effects of inflation, revision of laws, changes in technology, actual sequence of landfill development and closure, and other variables.

The City of Lincoln, in a review by the Nebraska Department of Environmental Quality (NDEQ), has demonstrated compliance with the financial assurance requirements as specified in Title 132 - *Integrated Solid Waste Management Regulations*, through the Local Government Financial Test.

The City of Lincoln also owns a solid waste disposal area that discontinued operations in 1990. Although exempt from the U.S. Environmental Protection Agency *Solid Waste Disposal Facility Criteria* issued October 9, 1991, the City must still adhere to certain closure and postclosure care requirements under prior legislation, including the construction of final cover, monitoring of ground water conditions and landfill gas migration, and general site maintenance. At August 31, 2018, a liability for closure and postclosure care costs is recorded in the amount of approximately \$6,794,000. If any unanticipated corrective action costs related to landfill gas migration or groundwater contamination are identified through current monitoring procedures, then an additional accrued liability will be recorded once these costs can be reasonably estimated.

# (19) **SEGMENT INFORMATION**

The City has issued revenue bonds and other debt instruments to finance capital construction and acquisitions for both the Urban Development and Public Works/Utilities Departments. The Parking Facilities Division of the Urban Development Department operates the City's downtown parking garages and is accounted for in the Parking System Fund. The Solid Waste Management Division of the Public Works/Utilities Department operates the City's solid waste disposal sites, yard waste composting facility, and re-cycling drop-off program. Summary financial information for these divisions as of and for the year ended August 31, 2018, is presented as follows:

CONDENSED STATEMENT OF NET POSITION		Parking Facilities	Solid Waste Management
Assets:			
Current Assets, excluding Due from Other Funds	\$	8,802,137	8,460,443
Due from Other Funds		136,687	57,322
Other Assets		8,461,426	3,408,662
Capital Assets, Net		56,838,015	29,510,382
Total Assets		74,238,265	41,436,809
Deferred Outflows of Resources		928	28,863
Liabilities:			
Current Liabilities, excluding Due to Other Funds		3,321,676	1,792,858
Due to Other Funds		4,595	2,776
Noncurrent Liabilities		22,826,206	33,371,779
Total Liabilities		26,152,477	35,167,413
Deferred Inflows of Resources	_	812	11,371
Net Position:			
Net Investment in Capital Assets		35,114,541	19,878,660
Restricted		2,835,789	20,300
Unrestricted	_	10,135,574	(13,612,072)
Total Net Position	\$	48,085,904	6,286,888
CONDENSED STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION Operating Revenues	\$	12,511,615	9,223,269
Depreciation Expense	φ	(2,147,470)	(2,312,500)
Other Operating Expenses		(5,152,321)	(9,167,883)
Operating Income (Loss)	_	5,211,824	(2,257,114)
Nonoperating Revenues (Expenses):		3,211,624	(2,237,114)
Investment Earnings		180,310	97,651
Grant Proceeds		100,510	111,162
Gain (Loss) on Disposal of Capital Assets		(1,181)	35,633
Occupation Tax		(1,101)	3,542,544
Interest Expense and Fiscal Charges		(1,047,273)	(323,158)
Capital Contributions		9,172	(020,100)
Transfers		(2,095,025)	(1,421,291)
Change in Net Position		2,257,827	(214,573)
Beginning Net Position, Before Restatement		45,834,033	6,584,934
Adjustment for Implementation of GASB 75		(5,956)	(83,473)
Beginning Net Position, After Restatement		45,828,077	6,501,461
Ending Net Position	\$	48,085,904	6,286,888
COMPENSED SEASON SEASON OF CASH EN OXIS	_		
CONDENSED STATEMENT OF CASH FLOWS			
Net Cash Provided (Used) by:	¢.	7 407 076	1 442 650
Operating Activities	\$	7,497,076	1,443,658
Noncapital Financing Activities		(2,186,552)	2,081,598
Capital and Related Financing Activities		(3,507,437)	(2,710,767)
Investing Activities		(1,671,435)	(667,913)
Net Increase in Cash Beginning Balance		131,652	146,576 306,283
Ending Balance	<sub>\$</sub> —	3,388,787 3,520,439	396,283 542,859
Litting Datanec	<sup>φ</sup> =	3,340,437	J+2,0J9

#### (20) PLEDGED REVENUES

The City has pledged future revenues derived from the operation of the Lincoln Wastewater System, net of operating and maintenance expenses, to repay all outstanding wastewater revenue bonds and loans. Proceeds from the debt provided financing for improvements to the sanitary sewer system, as well as refunding prior year wastewater debt. The debt is payable solely from the net earnings of the Wastewater System and is payable through 2034. The total principal and interest remaining to be paid is \$82,939,811 with annual payments expected to require 40% of net revenues. Principal and interest paid for the current year and net system revenues were \$6,961,103 and \$17,518,091, respectively.

The City has pledged future revenues derived from the operation of the Lincoln Water System, net of operating and maintenance expenses, to repay all outstanding water revenue bonds and loans. Proceeds from the debt provided financing for improvements to the water supply system, as well as refunding prior water revenue bonds. The debt is payable solely from the net earnings of the Water System and is payable through 2034. The total principal and interest remaining to be paid is \$57,005,766, with annual payments expected to require 31% of net revenues. Principal and interest paid for the current year and net system revenues were \$6,394,487 and \$23,704,752, respectively.

The City has pledged future revenues derived from the operation of the Lincoln Electric System, net of operating and maintenance expenses, to repay all outstanding electric revenue bonds. Proceeds from the bonds provided financing for construction of additional utility plant, as well as refunding certain issues of electric revenue bonds. The bonds are payable solely from the net earnings of the Electric System and are payable through 2040. The total principal and interest remaining to be paid on the bonds is \$821,170,000, with annual payments expected to require 46% of net revenues. Principal and interest paid for the current year and net system revenues were \$42,689,000 and \$106,243,000, respectively.

The City has pledged future revenues derived from the operation of the Lincoln Parking System, net of operating and maintenance expenses, and amounts, if any, distributed by the State for street purposes to repay all outstanding parking revenue bonds. Proceeds from the bonds provided financing for construction and improvements to the parking system, as well as refunding prior revenue bonds. The bonds are payable solely from the net earnings of the Parking System and are payable through 2032. The total principal and interest remaining to be paid on the bonds is \$32,381,634, with annual payments expected to require 34% of net revenues. Principal and interest paid for the current year and net system revenues were \$2,411,890 and \$7,539,604, respectively.

The City has pledged future revenues derived from the operation of the municipally owned solid waste management facilities, net of operating and maintenance expenses, to repay outstanding solid waste management revenue bonds. Proceeds from the bonds provided financing for improvements to the solid waste facilities and to refund prior revenue bonds. The bonds are payable solely from the net earnings of the Solid Waste System and are payable through 2035. The total principal and interest remaining to be paid on the bonds is \$12,577,570, with annual payments expected to require 31% of net revenues. Principal and interest paid for the current year and net system revenues were \$1,176,796 and \$3,779,790 respectively.

#### (21) PUBLIC BUILDING COMMISSION

In 1990, the City and the County of Lancaster, pursuant to state statute, activated a separate governmental entity denominated as the Lincoln-Lancaster County Public Building Commission. The purpose of this joint venture is to design, acquire, construct, maintain, operate, improve, remodel, remove and reconstruct, so long as its corporate existence continues, public buildings, structures, or facilities for use jointly by the City and the County. The City and the County each appoint two members to the five-member Commission, with the fifth member being appointed by the other four members. All property held or acquired by the Commission is held or acquired in the name of the City and the County for use by the Commission in its corporate capacity. The Commission's costs of operation and debt service are funded through rental payments made by the City and the County based upon their proportionate occupancy of such buildings to the extent not covered by a maximum property tax levy of 1.7 cents for each \$100 of actual valuation of taxable property in the County. For the year ended August 31, 2018, the City made rental payments of approximately \$3.1 million to the Commission.

As of August 31, 2018, the Commission has debt outstanding of \$34,645,494. Bond and note proceeds have been utilized by the Commission to acquire, construct, and/or renovate certain buildings occupied by the City and County. The City's proportionate share of these buildings has been recorded in capital assets in accordance with the terms of the joint venture agreement regarding the ultimate transfer of assets to the City and County.

For certain bonds it is anticipated that property tax levies by the Commission will be sufficient to meet bond principal and interest payments. Should revenues from such property tax levies not be sufficient to meet debt service requirements in any given year, the City and County would contribute the necessary payments based on their proportionate building occupancy. Such contributions are expected to be minimal and will be expensed in the appropriate funds when incurred.

For all other debt, funded through rental payments, the City's proportionate share is recorded as capital assets and the corresponding debt is reflected as capital lease long-term obligations in the City's statement of net position. Lease payments are not recorded as capital lease payments in the Debt Service Funds' financial statements but rather are recorded as current expenditures in the various individual funds at the time the payment is made.

Complete separate financial statements for the Commission may be obtained from the Lancaster County Budget & Fiscal Officer, 555 South 10th Street, Suite 110, Lincoln, NE 68508.

### (22) TAX ABATEMENTS

As of August 31, 2018, the City provides tax abatements through three programs - the Tax Increment Financing (TIF) program, the Employment and Investment Growth Act, and the Nebraska Advantage Act:

The Tax Increment Financing Law allows for the increased property taxes generated by the improvement of blighted property to be used to pay for the financing of community redevelopment/TIF projects. The statutes for community redevelopment/TIF are found in Neb.Rev.Stat. SS 18-2101 through 18-2150. The City must declare the area as substandard, blighted, and in need of redevelopment. The City is required to prepare a redevelopment plan. TIF bonds may be issued for the acquisition of property, site preparation, and public improvements. An agreement is entered into between the City and the Developer and a base valuation is established. The base property valuation remains assessable to all taxing entities. Any increase in value and resulting taxes are used to pay off the debt incurred for the redevelopment project. The project must not exceed a 15-year period. Currently, the City has Developer TIF bonds that extend through December 31, 2032.

For the year ended August 31, 2018, the City abated \$1,541,782 in property tax revenue under the tax increment financing program.

The Employment and Investment Growth Act and the Nebraska Advantage Act provide benefits in the form of sales tax rebates for businesses which invest and/or increase employment by specified amounts (Neb.Rev.Stat. SS 77-4101 et. seq). Businesses that qualify must be involved in research, data processing, finance or insurance, manufacturing, technology-related services or a headquarters operation. The Act is available to businesses transporting, wholesaling, storing, or selling products, but not retailers who do not make their own products. Businesses must propose a qualifying project and be approved by the State of Nebraska Department of Revenue. The obligations of each party are set out in a contract with the State. If the project qualifies for benefits, but later falls below the required levels of jobs or investment, the company receives no benefits for that year and one-seventh of the benefits already received are recaptured for each year the company fails to qualify.

For the year ended August 31, 2018, the City abated \$1,165,633 in sales tax revenue under these two programs.

# (23) JOINTLY OWNED FACILITIES

# Laramie River Station (LRS)

LES is a 12.76% co-owner of the Missouri Basin Power Project that includes LRS, a coal-fired generating station in eastern Wyoming and a related transmission system. LES has sold approximately 13% of its ownership in LRS to Municipal Energy Agency of Nebraska (MEAN). Costs, net of accumulated depreciation, and excluding costs allocated to MEAN for its ownership share, associated with LRS of approximately \$30.2 million are reflected in utility plant at December 31, 2017.

LRS has certain postretirement obligations, which have not yet been billed to the owners, as these costs are not due and payable. Thus, LES has not reflected these costs in its financial statements. As a co-owner of LRS, LES' allocation of these postretirement obligations was \$1.3 million at December 31, 2017.

LES has a participation power sales agreement with the County of Los Alamos, New Mexico (the County) whereby the County purchases from LES 10 MW of LES's capacity interest in LRS. The section of the agreement which provides for the County to pay LES monthly payments for the capital budget, processing and dispatch costs was amended in September 2016. The monthly payments are subject to true-up each January 1 based on actual costs (as compared to budget) of LRS. The agreement remains in effect until either the final maturity occurs on any LRS related debt or LRS is removed from commercial operation. During 2017 LES billed the County approximately \$3.6 million for demand and energy charges.

#### Walter Scott Energy Center (WSEC #4)

MidAmerican Energy's Walter Scott Energy Center includes four coal-fired units. LES maintains ownership interest in 12.66% of WSEC #4. In order to minimize unit outage risk, LES has executed a power purchase and sales agreement with MidAmerican Energy to "swap" capacity and energy from LES' WSEC #4 ownership with capacity and energy from WSEC #3. Under this agreement LES will schedule 50 MW of capacity and energy from WSEC #3 and 53 MW of capacity and energy from WSEC #4. This twenty-year unit agreement can be extended through mutual agreement of the parties. LES is responsible for the operation and maintenance expense and maintains a fuel inventory at the plant site. LES issued debt in conjunction with the construction of WSEC #4 and has capitalized these costs plus interest. Costs, net of accumulated depreciation, associated with WSEC #4 of approximately \$131 million are reflected in utility plant at December 31, 2017.

# (24) JOINTLY GOVERNED ORGANIZATIONS

#### **District Energy Corporation**

The District Energy Corporation (DEC) was formed in 1989 by the City of Lincoln and Lancaster County to own, operate, maintain, and finance the heating and cooling facilities utilized by certain city, county, and state buildings. The Board of Directors of DEC is comprised of five members: two appointed by the Lancaster County Board of Commissioners, two by the Mayor of Lincoln who must be confirmed by the City Council, and one appointed by LES. No participant has any obligation, entitlement, or residual interest.

The DEC Board of Directors, under a management agreement, has appointed LES to supervise and manage the system and business affairs of DEC. LES is reimbursed for these management services based on the allocated actual costs of these services. LES also provides electric energy to DEC on an established rate schedule. The total amount of payments to LES for management, operations, and maintenance services was approximately \$1,221,000 in 2017. The total amount of payments to LES for energy was approximately \$565,000 in 2017.

# Nebraska Utility Corporation

On May 17, 2001, LES, in conjunction with the University of Nebraska Board of Regents, created the Nebraska Utility Corporation (NUCorp) to purchase, lease, construct, and finance facilities and acquire services to meet energy requirements of the University of Nebraska Lincoln (UNL). The Board of Directors of NUCorp is comprised of five members: three members appointed by UNL and two members appointed by LES. No participant has any obligation, entitlement, or residual interest. NUCorp is considered a component unit of the University of Nebraska; therefore, financial statements of NUCorp are included in the University of Nebraska's financial statements.

Operations commenced in January 2002. The NUCorp board of directors, under a twenty-year management agreement, appointed LES to supervise and manage the energy supply and financial affairs of NUCorp. LES is reimbursed for these management services based on the allocated actual costs of these services. LES also provides electric energy to NUCorp on an established rate schedule. The total payment to LES for management services was approximately \$125,000 in 2017. The total amount of payments to LES for energy was approximately \$9.5 million in 2017.

# (25) SUBSEQUENT EVENTS

In September 2018, the City issued a payment in the amount of \$15,000,000 to the State of Nebraska Department of Transportation for the City of Lincoln's contribution towards the Lincoln South Beltway project.

In November 2018, the Parking System made payments totaling approximately \$5.1 million for the purchase of a downtown parking garage and related real property. In January 2019, the Parking System made a payment of \$1 million to purchase two surface parking lots adjacent to the parking garage purchased in November. Additionally, in early February 2019, the City Council gave approval for the acquisition of a leasehold interest in another nearby downtown parking garage with a purchased price of \$1.87 million.

In January 2019, the City issued a promissory note in the amount of \$2,175,080 for the purpose of financing a portion of the costs of certain energy efficient equipment and improvements for the Parks and Recreation Department and Lincoln City Libraries.

# CITY OF LINCOLN, NEBRASKA Required Supplementary Information August 31, 2018

# Schedule of Changes in the Police and Fire Pension (PFP) Net Pension Liability and Related Ratios For the Fiscal Year Ended August 31

	2018	2017	2016	2015	2014
Total Pension Liability					
Service cost	\$ 7,416,228	\$ 7,117,899	\$ 8,539,932	\$ 7,929,376	\$ 7,289,994
Interest	20,800,989	19,817,083	19,098,818	17,507,641	16,897,591
Differences between expected and actual experience	(1,147,672)	1,513,600	(3,351,824)	7,390,055	736,647
Effect of assumption changes or inputs	-	-	-	(23,499,491)	22,725,982
Benefit payments, including refunds of member contributions	(15,667,557)	(15,004,132)	(14,426,427)	(13,708,805)	(13,430,163)
Net change in total pension liability	11,401,988	13,444,450	9,860,499	(4,381,224)	34,220,051
Total pension liability - beginning	285,038,672	271,594,222	261,733,723	266,114,947	231,894,896
Total pension liability - ending (a)	\$ 296,440,660	\$ 285,038,672	\$ 271,594,222	\$ 261,733,723	\$ 266,114,947
Plan Fiduciary Net Position					
Contributions - employer	\$ 8,239,839	\$ 7,974,731	\$ 7,170,104	\$ 8,045,293	\$ 7,865,929
Contributions - employee	3,195,658	3,112,583	2,817,102	2,604,101	2,613,971
Net investment income	17,407,833	23,644,797	14,795,745	(5,843,555)	30,932,275
Benefit payments, including refunds of member contributions	(15,667,557)	(15,004,132)	(14,426,427)	(13,708,805)	(13,430,163)
Administrative expense	(435,578)	(445,579)	(493,860)	(444,578)	(407,146)
Net change in plan fiduciary net position	12,740,195	19,282,400	9,862,664	(9,347,544)	27,574,866
Plan fiduciary net position - beginning	233,140,335	213,857,935	203,995,271	213,342,815	185,767,949
Plan fiduciary net position - ending (b)	\$ 245,880,530	\$ 233,140,335	\$ 213,857,935	\$ 203,995,271	\$ 213,342,815
PFP Net Pension Liability - Ending (a) - (b)	\$ 50,560,130	\$ 51,898,337	\$ 57,736,287	\$ 57,738,452	\$ 52,772,132
Plan fiduciary net position as a percentage of the					
total penson liability	82.94%	81.79%	78.74%	77.94%	80.17%
Covered payroll	\$ 44,885,478	\$ 42,930,194	\$ 42,381,059	\$ 37,887,505	\$ 38,107,652
PFP net pension liability as a percentage of covered payroll	112.64%	120.89%	136.23%	152.39%	138.48%

#### Note to schedule:

Results for the other years within the last ten years are not available and will be developed prospectively from 2014. Information prior to 2015 was restated after a change in the actuarial firm providing services.

#### Changes of benefit and funding terms:

8/31/2016 valuation - City Ordinance No. 20343, as passed by the City Council, merged the COLA Pool fund into the general pension fund. No benefits were impacted, only the funding of the benefits.

#### Changes in actuarial assumptions:

8/31/2016 valuation - Expected future investment return was increased from 6.40% to 7.50% compounded annually.

8/31/2015 valuation - Expected future investment return was reduced from 6.75% to 6.40% compounded annually.

8/31/2014 valuation - Expected future investment return was reduced from 7.50% to 6.75% compounded annually. Assumed salary increase rates were reduced.

Mortality tables were updated from the 1994 Group Annuity Mortality tables with a 2 year set forward for males and 1 year set forward for females to the RP2000 Mortality table with generational improvements using Scale AA.

Assumed rates of retirement were generally lowered for Plans A, B and C.

The payroll growth assumption was reduced from 4.25% to 3.00%.

# CITY OF LINCOLN, NEBRASKA Required Supplementary Information August 31, 2018

# **Schedule of Employer Contributions for the Police and Fire Pension** For the Fiscal Year Ended August 31

	 2018	 2017	 2016	_	2015	_	2014
Actuarial determined employer contribution	\$ 8,164,782	\$ 7,829,103	\$ 9,666,852	\$	8,418,199	\$	7,377,763
Actual employer contributions	 8,239,839	 7,974,731	 7,170,104		8,045,293		7,865,929
Annual contribution deficiency (excess)	\$ (75,057)	\$ (145,628)	\$ 2,496,748	\$	372,906	\$	(488,166)
Covered payroll - current	\$ 44,885,478	\$ 42,930,194	\$ 42,381,059	\$	37,887,505	\$	38,107,652
Actual contributions as a percentage of covered payroll	18.36%	18.58%	16.92%		21.23%		20.64%

Note to Schedule:

Results for the other years within the last ten years are not available and will be developed prospectively from 2014.

Actuarially determined contribution rates are calculated as of August 31, two years prior to the end of the fiscal year in which contributions are reported.

Valuation date:	8/31/2016	8/31/2015	8/31/2014	8/31/2013	8/31/2012
Methods and assumptions used to determine contribution rates:					
Actuarial cost method:	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal	Entry Age Normal
Amortization method:	30 years, level percent, closed	30 years, level percent, closed	30 years, level percent, closed	30 years, level percent, open	30 years, level percent, open
Remaining amortization period:	28 years	29 years	30 years	30 years	30 years
Asset valuation method:	5-year smoothed market	5-year smoothed market	5-year smoothed market	5-year smoothed market	5-year smoothed market
Inflation:	2.50%	2.50%	2.50%	4.25%	4.25%
Salary increases:	3.50% - 7.30%	3.50% - 7.30%	3.50% - 7.30%	4.25% - 8.25%	4.25% - 8.25%
Investment rate of return:	7.50%	6.40%	6.75%	7.50%	7.50%

# Schedule of Investment Returns for the Police and Fire Pension

Last Ten Fiscal Years

	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Annual money-weighted rate of return, net of investment expense	7.59%	11.25%	7.36%	-3.52%	16.67%	12.42%	5.47%	12.64%	9.60%	-16.77%

# CITY OF LINCOLN, NEBRASKA

Required Supplementary Information August 31, 2018

# Schedule of Changes in the Total OPEB Liability and Related Ratios

Measurement Period Ending August 31,

	2017
Total OPEB Liability	
Service cost	\$ 969,040
Interest	539,411
Effect of assumption changes or inputs	(1,133,914)
Benefit payments	 (1,070,494)
Net change in total OPEB liability	(695,957)
Total OPEB liability - beginning	19,458,198
Total OPEB liability - ending	\$ 18,762,241
Covered payroll	\$ 138,350,403
Total OPEB liability as a percentage of covered payroll	13.56%

#### Notes to schedule:

Results for the other years within the last ten years are not available and will be developed prospectively from 2017.

The City of Lincoln has no accumulated assets held in trust to pay related benefits.

# Changes in actuarial assumptions:

8/31/17 valuation - The discount rate has changed from 2.85% to 3.53% due to a change in the municipal bond rate.



COMBINING AND INI	DIVIDUAL FUND SCHEDULES	STATEMENTS AND



### GENERAL FUND COMBINING FUNDS

GASB Statement No. 54 clarifies the definitions of the governmental fund types, resulting in a change in the activities that are reported in them. The following are reported as part of the General Fund for financial reporting purposes but are maintained individually for accounting purposes and budgetary comparisions of legally adopted budgets.

Athletic Field & Facilities Improvement Fund - To account for proceeds from a surcharge applied to registration fees charged by the Recreation Division for various athletic activities, and revenues received from the rental of park land for telecommunications towers. These monies are used for improvements to athletic field and facilities, and the maintenance and repair of Parks and Recreation property and facilities.

<u>Lincoln Area Agency On Aging Fund</u> - To account for the costs of providing various services to senior citizens through the Lincoln/Lancaster Commission on Aging. Financing is provided by Federal, State, County, and City funds.

911 Communication Fund - To account for the costs of answering and processing all incoming 911 and non-emergency calls as well as the cost of dispatch service for the Lincoln Police Department, Lincoln Fire Department, Lancaster County Sheriff's Office and Rural Volunteer Fire and Rescue Departments. Financing is provided by County and City funds and a 911 telephone surcharge.

<u>Unemployment Compensation Fund</u> - To account for the cost of unemployment benefits paid to former employees of departments supported primarily from tax revenues. The City reimburses the State for actual costs rather than a percentage of payroll. Financing has been provided by a specific annual property tax levy to be used only for this purpose.

<u>Fast Forward Fund</u> - To make funds available for economic development projects where there is a demonstrated benefit to the community and/or where incentives can positively influence the outcome of a project. Funding provided by a surplus of Special Assessment Debt Service funds.

CITY OF LINCOLN, NEBRASKA COMBINING BALANCE SHEET GENERAL FUND AUGUST 31, 2018

	General Fund	Athletic Field & Facilities Improvement	Area Agency		Unemployment nCompensation	Fast Forward	Total
ASSETS							
Cash and Cash Equivalents Investments Receivables, (Net of Allowance for Uncollectibles)	\$ 4,206,707 43,102,516	29,216 595,899	19,759 1,109,234	104,571 2,318,981	7,473 132,821	214,812 4,770,783	4,582,538 52,030,234
Taxes	3,379,076	-	-	-	3,372	-	3,382,448
Accounts	2,128,696		1,432	142,951	-	-	2,273,079
Accrued Interest	155,596	2,903	5,683	11,503	531	22,476	198,692
Due from Other Funds	997,815	-	4,249	-	-	-	1,002,064
Due from Other Funds (Inter-fund)	1,320	-	-	-	<del>-</del>	-	1,320
Due from Other Governments	14,174,205	-	8,866	-	4	-	14,183,075
Inventories	391,693	-	-	-	-	-	391,693
Prepaid Items	180,029			-			180,029
Total Assets	68,717,653	628,018	1,149,223	2,578,006	144,201	5,008,071	78,225,172
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES  Liabilities:							
Accounts Payable	1,241,206	-	53,749	1,973	-	-	1,296,928
Accrued Liabilities	2,671,278	-	50,376	109,726	-	-	2,831,380
Due to Other Funds	1,977,789	-	327	552	-	-	1,978,668
Due to Other Funds (Inter-fund)	-	-	1,320	-	-	-	1,320
Due to Other Governments	118,781	-	4,575	64	-	-	123,420
Unearned Revenue	1,405						1,405
Total Liabilities	6,010,459		110,347	112,315			6,233,121
Deferred Inflows of Resources: Unavailable Revenues	2,026,024			125,092	294		2,151,410
Fund Balances:							
Nonspendable	571,722	_	_	_	_	_	571,722
Restricted	6,817,137	_	_	-	_	_	6,817,137
Assigned	7,229,660	628,018	1,038,876	2,340,599	143,907	5,008,071	16,389,131
Unassigned	46,062,651	-	-	-		-	46,062,651
Total Fund Balances	60,681,170	628,018	1,038,876	2,340,599	143,907	5,008,071	69,840,641
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 68,717,653	628,018	1,149,223	2,578,006	144,201	5.008.071	78,225,172

## CITY OF LINCOLN, NEBRASKA COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GENERAL FUND FOR THE YEAR ENDED AUGUST 31, 2018

	_	General Fund	Athletic Field & Facilities Improvement	Lincoln Area Agency On Aging		Unemployment Compensation	Fast Forward	Total
Revenues:								
Taxes:								
Property	\$	39,364,642	-	-	-	51,432	-	39,416,074
Motor Vehicle		5,956,910	-	-	-	-	-	5,956,910
Sales and Use		76,957,955	-	-	-	-	-	76,957,955
Sundry and In Lieu		75,068	-	-	-	35	-	75,103
Occupation		9,063,320	-	-	-	-	-	9,063,320
Special Assessment		40,331	-	-	-	-	-	40,331
Intergovernmental		2,119,442	-	1,272,505	616,672	-	-	4,008,619
Permits and Fees		4,038,224	-	52,310	993,926	-	-	5,084,460
Reimbursement for Services		7,337,152	358,137	111,647	-	-	-	7,806,936
Investment Earnings		651,730	7,049	9,878	26,747	1,144	54,169	750,717
Donations		842,915	-	409	-	-	-	843,324
Miscellaneous		592,736	25,503	1,786	10			620,035
Total Revenues	_	147,040,425	390,689	1,448,535	1,637,355	52,611	54,169	150,623,784
Expenditures Current:								
General Government		37,525,331	-	-	-	2,355	-	37,527,686
Public Safety		69,010,459	_	_	6,486,013	· -	_	75,496,472
Streets and Highways		6,660,440	_	_	· · · · -	_	_	6,660,440
Culture and Recreation		15,896,991	-	-	-	_	-	15,896,991
Economic Opportunity		310,060	-	3,644,045	-	_	609,713	4,563,818
Health and Welfare		629,533	_	· · · · -	-	_	´ -	629,533
Debt Service		68,720	-	-	-	-	_	68,720
Total Expenditures		130,101,534		3,644,045	6,486,013	2,355	609,713	140,843,660
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		16,938,891	390.689	(2,195,510)	(4,848,658)	50,256	(555,544)	9,780,124
Over (Chaer) Expenditures	_	10,750,071	370,007	(2,175,510)	(1,010,030)		(333,311)	<u> </u>
Other Financing Sources (Uses):								
Transfers In		12,403,722	-	-	-	-	-	12,403,722
Transfers In (Inter-Fund)		638,069	-	2,408,768	4,146,270	-	-	7,193,107
Transfers Out		(23,205,615)	(748,693)	-	-	-	-	(23,954,308)
Transfers Out (Inter-Fund)		(7,193,107)	-	-	-	-	-	(7,193,107)
Issuance of Debt		4,439,375	-	-	-	-	-	4,439,375
Premium on Debt Issued		221,425	-	-	-	-	-	221,425
Transfer to Bond Refunding Agent		(749,615)	-	-	-	-	-	(749,615)
Sale of Capital Assets		44,690	-	-	-	-	_	44,690
Total Other Financing								
Sources (Uses)		(13,401,056)	(748,693)	2,408,768	4,146,270			(7,594,711)
Net Change In Fund Balances		3,537,835	(358,004)	213,258	(702,388)	50,256	(555,544)	2,185,413
Fund Balances - Beginning		57,143,335	986,022	825,618	3,042,987	93,651	5,563,615	67,655,228
Fund Balances - Ending	\$	60,681,170	628,018	1,038,876	2,340,599	143,907	5,008,071	69,840,641



## CITY OF LINCOLN, NEBRASKA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS AUGUST 31, 2018

	_	Special Revenue	Debt Service	Capital Projects	Permanent Funds	Total
ASSETS						
Cash and Cash Equivalents Investments Receivables, (Net of Allowance for Uncollectibles) Due from Other Funds Due from Other Governments Inventories Beneficial Interest Asset	\$	3,810,695 53,811,914 19,987,931 271,285 2,965,535 742,375 3,541,924	2,668,863 14,111,323 3,762,820 - 35,145	1,525,674 27,845,722 115,325 1,484,344 3,889,559	2,281,511 64,162,912 13,554 - -	10,286,743 159,931,871 23,879,630 1,755,629 6,890,239 742,375 3,541,924
Total Assets		85,131,659	20,578,151	34,860,624	66,457,977	207,028,411
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES						
Liabilities: Accounts Payable Contracts Payable Accrued Liabilities Due to Other Funds Due to Other Governments Due to Other Contractors Unearned Revenue Total Liabilities	_	2,350,061 - 1,518,534 17,557,617 171,020 - 228,947 21,826,179	12,790 - 2,382 40 7,044,823 - 7,060,035	2,824,771 1,064,523 - 13,562 - - - - 3,902,856	65,617 - 7,039 	5,253,239 1,064,523 1,525,573 17,573,561 171,060 7,044,823 228,947 32,861,726
Deferred Inflows of Resources: Unavailable Revenues Beneficial Interest Revenue Total Deferred Inflows of Resources	_	1,342,577 3,541,924 4,884,501	2,289,085	305,549		3,937,211 3,541,924 7,479,135
Fund Balances (Deficits): Nonspendable Restricted Committed Assigned Unassigned Total Fund Balances	_	742,375 33,462,509 1,024,874 23,268,570 (77,349) 58,420,979	9,261,327 1,967,704 - - - - - - - - - - - - - - - - - - -	30,637,636 14,583 	37,160,000 29,225,321 - - - - - - - - - - - - - - - - - - -	37,902,375 102,586,793 2,992,578 23,283,153 (77,349) 166,687,550
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$	85,131,659	20,578,151	34,860,624	66,457,977	207,028,411

## CITY OF LINCOLN, NEBRASKA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED AUGUST 31, 2018

	Special Revenue	Debt Service	Capital Projects	Permanent Funds	Total
REVENUES					
Taxes:					
Property	\$ 19,038,589	15,855,372	-	-	34,893,961
Wheel	893,900	-	17,753,401	-	18,647,301
Sales and Use	-	-	13,020,583	-	13,020,583
Sundry and In Lieu	13,498	2,081,068	_	-	2,094,566
Occupation	-	1,332,486	-	-	1,332,486
Special Assessment	1,101	1,585,879	-	-	1,586,980
Intergovernmental	25,601,931	-	2,005,547	-	27,607,478
Permits and Fees	15,215,386	-	361,211	-	15,576,597
Reimbursement for Services	1,633,248	-	-	-	1,633,248
Program Income	172,718	-	-	-	172,718
Investment Earnings	679,776	106,394	276,496	3,024,100	4,086,766
Donations	477,620	-	2,368,217	-	2,845,837
Keno Proceeds	5,220,645	-	-	-	5,220,645
Miscellaneous	479,945	1,063,449	1,062,600	11,589	2,617,583
Total Revenues	69,428,357	22,024,648	36,848,055	3,035,689	131,336,749
EXPENDITURES					
Current:					
General Government	14,428,594	-	-	-	14,428,594
Public Safety	10,746,734	-	-	-	10,746,734
Culture and Recreation	11,391,952	-	-	12,280	11,404,232
Economic Opportunity	10,000,014	-	-	-	10,000,014
Health and Welfare	18,489,302	-	-	2,744,439	21,233,741
Mass Transit	18,315,179	-	-	-	18,315,179
Debt Service:					
Principal Retirement	-	13,922,368	-	-	13,922,368
Interest and Fiscal Charges	-	4,199,777	-	-	4,199,777
Payments to Bond Refunding Agent	-	216,201	-	-	216,201
Debt Issuance Expense	-	61,646	-	-	61,646
Developer Purchased TIF Payments	-	8,397,075	-	-	8,397,075
Miscellaneous	-	1,043,135	-	-	1,043,135
Capital Outlay	-	-	24,524,444	-	24,524,444
Total Expenditures	83,371,775	27,840,202	24,524,444	2,756,719	138,493,140
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	(13,943,418)	(5,815,554)	12,323,611	278,970	(7,156,391)
OTHER FINANCING SOURCES (USES)					
Transfers In	16,975,451	8,714,916	10,032,083	_	35,722,450
Transfers Out	(3,326,139)	(2,416,910)	(19,430,942)	_	(25,173,991)
Issuance of Debt	(5,520,157)	4,345,000	(17,430,742)	_	4,345,000
Premium on Debt Issued	_	671,382	_	_	671,382
Transfer To Bond Refunding Agent	_	(4,956,976)	_	_	(4,956,976)
Sale of Capital Assets	2,043,535	(4,230,270)	404,414	_	2,447,949
Total Other Financing Sources (Uses)	15,692,847	6,357,412	(8,994,445)		13,055,814
Net Change in Fund Balances	1,749,429	541,858	3,329,166	278,970	5,899,423
Fund Balances - Beginning					
runu Datances - Degiillillig	56,671,550	10,687,173	27,323,053	66,106,351	160,788,127
Fund Balances - Ending	\$ 58,420,979	11,229,031	30,652,219	66,385,321	166,687,550

### NONMAJOR SPECIAL REVENUE FUNDS

Special Revenue Funds are established to account for the proceeds from specific revenue sources that are restricted, committed, or assigned to expenditures for specified purposes.

<u>Advance Acquisition Fund</u> - To account for funds to be used for the acquisition of real estate for public purposes. Net proceeds from the sale or exchange of real estate owned by the City shall be credited to this fund, and the fund may also be increased by General Fund appropriations, or proceeds from general obligation borrowing.

<u>Cable Access Television Fund</u> - To account for the receipt and use of franchise fees, imposed by the City, from the cable provider in order to construct, operate and maintain a cable television system within the boundaries of the City.

<u>Lincoln City Libraries Fund</u> - To account for the costs of providing library services to the citizens of Lincoln. Financing is provided by a specific annual tax levy, fines and fees, and reimbursement from Lancaster County for services provided to County residents.

<u>Lincoln/Lancaster Co. Health Fund</u> - To account for the costs of providing health services to the citizens of the City of Lincoln and Lancaster County. Financing is provided by Federal, State, County, and City funds, as well as permit and user fees.

<u>Social Security Fund</u> - To account for the City of Lincoln's matching share of Social Security costs for employees paid from the General Fund and other funds supported primarily from general tax revenue. Financing is provided by a specific annual property tax levy. Such property taxes may only be used for this purpose.

<u>Police & Fire Pension Contributions Fund</u> - To account for the City's contributions to the Police and Fire Pension. Financing is provided by a specific annual property tax levy.

<u>StarTran Fund</u> - To account for the cost of operating the City-owned transit system. Financing is provided primarily through passenger revenue and Federal, State, and City funds.

<u>Keno Fund</u> - To accumulate resources from the City's percentage of Keno revenue in the City and account for activities financed with Keno revenues.

Federal Grants Fund - Includes federal sub-funds as follows:

<u>Community Development Block Grant Fund</u> - To account for the costs of providing services under the City's Community Development Block Grant Program with funding provided by grants from the Department of Housing and Urban Development.

<u>Grants-In-Aid Fund</u> - To account for monies received from various federal and state agencies under several small categorical grants and the City's matching funds where applicable. Monies are utilized to provide services as stipulated in the individual grant agreements.

<u>Workforce Investment Act (WIA) Fund</u> - To account for the costs of providing services under the Workforce Investment Act with funding provided by grants from the Department of Labor.

<u>Disaster Recovery (FEMA) Fund</u> - To account for reimbursements from the Federal Emergency Management Agency due to disasters caused by storm and flood damage. Funds are used to reimburse other funds for related costs and to pay disaster related expenses.

<u>Special Assessment Fund</u> - To account for the receipt and disbursement of special assessment bond proceeds and other income which is derived from interest income, developers share of districts and City subsidies. This fund is also used to account for the administrative cost of collection of and accounting for special assessments levied against benefited properties. Expenditures for capital improvement projects are accounted for in the Special Assessment Capital Projects Fund. Periodic transfers are made to the Capital Projects Fund to cover expenditures.



<u>Building & Safety Fund</u> - To account for the cost of providing building and safety permit and inspection services to the citizens of Lincoln. Financing is provided through permit and inspection fee revenues and City funds.

<u>Impact Fees Fund</u> - To account for receipts and disbursements of impact fees in accordance with City ordinance.

<u>Parks & Recreation Special Projects Fund</u> - To account for the proceeds of various trusts and donations to be used for the development of various projects, such as a mini-park, an observatory, landscaping, etc.

<u>Library Special Trust Fund</u> - To account for the receipt of investment earnings from the following trusts:

Charles Gere Library Fund - To be used as directed by the Library Board for the benefit of the Lincoln City Libraries.

Lillian Polley Trust Fund - To be used for the Polley Music Library.

RP Crawford Park Fund - To accumulate resources required to be distributed from the Crawford Trust per IRS regulations. Such funds to be held until the end of the Trust period, then combined with the Trust assets to be used for the purchase of land and the development of a City park and playground.

<u>Lincoln Bike Share Fund</u> – To capture the financial activity, including revenues, sponsorships, donations, user fees and expenses generated by additions to the Lincoln Bike Share Program.

<u>Vehice Tax Residual Revenue Fund</u> - To account for monies derived from the payment of wheel tax which is to be used for street improvements in the City.

## **CITY OF LINCOLN, NEBRASKA** SUBCOMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS AUGUST 31, 2018

	Advance Acquisition	Cable Access Television	Lincoln City Libraries	Lincoln/ Lancaster Co. Health	Social Security	Police & Fire Pension Contributions	StarTran
ASSETS							
Cash and Cash Equivalents Investments Receivables, (Net of Allowance for Uncollectibles):	\$ 206,730 3,474,882	46,183 990,772	158,224 3,338,471	236,126 4,684,629	97,887 2,178,981	-	242,625 4,946,681
Taxes Accounts	-	37,859	636,514	23,891	224,220	557,801	32,753
Accrued Interest Loans	11,382	4,209	10,440	21,092	9,240	-	18,523
Due from Other Funds Due from Other Governments Inventories	- - -	- - -	630	401,894	222	- - -	60 - 742,375
Beneficial Interest Asset							<u> </u>
Total Assets	3,692,994	1,079,023	4,144,279	5,367,632	2,510,550	557,801	5,983,017
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES							
Liabilities: Accounts Payable Accrued Liabilities Due to Other Funds Due to Other Governments Unearned Revenue	- - - 116	492 - 15	104,288 135,679 862 2,317	152,793 208,534 18,763 8,392	1,605 160,667 - -	446,288	1,177,528 218,747 3,059 18,470 29,086
Total Liabilities	116	507	243,146	388,482	162,272	446,288	1,446,890
Deferred Inflows of Resources: Unavailable Revenues	-	35,219	134,043	407,655	46,858	111,513	-
Beneficial Interest Revenue Total Deferred Inflows of Resources		35,219	134,043	407,655	46,858	111,513	-
Fund Balances (Deficits): Nonspendable Restricted	3,616,157	-	-	- 77,712	- 1,845,887	-	742,375
Committed Assigned Unassigned	76,721	719,725 323,572	3,767,090	4,493,783	455,533	- - -	3,793,752
Total Fund Balances (Deficits)	3,692,878	1,043,297	3,767,090	4,571,495	2,301,420	<u> </u>	4,536,127
Total Liabilities, Deferred Inflows of Resources, and Fund Balances (Deficits)	\$ 3,692,994	1,079,023	4,144,279	5,367,632	2,510,550	557,801	5,983,017

Keno	Federal Grants	Special Assessment	Building & Safety	Impact Fees	Parks & Recreation Special Projects	Library Special Trust	RP Crawford Park	Lincoln Bike Share	Vehicle Tax Residual Revenue	Total
190,937 4,207,192	1,303,332	6,466 407,026	473,267 9,968,747	740,723 16,476,971	70,608 1,453,850	5,004 104,103	31,583 1,561,660	1,000 17,949	-	3,810,695 53,811,914
203,784 18,934 - -	26,480 2,782 18,006,000 125 1,668,889	12,819 - - - -	44,434 - 160,427	76,452 - 91,673	6,383	- 547 - - -	- - - - -	1,089 303 - -	- - - - - 893,900	1,418,535 325,856 237,540 18,006,000 271,285 2,965,535 742,375
4,620,847	21,007,608	426,311	10,646,875	17,385,819	867,177 2,417,018	109,654	2,674,747 4,267,990	20,341	893,900	3,541,924 85,131,659
60,850 - 39,329 95,579	763,509 223,506 10,447 43,572	3,741	16,190 122,470 14,377 1,735 199,861	5,003 - 17,449,996 -	36,556 - 20,784 312	2,151 - - -	- - - -	27,998 - - 512	- - - -	2,350,061 1,518,534 17,557,617 171,020 228,947
195,758	1,041,034 607,289 607,289	3,741	354,633	17,454,999	57,652 - 867,177 867,177	2,151	2,674,747 2,674,747	28,510	- -	21,826,179 1,342,577 3,541,924 4,884,501
4,242,589 182,500 	19,359,285	422,570	305,149 9,987,093 	(69,180) (69,180)	1,303,663 188,526 	107,503 - - - 107,503	1,593,243	(8,169)	893,900 - - - 893,900	742,375 33,462,509 1,024,874 23,268,570 (77,349) 58,420,979
4,620,847	21,007,608	426,311	10,646,875	17,385,819	2,417,018	109,654	4,267,990	20,341	893,900	85,131,659

# CITY OF LINCOLN, NEBRASKA SUBCOMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED AUGUST 31, 2018

	Advance Acquisition	Cable Access Television	Lincoln City Libraries	Lincoln/ Lancaster Co. Health	Social Security	Police & Fire Pension Contributions	StarTran
Revenues:							
Real Property and							
Personal Property Tax	\$ -	-	8,396,664	-	2,964,098	7,677,827	-
Wheel Tax	-	-	5,712	-	2,016	5,770	-
Sundry and In Lieu Tax Special Assessment	-	-	3,/12	1.101	2,016	3,770	-
Intergovernmental	_	_	798,471	2,486,573	_	-	3,345,214
Permits and Fees	_	220,762	334,220	4,918,716	_	_	3,514,625
Reimbursement for Services	4,404	-	1,200	454,463	_	_	165,229
Program Income	-	-	-	-	-	_	-
Investment Earnings	22,001	9,559	16,893	55,411	19,732	-	41,396
Donations	-	-	=	-	-	-	140
Keno Proceeds	-	-	-	-	-	-	-
Private Sector Share of Projects	-	-	-	-	-	-	-
Miscellaneous			36,298	30,139	-		204,798
Total Revenues	26,405	230,321	9,589,458	7,946,403	2,985,846	7,683,597	7,271,402
Expenditures Current:	15.500	40, 400			2.016.205	7 602 507	
General Government	17,738	49,488	-	-	2,916,385	7,683,597	-
Public Safety	-	-	0 220 140	-	-	-	-
Culture and Recreation Economic Opportunity	-	-	9,228,148	_	-	-	-
Health and Welfare	_	_	_	13,816,766	_	_	-
Mass Transit	_	_	_	13,010,700	_	_	17,052,631
Total Expenditures	17,738	49,488	9,228,148	13,816,766	2,916,385	7,683,597	17,052,631
Total Expelicitures		72,700	7,220,140		2,710,303	7,003,377	17,032,031
Excess (Deficiency) of Revenues							
Over (Under) Expenditures	8,667	180,833	361,310	(5,870,363)	69,461	_	(9,781,229)
•							
Other Financing Sources (Uses):							
Transfers In	-	-	-	6,703,269	19,444	-	7,437,122
Transfers Out	(194,561)	-	-	(30,266)	-	-	-
Sale of Capital Assets	2,016,542	546	924		-		18,061
Total Other Financing Sources (Uses)	1,821,981	546	924	6,673,003	19,444		7,455,183
Sources (Oses)	1,021,901		924	0,073,003	19,444	·	7,433,163
Net Change In Fund Balances	1,830,648	181,379	362,234	802,640	88,905	-	(2,326,046)
Fund Balances (Deficits) - Beginning	1,862,230	861,918	3,404,856	3,768,855	2,212,515		6,862,173
Fund Balances (Deficits) - Ending	\$ 3,692,878	1,043,297	3,767,090	4,571,495	2,301,420	-	4,536,127

Keno	Federal Grants	Special Assessment	Building & Safety	Impact Fees	Parks & Recreation Special Projects	Library Special Trust	RP Crawford Park	Lincoln Bike Share	Vehicle Tax Residual Revenue	Total
_	_	_	_	_	_	_	_	_	_	19.038.589
_	_	_	_	_	_	_	_	_	893,900	893,900
_	-	-	_	-	-	-	_	-	-	13,498
-	-	-	-	-	-	-	-	-	-	1,101
-	18,367,408	-	53,496	-	-	-	-	550,769	-	25,601,931
-	212,965	-	5,877,980	136,118	-	-	-	-	-	15,215,386
-	669,769	-	155,828	-	148,897	-	-	33,458	-	1,633,248
	172,718	<del>-</del>		-	<del>-</del>		<u>-</u>	-	-	172,718
43,971	8,183	37,624	102,498	-	15,071	1,481	304,730	1,226	-	679,776
-	37,357	-	-	-	244,391	95,732	-	100,000	-	477,620
5,220,645	-	-	-	-	-	-	-	-	-	5,220,645
-	45,470	-	-	-	48,180	-	-	-	-	93,650
	29,713		791		84,510	-		46		386,295
5,264,616	19,543,583	37,624	6,190,593	136,118	541,049	97,213	304,730	685,499	893,900	69,428,357
1,966,685	543,246	1,131,841	_	119,614	-	_	_	-	-	14,428,594
-	4,253,849	-	6,492,885	-	-	-	-	-	-	10,746,734
787,771	732,847	-	=	-	535,420	107,766	=	-	-	11,391,952
-	10,000,014	-	-	-	-	-	-	-	-	10,000,014
-	4,672,536	-	-	-	-	-	-	-	-	18,489,302
	272,743					_		989,805		18,315,179
2,754,456	20,475,235	1,131,841	6,492,885	119,614	535,420	107,766	-	989,805		83,371,775
2,510,160	(931,652)	(1,094,217)	(302,292)	16,504	5,629	(10,553)	304,730	(304,306)	893,900	(13,943,418)
_	636,557	1,039,944	1,138,810	_	305	_	_	_	_	16,975,451
(2,758,615)	(109,988)	(202,709)	-	_	(30,000)	_	_	_	_	(3,326,139)
(2,730,013)	(10),>00)	(202,705)	_	_	7,462	_	_	_	_	2,043,535
(2,758,615)	526,569	837,235	1,138,810		(22,233)	-				15,692,847
(248,455)	(405,083)	(256,982)	836,518	16,504	(16,604)	(10,553)	304,730	(304,306)	893,900	1,749,429
4,673,544	19,764,368	679,552	9,455,724	(85,684)	1,508,793	118,056	1,288,513	296,137		56,671,550
4,425,089	19,359,285	422,570	10,292,242	(69,180)	1,492,189	107,503	1,593,243	(8,169)	893,900	58,420,979
				(=>,100)		,0 00	=,=,=,=,=	(2,207)		



### NONMAJOR DEBT SERVICE FUNDS

Debt Service Funds are established to account for the resources for, and the payment of, general long-term debt principal, interest, and related costs.

<u>Tax Allocation Projects Debt Service Fund</u> - To accumulate resources for payment of principal and interest on the various outstanding tax allocation bonds. Resources are derived from additional taxes generated by the specific properties upon completion of the Redevelopment Projects.

<u>Bond Interest & Redemption Fund</u> - To accumulate resources derived from an annual tax levy for payment of principal and interest on several general obligation bond issues and capital leases outstanding as follows:

2007 Stormwater Drainage and Flood Management System Bonds

2008 Certificates of Participation – Street Lights

2009 Certificates of Participation – Street Lights

2010 Certificates of Participation – Street Lights & Emergency Equipment

2011 Stormwater Bonds

2011 General Obligation Refunding Bonds

2011B Certificates of Participation – Street Lights

2012 General Obligation Refunding Bonds

2012 Certificates of Participation – Street Lights

2013 Stormwater Bonds

2014A Certificates of Participation - Street Lights, Corridor Improvements, Sidewalks

2015 Storm Sewer and Drainage System Refunding Bonds

2015 Certificates of Participation - Street Lights

2016 Stormwater Bonds

2016 Certificates of Participation - Street Lights, Fire Equipment, and Fire Station

2017 Stormwater Refunding Bonds

2017 Certificates of Participation – Street Lights

Tax Supported Bonds Fund – includes bonded debt funds as follows:

Antelope Valley Debt Fund – To accumulate resources for payment of principal and interest on the Tax Supported Antelope Valley Project Bonds, Series 2002. The bonds are payable from amounts received from the State of Nebraska City of the Primary Class Development Fund, established pursuant to Chapter 19, article 1, Reissue Revised Statutes of Nebraska, which provides annual appropriations from an imposed cigarette tax, and from the sales tax receipts of the City pledged to the payment of the bonds as needed.

<u>Highway Allocation Debt Fund</u> - To accumulate resources for payment of principal and interest on the Highway Allocation Bonds, Series 2006, and the Highway Allocation Refunding Bonds, Series 2012 and Series 2016. For the prompt payment of principal of and interest on the bonds, the City has pledged funds received and to be received by the City from the State Highway Allocation Fund as authorized under Section 66-4,101, Reissue Revised Statutes of Nebraska, as amended.

<u>Turn Back Tax Debt Fund</u> - To accumulate resources for payment of principal and interest on the Limited Tax General Obligation Arena Bonds, Series 2013. The bonds are payable from sales tax passed through from the State of Nebraska, pursuant to the Convention Center Facility Financing Assistance Act, Section 13-2603, of the Reissue Revised Statutes of Nebraska.

SouthPointe EEA Fund – To accumulate resources from a 1% occupation tax on gross receipts for retail establishments within the Enhanced Employment Area designated as SouthPointe Pavilions. The revenue generated will be used to pay for construction and maintenance of a public parking garage located at SouthPointe Pavilions. The tax will end at such time as the bonds and maintenance costs for which it has been pledged have been paid off but not later than December 31, 2041. Payment on the principal of and interest on the Developer Bonds is limited solely and exclusively to the pledged tax revenue and is not payable from any other City source.

<u>Special Assessment Fund</u> – To accumulate resources for payment of principal and interest on special assessment bond issues. Income is derived from special assessment tax collections, interest on special assessment taxes and interest from investments.

## SUBCOMBINING BALANCE SHEET NONMAJOR DEBT SERVICE FUNDS AUGUST 31, 2018

	Tax Allocation Projects	Bond Interest & Redemption	Tax Supported Bonds	Special Assessment	Total
ASSETS					
Cash and Cash Equivalents	\$ 366,235	166,676	129,717	2,006,235	2,668,863
Investments	8,198,998	3,718,985	2,193,340	-	14,111,323
Receivables (Net of Allowance for Uncollectibles):					
Taxes	463,055	479,191	_	_	942,246
Accounts	266,667	<del>-</del>	113,090	-	379,757
Accrued Interest	27,156	10,394	12,309	-	49,859
Special Assessment	-	-	-	2,390,958	2,390,958
Due from Other Governments		466		34,679	35,145
Total Assets	9,322,111	4,375,712	2,448,456	4,431,872	20,578,151
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities:					
Accounts Payable	12,790	-	-	-	12,790
Due To Other Funds	-	-	2,382	-	2,382
Due To Other Governments Due To Other Contractors	40 5,529,827	-	1,514,996	-	40 7,044,823
Due to Other Contractors	3,329,821		1,314,990		7,044,623
Total Liabilities	5,542,657		1,517,378		7,060,035
Deferred Inflows of Resources:					
Unavailable Revenues		107,140		2,181,945	2,289,085
Fund Balances:					
Restricted	1,811,750	4,268,572	931,078	2,249,927	9,261,327
Committed	1,967,704				1,967,704
Total Fund Balances	3,779,454	4,268,572	931,078	2,249,927	11,229,031
Total Liabilities, Deferred Inflow of Resources					
and Fund Balances	\$ 9,322,111	4,375,712	2,448,456	4,431,872	20,578,151

## SUBCOMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR DEBT SERVICE FUNDS FOR THE YEAR ENDED AUGUST 31, 2018

		Tax Illocation	Bond Interest &	Tax	Special	
		Projects	Redemption	Supported Bonds	Assessment	Total
Revenues:		1 Tojects	Redemption	Donus	Assessment	Total
Real Property and Personal Property Tax	\$	9,636,720	6,218,652	_	_	15,855,372
Sundry and In Lieu Tax	Ψ	-	4,229	2,076,839	_	2,081,068
Occupation Tax		_		1,332,486	_	1,332,486
Special Assessment		_	_	-	1,422,040	1,422,040
Special Assessment Interest		_	_	_	163,839	163,839
Investment Earnings		55,367	18,492	32,535	-	106,394
Miscellaneous		1,062,272	1,177	-	_	1,063,449
Total Revenues		0,754,359	6,242,550	3,441,860	1,585,879	22,024,648
Expenditures Debt Service:						
Principal Retirement		1,172,368	4,775,000	4,560,000	180,000	10,687,368
Interest		216,381	1,170,163	2,126,006	99,448	3,611,998
Fiscal Charges		700	12,562	1,000	800	15,062
Capital Lease Principal		_	3,235,000	, -	-	3,235,000
Capital Lease Interest		_	572,717	-	_	572,717
Payments to Bond Refunding Agent		-	216,201	-	-	216,201
Debt Issuance Expense		-	61,646	-	-	61,646
Developer Purchased TIF Payments		7,125,765	-	1,271,310	-	8,397,075
Miscellaneous		93,849	3,500	940,177	5,609	1,043,135
Total Expenditures		8,609,063	10,046,789	8,898,493	285,857	27,840,202
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		2,145,296	(3,804,239)	(5,456,633)	1,300,022	(5,815,554)
Other Financing Sources (Uses):						
Transfers In		8,502	3,817,755	4,888,659	-	8,714,916
Transfers Out	(	1,376,966)	-	-	(1,039,944)	(2,416,910)
Issuance of Refunding Debt		-	4,345,000	-	-	4,345,000
Premium on Debt Issued		-	671,382	-	-	671,382
Transfer to Bond Refunding Agent			(4,956,976)			(4,956,976)
Total Other Financing Sources (Uses)	(	1,368,464)	3,877,161	4,888,659	(1,039,944)	6,357,412
Net Change in Fund Balances		776,832	72,922	(567,974)	260,078	541,858
Fund Balances - Beginning		3,002,622	4,195,650	1,499,052	1,989,849	10,687,173
Fund Balances - Ending	\$	3,779,454	4,268,572	931,078	2,249,927	11,229,031



### NONMAJOR CAPITAL PROJECTS FUNDS

Capital Projects Funds are established to account for all resources received and used for the acquisition or development of major capital improvements (other than those financed by proprietary funds and trust funds).

<u>Vehicle Tax Fund</u> - To account for monies derived from the payment of wheel tax which is to be used for street improvements in the City.

<u>Storm Sewer Bonds Fund</u> - To account for the cost of providing improvements and extensions to the City's storm water sewer and drainage system. Financing is provided by general obligation bond issue proceeds.

1999 G.O. Various Purpose Bonds Fund - To account for the cost of financing, acquiring, and improving interactive recreational facilities for children and families, referred to as the Children's Museum; financing the construction and equipping of two new park and recreational facilities; and financing construction and equipping of two public libraries and necessary site improvements.

Other Capital Projects Fund - To account for the cost of acquiring or improving various general capital assets. Financing is provided from a variety of sources, such as General fund appropriations, revenue sharing, federal/state grants, bond proceeds, ¼ cent sales tax collections, etc.

<u>Special Assessment Fund</u> - To account for the cost of capital improvements to be assessed against benefited properties. Resources are derived from fund transfers from the Special Revenue fund type and interest on investments.

## SUBCOMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS AUGUST 31, 2018

	_	Vehicle Tax	Storm Sewer Bonds	1999 G.O. Various Purpose Bonds	Other Capital Projects	Special Assessment	Total
ASSETS							
Cash and Cash Equivalents	\$	2,199	173,948	163	1,184,858	164,506	1,525,674
Investments		32,308	3,855,396	14,359	23,943,659	-	27,845,722
Accrued Interest Receivable		137	18,418	61	96,709	-	115,325
Due from Other Funds		-	-	-	1,484,344	-	1,484,344
Due From Other Governments		893,899	477,674		2,517,986		3,889,559
Total Assets		928,543	4,525,436	14,583	29,227,556	164,506	34,860,624
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES							
Liabilities:							
Accounts Payable		3	260,614	-	2,436,930	127,224	2,824,771
Contracts Payable		-	44,061	-	1,004,114	16,348	1,064,523
Due to Other Funds			6,592			6,970	13,562
Total Liabilities		3	311,267		3,441,044	150,542	3,902,856
Deferred Inflows of Resources:							
Unavailable Revenues					305,549		305,549
Fund Balances:							
Restricted		928,540	4,214,169	_	25,480,963	13,964	30,637,636
Assigned		<u>-</u> .		14,583			14,583
Total Fund Balances		928,540	4,214,169	14,583	25,480,963	13,964	30,652,219
Total Liabilities, Deferred Inflow of Resources,							
and Fund Balances	\$	928,543	4,525,436	14,583	29,227,556	164,506	34,860,624

## SUBCOMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS FOR THE YEAR ENDED AUGUST 31, 2018

	_	Vehicle Tax	Storm Sewer Bonds	1999 G.O. Various Purpose Bonds	Other Capital Projects	Special Assessment	Total
Revenues:							
Wheel Tax	\$	17,753,401	-	-	-	-	17,753,401
Sales and Use Tax		-	-	-	13,020,583	-	13,020,583
Intergovernmental		-	1,500,610	-	504,937	-	2,005,547
Permits and Fees		-	-	-	361,211	-	361,211
Investment Income		307	45,456	104	230,629	-	276,496
Donations		-	-	-	2,368,217	-	2,368,217
Rental Income		-	-	-	9,690	-	9,690
Developer's Share		-		-	904,897	-	904,897
Miscellaneous				<del></del> .	148,013		148,013
Total Revenues		17,753,708	1,546,066	104	17,548,177		36,848,055
Expenditures:     Capital Outlay:     General Government     Public Safety     Streets and Highways     Culture and Recreation     Economic Opportunity		235	3,073,088	- - - 988	83 12,170,423 2,030,007 5,440,207 1,290,018	519,395 - -	83 12,170,423 5,622,725 5,441,195 1,290,018
Total Expenditures		235	3,073,088	988	20,930,738	519,395	24,524,444
Excess (Deficiency) of Revenues Over (Under) Expenditures		17,753,473	(1,527,022)	(884)	(3,382,561)	(519,395)	12,323,611
Other Financing Sources (Uses): Transfers In Transfers Out Sale of Capital Assets		(18,580,310)	92,071 (584,061)	- - -	9,737,303 (266,571) 404,414	202,709	10,032,083 (19,430,942) 404,414
Total Other Financing Sources (Uses)		(18,580,310)	(491,990)	-	9,875,146	202,709	(8,994,445)
Net Change in Fund Balances		(826,837)	(2,019,012)	(884)	6,492,585	(316,686)	3,329,166
Fund Balances - Beginning		1,755,377	6,233,181	15,467	18,988,378	330,650	27,323,053
Fund Balances - Ending	\$	928,540	4,214,169	14,583	25,480,963	13,964	30,652,219



### NONMAJOR PERMANENT FUNDS

Permanent funds are established to account for resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the City's programs.

<u>Community Health Permanent Endowment Fund</u> – To account for the cash proceeds realized by the City from the sale of Lincoln General Hospital, together with any interest or other investment earnings. Monies in the fund are used for funding health and health-related programs that further the health, safety, or welfare of the citizens of Lincoln.

<u>JJ Hompes Fund</u> - To account for the receipt of investment earnings to be used to buy books as stipulated by the trust agreement.

## SUBCOMBINING BALANCE SHEET NONMAJOR PERMANENT FUNDS AUGUST 31, 2018

	 Community Health Permanent Endowment	JJ Hompes	Total
ASSETS			
Cash and Cash Equivalents Investments Accounts Receivable Accrued Interest Receivable	\$ 2,270,219 63,221,239 852 12,566	11,292 941,673 - 136	2,281,511 64,162,912 852 12,702
Total Assets	 65,504,876	953,101	66,457,977
LIABILITIES AND FUND BALANCES			
Liabilities:			
Accounts Payable	61,697	3,920	65,617
Accrued Liabilities	 7,039		7,039
Total Liabilities	 68,736	3,920	72,656
Fund Balances:			
Nonspendable	37,000,000	160,000	37,160,000
Restricted	 28,436,140	789,181	29,225,321
Total Fund Balances	 65,436,140	949,181	66,385,321
Total Liabilities and Fund Balances	\$ 65,504,876	953,101	66,457,977

## SUBCOMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR PERMANENT FUNDS FOR THE YEAR ENDED AUGUST 31, 2018

	Community							
	Health Permanent							
		Endowment	JJ Hompes	Total				
Revenues:								
Investment Earnings	\$	2,858,929	165,171	3,024,100				
Miscellaneous		11,589	<u> </u>	11,589				
Total Revenues		2,870,518	165,171	3,035,689				
Expenditures Current:								
Culture and Recreation		-	12,280	12,280				
Health and Welfare		2,744,439		2,744,439				
Total Expenditures		2,744,439	12,280	2,756,719				
Net Change in Fund Balances		126,079	152,891	278,970				
Fund Balances - Beginning		65,310,061	796,290	66,106,351				
Fund Balances - Ending	\$	65,436,140	949,181	66,385,321				



# CITY OF LINCOLN, NEBRASKA CABLE ACCESS TELEVISION FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) FOR THE YEAR ENDED AUGUST 31, 2018

	_	Budgeted Original	Amounts Final	. <u>-</u>	Actual Amounts	Variance with Final Budget Positive (Negative)
Revenues:						
Permits and Fees	\$	135,085	135,085		256,642	121,557
Investment Earnings					7,443	7,443
Total Revenues		135,085	135,085		264,085	129,000
Expenditures General Government:						
Personal Services		26,193	26,193		25,640	553
Materials and Supplies		13,150	13,150		7,823	5,327
Other Services and Charges		45,742	45,742		15,295	30,447
Capital Outlay		50,000	50,000		691	49,309
Total Expenditures		135,085	135,085	_	49,449	85,636
Excess of Revenues Over Expenditures		-	-		214,636	214,636
Other Financing Sources:						
Sale of Assets					546	546
Net Change in Fund Balances	\$			•	215,182	215,182
Fund Balance - Beginning				_	820,761	
Fund Balance - Ending				\$	1,035,943	
Reconciliation between Budget Basis and GAAP:						
Net Change in Fund Balance, Budget Basis Revenue and Transfer Accruals Expenditure and Transfer Accruals				\$	215,182 (33,764) (39)	
Net Change in Fund Balance, GAAP Basis					181,379	
Fund Balance - Beginning, GAAP Basis					861,918	
Fund Balance - Ending, GAAP Basis				\$	1,043,297	

# CITY OF LINCOLN, NEBRASKA LINCOLN CITY LIBRARIES FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) FOR THE YEAR ENDED AUGUST 31, 2018

		Budgeted	Amounts	Actual	Variance with Final Budget Positive
		Original	Final	Amounts	(Negative)
Revenues:	_				
Real Property and Personal Property Tax	\$	7,633,531	7,633,531	8,578,369	944,838
Sundry Taxes and In Lieu Intergovernmental		4,450 798,471	4,450 798,471	6,643 798,471	2,193
Permits and Fees		370,000	370,000	331,474	(38,526)
Investment Earnings		5,300	5,300	11,607	6,307
Rental Income		1,200	1,200	1,200	-
Miscellaneous		30,980	30,980	36,171	5,191
Total Revenues		8,843,932	8,843,932	9,763,935	920,003
Expenditures Culture and Recreation:					
Personal Services		7,004,899	7,023,008	6,672,463	350,545
Materials and Supplies Other Services and Charges		166,700 1,922,033	166,700 1,895,630	139,658 1,731,801	27,042 163,829
Capital Outlay		913,600	913,600	921,384	(7,784)
Total Expenditures		10,007,232	9,998,938	9,465,306	533,632
Excess (Deficiency) of Revenues Over (Under) Expenditures		(1,163,300)	(1,155,006)	298,629	1,453,635
Other Financing Sources: Transfers In				924	924
Net Change in Fund Balances	\$	(1,163,300)	(1,155,006)	299,553	1,454,559
Fund Balance - Beginning				3,281,771	
Fund Balance - Ending				\$ 3,581,324	
Reconciliation between Budget Basis and GAAP:					
Net Change in Fund Balance, Budget Basis Revenue and Transfer Accruals Expenditure and Transfer Accruals				\$ 299,553 (174,477) 237,158	
Net Change in Fund Balance, GAAP Basis				362,234	
Fund Balance - Beginning, GAAP Basis				3,404,856	
Fund Balance - Ending, GAAP Basis				\$ 3,767,090	

# CITY OF LINCOLN, NEBRASKA LINCOLN/LANCASTER COUNTY HEALTH FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) FOR THE YEAR ENDED AUGUST 31, 2018

	_	Budgeted Original	Amounts Fin			Actual Amounts	Variance with Final Budget Positive (Negative)
Revenues:							
Special Assessment	\$	_		_		1,101	1,101
Intergovernmental	Ψ	2,483,210	2,48	3,210		2,486,573	3,363
Permits and Fees		5,273,236		3,236		4,924,397	(348,839)
Reimbursement for Services		86,175	8	86,175		455,181	369,006
Investment Earnings		-		-		45,572	45,572
Miscellaneous					_	31,021	31,021
Total Revenues		7,842,621	7,84	12,621	_	7,943,845	101,224
Expenditures Health and Welfare:							
Personal Services		10,616,907	10.68	35,009		10,087,795	597,214
Materials and Supplies		321,817		21,817		313,662	8,155
Other Services and Charges		5,346,011		3,909		3,298,719	1,835,190
Capital Outlay		222,786	36	66,786	_	120,483	246,303
Total Expenditures		16,507,521	16,50	7,521	_	13,820,659	2,686,862
Deficiency of Revenues Under Expenditures		(8,664,900)	(8,66	54,900)		(5,876,814)	2,788,086
Other Financing Sources (Uses):							
Transfers In		6,703,269	6,70	3,269		6,703,269	-
Transfers Out						(30,266)	(30,266)
Total Other Financing Sources (Uses)		6,703,269	6,70	3,269	_	6,673,003	(30,266)
Net Change in Fund Balances	\$	(1,961,631)	(1,96	51,631)		796,189	2,757,820
Fund Balance - Beginning				_		4,150,233	
Fund Balance - Ending					\$	4,946,422	
				=			
Reconciliation between Budget Basis and GAAP:							
Net Change in Fund Balance, Budget Basis				9	\$	796,189	
Revenue and Transfer Accruals				Ì	Ψ	2,558	
Expenditure and Transfer Accruals				_		3,893	
Net Change in Fund Balance, GAAP Basis						802,640	
Fund Balance - Beginning, GAAP Basis				_		3,768,855	
Fund Balance - Ending, GAAP Basis				_	\$	4,571,495	

## **CITY OF LINCOLN, NEBRASKA**SOCIAL SECURITY FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) FOR THE YEAR ENDED AUGUST 31, 2018

	_	Budgeted Original	Amounts Final	 Actual Amounts	Variance with Final Budget Positive (Negative)
Daviania					
Revenues: Real Property and Personal Property Tax Sundry Taxes and In Lieu	\$	2,695,925 1,572	2,695,925 1,572	2,958,892 2,349	262,967 777
Investment Earnings		6,400	6,400	 16,516	10,116
Total Revenues		2,703,897	2,703,897	 2,977,757	273,860
Expenditures General Government: Personal Services Other Services and Charges Total Expenditures	_	2,867,017 173,551 3,040,568	2,875,702 173,551 3,049,253	2,738,219 173,780 2,911,999	137,483 (229) 137,254
Excess (Deficiency) of Revenues Over (Under) Expenditures		(336,671)	(345,356)	65,758	411,114
Other Financing Sources: Transfers In				 19,444	19,444
Net Change in Fund Balances	\$	(336,671)	(345,356)	85,202	430,558
Fund Balance - Beginning				2,511,197	
Fund Balance - Ending			:	\$ 2,596,399	
Reconciliation between Budget Basis and GAAP:					
Net Change in Fund Balance, Budget Basis Revenue and Transfer Accruals Expenditure and Transfer Accruals				\$ 85,202 8,089 (4,386)	
Net Change in Fund Balance, GAAP Basis				88,905	
Fund Balance - Beginning, GAAP Basis				2,212,515	
Fund Balance - Ending, GAAP Basis			-	\$ 2,301,420	

# CITY OF LINCOLN, NEBRASKA STARTRAN FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) FOR THE YEAR ENDED AUGUST 31, 2018

		D. J. 44 J	<b>A</b>		A 1	Variance with Final Budget
	_	Original Original	Amounts Final	_	Actual Amounts	Positive (Negative)
	_					
Revenues:						
Intergovernmental	\$	2,887,000	2,887,000		1,097,833	(1,789,167)
Permits and Fees		3,160,172	3,160,172		2,866,597	(293,575)
Reimbursement for Services		-	-		165,229	165,229
Donations		-	-		140	140
Miscellaneous	_				168,705	168,705
Total Revenues	_	6,047,172	6,047,172		4,298,504	(1,748,668)
Expenditures Mass Transit:						
Personal Services		10,254,735	10,259,779		9,960,145	299,634
Materials and Supplies		1,712,283	1,712,283		1,769,263	(56,980)
Other Services and Charges		2,642,731	2,737,687		1,688,316	1,049,371
Total Expenditures		14,609,749	14,709,749		13,417,724	1,292,025
Deficiency of Revenues Under Expenditures		(8,562,577)	(8,662,577)	)	(9,119,220)	(456,643)
Other Financing Sources: Transfers In		7,437,122	7,437,122		7,437,122	
Net Change in Fund Balances	\$	(1,125,455)	(1,225,455)	)	(1,682,098)	(456,643)
Amount Budgeted on Project Basis					(610,353)	
Fund Balance - Beginning					6,563,623	
Fund Balance - Ending				\$	4,271,172	
Reconciliation between Budget Basis and GAAP:						
Net Change in Fund Balance, Budget Basis Revenue and Transfer Accruals Expenditure and Transfer Accruals Amount Budgeted on Project Basis				\$	(1,682,098) 15,923 (49,518) (610,353)	
Net Change in Fund Balance, GAAP Basis					(2,326,046)	
Fund Balance - Beginning, GAAP Basis					6,862,173	
Fund Balance - Ending, GAAP Basis				\$	4,536,127	



# CITY OF LINCOLN, NEBRASKA KENO FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) FOR THE YEAR ENDED AUGUST 31, 2018

	_	Budgeted Original	Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)
Revenues:	¢			26,020	26,020
Investment Earnings Keno Proceeds	\$	4,074,089	4,074,089	36,029 4,941,182	36,029 867,093
Total Revenues		4,074,089	4,074,089	4,977,211	903,122
Expenditures: General Government: Other Services and Charges		1,537,000	1,537,000	1,963,107	(426,107)
Culture and Recreation:				, ,	(420,107)
Other Services and Charges Capital Outlay		35,000 148,451	50,000 816,305	64,786 745,537	(14,786) 70,768
Total Expenditures		1,720,451	2,403,305	2,773,430	(370,125)
Excess of Revenues Over Expenditures		2,353,638	1,670,784	2,203,781	532,997
Other Financing Uses: Transfers Out		(5,443,388)	(4,773,488)	(2,757,172)	2,016,316
Net Change in Fund Balances	\$	(3,089,750)	(3,102,704)	(553,391)	2,549,313
Fund Balance - Beginning			-	4,941,090	
Fund Balance - Ending				\$ 4,387,699	
Reconciliation between Budget Basis and GAAP:					
Net Change in Fund Balance, Budget Basis Revenue and Transfer Accruals Expenditure and Transfer Accruals			-	\$ (553,391) 287,404 17,532	
Net Change in Fund Balance, GAAP Basis				(248,455)	
Fund Balance - Beginning, GAAP Basis			-	4,673,544	
Fund Balance - Ending, GAAP Basis			=	\$ 4,425,089	

# CITY OF LINCOLN, NEBRASKA FEDERAL GRANTS FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) FOR THE YEAR ENDED AUGUST 31, 2018

Revenues:	Budgete Original	d Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)
Intergovernmental	\$ 18,393,007	18,393,007	18,256,512	(136,495)
Permits and Fees	210,990	210,990	210,990	-
Reimbursement for Services	707,282	707,282	667,442	(39,840)
Program Income	1,163,156	1,163,156	1,331,922	168,766
Investment Earnings	7,432	7,432	7,476	44
Donations	37,357	37,357	37,357	-
Private Sector Share of Project Miscellaneous	45,470 33,152	45,470 33,152	45,470 33,152	-
Total Revenues	20,597,846	20,597,846	20,590,321	(7,525)
Expenditures: General Government: Materials and Supplies	49,469	49,469	49,469	
Other Services and Charges	307.285	307,285	307,285	_
Capital Outlay	117,273	117,273	117,273	_
Total General Government	474,027	474,027	474,027	
Public Safety:				
Personal Services	2,396,629	2,396,629	2,396,629	_
Materials and Supplies	216,429	216,429	216,429	_
Other Services and Charges	2,004,594	2,004,594	2,004,594	-
Capital Outlay	118,401	118,401	118,401	
Total Public Safety	4,736,053	4,736,053	4,736,053	
Culture and Recreation:				
Personal Services	522,938	522,938	522,938	-
Materials and Supplies	25,214	25,214	25,214	-
Other Services and Charges	130,461	130,461	130,461	-
Capital Outlay	75,533	75,533	75,533	
Total Culture and Recreation	754,146	754,146	754,146	
Economic Opportunity:				
Personal Services	5,256,663	5,210,476	4,708,120	502,356
Materials and Supplies	54,710	54,710	47,883	6,827
Other Services and Charges	1,555,803	1,739,244	1,097,250	641,994
Capital Outlay Loans and Grants	102,917 3,541,347	509,879 4,432,466	2,917 3,634,236	506,962 798,230
Total Economic Opportunity	10,511,440	11,946,775	9,490,406	2,456,369

(Continued)

## (Federal Grants Fund, Continued)

	Budgeted A	Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)
			_	
Health and Welfare: Personal Services Materials and Supplies	3,183,683 160,452	3,183,683 160,452	3,183,683 160,452	-
Other Services and Charges Capital Outlay Loans and Grants	1,334,969 69,423 22,185	1,334,969 69,423 22,185	1,334,969 69,423 22,185	- - -
Total Health and Welfare	4,770,712	4,770,712	4,770,712	
Mass Transit: Personal Services Other Services and Charges	266,587 5,858	266,587 5,858	266,587 5,858	-
Total Mass Transit	272,445	272,445	272,445	
Total Expenditures	21,518,823	22,954,158	20,497,789	2,456,369
Excess (Deficiency) of Revenues Over (Under) Expenditures	(920,977)	(2,356,312)	92,532	2,448,844
Other Financing Sources (Uses): Transfers In Transfers Out	660,522 (144,520)	660,522 (144,520)	636,557 (109,988)	(23,965) 34,532
Total Other Financing Sources (Uses)	516,002	516,002	526,569	10,567
Net Change in Fund Balances	\$ (404,975)	(1,840,310)	619,101	2,459,411
Fund Balance - Beginning			561,327	
Fund Balance - Ending		<u>\$</u>	1,180,428	
Reconciliation between Budget Basis and GAAP:				
Net Change in Fund Balance, Budget Basis Revenue and Transfer Accruals Expenditure and Transfer Accruals		\$	619,101 (1,046,737) 22,553	
Net Change in Fund Balance, GAAP Basis			(405,083)	
Fund Balance - Beginning, GAAP Basis		_	19,764,368	
Fund Balance - Ending, GAAP Basis		\$	19,359,285	

## BUILDING & SAFETY FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) FOR THE YEAR ENDED AUGUST 31, 2018

	_	Budgeted Original	Amounts Final		Actual Amounts	Variance with Final Budget Positive (Negative)
		_			_	
Revenues:	_					
Intergovernmental	\$		5.004.450		53,496	53,496
Permits and Fees		5,994,453	5,994,453		5,895,522	(98,931)
Reimbursement for Services		-	-		156,459 87,110	156,459
Investment Earnings Miscellaneous		_			791	87,110 791
		5 004 452	5.004.452			
Total Revenues		5,994,453	5,994,453	<u> </u>	6,193,378	198,925
Expenditures Public Safety:						
Personal Services		5,617,010	5,709,824		5,241,824	468,000
Materials and Supplies		83,014	83,659		56,151	27,508
Other Services and Charges		1,251,223	1,259,910		1,121,707	138,203
Capital Outlay		479,278	479,278		145,903	333,375
Total Expenditures		7,430,525	7,532,671		6,565,585	967,086
Deficiency of Revenue Under Expenditures		(1,436,072)	(1,538,218	5)	(372,207)	1,166,011
Other Financing Sources:						
Transfers In		1,138,810	1,138,810	1	1,138,810	_
Transfers in		1,130,010	1,130,010		1,130,010	
Net Change in Fund Balances	\$	(297,262)	(399,408	<u>)</u>	766,603	1,166,011
Fund Balance - Beginning					9,683,640	
Fund Balance - Ending				\$	10,450,243	
Reconciliation between Budget Basis and GAAP:						
Net Change in Fund Balance, Budget Basis Revenue and Transfer Accruals Expenditure and Transfer Accruals				\$	766,603 (2,786) 72,701	
Net Change in Fund Balance, GAAP Basis					836,518	
Fund Balance - Beginning, GAAP Basis					9,455,724	
Fund Balance - Ending, GAAP Basis				\$	10,292,242	

# **CITY OF LINCOLN, NEBRASKA**LIBRARY SPECIAL TRUST FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) FOR THE YEAR ENDED AUGUST 31, 2018

		Budgeted	Amounts		Actual	Variance with Final Budget Positive
		Original	Final	_	Amounts	(Negative)
Revenues:	Φ.				4.000	4.200
Investment Earnings Donations	\$	108,838	108,838		1,388 95,732	1,388 (13,106)
Total Revenues		108,838	108,838		97,120	(11,718)
Total Revenues		100,030	100,030		77,120	(11,710)
Expenditures Culture and Recreation: Personal Services		98,588	98,588		97,405	1,183
Other Services and Charges Capital Outlay		250 10,000	250 10,000		10,016	250 (16)
1		108,838	108,838	-		1,417
Total Expenditures		100,030	100,030		107,421	1,417
Net Change in Fund Balance	\$			=	(10,301)	(10,301)
Fund Balance - Beginning					121,000	
Fund Balance - Ending				\$	110,699	
Reconciliation between Budget Basis and GAAP:						
Net Change in Fund Balance, Budget Basis Revenue and Transfer Accruals				\$	(10,301) 93	
Expenditure and Transfer Accruals				_	(345)	
Net Change in Fund Balance, GAAP Basis					(10,553)	
Fund Balance - Beginning, GAAP Basis					118,056	
Fund Balance - Ending, GAAP Basis				\$	107,503	

# LINCOLN BIKE SHARE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) FOR THE YEAR ENDED AUGUST 31, 2018

	_	Budgeted		_	Actual	Variance with Final Budget Positive
	_	Original	Final		Amounts	(Negative)
Revenues:     Intergoverrnmental     Investment Earnings     Donations     Rental Income     Miscellaneous	\$	- - 175,872	- - - 175,872		550,769 2,159 100,000 32,368 46	550,769 2,159 100,000 (143,504) 46
Total Revenues		175,872	175,872		685,342	509,470
Expenditures Mass Transit: Other Services and Charges Capital Outlay Total Expenditures Net Change in Fund Balances	\$	314,028 - 314,028 (138,156)	314,028 764,588 1,078,616 (902,744)	· _	197,218 764,588 961,806 (276,464)	116,810 - 116,810 626,280
Fund Balance - Beginning					294,849	
Fund Balance - Ending				\$	18,385	
Reconciliation between Budget Basis and GAAP	:					
Net Change in Fund Balance, Budget Basis Revenue and Transfer Accruals Expenditure Accruals				\$	(276,464) 157 (27,999)	
Net Change in Fund Balance, GAAP Basis					(304,306)	
Fund Balance - Beginning, GAAP Basis					296,137	
Fund Balance - Ending, GAAP Basis				\$	(8,169)	

## **CITY OF LINCOLN, NEBRASKA**TAX ALLOCATION PROJECTS DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) FOR THE YEAR ENDED AUGUST 31, 2018

	Budgeted	Amounts		Actual	Variance with Final Budget Positive
	Original	Final	_	Amounts	(Negative)
		-			
Revenues:		207 222		10.000 110	0.404.450
Real Property and Personal Property Tax	\$ 907,980	907,980		10,329,449	9,421,469
Investment Earnings Miscellaneous	-	-		39,060 805,606	39,060 805,606
Total Revenues	 907,980	907,980		11,174,115	10,266,135
Expenditures Debt Service:					
Principal Retirement	706,965	706,965		876,006	(169,041)
Interest	201,015	201,015		216,381	(15,366)
Fiscal Charges	-	-		700	(700)
Developer Purchased TIF Payments	-	-		6,009,825	(6,009,825)
Miscellaneous	-	-		81,019	(81,019)
Total Expenditures	907,980	907,980	_	7,183,931	(6,275,951)
Excess of Revenues Over Expenditures	 <u>-</u>			3,990,184	3,990,184
Other Financing Sources (Uses):					
Transfers In	_	_		8,502	8,502
Transfers Out	_	_		(1,376,966)	(1,376,966)
Total Other Financing Sources (Uses)	 			(1,368,464)	(1,368,464)
Total other I maneing sources (oses)				(1,500,101)	(1,500,101)
Net Change in Fund Balances	\$ _		=	2,621,720	2,621,720
Fund Balances - Beginning				5,934,343	
Fund Balances - Ending			\$	8,556,063	
Reconciliation between Budget Basis and GAAP:					
Net Change in Fund Balance, Budget Basis			\$	2,621,720	
Revenue and Transfer Accruals				(419,756)	
Expenditure and Transfer Accruals				(1,425,132)	
Net Change in Fund Balance, GAAP Basis				776,832	
Fund Balance - Beginning, GAAP Basis				3,002,622	
Fund Balance - Ending, GAAP Basis			\$	3,779,454	

# CITY OF LINCOLN, NEBRASKA BOND INTEREST & REDEMPTION DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) FOR THE YEAR ENDED AUGUST 31, 2018

		Dudastad	A	Actual	Variance with Final Budget
	_	Budgeted . Original	Final	Actual	Positive (Negative)
	_				(1 (egati / e)
Revenues:					
Real Property and Personal Property Tax	\$	5,652,210	5,652,210	5,563,907	(88,303)
Sundry and In Lieu Tax		2,835	2,835	4,958	2,123
Investment Earnings		8,000	8,000	14,607	6,607
Miscellaneous				1,177	1,177
Total Revenues		5,663,045	5,663,045	5,584,649	(78,396)
Expenditures Debt Service:					
Principal Retirement		4,950,000	4,950,000	4,775,000	175,000
Interest		1,295,932	1,295,932	1,170,163	125,769
Fiscal Charges		-,-,-,	-,-,-,-,-	12,562	(12,562)
Capital Lease Principal		_	-	3,235,000	(3,235,000)
Capital Lease Interest		_	-	572,717	(572,717)
Payments to Refunding Agent		-	-	216,201	(216,201)
Bond Issuance Expense		-	-	61,646	(61,646)
Miscellaneous		-	-	3,500	(3,500)
Total Expenditures		6,245,932	6,245,932	10,046,789	(3,800,857)
Deficiency of Revenues Under Expenditures		(582,887)	(582,887)	(4,462,140)	(3,879,253)
Deficiency of Revenues Chaci Expenditures		(302,007)	(302,007)	(4,402,140)	(3,017,233)
Other Financing Sources (Uses):					
Transfers In		-	-	3,817,755	3,817,755
Issuance of Refunding Debt		-	-	4,345,000	4,345,000
Premium on Debt Issued		-	-	671,382	671,382
Transfter to Bond Refunding Agent				(4,956,976)	(4,956,976)
Total Other Financing Sources (Uses)		-		3,877,161	3,877,161
Net Change in Fund Balances	\$	(582,887)	(582,887)	(584,979)	(2,092)
Fund Balances - Beginning				4,467,196	
Fund Balances - Ending				\$ 3,882,217	
Reconciliation between Budget Basis and GAAP:					
ū					
Net Change in Fund Balance, Budget Basis				\$ (584,979)	
Revenue and Transfer Accruals				657,901	
Revenue and Transfer Accidens				037,501	
Net Change in Fund Balance, GAAP Basis				72,922	
Fund Balance - Beginning, GAAP Basis				4,195,650	
Fund Balance - Ending, GAAP Basis				\$ 4,268,572	

# CITY OF LINCOLN, NEBRASKA TAX SUPPORTED BONDS DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) FOR THE YEAR ENDED AUGUST 31, 2018

		Budgeted	Amounts		Actual	Variance with Final Budget Positive
	_	Original	Final	-	Amounts	(Negative)
	_			_		
Revenues:						
Sundry and In Lieu Tax	\$	1,780,700	1,780,700		2,076,839	296,139
Occupation Tax		-	-		1,332,339	1,332,339
Investment Earnings					28,865	28,865
Total Revenues	_	1,780,700	1,780,700	-	3,438,043	1,657,343
Expenditures Debt Service:						
Principal Retirement		4,615,000	4,615,000		4,560,000	55,000
Interest		2,233,500	2,233,500		2,126,006	107,494
Fiscal Charges		-	-		1,000	(1,000)
Payments Made to Developer		-	-		566,719	(566,719)
Miscellaneous		-		_	940,177	(940,177)
Total Expenditures		6,848,500	6,848,500	_	8,193,902	(1,345,402)
Deficiency of Revenues Under Expenditures		(5,067,800)	(5,067,800)		(4,755,859)	311,941
Other Financing Sources:						
Transfer In		5,067,800	5,067,800		4,888,659	(179,141)
Net Change in Fund Balances	\$	-		•	132,800	132,800
Fund Balances - Beginning					2,186,791	
Pard Dalaman, Ending				ф.	2 210 501	
Fund Balances - Ending				\$	2,319,591	
Reconciliation between Budget Basis and GAAP:						
Net Change in Fund Balance, Budget Basis Revenue and Transfer Accruals				\$	132,800 3,817	
Expenditure and Transfer Accruals					(704,591)	
Net Change in Fund Balance, GAAP Basis					(567,974)	
Fund Balance - Beginning, GAAP Basis					1,499,052	
Fund Balance - Ending, GAAP Basis				\$	931,078	

# CITY OF LINCOLN, NEBRASKA COMMUNITY HEALTH PERMANENT ENDOWMENT FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) FOR THE YEAR ENDED AUGUST 31, 2018

		Budgeted	Amounts	Actual	Variance with Final Budget Positive
	Original Final		Amounts	(Negative)	
Revenues:					
Investment Earnings	\$	2,735,295	2,735,295	2,848,385	113,090
Miscellaneous		<u> </u>		10,736	10,736
Total Revenues		2,735,295	2,735,295	2,859,121	123,826
Expenditures Health and Welfare:					
Personal Services		397,652	397,652	381,933	15,719
Materials and Supplies		6,372	6,372	7,109	(737)
Other Services and Charges Grants		81,271	81,271	91,242	(9,971)
		4,092,767	5,216,527	2,358,129	2,858,398
Total Expenditures		4,578,062	5,701,822	2,838,413	2,863,409
Net Change in Fund Balance	\$	(1,842,767)	(2,966,527)	20,708	2,987,235
Fund Balances - Beginning			_	65,499,580	
Fund Balances - Ending				\$ 65,520,288	
Reconciliation between Budget Basis and GAAP:					
Net Change in Fund Balance, Budget Basis				20,708	
Revenue and Transfer Accruals				11,397	
Expenditure and Transfer Accruals			_	93,974	
Net Change in Fund Balance, GAAP Basis				126,079	
Fund Balance - Beginning, GAAP Basis			_	65,310,061	
Fund Balance - Ending, GAAP Basis			<u>.</u>	\$ 65,436,140	

## **CITY OF LINCOLN, NEBRASKA**ATHLETIC FIELD & FACILITIES IMPROVEMENT FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) FOR THE YEAR ENDED AUGUST 31, 2018

		Budgeted	Amounts		Actual	Variance with Final Budget Positive
		Original	Final		Amounts	(Negative)
Revenues:	Φ.	20.000	20.000			(20,000)
Reimbursement for Services	\$	20,000	20,000		9.076	(20,000)
Investment Earnings Rental Income		303,500	303,500		8,076 353,845	8,076 50,345
Miscellaneous		505,500	303,300		333,643	37,644
Total Revenues		323,500	323,500	_	399,565	76,065
Other Financing Uses:						
Transfers Out		(1,259,119)	(1,259,119)	_	(748,693)	510,426
Net Change in Fund Balances	\$	(935,619)	(935,619)	ŧ	(349,128)	586,491
Fund Balance - Beginning					973,380	
Fund Balance - Ending				\$	624,252	
Reconciliation between Budget Basis and GAA	AP:					
Net Change in Fund Balance, Budget Basis Revenue and Transfer Accruals				\$	(349,128) (8,876)	
Net Change in Fund Balance, GAAP Basis					(358,004)	
Fund Balance - Beginning, GAAP Basis					986,022	
Fund Balance - Ending, GAAP Basis				\$	628,018	

# LINCOLN AREA AGENCY ON AGING FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) FOR THE YEAR ENDED AUGUST 31, 2018

	_	Budgeted Original	Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)
Revenues:					
Intergovernmental	\$	1,255,930	1,255,930	1,296,246	40,316
Permits and Fees	Ψ	61,900	61,900	55,571	(6,329)
Client Contributions		182,696	182,696	136,375	(46,321)
Investment Earnings		_	-	7,208	7,208
Donations		77,930	77,930	409	(77,521)
Miscellaneous				1,798	1,798
Total Revenues		1,578,456	1,578,456	1,497,607	(80,849)
Expenditures Economic Opportunity:					
Personal Services		2,795,256	2,804,296	2,469,274	335,022
Materials and Supplies		258,229	258,229	140,778	117,451
Other Services and Charges		1,573,961	1,564,921	1,033,166	531,755
Capital Outlay		10,100	10,100	2,849	7,251
Total Expenditures		4,637,546	4,637,546	3,646,067	991,479
Deficiency of Revenues Under Expenditures		(3,059,090)	(3,059,090)	(2,148,460)	910,630
Other Financing Sources:					
Transfers In		2,408,768	2,408,768	2,408,768	
Net Change in Fund Balances	\$	(650,322)	(650,322)	260,308	910,630
Fund Balance - Beginning			_	916,182	
Fund Balance - Ending			9	3 1,176,490	
Reconciliation between Budget Basis and GAAP:					
Net Change in Fund Balance, Budget Basis Revenue and Transfer Accruals			\$	260,308 (49,072)	
Expenditure and Transfer Accruals				2,022	
Net Change in Fund Balance, GAAP Basis				213,258	
Fund Balance - Beginning, GAAP Basis			_	825,618	
Fund Balance - Ending, GAAP Basis			9	1,038,876	

# **CITY OF LINCOLN, NEBRASKA**911 COMMUNICATION FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) FOR THE YEAR ENDED AUGUST 31, 2018

	Budgeted A	Amounts	Actual	Variance with Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues: Intergovernmental Permits and Fees	\$ 278,188 1,094,410	278,188 1,094,410	616,672 986,925	338,484 (107,485)
Reimbursement for Services Investment Earnings Miscellaneous	16,000	16,000	27,350 10	(16,000) 27,350 10
Total Revenues	 1,388,598	1,388,598	1,630,957	242,359
Expenditures Public Safety: Personal Services Materials and Supplies Other Services and Charges Capital Outlay	4,736,469 36,900 945,165 404,111	4,738,067 36,900 943,567 404,111	4,756,456 16,814 810,264 885,988	(18,389) 20,086 133,303 (481,877)
Total Expenditures	6,122,645	6,122,645	6,469,522	(346,877)
Deficiency of Revenues Under Expenditures	(4,734,047)	(4,734,047)	(4,838,565)	(104,518)
Other Financing Sources (Uses): Transfers In Transfers Out	4,161,210 (853)	4,161,210 (853)	4,146,270	(14,940) 853
Total Other Financing Sources (Uses)	4,160,357	4,160,357	4,146,270	(14,087)
Net Change in Fund Balances	\$ (573,690)	(573,690)	(692,295)	(118,605)
Fund Balance - Beginning		_	3,175,076	
Fund Balance - Ending		=	\$ 2,482,781	
Reconciliation between Budget Basis and GAAP:				
Net Change in Fund Balance, Budget Basis Revenue and Transfer Accruals Expenditure and Transfer Accruals		:	\$ (692,295) 6,398 (16,491)	
Net Change in Fund Balance, GAAP Basis			(702,388)	
Fund Balance - Beginning, GAAP Basis		_	3,042,987	
Fund Balance - Ending, GAAP Basis		-	\$ 2,340,599	

## UNEMPLOYMENT COMPENSATION FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) FOR THE YEAR ENDED AUGUST 31, 2018

	_	Budgeted A	Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)
Revenues: Real Property and Personal Property Tax Sundry Taxes and In Lieu Investment Earnings Total Revenues	\$	46,163 80 46,243	46,163 - 80 46,243	50,158 40 771 50,969	3,995 40 691 4,726
Expenditures General Government: Unemployment Insurance Payments		50,000	50,000	2,355	47,645
Net Change in Fund Balances	\$	(3,757)	(3,757)	48,614	52,371
Fund Balance - Beginning			_	91,509	
Fund Balance - Ending			<u>\$</u>	140,123	
Reconciliation between Budget Basis and GAAP	:				
Net Change in Fund Balance, Budget Basis Revenue and Transfer Accruals			\$	48,614 1,642	
Net Change in Fund Balance, GAAP Basis				50,256	
Fund Balance - Beginning, GAAP Basis			_	93,651	
Fund Balance - Ending, GAAP Basis			\$	143,907	

## NONMAJOR ENTERPRISE FUNDS

Enterprise funds are established to account for operations that are financed and operated in a manner similar to private business enterprises where the costs of providing goods or services are recovered primarily through user charges and where periodic determination of net income is appropriate.

<u>Golf Fund</u> - To account for the revenues and expenses of the four public adult golf courses and one youth golf course.

<u>Parking System Fund</u> - To account for the revenues and expenses of nine downtown parking garages: Carriage Park, Que Place, Center Park, Cornhusker Square, University Square, Market Place, Haymarket, Larson Building, and Lumberworks; and the revenues and expenses of City owned parking lots, leased parking lots, third party owned parking facilities operated for special events, and parking facilities operated on behalf of the West Haymarket Joint Public Agency.

<u>Pinnacle Bank Arena Fund</u> – To account for the operating revenues and expenses of the Cityowned arena.

 $\underline{Solid\ Waste\ Management\ Fund}$  - To account for the revenues and expenses of the City-owned landfills.

<u>Emergency Medical Services Fund</u> - To account for the revenues and expenses of the City-operated emergency ambulance service.

<u>Broadband Enterprise Fund</u> - To account for the revenues generated from broadband franchise fees, conduit lease fees, fiber infrastructure support fees, conduit access permit fees, and other sources arising from the activities associated with a broadband franchise. These resources are to be used to support the construction, maintenance, operations, extensions, and other associated activities of the City's broadband system, as well as to support the City's telecommunication needs.

## CITY OF LINCOLN, NEBRASKA COMBINING STATEMENT OF NET POSITION NONMAJOR ENTERPRISE FUNDS AUGUST 31, 2018

	G 15	Parking	Pinnacle Bank	Solid Waste	Emergency Medical	Broadband	W . 1
	Golf	System	Arena	Management	Services	Enterprise	Total
ASSETS							
Current Assets:							
Cash and Cash Equivalents	\$ 234,696	806,536	5,405,339	452,612	111,904	-	7,011,087
Investments	-	9,426,322	-	5,999,515	1,814,957	-	17,240,794
Receivables (Net of Allowance							
for Uncollectibles)	2,668	115,489	338,015	1,908,258	1,906,792	78,016	4,349,238
Due from Other Funds	-	373,474	41,312	57,322	23,976	-	496,084
Due from Other Governments	-	2,662	28,635	100,058	-	-	131,355
Inventories	67,923	-	285,078	-	191,942	-	544,943
Prepaid Expenses			102,125				102,125
Total Current Assets	305,287	10,724,483	6,200,504	8,517,765	4,049,571	78,016	29,875,626
Noncurrent Assets:							
Investments		3,568,587	_	2,271,278	687,101	_	6,526,966
Restricted Assets:		3,500,507		2,271,270	007,101		0,520,700
Cash and Cash Equivalents	_	2,862,524	_	90,247	_	_	2,952,771
Investments	_	2,534,366	_	1,041,028	_	_	3,575,394
Receivables	_	15,464	_	6,109	_	_	21,573
Total Restricted Assets		5,412,354		1,137,384			6,549,738
G. V. I. A							
Capital Assets: Land	1.068.949	10,105,750		1,540,452			12.715.151
Buildings	4,097,768	72,295,205	-	3,524,062	168,363	-	80,085,398
Improvements Other Than Buildings	8,313,613	571,654	-	45,095,341	100,303	11,093,026	65,073,634
Machinery and Equipment	2,931,942	4,100,456	594,880	10,101,166	2,721,342	11,093,020	20,449,786
Construction in Progress	2,731,742	307,124	374,000	1,035,489	2,721,342		1,342,613
Less Accumulated Depreciation	(11,148,262)	(30,206,085)	(261,025)	(31,786,128)	(1,223,879)	(763,829)	(75,389,208)
Total Capital Assets, Net	5,264,010	57,174,104	333,855	29,510,382	1.665.826	10,329,197	104,277,374
Total Capital Lissens, Let	5,201,010			25,510,502	1,000,020	10,525,157	101,277,071
Total Noncurrent Assets	5,264,010	66,155,045	333,855	32,919,044	2,352,927	10,329,197	117,354,078
Total Assets	5,569,297	76,879,528	6,534,359	41,436,809	6,402,498	10,407,213	147,229,704
DEFERRED OUTFLOWS OF RESOURCES							
Deferred Loss on Refunding	_	-	-	15,868	-	-	15,868
Deferred Outflows for Pension	-	-	-	, -	313,130	-	313,130
Deferred Outflows for OPEB	5,103	928	-	12,995	32,397	1,392	52,815
Total Deferred Outlows of Resources	5,103	928		28,863	345,527	1,392	381,813

(Continued)

	Golf	Parking System	Pinnacle Bank Arena	Solid Waste Management	Emergency Medical Services	Broadband Enterprise	Total
LIABILITIES							
Current Liabilities:							
Accounts Payable	183,197	578,654	317,722	712,673	131,654	1,603	1,925,503
Accrued Liabilities	39,025	6,302	207,199	59,359	111,654	12,269	435,808
Accrued Compensated Absences	103,034	23,889	102,214	118,201	261,237	34,985	643,560
Due to Other Funds	708	4,595	272,125	2,776	130,322	341,858	752,384
Due to Other Governments	47,588	2,149	139,876	63,544	17	-	253,174
Unearned Revenue	111,201	1,496,540	4,936,821	-	-	-	6,544,562
Accrued Interest	7,445	42,694	-	29,081	-	-	79,220
Current Portion of Notes Payable	-	-	200,000	-	-	-	200,000
Current Portion of Capital Lease	242,393	-	-	-	66,790	-	309,183
Current Portion of Long-Term Debt	<u>-</u>	1,380,000		810,000			2,190,000
Total Current Liabilities	734,591	3,534,823	6,175,957	1,795,634	701,674	390,715	13,333,394
Noncurrent Liabilities:							
Accrued Compensated Absences	68,497	-	-	78,130	25,462	-	172,089
Notes Payable	-	-	800,000	-	-	-	800,000
Capital Lease Payable	716,986	-	-	-	133,581	-	850,567
Long-Term Debt, Net	-	22,810,683	-	9,676,235	-	-	32,486,918
Net Pension Liability	-	-	-	-	2,709,034	-	2,709,034
Total OPEB Liability	85,377	15,523	-	217,414	542,688	23,285	884,287
Accrued Landfill Closure/							
Postclosure Care Costs	-	-	-	23,400,000	-	-	23,400,000
Total Noncurrent Liabilities	870,860	22,826,206	800,000	33,371,779	3,410,765	23,285	61,302,895
Total Liabilities	1,605,451	26,361,029	6,975,957	35,167,413	4,112,439	414,000	74,636,289
DEFERRED INFLOWS OF RESOURCES							
Deferred Inflows for Pension	-	-	-	-	925,665	-	925,665
Deferred Inflows for OPEB	4,465	812	-	11,371	28,350	1,218	46,216
Total Deferred Inflows of Resources	4,465	812		11,371	954,015	1,218	971,881
NET POSITION							
Net Investment in Capital Assets	4,304,631	35,450,630	333,855	19,878,660	1,465,455	10,179,197	71,612,428
Restricted for:							
Debt Service	-	176,845	-	-	-	-	176,845
Capital Projects	-	2,658,944	-	20,300	-	-	2,679,244
Unrestricted	(340,147)	12,232,196	(775,453)	(13,612,072)	216,116	(185,810)	(2,465,170)
Total Net Position	\$ 3,964,484	50,518,615	(441,598)	6,286,888	1,681,571	9,993,387	72,003,347



# CITY OF LINCOLN, NEBRASKA COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION NONMAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED AUGUST 31, 2018

	_		Parking	Pinnacle Bank	Solid Waste	Emergency Medical	Broadband	
	Go	lf	System	Arena	Management	Services	Enterprise	Total
Operating Revenues								
Charges for Services	\$ 21:	5,431	1,569,218	-	11,637	7,158,290	826,401	9,780,977
Fees	3,619	9,240	897,344	-	8,269,804	-	37,701	12,824,089
Parking Revenue		-	12,152,382	-	-	-	-	12,152,382
Performance Revenue		-	-	9,621,765	-	-	-	9,621,765
Other Operating Revenue	6	9,337	3,314	1,784,589	941,828	496	15,762	2,815,326
Total Operating Revenues	3,904	4,008	14,622,258	11,406,354	9,223,269	7,158,786	879,864	47,194,539
Operating Expenses								
Personal Services	,	3,717	355,416	4,901,258	3,248,116	4,759,992	516,071	15,489,570
Contractual Services	394	4,517	4,319,039	978,108	3,290,020	499,287	6,283	9,487,254
Operation and Maintenance		7,150	2,426,298	5,677,462	2,629,747	806,752	74,080	13,011,489
Depreciation	45	5,266	2,153,223	25,735	2,312,500	256,589	347,646	5,550,959
Total Operating Expenses	3,955	5,650	9,253,976	11,582,563	11,480,383	6,322,620	944,080	43,539,272
Operating Income (Loss)	(5	1,642)	5,368,282	(176,209)	(2,257,114)	836,166	(64,216)	3,655,267
Nonoperating Revenues (Expenses)								
Investment Earnings		190	201,041	-	97,651	27,324	-	326,206
Grant Revenue		-	-	-	111,162	-	-	111,162
Gain (Loss) on Disposal of Capital Assets	(4	1,286)	(1,181)	-	35,633	(99,586)	-	(69,420)
Occupation Tax		-	-	-	3,542,544	-	80,000	3,622,544
Interest Expense and Fiscal Charges	(2	1,151)	(1,047,273)	(5,405)	(323,158)		(3,949)	(1,400,936)
Total Nonoperating Revenues (Expenses)	(2:	5,247)	(847,413)	(5,405)	3,463,832	(72,262)	76,051	2,589,556
Income (Loss) Before Contributions								
and Transfers	(70	5,889)	4,520,869	(181,614)	1,206,718	763,904	11,835	6,244,823
Capital Contributions	32:	5,005	10,191	113,456	-	38,132	4,040,749	4,527,533
Transfers In	134	1,971	-	202,280	-	-	200,000	537,251
Transfers Out	(148	3,998)	(2,109,141)		(1,421,291)			(3,679,430)
Change in Net Position	234	1,089	2,421,919	134,122	(214,573)	802,036	4,252,584	7,630,177
Net Position - Beginning of Year, Before Restatement	3,76	3,151	48,102,652	(575,720)	6,584,934	505,429	5,749,736	64,130,182
Adjustment for Implementation of GASB 75	(32	2,756)	(5,956)		(83,473)	374,106	(8,933)	242,988
Net Position - Beginning of Year, After Restatement	3,730	),395	48,096,696	(575,720)	6,501,461	879,535	5,740,803	64,373,170
Net Position - Ending	\$ 3,964	1,484	50,518,615	(441,598)	6,286,888	1,681,571	9,993,387	72,003,347

CITY OF LINCOLN, NEBRASKA COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED AUGUST 31, 2018

		Golf	Parking System	Pinnacle Bank Arena	Solid Waste Management	Emergency Medical Services	Broadband Enterprise	Total
Cash Flows from Operating Activities								
Receipts from Customers and Users	\$ 3	3,846,749	13,123,526	12,980,680	7,986,135	6,761,450	808,659	45,507,199
Receipts from Interfund Services Provided		-	1,489,728	-	143,400	-	-	1,633,128
Payments to Suppliers for Goods and Services	(	1,352,338)	(5,764,149)	(5,799,454)	(3,836,652)	(907,261)	(18,331)	(17,678,185)
Payments to Employees	(	1,715,604)	(360,893)	(4,922,592)	(3,295,507)	(4,606,984)	(512,197)	(15,413,777)
Payments for Interfund Services Provided		(527,288)	(839,545)	(1,173,369)	(521,271)	(538,283)	(64,333)	(3,664,089)
Other Receipts		79,130	3,314	1,784,589	967,553	496	15,762	2,850,844
Net Cash Provided by Operating Activities		330,649	7,651,981	2,869,854	1,443,658	709,418	229,560	13,235,120
Cash Flows from Noncapital Financing Activities								
Occupation Tax		-	-	-	3,532,279	-	80,000	3,612,279
Transfers from Other Funds		134,971	-	202,280	-	-	200,000	537,251
Transfers to Other Funds		(148,998)	(2,109,141)	-	(1,421,291)	-	-	(3,679,430)
Advances from General Fund		-	-	-	-	-	155,551	155,551
Repayment of Advances from General Fund		-	-	-	-	-	(511,162)	(511,162)
Advances to Other Funds		-	(91,527)	-	(45,763)	-	-	(137,290)
Grant Proceeds		-	-	-	16,373	-	-	16,373
Principal Payment of Long-Term Debt		-	-	(200,000)	-	-	-	(200,000)
Interest and Fiscal Charges Paid		-		(2,280)				(2,280)
Net Cash Provided (Used) by Non-Capital								
Financing Activities		(14,027)	(2,200,668)		2,081,598		(75,611)	(208,708)
Cash Flows from Capital and Related Financing Activities								
Additions to Capital Assets		-	(1,101,718)	-	(1,624,007)	(492,122)	-	(3,217,847)
Capital Contributions		-	10,191	-	-	-	-	10,191
Proceeds from Sale of Capital Assets		-	-	-	91,325	-	-	91,325
Repayment of Advances from Other Fund		-	-	-	-	-	(150,000)	(150,000)
Proceeds from Long-Term Debt		-	-	-	-	222,634	-	222,634
Principal Payments of Capital Lease		(288,101)	-	-	-	(22,263)	-	(310,364)
Principal Payments of Bonded Debt		-	(1,345,000)	-	(810,000)	-	-	(2,155,000)
Interest and Fiscal Charges Paid		(24,292)	(1,069,891)		(368,085)		(3,949)	(1,466,217)
Net Cash Used by Capital and Related								
Financing Activities		(312,393)	(3,506,418)		(2,710,767)	(291,751)	(153,949)	(6,975,278)
Cash Flows from Investing Activities								
Proceeds from Sale and Maturities of Investments		193,079	9,322,103	-	5,982,365	1,407,599	-	16,905,146
Purchases of Investments		-	(11,275,376)	-	(6,761,055)	(1,816,675)	-	(19,853,106)
Interest and Other Receipts		47	209,737		110,777	28,774		349,335
Net Cash Provided (Used) by Investing Activities		193,126	(1,743,536)		(667,913)	(380,302)		(2,598,625)
Net Increase in Cash and Cash Equivalents		197,355	201,359	2,869,854	146,576	37,365	-	3,452,509
Cash and Cash Equivalents - Beginning		37,341	3,467,701	2,535,485	396,283	74,539		6,511,349
Cash and Cash Equivalents - Ending	\$	234,696	3,669,060	5,405,339	542,859	111,904		9,963,858

(Continued)

	 Golf	Parking System	Pinnacle Bank Arena	Solid Waste Management	Emergency Medical Services	Broadband Enterprise	Total
Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities							
Operating Income (Loss)	\$ (51,642)	5,368,282	(176,209)	(2,257,114)	836,166	(64,216)	3,655,267
Adjustments to Reconcile Operating Income (Loss) to							
Net Cash Provided by Operating Activities:							
Depreciation	455,266	2,153,223	25,735	2,312,500	256,589	347,646	5,550,959
Changes in Assets, Deferred Outflows of Resources,							
Liabilites, and Deferred Inflows of Resources:							
Accounts Receivable and Unbilled Revenues	11,081	79,297	22,570	(127,488)	(396,840)	(55,443)	(466,823)
Due from Other Funds	-	(103,560)	30,745	(2,058)	(23,976)	-	(98,849)
Due from Other Governments	-	2,067	(24,549)	3,365	-	-	(19,117)
Inventories	(903)	-	(51,421)	-	1,987	-	(50,337)
Prepaid Expenses	-	-	(39,151)	-	-	-	(39,151)
Deferred Outflows for Pension	-	-	-	-	237,738	-	237,738
Deferred Outflows for OPEB	(5,103)	(928)	-	(12,995)	(32,397)	(1,392)	(52,815)
Accounts Payable	(59,988)	137,780	(75,926)	90,550	(757)	(2,755)	88,904
Accrued Liabilities	(7,174)	(1,544)	(24,578)	(36,636)	41,588	3,060	(25,284)
Accrued Compensated Absences	(18,745)	(4,512)	3,244	(22,646)	42,990	1,947	2,278
Due to Other Funds	(3,531)	3,809	19,000	44	16,059	454	35,835
Due to Other Governments	(349)	1,389	(169,755)	(11,776)	(763)	-	(181,254)
Unearned Revenue	10,790	16,506	3,330,149	-	-	-	3,357,445
Net Pension Liability	-	-	-	-	(201,859)	-	(201,859)
Total OPEB Liability	(3,518)	(640)	-	(8,959)	(18,199)	(959)	(32,275)
Accrued Landfill Closure/Postclosure Care Costs	-	-	-	1,505,500	-	-	1,505,500
Deferred Inflows for Pension	-	-	-	-	(77,258)	-	(77,258)
Deferred Inflows for OPEB	4,465	812		11,371	28,350	1,218	46,216
Total Adjustments	382,291	2,283,699	3,046,063	3,700,772	(126,748)	293,776	9,579,853
Net Cash Provided by Operating Activities	\$ 330,649	7,651,981	2,869,854	1,443,658	709,418	229,560	13,235,120
Supplemental Disclosure of Noncash Investing, Capital,							
and Financing Activities:							
Contribution of Capital Assets	\$ 325,005	-	113,456	-	38,132	4,040,749	4,517,342
Purchase of Capital Assets on Account	-	66,662	-	278,440	-	-	345,102
Change in Fair Value of Investments	143	(34,468)	-	(20,377)	(5,623)	-	(60,325)



## INTERNAL SERVICE FUNDS

Internal Service Funds are established to account for the financing of goods or services rendered by one department or agency to other departments or agencies or to other governmental units on a cost-reimbursement basis.

<u>Information Services Fund</u> - To account for the cost of operating a central data processing facility for the City of Lincoln and Lancaster County. User City and County departments are charged for the resources used on a full costs recovery basis.

<u>Engineering Revolving Fund</u> - To account for the cost of operating a central engineering pool. Revenues are derived from billings to various capital improvement projects as well as private developers.

<u>Insurance Revolving Fund</u> - To account for the cost of providing a self-insurance program for workers' compensation, health, dental, liability, property insurance, and long-term disability. Revenues are derived from billings to operating departments.

<u>Fleet Services Fund</u> - To account for the operation of a centralized maintenance facility for equipment used by other City departments, such as trucks, heavy equipment, miscellaneous other equipment and radio maintenance. Revenues are derived from billings to user departments.

<u>Police Garage Fund</u> - To account for the operation of a maintenance facility for the Police fleet and vehicles from various other City departments. Revenues are derived from billings to the Police and other user departments.

<u>Municipal Services Center Fund</u> – To account for the purchase of, improvements to, and operation of a facility to provide a consolidated location for various functions of city government. Revenues are derived from the issue of certificates of participation and rental payments from user departments and other occupying agencies.

<u>Communication Services Fund</u> - To account for the costs of providing graphic arts and telecommunication services. Revenues are derived from billings to user departments.

<u>Copy Services Fund</u> - To account for the cost of providing copy services to the City of Lincoln and Lancaster County. User City and County departments are charged on a per copy basis.

# COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS AUGUST 31, 2018

	Information Services	Engineering Revolving	Insurance Revolving	Fleet Services
ASSETS				
Current Assets:				
Cash and Cash Equivalents	\$ 146,318	_	1,881,814	84,351
Investments	2,377,412	_	31,304,841	1,390,513
Accounts Receivable	16,599	151,649	3,251	11
Accrued Interest Receivable	13,676	-	194,242	6,976
Due from Other Funds	276,863	150,296	333,345	1,801
Due from Other Governments	14,158	241	-	7,051
Inventories	-	_	_	755,005
Prepaid Expenses	603,563	26,092	-	-
Total Current Assets	3,448,589	328,278	33,717,493	2,245,708
Noncurrent Assets:				
Investments	900,033	-	11,505,244	526,416
Capital Assets:	· · · · · · · · · · · · · · · · · · ·			· · · · · · · · · · · · · · · · · · ·
Land	-	-	-	-
Buildings	26,486	-	-	-
Improvements Other Than Buildings	· -	-	-	340,565
Machinery and Equipment	4,561,438	351,014	28,936	23,953,498
Construction in Progress	· · ·	-	· -	· · ·
Less Accumulated Depreciation	(2,784,347)	(306,327)	(28,936)	(16,292,977)
Total Capital Assets, Net	1,803,577	44,687	- (==,,,==)	8,001,086
Total Noncurrent Assets	2,703,610	44,687	11,505,244	8,527,502
Total Assets	6,152,199	372,965	45,222,737	10,773,210
DEFERRED OUTFLOWS OF RESOURCES	14.005	10.006	0.511	0.020
Deferred Outflows for OPEB	14,387	19,026	3,711	8,820
* * * * * * * * * * * * * * * * * * *				
LIABILITIES				
Current Liabilities:	227 (22	120.050	054.050	224.100
Accounts Payable	237,633	130,950	874,058	234,190
Accrued Liabilities	93,117	173,443	10,993	34,215
Accrued Compensated Absences	256,331	498,897	29,670	103,073
Due to Other Funds	731	604,482	206	1,546
Due to Other Governments	24,671	136	286	-
Unearned Revenue	-	23,554	- 5 004 225	-
Claims Accrued Interest	-	-	5,004,325	9.200
	-	-	-	8,209
Current Portion of Capital Lease Total Current Liabilities	- (12.492	1 421 462		540,215
	612,483	1,431,462	5,919,332	921,448
Noncurrent Liabilities: Accrued Compensated Absences	196 214	664,175	54,939	157,951
Claims	186,314	004,173		137,931
	-	-	6,328,048	549,097
Capital Lease Payable Total OPEB Liability	240,698	210 212	62,092	
Total Noncurrent Liabilities	427,012	318,313 982,488	6,445,079	147,560 854,608
Total Liabilities	1,039,495	2,413,950	12,364,411	1,776,056
Total Elabilities	1,039,493	2,413,930	12,304,411	1,770,030
DEFERRED INFLOWS OF RESOURCES				
Deferred Inflows for OPEB	12,589	16,649	3,248	7,718
Deferred limiows for GI EB	12,567	10,047	3,240	7,710
NET POSITION				
Net Investment in Capital Assets	1,803,577	44,687	-	6,911,774
Unrestricted	3,310,925	(2,083,295)	32,858,789	2,086,482
Total Net Position	\$ 5,114,502	(2,038,608)	32,858,789	8,998,256

Police Garage	Municipal Services Center	Communication Services	Total
146,205	58,922	195	2,317,805
2,353,976	937,425	1)3	38,364,167
48,678	6,536	_	226,724
14,680	6,367	_	235,941
676,378	-	_	1,438,683
52,550	-	-	74,000
123,052	-	-	878,057
-	-	-	629,655
3,415,519	1,009,250	195	44,165,032
891,161	354,887		14,177,741
335,751	1,258,700		1,594,451
1,157,290	16,682,088	_	17,865,864
45,500	373,485		759,550
11,413,253	106,025	16,800	40,430,964
37,955	100,023	10,000	37,955
(6,715,173)	(3,099,136)	(16,800)	(29,243,696)
6,274,576	15,321,162	(10,000)	31,445,088
7,165,737	15,676,049		45,622,829
10,581,256	16,685,299	195	89,787,861
10,501,250	10,000,200		05,707,001
6,964	-	-	52,908
· · · · · · · · · · · · · · · · · · ·			
91,671	350,660	195	1,919,357
24,645	7,740	-	344,153
48,277	23,636	-	959,884
-	4	-	606,763
-	-	-	25,093
-	-	-	23,554
-	-	-	5,004,325
-	100,037	-	108,246
	1,045,000		1,585,215
164,593	1,527,077	195	10,576,590
87,793	-	-	1,151,172
-	-	-	6,328,048
-	10,063,640	-	10,612,737
116,514			885,177
204,307	10,063,640		18,977,134
368,900	11,590,717	195	29,553,724
6,094			46,298
6,274,576	4,126,096	-	19,160,710
3,938,650	968,486		41,080,037
10,213,226	5,094,582		60,240,747

## COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION INTERNAL SERVICE FUNDS FOR THE YEAR ENDED AUGUST 31, 2018

	_	Information Services	Engineering Revolving	Insurance Revolving	Fleet Services
Operating Revenues					
Charges for Services	\$	9,891,251	9,010,920	45,807,581	6,884,405
Operating Expenses					
Personal Services		4,409,685	7,258,246	872,377	1,868,534
Materials and Supplies		149,487	18,696	4,830	1,848,379
Other Services and Charges		4,316,655	2,997,482	40,070,042	1,468,741
Depreciation		382,882	6,701	<u> </u>	1,197,228
Total Operating Expenses		9,258,709	10,281,125	40,947,249	6,382,882
Operating Income (Loss)	_	632,542	(1,270,205)	4,860,332	501,523
Nonoperating Revenues (Expenses)					
Investment Earnings		34,040	(123)	487,388	13,638
Gain on Disposal of Capital Assets		1,951	-	-	306,225
Interest Expense and Fiscal Charges		<u>-</u>		<u> </u>	(22,645)
Total Nonoperating Revenues (Expenses)		35,991	(123)	487,388	297,218
Income (Loss) Before Contributions					
and Transfers		668,533	(1,270,328)	5,347,720	798,741
Capital Contributions		-	-	-	569,352
Transfers In		-	749,961	-	-
Transfers Out		(200,000)	-	-	(58,684)
Change in Net Position		468,533	(520,367)	5,347,720	1,309,409
Net Position - Beginning of Year, Before Restatement		4,738,375	(1,396,057)	27,534,891	7,745,519
Adjustment for Implementation of GASB 75		(92,406)	(122,184)	(23,822)	(56,672)
Net Position - Beginning of Year, After Restatement		4,645,969	(1,518,241)	27,511,069	7,688,847
Net Position - Ending	\$	5,114,502	(2,038,608)	32,858,789	8,998,256

Police Garage	Municipal Services Center	Communication Services	Copy Services	Total
5,172,875	2,736,785	80,311	131,705	79,715,833
1,269,925 1,405,174 591,903 1,285,333	31,375 8,086 850,428 515,152	45,915 185 29,136	43,086 - 96,288	15,799,143 3,434,837 50,420,675 3,387,296
4,552,335	1,405,041	75,236	139,374	73,041,951
620,540	1,331,744	5,075	(7,669)	6,673,882
33,291 69,944 	22,271 - (296,594)	- - -	65	590,570 378,120 (319,239)
103,235	(274,323)		65	649,451
723,775	1,057,421	5,075	(7,604)	7,323,333
1,106,650 58,684 (1,250,000)	- 194,561 -	55,740	3,933	1,676,002 1,062,879 (1,508,684)
639,109	1,251,982	60,815	(3,671)	8,553,530
9,618,878	3,842,600	(60,815)	3,671	52,027,062
(44,761)	-	-	-	(339,845)
9,574,117	3,842,600	(60,815)	3,671	51,687,217
10,213,226	5,094,582			60,240,747

# CITY OF LINCOLN, NEBRASKA COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE YEAR ENDED AUGUST 31, 2018

	Information Services	Engineering Revolving	Insurance Revolving	Fleet Services
Cash Flows from Operating Activities				
Receipts from Customers and Users	\$ 2,515,015	2,502,225	10,308,821	316,403
Receipts from Interfund Services Provided	7,122,259	6,733,548	35,511,642	6,503,888
Payments to Suppliers for Goods and Services	(4,069,364)	(280,867)	(38,773,523)	(2,583,811)
Payments to Employees	(4,433,418)	(7,184,003)	(863,484)	(1,934,482)
Payments for Interfund Services Provided	(205,089)	(2,459,113)	(543,384)	(768,300)
Net Cash Provided (Used) by Operating Activities	929,403	(688,210)	5,640,072	1,533,698
Cash Flows from Noncapital Financing Activities				
Transfers from Other Funds	-	749,962	-	-
Transfers to Other Funds	(200,000)	-	-	(58,684)
Advance from General Fund	-	3,388,238	-	-
Repayment of Advances from General Fund	-	(3,427,568)	-	-
Advances to Other Funds	-	-	(91,527)	-
Repayments from Other Funds	(200,000)		58,473	- (50.604)
Net Cash Provided (Used) by Noncapital Financing Activities	(200,000)	710,632	(33,054)	(58,684)
Cash Flows from Capital and Related Financing Activities	(225 501)	(22, 422)		(005.540)
Additions to Capital Assets Proceeds from Sale of Capital Assets	(325,791) 1,951	(22,422)	-	(885,542) 355,089
Principal Payments of Capital Lease	1,931	- -	- -	(531,475)
Interest and Fiscal Charges Paid		<u> </u>	<u> </u>	(26,651)
Net Cash Used by Capital and Related Financing Activities	(323,840)	(22,422)	<u> </u>	(1,088,579)
Cash Flows from Investing Activities				
Proceeds from Sale and Maturities of Investments	1,978,840	-	24,871,980	336,563
Purchases of Investments	(2,379,662)	-	(30,419,534)	(1,391,829)
Interest and Other Receipts	37,110	-	535,910	13,776
Net Cash Provided (Used) by Investing Activities	(363,712)		(5,011,644)	(1,041,490)
Net Increase (Decrease) in Cash and Cash Equivalents	41,851	_	595,374	(655,055)
•				, , ,
Cash and Cash Equivalents - Beginning	104,467		1,286,440	739,406
Cash and Cash Equivalents - Ending	\$ 146,318	<del>-</del> -	1,881,814	84,351
Reconciliation of Operating Income (Loss) to Net Cash				
Provided (Used) by Operating Activities				
Operating Income (Loss)	\$ 632,542	(1,270,205)	4,860,332	501,523
Adjustments to Reconcile Operating Income (Loss)				
to Net Cash Provided (Used) by Operating Activities:	292 992	6.701		1 107 229
Depreciation	382,882	6,701	-	1,197,228
Changes in Assets and Liabilities: Accounts Receivable	(15,359)	243,139	(3,015)	70
Due from Other Funds	(268,443)	(17,264)	(292)	33
Due from Other Governments	29,826	609	16,189	(6,763)
Inventories	27,820	-	10,107	(39,681)
Prepaid Expenses	56,314	(4,733)	_	(37,001)
Deferred Outflows for OPEB	(14,387)	(19,026)	(3,711)	(8,820)
Accounts Payable	165,901	73,013	22,624	4,305
Accrued Liabilities	(4,499)	31,996	(4,837)	(33,101)
Accrued Compensated Absences	(7,517)	57,741	16,752	(25,665)
Due to Other Funds	69	207,781	(141)	789
Due to Other Governments	(30,596)	136	286	(404)
Unearned Revenue	_	(1,630)	-	(57,454)
Claims	-	-	735,196	-
Total OPEB Liability	(9,919)	(13,117)	(2,559)	(6,080)
Deferred Inflows for OPEB	12,589	16,649	3,248	7,718
Total Adjustments	296,861	581,995	779,740	1,032,175
Net Cash Provided (Used) by Operating Activities	\$ 929,403	(688,210)	5,640,072	1,533,698
Supplemental Disclosure of Noncash Investing,				
Capital, and Financing Activities:				
Contribution of Capital Assets	\$ -	-	-	569,352
Purchase of Capital Assets on Account	-	=	-	-
Change in Fair Value of Investments	(7,266)	-	(93,300)	(4,858)

Police Garage	Municipal Services Center	Communication Services	Copy Services	Total
416,012	446,629	62,114	72,176	16,639,395
4,701,126	2,292,104	32,839	96,029	62,993,435
(1,199,857)	(944,969)	(31,328)	(122,114)	(48,005,833)
(1,296,081)	-	(76,187)	(45,626)	(15,833,281)
(688,484)	(492,794)	(762)		(5,157,926)
1,932,716	1,300,970	(13,324)	465	10,635,790
58,684	194,561	55,740	3,933	1,062,880
(1,250,000)	-	, -	-	(1,508,684)
-	-	23,569	23,838	3,435,645
-	-	(65,790)	(28,301)	(3,521,659)
- -	-	- -	-	(91,527) 58,473
(1,191,316)	194,561	13,519	(530)	(564,872)
(1,738,749)	(1,849,476)	-	-	(4,821,980) 504,065
147,025	(1,015,000)	-	-	(1,546,475)
	(341,633)			(368,284)
(1,591,724)	(3,206,109)		<u> </u>	(6,232,674)
3,169,970	770,282	_	_	31,127,635
(2,356,204)	(938,311)	- -	-	(37,485,540)
38,459	23,250	-	65	648,570
852,225	(144,779)		65	(5,709,335)
1,901	(1,855,357)	195	-	(1,871,091)
144,304	1,914,279		<u> </u>	4,188,896
146,205	58,922	195	<u> </u>	2,317,805
620,540	1,331,744	5,075	(7,669)	6,673,882
1,285,333	515,152	-	-	3,387,296
(2,564)	1,948	12,533	1,064	237,816
(16,379)	-	1,070	16,352	(284,923)
(36,794)	-	1,041	19,084	23,192
19,424	-	-	-	(20,257)
36,000	-	-	-	87,581
(6,964) 53,315	(558,943)	104	(25,826)	(52,908) (265,507)
(14,432)	7,740	(1,202)	(872)	(19,207)
(6,053)	23,636	(29,072)	(1,668)	28,154
(3)	(20,307)	(2,873)	=	185,315
-	-	-	-	(30,578)
-	-	-	-	(59,084)
(4,801)	-	-	-	735,196 (36,476)
6,094	<u> </u>		<u> </u>	46,298
1,312,176	(30,774)	(18,399)	8,134	3,961,908
1,932,716	1,300,970	(13,324)	465	10,635,790
1,106,650	-	-	-	1,676,002
- (5.000)	86,426	-	-	86,426
(6,299)	(2,871)	-	-	(114,594)



## AGENCY FUNDS

Agency funds are used to report fiduciary resources held by the City for individuals, private organizations, or other governments.

<u>Collections Due Other Governments</u> - To account for the collection and payment to:

State of Nebraska - Sales tax collections on sales made by the City of Lincoln and lottery tax collections on keno proceeds to be remitted to the State.

Lincoln Public Schools - Fines, fees, licenses and permits collected on its behalf.

<u>HILP Escrow Accounts</u> - Various bank accounts used for the Home Improvement Loan Program for owner-occupied housing rehabilitation loans. The City is the fiduciary agent for these accounts.

<u>Contractor Deposits</u> - To account for good faith money deposited with the City to assure the completion of special projects. The money will be returned to the contractors upon completion.

Payroll Revolving - To account for payroll liabilities such as taxes and fringes.

Outstanding Warrants - To account for money held by the City to pay outstanding warrants.

<u>Telephone Bill Suspense</u> - To account for the accumulation and disbursement of funds to pay the University of Nebraska, State of Nebraska and Windstream for miscellaneous phone and data line charges.

<u>Unredeemed Bonds and Coupons</u> – To account for funds held for the redemption of matured bonds and coupons. The City Treasurer is the trustee for these bonds.

<u>Public Building Commission Bond Reserve</u> - To account for bond reserve funds deposited with the City by the Lancaster County Public Building Commission in association with their Tax Supported Lease Rental Revenue Bonds, Series 2010. The City agreed to be the trustee for these reserve funds until such time as the bonds are fully retired, which occurred in fiscal year 2018.



CITY OF LINCOLN, NEBRASKA COMBINING BALANCE SHEET AGENCY FUNDS AUGUST 31, 2018

	Collections Due Other Governments	HILP Escrow Accounts	Contractor Deposits	Payroll Revolving	Outstanding Warrants	Telephone Bill Suspense	Unredeemed Bonds And Coupons	Total
ASSETS								
Cash and Cash Equivalents Receivables Contractor Retainage	\$ 102,788 57,776	2,647	1,193,518 78,454	1,011,821	973,590 - -	3,387	117,926	3,405,677 57,776 78,454
Total Assets	160,564	2,647	1,271,972	1,011,821	973,590	3,387	117,926	3,541,907
LIABILITIES								
Warrants Payable Accounts Payable Due to Other Governments Due to Homeowners Due to Contractors Due to Bondholders	160,564	- - 2,647 - -	1,271,972	293,360 718,461 - -	973,590 - - - - - -	3,387	- - - - - 117,926	973,590 296,747 879,025 2,647 1,271,972 117,926
Total Liabilities	\$ 160,564	2,647	1,271,972	1,011,821	973,590	3,387	117,926	3,541,907

# CITY OF LINCOLN, NEBRASKA COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS FOR THE YEAR ENDED AUGUST 31, 2018

	Balance September 1, 2017	Additions	Deductions	Balance August 31, 2018
COLLECTIONS DUE OTHER GOVERNMENTS:				
Assets: Cash and Cash Equivalents Receivables	\$ 92,068 56,049 148,117	1,199,087 57,776 1,256,863	1,188,367 56,049 1,244,416	102,788 57,776 160,564
Liabilities:  Due to Other Governments	\$ 148,117	1,252,583	1,240,136	160,564
HILP ESCROW ACCOUNTS: Assets:				
Cash and Cash Equivalents	\$ 18,530	2	15,885	2,647
Liabilities:  Due to Homeowners	\$ 18,530	·	15,883	2,647
CONTRACTOR DEPOSITS:				
Assets: Cash and Cash Equivalents Contractor Retainage	\$ 2,179,829	321,901	1,308,212	1,193,518 78,454 1,271,972
Liabilities:  Due to Contractors	\$ 2,258,283	321,901	1,308,212	1,271,972
PAYROLL REVOLVING:				
Assets: Cash and Cash Equivalents	\$ 990,961	278,629,995	278,609,135	1,011,821
Liabilities: Accounts Payable Due to Other Governments	301,676 689,285 \$ 990,961	172,311,452 37,761,258 210,072,710	172,319,768 37,732,082 210,051,850	293,360 718,461 1,011,821
OUTSTANDING WARRANTS:				
Assets: Cash and Cash Equivalents	\$ 2,177,121	500,419,104	501,622,635	973,590
Liabilities: Warrants Payable	\$ 2,177,121	500,419,104	501,622,635	973,590
TELEPHONE BILL SUSPENSE:				
Assets: Cash and Cash Equivalents	\$ 3,775	45,090	45,478	3,387
Liabilities: Accounts Payable	\$ 3,775	45,090	45,478	3,387

(Continued)

	Balance September 1, 2017		Additions	Additions Deductions	
UNREDEEMED BONDS AND COUPONS: Assets:					
Cash and Cash Equivalents	\$	117,926			117,926
Liabilities: Due to Bondholders	\$	117,926			117,926
PUBLIC BUILDING COMMISSION BOND RESERVE: Assets:					
Cash and Cash Equivalents Receivables	\$	336,178 1,232 337,410	925	337,103 1,232 338,335	- - -
Liabilities: Due to Other Governments	\$	337,410	1,172	338,582	
AGENCY FUND TOTALS:					
Total Assets	\$	6,052,123	780,673,880	783,184,096	3,541,907
Total Liabilities	\$	6,052,123	712,112,560	714,622,776	3,541,907



## STATISTICAL SECTION

This part of the City of Lincoln's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	<b>Page</b>
Financial Trends	159
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	
Revenue Capacity	164
These schedules contain information to help the reader assess the City's three most significant local revenue sources; electrical sales, sales tax, and property tax.	
Debt Capacity	173
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
Demographic and Economic Information	177
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	
Operating Information	179
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the city provides and the activities it performs.	

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial

reports for the relevant year.



# CITY OF LINCOLN, NEBRASKA NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (accrual basis of accounting)

						Fiscal	Year				
		2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Governmental Activities: Net Investment in											
Capital Assets	\$	846,442,664	803,312,775	773,243,018	587,747,372	545,831,558	522,108,202	405,635,743	386,451,715	482,099,420	471,161,398
Restricted		182,122,089	170,845,285	159,387,584	165,389,543	155,105,392	144,925,083	246,533,919	235,695,091	121,155,820	111,672,739
Unrestricted		104,886,320	101,154,775	82,713,956	216,775,964	264,484,057	253,913,437	228,009,224	216,250,335	207,317,364	211,304,395
Total Governmental Activities	_										
Net Position	\$	1,133,451,073	1,075,312,835	1,015,344,558	969,912,879	965,421,007	920,946,722	880,178,886	838,397,141	810,572,604	794,138,532
	_										
Business-Type Activities: Net Investment in											
Capital Assets	\$	793,807,694	725,334,301	664,773,842	692,461,543	673,582,095	615,635,246	608,119,231	622,950,944	598,053,416	583,202,962
Restricted		28,846,167	16,243,396	17,071,503	14,820,181	15,841,002	13,167,482	31,470,517	31,480,358	37,040,667	37,782,662
Unrestricted	_	153,286,143	193,344,188	217,843,287	152,834,566	143,784,800	179,766,596	153,480,358	107,063,389	100,903,096	93,873,028
Total Business-Type Activities	•										
Net Position	\$	975,940,004	934,921,885	899,688,632	860,116,290	833,207,897	808,569,324	793,070,106	761,494,691	735,997,179	714,858,652
Primary Government:	=										
Net Investment in											
Capital Assets	\$	1,640,250,358	1,528,647,076	1,438,016,860	1,280,208,915	1,219,413,653	1,137,743,448	1,013,754,974	1,009,402,659	1,080,152,836	1,054,364,360
Restricted		210,968,256	187,088,681	176,459,087	180,209,724	170,946,394	158,092,565	278,004,436	267,175,449	158,196,487	149,455,401
Unrestricted	_	258,172,463	294,498,963	300,557,243	369,610,530	408,268,857	433,680,033	381,489,582	323,313,724	308,220,460	305,177,423
Total Primary Government											
Net Position	\$_	2,109,391,077	2,010,234,720	1,915,033,190	1,830,029,169	1,798,628,904	1,729,516,046	1,673,248,992	1,599,891,832	1,546,569,783	1,508,997,184

CHANGES IN NET POSITION LAST TEN FISCAL YEARS (accrual basis of accounting)

	Fiscal Year									
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Expenses										
Governmental Activities:										
General Government	\$ 47,260,387	52,387,910	49,756,620	48,543,231	45,355,465	43,666,952	40,635,824	40,059,839	36,991,820	31,985,923
Public Safety	102,979,449	96,915,706	93,495,599	91,997,706	87,571,014	86,493,288	82,915,183	81,218,142	75,364,591	75,077,334
Streets and Highways	66,223,821	49,055,496	59,111,970	41,302,726	46,525,688	39,551,411	38,319,958	39,840,551	38,150,193	31,465,735
Culture and Recreation	41,524,548	41,071,450	37,633,355	33,418,770	35,878,349	29,419,132	28,049,044	26,578,448	25,713,710	28,998,338
Economic Opportunity	24,018,579	21,384,298	20,703,598	18,101,822	21,549,476	14,819,767	16,840,478	16,336,855	17,198,314	14,851,021
Health and Welfare	20,885,234	22,433,400	21,701,621	22,273,013	21,456,657	20,939,140	21,414,951	21,153,869	20,840,847	19,592,758
Mass Transit	15,822,765	15,298,159	14,576,742	13,477,089	13,582,835	13,453,926	12,463,592	12,007,410	11,198,681	11,059,139
Equipment Management	508,118	527,243	614,893	1,032,440	1,181,947	1,479,534	1,162,325	1,882,136	1,767,774	2,562,842
Engineering Services	4,394,576	4,159,498	2,527,524	3,495,741	2,774,223	2,570,054	1,900,278	1,219,084	829,470	1,859,008
Interest on Long-Term Debt	19,721,240	21,172,325	20,931,956	21,310,128	21,776,180	19,787,131	20,417,899	11,568,353	6,373,674	6,503,466
Total Governmental Activities Expenses	343,338,717	324,405,485	321,053,878	294,952,666	297,651,834	272,180,335	264,119,532	251,864,687	234,429,074	223,955,564
Business-Type Activities:										
Golf	3,981,087	4,193,694	3,939,149	3,261,611	3,473,671	3,404,885	3,762,650	3,414,074	3,165,446	3,170,423
Parking System	10,302,430	9,874,516	9,418,838	9,223,770	8,078,478	7,144,511	5,933,848	5,632,973	5,475,157	5,007,885
Municipal Auditorium	· · · ·	· · · · -	-	33,652	1,538,108	2,632,482	2,468,566	2,202,234	2,243,518	1,937,132
Municipal Arena	11,587,968	11,783,010	8,630,522	8,353,078	11,462,603	1,712,916	18,851	-		_
Solid Waste Management	11,767,958	11,684,258	11,742,556	9,498,841	8,838,837	8,472,030	8,080,971	8,490,392	10,607,775	6,543,805
Emergency Medical Services	6,422,207	6,395,628	6,865,689	6,507,925	5,564,099	4,931,379	4,148,850	3,940,669	3,819,895	3,687,450
Broadband Enteprise	948,029	819,075	402,264	-	_	-	-	-	-	-
Wastewater System	25,728,896	25,637,244	24,852,092	24,128,351	23,864,691	23,116,057	23,017,798	23,135,157	22,265,579	22,979,974
Water System	28,275,160	29,304,869	27,243,026	26,368,801	25,941,743	25,499,420	25,908,587	26,084,158	23,469,948	23,794,190
Electric System	312,132,000	303,928,000	286,006,000	298,753,000	272,692,000	263,674,000	250,676,000	242,743,000	229,241,000	237,476,000
Total Business-Type Activities Expenses	411,145,735	403,620,294	379,100,136	386,129,029	361,454,230	340,587,680	324,016,121	315,642,657	300,288,318	304,596,859
Total	\$ 754,484,452	728,025,779	700,154,014	681,081,695	659,106,064	612,768,015	588,135,653	567,507,344	534,717,392	528,552,423
Program Revenues										
Governmental Activities:										
Charges for Services:	A 25 101 225	26.220.041	22.054.505	24.020.055	21 100 610	26 621 500	22 505 104	21.544.255	20 (14 020	20 412 560
General Government	\$ 36,481,336	36,328,041	33,956,597	34,039,065	31,498,610	26,631,508	22,686,194	21,544,375	20,614,039	20,413,769
Public Safety	7,724,306	8,234,573	7,428,315	7,653,414	7,446,309	6,903,567	6,150,370	5,730,687	5,034,014	4,921,077
Streets and Highways	5,278,153	5,695,776	6,599,287	5,070,875	5,162,445	5,711,018	3,489,348	4,087,358	3,291,012	3,202,082
Culture and Recreation	4,549,413	5,736,276	4,675,252	4,565,482	4,328,220	4,367,112	4,473,514	4,114,179	3,880,012	3,537,088
Economic Opportunity	2,138,366	1,112,696	1,346,373	1,709,576	918,794	863,053	2,346,582	2,269,303	1,014,906	750,883
Health and Welfare	5,144,629	4,943,035	4,974,773	5,120,923	5,332,189	4,715,133	4,773,397	4,435,710	4,257,066	4,345,410
Other Activities	10,077,571	9,979,442	8,765,439	7,439,039	7,957,457	6,402,371	5,808,815	4,244,695	3,610,376	4,674,371
Operating Grants and Contributions	63,076,418	65,860,903	63,971,798	59,762,954	71,235,768	57,394,538	51,263,862	73,594,748	55,013,696	50,412,504
Capital Grants and Contributions	37,901,112	23,824,607	19,411,483	25,708,872	23,165,428	28,517,996	32,043,686	7,982,667	16,171,192	25,746,780
Total Governmental Activities	172 271 204	161 715 240	151 120 217	151 070 200	157.045.220	141 506 206	122 025 760	120 002 722	112 006 212	110 002 064
Program Revenues	172,371,304	161,715,349	151,129,317	151,070,200	157,045,220	141,506,296	133,035,768	128,003,722	112,886,313	118,003,964
Business-Type Activities:										
Charges for Services:	21 222 051	20.500.044	27 050 057	27 004 522	25 004 120	24.550.025	24.040.602	22 021 010	21 661 455	21 111 205
Wastewater System	31,323,851	29,580,844	27,950,057	27,004,622	25,804,120	24,550,035	24,040,603	22,931,019	21,661,455	21,111,385
Water System	38,914,946	36,176,115	35,346,948	31,275,854	32,558,575	31,931,843	34,021,393	28,474,175	25,012,703	25,586,213
Electric System	321,549,000	315,502,000	311,093,000	314,623,000	290,121,000	276,110,000	269,043,000	261,377,000	245,705,000	248,131,000
Other Activities	47,132,633	47,318,628	39,632,958	37,177,844	38,456,326	25,575,522	23,402,117	22,423,038	21,311,191	20,786,248
Operating Grants and Contributions	112,847	-	61,066	12 200 00 5	- 400 550	7 105 502	- 721 027	4 6 4 5 0 6 5	-	-
Capital Grants and Contributions	18,800,761	11,416,105	9,765,195	13,309,086	5,403,759	7,195,503	6,731,837	4,645,062	5,767,531	11,025,070
Total Business-Type Activities	455 004 600	120 002 502	122 0 10 22 1	122 200 125	202 242 722	245 242 002	257 220 650	220.050.201	210 457 000	224 420 01 4
Program Revenues	457,834,038	439,993,692	423,849,224	423,390,406	392,343,780	365,362,903	357,238,950	339,850,294	319,457,880	326,639,916
Total	\$ 630,205,342	601,709,041	574,978,541	574,460,606	549,389,000	506,869,199	490,274,718	467,854,016	432,344,193	444,643,880
Net (Expense)/Revenue										
Governmental Activities	\$ (170,967,413)	(162,690,136)	(169,924,561)	(143,882,466)	(140,606,614)	(130,674,039)	(131,083,764)	(123,860,965)	(121,542,761)	(105,951,600)
Business-Type Activities	46,688,303	36,373,398	44,749,088	37,261,377	30,889,550	24,775,223	33,222,829	24,207,637	19,169,562	22,043,057
Total	\$ (124,279,110)	(126,316,738)	(125,175,473)	(106,621,089)	(109,717,064)	(105,898,816)	(97,860,935)	(99,653,328)	(102,373,199)	(83,908,543)

(Continued)

	Fiscal Year												
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009			
General Revenues and Other Changes													
In Net Position													
Governmental Activities:													
Taxes:													
Property Tax \$	74,308,924	70,687,331	66,338,373	60,781,216	55,871,758	56,130,131	53,302,884	48,621,668	48,637,701	49,370,031			
Motor Vehicle Tax	5,956,910	5,710,522	5,396,042	5,049,072	4,737,197	4,504,623	4,331,331	4,284,369	4,247,118	4,323,350			
Wheel Tax	18,647,301	18,452,773	18,061,400	17,548,482	17,173,865	15,649,558	14,055,801	12,031,376	11,519,622	10,697,955			
Sales and Use Tax	89,978,538	88,493,433	83,561,157	69,437,901	66,753,197	63,544,137	62,388,551	57,996,100	55,362,688	54,337,312			
Sundry and In Lieu Tax	2,153,276	1,659,560	1,618,479	1,543,657	62,239	65,882	68,405	63,118	54,431	46,078			
Occupation Tax	27,438,041	27,167,889	26,618,563	26,367,092	25,830,488	25,437,045	25,732,963	20,403,399	10,847,214	10,541,781			
Unrestricted Grants and Contributions	60,620	71,620	67,640	65,051	80,178	79,177	93,633	1,927,588	2,006,071	1,542,816			
Unrestricted Investment Earnings (Loss)	3,022,679	2,308,284	1,914,541	1,842,730	2,855,984	(833,074)	1,014,773	1,370,358	1,926,976	5,181,996			
Miscellaneous General Revenues	919,184	489,198	708,314	1,251,922	890,450	1,925,791	2,623,024	2,309,497	793,365	844,591			
Transfers	11,533,601	7,617,803	11,071,731	11,754,684	10,825,543	11,290,702	9,254,144	2,678,029	2,581,647	2,275,892			
Total Governmental Activities	234,019,074	222,658,413	215,356,240	195,641,807	185,080,899	177,793,972	172,865,509	151,685,502	137,976,833	139,161,802			
Business-Type Activities:													
Occupation Tax	3,622,544	3,809,059	4,194,442	2,832,539	2,598,793	2,011,468	2,048,615	2,059,361	1,984,400	1,978,659			
Unrestricted Investment Earnings (Loss)	2,197,770	2,339,375	1,517,819	961,154	1,757,946	(713,969)	983,824	1,564,708	1,673,103	4,680,958			
Miscellaneous General Revenues	192,670	233,578	89,483	329,954	136,403	874,807	380,531	343,835	893,109	152,522			
Transfers	(11,431,370)	(7,522,157)	(10,978,490)	(11,594,036)	(10,744,119)	(11,040,534)	(5,060,384)	(2,678,029)	(2,581,647)	(2,275,892)			
Total Business-Type Activities	(5,418,386)	(1,140,145)	(5,176,746)	(7,470,389)	(6,250,977)	(8,868,228)	(1,647,414)	1,289,875	1,968,965	4,536,247			
Total \$	228,600,688	221,518,268	210,179,494	188,171,418	178,829,922	168,925,744	171,218,095	152,975,377	139,945,798	143,698,049			
						<u>.</u>		<u>.</u>					
Change in Net Position													
Governmental Activities \$	63,051,661	59,968,277	45,431,679	51,759,341	44,474,285	47,119,933	41,781,745	27,824,537	16,434,072	33,210,202			
Business-Type Activities	41,269,917	35,233,253	39,572,342	29,790,988	24,638,573	15,906,995	31,575,415	25,497,512	21,138,527	26,579,304			
Total \$	104,321,578	95,201,530	85,004,021	81,550,329	69,112,858	63,026,928	73,357,160	53,322,049	37,572,599	59,789,506			

# CTTY OF LINCOLN, NEBRASKA FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (modified accrual basis of accounting)

	Fiscal Year													
	2	2018	2017		2016	2015		2014	2013		2012	2011 1	2010	2009
General Fund														
Reserved	\$	-		-	-		-	-		-	-	-	4,723,651	4,668,702
Unreserved		-		-	-		-	-		-	-	-	25,701,931	27,586,521
Nonspendable		571,722	440,2	254	470,421	658,67	4	1,711,883	3,313,783	3	4,833,496	6,891,170	-	-
Restricted	6,	817,137	4,278,2	240	7,432,974	6,674,86	7	13,605,640	6,281,230	0	5,277,054	5,525,739	-	-
Assigned	16.	389,131	15,038,2	279	17,888,953	16,266,62	:3	14,859,083	14,425,933	3	13,359,297	13,750,394	-	-
Unassigned	46,	062,651	47,898,4	155	39,910,750	37,916,60	19	27,287,777	31,198,290	0	25,631,426	15,586,533	-	-
Total General Fund	\$ 69,	840,641	67,655,2	228	65,703,098	61,516,77	3	57,464,383	55,219,236	6	49,101,273	41,753,836	30,425,582	32,255,223
Other Governmental Funds														
Reserved	\$	-		-	-		-	-		-	-	-	73,769,526	74,955,098
Unreserved, Reported in:														
Special Revenue Funds	;	-		-	-		-	-		-	-	-	57,417,341	59,557,240
Nonspendable	1,	355,050	1,390,6	559	1,272,150	1,473,80	2	1,449,797	740,047	7	952,070	971,115	-	-
Restricted	76,	311,564	73,522,2	250	64,216,765	90,127,67	0	80,627,691	81,155,945	5 1	193,309,126	275,451,124	-	-
Committed	1,	024,874	1,592,0	063	1,367,357	2,011,55	2	1,002,975	821,517	7	805,612	633,206	-	-
Assigned	83,	470,334	81,800,8	334	75,624,539	48,431,38	2	58,046,223	48,189,249	9	21,386,596	21,097,190	-	-
Unassigned		(77,349)	(85,6	684)	(111,254)	(130,82	4)	(144,837)	(133,773	3)	(191,814)	(140,056)	-	-
Debt Service		-		-	-		-	-		-	-	-	-	-
Restricted		261,327	9,086,7	48	11,259,554	12,026,45	5	12,305,606	18,524,649	9	17,964,189	16,060,411	-	-
Committed	1,	967,704	1,600,4	125	1,256,039	1,021,89	4	797,894		-	-	-	-	-
Capital Projects Funds		-		-	-		-	-		-	-	-	8,764,922	9,853,337
Nonspendable		-		-	-	915,87	5	-		-	-	-	-	-
Restricted	30,	637,636	27,307,5	86	21,989,096	9,458,56	2	14,395,343	16,818,180	)	11,783,064	13,748,458	-	-
Assigned		14,583	15,4	67	29,271	42,92	2	42,649	54,154	4	207,968	207,940	-	-
Unassigned		-		-	-	(178,01	3)	-		-	-	-	-	-
Permanent Funds		-		-	-		-	-		-	-	-	16,511,201	14,146,177
Nonspendable	37,	160,000	37,160,0	000	37,160,000	37,160,00	0	37,160,000	37,160,000	0	37,160,000	37,160,000	-	-
Restricted	29,	225,321	28,946,3	351	27,117,060	24,842,74	7_	28,175,169	22,080,008	8	21,292,273	19,553,118		
Total Other														
Governmental Funds	\$ 270,	351,044	262,336,6	599	241,180,577	227,204,02	4	233,858,510	225,409,976	6 3	304,669,084	384,742,506	156,462,990	158,511,852

Note: <sup>1</sup> In 2011, Reporting of fund balances was changed to meet the requirements of GASB 54.

# CTTY OF LINCOLN, NEBRASKA CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (modified accrual basis of accounting)

	Fiscal Year											
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009		
Revenues												
Taxes:												
Property \$	74,310,035	70,638,227	66,224,399	61,045,754	55,821,121	55,971,572	53,542,530	48,204,472	48,916,327	49,359,612		
Motor Vehicle	5,956,910	5,710,522	5,396,042	5,049,072	4,737,197	4,504,623	4,331,331	4,284,369	4,247,118	4,323,350		
Wheel	18,647,301	18,452,773	18,061,400	17,548,482	17,173,865	15,649,558	14,055,801	12,031,376	11,519,622	10,697,955		
Sales and Use	89,978,538	88,493,433	83,561,157	69,437,901	66,753,197	63,544,137	62,388,551	57,996,100	55,362,688	54,337,312		
Sundry and In Lieu	2,169,669	1,662,544	1,605,175	1,541,109	62,443	62,155	68,845	61,251	57,195	44,479		
Occupation	27,454,221	26,692,821	26,618,563	26,367,092	25,830,488	25,437,045	25,732,963	20,936,558	10,314,055	10,541,781		
Special Assessment	1,627,311	1,445,861	1,393,824	1,775,903	1,873,228	1,147,640	1,213,968	1,118,514	1,145,298	1,055,927		
Intergovernmental	72,965,698	74,133,945	64,711,049	70,694,942	79,378,553	81,340,882	68,267,660	71,532,824	61,640,301	75,099,973		
Permits and Fees	25,157,171	25,823,013	25,704,855	25,327,804	23,794,402	22,936,015	20,239,031	18,524,372	16,432,219	17,119,002		
Reimbursement for Services	18,348,789	17,102,484	16,807,455	16,083,267	14,283,172	8,341,522	7,850,732	7,521,366	7,004,334	6,600,299		
Court Settlements		-	75,000	-	265,120	856,188	1,931,804	1,700,000	-			
Program Income	172,718	267,705	22,726	13,858	51,071	442,313	122,767	1,217,936	207,978	57,535		
Investment Earnings	5,859,234	6,868,335	6,249,869	1,006,466	10,571,021	1,732,354	4,744,887	5,454,877	5,197,259	5,791,391		
Donations	3,689,161	5,125,339	3,526,770	3,485,683	3,153,911	3,554,614	9,510,272	1,985,681	1,251,904	2,755,165		
Keno Proceeds	5,220,645	4,795,736	4,559,104	4,343,261	4,189,006	3,930,602	3,639,819	3,321,506	3,132,180	3,140,726		
Miscellaneous	3,870,499	4,605,585	2,359,028	3,183,321	3,326,065	3,253,780	5,004,523	3,054,429	1,875,076	1,864,589		
Total Revenues	355,427,900	351,818,323	326,876,416	306,903,915	311,263,860	292,705,000	282,645,484	258,945,631	228,303,554	242,789,096		
Expenditures												
General Government	59,728,570	58,560,593	54,483,582	50,714,491	51,044,096	42,761,424	39,048,320	36,622,362	35,865,006	34,428,477		
Public Safety	86,243,206	81,171,971	77,399,174	75,625,163	72,833,698	72,489,536	70,444,362	69,537,057	64,679,523	63,984,484		
Streets and Highways	21,746,886	20,634,650	20,896,834	19,464,370	21,054,394	18,355,326	18,471,067	18,335,078	19,832,223	16,445,304		
Culture and Recreation	27,301,223	26,730,859	25,310,935	24,538,296	25,172,100	22,323,942	22,518,532	21,794,585	21,483,873	22,449,569		
Economic Opportunity	14,563,832	13,034,266	14,012,940	14,773,423	13,792,741	12,831,193	14,673,671	15,811,914	15,359,628	11,321,242		
Health and Welfare	21,863,274	23,116,621	22,605,745	23,038,785	22,097,954	21,339,175	22,070,619	21,993,415	21,652,729	20,349,757		
Mass Transit	18,315,179	13,439,363	12,380,084	15,539,838	14,419,436	11,980,828	10,288,935	15,088,883	12,034,413	9,575,670		
Debt Service	10,313,179	13,439,303	12,360,064	13,339,030	14,419,430	11,900,020	10,200,933	13,000,003	12,034,413	9,373,070		
Principal Retirement	14,487,368	15,192,206	16,306,212	13,669,561	12,562,312	11,105,182	10,403,101	9,657,542	10,087,532	10,446,544		
				21,615,227	21,341,587	19,880,928	20,265,733	12,625,404	6,285,998			
Interest and Fiscal Charges Miscellaneous	20,414,414 9,786,777	20,901,231 9,207,578	21,315,928 5,543,071	3,350,198	2,545,313	735,215	1,020,997	4,156,516	658,871	6,414,144 129,417		
Capital Outlay <sup>1</sup>	70,547,020	60,766,351	65,209,483	63,654,540	93,177,287	208,303,537	142,260,715	109,581,050	32,547,239	61,094,201		
Total Expenditures	364,997,749	342,755,689	335,463,988	325,983,892	350.040.918	442,106,286	371,466,052	335,203,806	240,487,035	256,638,809		
Total Expenditures	304,997,749	342,733,069	333,403,966	323,963,692	330,040,918	442,100,280	3/1,400,032	333,203,800	240,467,033	230,036,609		
Excess (Deficiency) of Revenues												
Over (Under) Expenditures	(9,569,849)	9.062.634	(8,587,572)	(19.079.977)	(38,777,058)	(149,401,286)	(88,820,568)	(76,258,175)	(12,183,481)	(13,849,713)		
, ,	( ) / /		(2,722,722,7	( , , , , , , , , , , , , , , , , , , ,			(11)					
Other Financing Sources (Uses)												
Transfers In	68,618,530	67,614,670	71,316,460	64,347,309	63,910,985	56,859,969	53,359,760	43,860,255	46,026,786	53,544,932		
Transfers Out	(55,385,315)	(55,136,381)	(59,277,115)	(53,620,582)	(53,396,515)	(45,380,837)	(44,157,324)	(41,111,608)	(43,259,113)	(51,005,462)		
Issuance of Debt <sup>1</sup>	8,784,375	710,000	12,935,000	3,400,000	37,675,000	35,433,437	6,080,000	313,480,500	4,131,948	6,501,393		
Issuance of Refunding Debt	6,764,373	14,735,000	12,933,000	9,010,000	37,073,000	33,433,437	36,185,000	22,415,000	4,131,946	0,501,595		
Premium on Debt Issued	892,807	1,523,051	622,829	435,077	682,653	980,327	4,182,049	5,761,647	-	25,473		
Discounts on Debt Issued	072,007	1,323,031	022,027	433,077	002,033	700,327	4,102,047	(6,427)	_	23,473		
Transfer to Bond Refunding Agent	(5,706,591)	(16,091,516)	-	(9,280,206)	-	-	(39,840,997)	(28,822,296)	-	-		
Sale of Capital Assets	2,565,801	690,794	1,153,276	2,186,283	598,616	28,367,245	286,095	288,874	1,405,357	727,671		
Total Other Financing	2,303,601	090,794	1,133,270	2,100,203	390,010	20,307,243	280,093	200,074	1,403,337	/2/,0/1		
Sources (Uses)	19,769,607	14,045,618	26,750,450	16,477,881	49,470,739	76,260,141	16,094,583	315,865,945	8,304,978	9,794,007		
Sources (Oses)	19,709,007	14,043,018	20,730,430	10,477,661	49,470,739	70,200,141	10,094,363	313,803,943	0,304,978	9,794,007		
Net Change in Fund Balances \$	10,199,758	23,108,252	18,162,878	(2,602,096)	10,693,681	(73,141,145)	(72,725,985)	239,607,770	(3,878,503)	(4,055,706)		
				<del></del>								
Debt Service as a Percentage of												
Noncapital Expenditures	11.3%	12.6%	13.8%	13.8%	12.9%	12.0%	12.7%	9.8%	7.7%	7.7%		

 $^{\rm 1}\text{In}\ 2011$  West Haymarket JPA settled \$300,000,000 in bonds to fund portion of construction costs. Note:

### CITY OF LINCOLN, NEBRASKA

### LINCOLN ELECTRIC SYSTEM MEGAWATT-HOUR SALES LAST TEN CALENDAR YEARS

Lincoln Electric System Megawatt-Hour Sales

					Unbilled			Average
				Street and	Energy		Total	Cent per
Calendar				Highway	Increase/	Sales To	Megawatt-Hour	Kilowatt
Year	Residential	Commercial	Industrial	Lighting	(Decrease)	Others	Sales	Hour Rate
2017	1,196,667	1,477,742	470,520	21,159	28,594	1,380,272	4,574,954	\$ 0.0838
2016	1,206,243	1,525,139	492,110	21,419	(13,024)	1,228,376	4,460,263	0.0809
2015	1,171,732	1,492,176	486,001	21,516	(1,043)	918,131	4,088,513	0.0808
2014	1,202,922	1,508,493	497,872	21,642	(11,244)	932,130	4,151,815	0.0799
2013	1,213,553	1,488,594	497,388	21,403	15,653	963,306	4,199,897	0.0778
2012	1,183,412	1,477,103	497,908	21,172	15,817	881,355	4,076,767	0.0758
2011	1,214,170	1,467,530	496,957	21,166	(25,504)	1,116,821	4,291,140	0.0738
2010	1,216,899	1,474,185	495,279	21,082	(17,765)	1,006,085	4,195,765	0.0721
2009	1,121,769	1,427,402	483,982	20,651	269	1,092,093	4,146,166	0.0700
2008	1,133,238	1,451,353	558,088	20,349	73,241	1,232,903	4,469,172	0.0648

Note: The numbers are based on Lincoln Electric System's December 31 fiscal year end.

Source: Lincoln Electric System

# CITY OF LINCOLN, NEBRASKA REVENUE FROM ELECTRICAL SALES BY CUSTOMER TYPE CALENDAR YEAR AND NINE YEARS AGO

(dollars in thousands)

			2017		2008						
		Revenue		Percentage of		Revenue		Percentage of			
		From		Revenue From		From		Revenue From			
Customer Type	-	Electric Sales	Rank	Electric Sales		Electric Sales	Rank	Electric Sales			
Residential	\$	117,303	1	38.24 %	\$	85,932	1	35.41 %			
Commercial		113,751	2	37.08		72,099	2	29.71			
Industrial		32,154	3	10.48		27,986	3	11.53			
Other		43,557	-	14.20		56,682		23.35			
Total	\$	306,765		100.00_%	\$	242,699		100.00 %			

Note: The numbers are based on Lincoln Electric System's December 31 fiscal year end.

Source: Lincoln Electric System

### CITY OF LINCOLN, NEBRASKA TOTAL CITY TAXABLE SALES LAST TEN FISCAL YEARS

Fiscal Year	Total City	Total
Ended	Taxable	Direct
August 31,	Sales	Tax Rate
2018 2017 2016 2015 2014 2013 2012 2011 2010 2009	\$ 6,255,529,425 6,119,491,231 5,686,683,753 4,823,960,412 4,657,424,242 4,469,320,749 4,290,698,668 4,098,124,125 3,918,162,825 3,860,013,289	0.0175 0.0175 0.0175 0.0150 0.0150 0.0150 0.0150 0.0150 0.0150

Note: 2016 voter approved tax rate increase began October 1, 2015, not to last more than 3 years.

Source: City of Lincoln Treasurer's Office

# CITY OF LINCOLN, NEBRASKA SALES TAX RATES DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS

	Direct 1	Overlapping <sup>2</sup>	
Fiscal Year	City of Lincoln	State of Nebraska	Total Tax Rate
2019	0.0175	0.0550	0.0725
2018	0.0175	0.0550	0.0725
2017	0.0175	0.0550	0.0725
2016	0.0175	0.0550	0.0725
2015	0.0150	0.0550	0.0700
2014	0.0150	0.0550	0.0700
2013	0.0150	0.0550	0.0700
2012	0.0150	0.0550	0.0700
2011	0.0150	0.0550	0.0700
2010	0.0150	0.0550	0.0700
2009	0.0150	0.0550	0.0700

Note: 1 2016 voter approved tax rate increase began October 1, 2015, not to last more than 3 years.

<sup>&</sup>lt;sup>2</sup> Overlapping rates are those of other governments that apply to consumers within the City of Lincoln.

## CITY OF LINCOLN, NEBRASKA NET TAXABLE SALES BY BUSINESS CLASSIFICATION CURRENT YEAR AND NINE YEARS AGO

			2017			2008						
	•	Net		Percentage	•	Net		Percentage				
		Taxable		of Total Net		Taxable		of Total Net				
Business Classification		Sales	Rank	Taxable Sales		Sales	Rank	Taxable Sales				
Retail Trade	\$	1,837,405,409	1	48.80 %	\$	1,705,586,174	1	52.56 %				
Accommodation & Food Services		645,683,715	2	17.15		450,833,348	2	13.89				
Utilities		268,643,249	3	7.13		267,843,411	3	8.25				
Other		1,013,548,456		26.92		821,220,261	-	25.30				
Total	\$	3,765,280,829		100.00 %	\$	3,245,483,194		100.00 %				

Note: Amounts shown are net taxable sales, which includes refunds and does not include motor vehicle net sales.

The numbers are only available on a calendar year basis. 2018 amounts are not yet available.

Source: Nebraska Department of Revenue

### CITY OF LINCOLN, NEBRASKA

### ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

	_	Real P	rop	erty	 Other	Prop	erty			
Fiscal Year Ended August 31,	_	Residential Property	_	Commercial Property	 Personal Property		Centrally Assessed Property	_	Total Taxable Assessed Value	Total Direct Tax Rate
2018	\$	13,997,042,582	\$	5,582,574,159	\$ 686,085,810	\$	251,232,302	\$	20,516,934,853	0.3165
2017		12,573,902,552		5,443,342,291	622,334,345		231,246,376		18,870,825,564	0.3337
2016		12,353,764,148		5,264,621,434	613,850,419		225,082,751		18,457,318,752	0.3196
2015		11,584,715,041		5,017,666,961	573,730,282		204,014,089		17,380,126,373	0.3196
2014		11,403,992,418		4,962,314,863	554,193,402		190,468,076		17,110,968,759	0.3158
2013		11,181,988,692		4,787,396,700	524,415,751		182,395,753		16,676,196,896	0.3158
2012		10,745,000,908		4,476,953,562	517,899,056		160,975,287		15,900,828,813	0.3158
2011		10,648,151,681		4,477,256,519	565,104,377		190,747,843		15,881,260,420	0.2879
2010		10,546,474,527		4,438,463,100	566,308,151		195,207,804		15,746,453,582	0.2879
2009		10,839,440,027		4,382,749,195	547,971,496		165,412,019		15,935,572,737	0.2879

Note: Property is assessed at actual value; therefore, the assessed values are equal to actual value.

Source: Lancaster County Assessor's Office

### CITY OF LINCOLN, NEBRASKA

## PROPERTY TAX RATES DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS

					Fiscal	l Year				
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
City of Lincoln										
General	0.1930	0.1990	0.1957	0.1859	0.1889	0.1854	0.1876	0.1739	0.1772	0.1806
Library	0.0413	0.0444	0.0421	0.0438	0.0417	0.0423	0.0400	0.0398	0.0398	0.0396
Social Security	0.0146	0.0158	0.0144	0.0163	0.0155	0.0157	0.0163	0.0141	0.0097	0.0129
Police and Fire Pension	0.0367	0.0402	0.0352	0.0374	0.0378	0.0382	0.0348	0.0261	0.0251	0.0201
Unemployment Compensation	0.0003	0.0003	0.0003	-	-	-	-	-	-	-
Bond Interest and Redemption	0.0306	0.0340	0.0319	0.0362	0.0319	0.0342	0.0371	0.0340	0.0361	0.0347
Total City of Lincoln	0.3165	0.3337	0.3196	0.3196	0.3158	0.3158	0.3158	0.2879	0.2879	0.2879
Overlapping Rates <sup>1</sup>										
School District No. 1	1.2389	1.2397	1.2429	1.2434	1.2441	1.2447	1.2461	1.2462	1.2537	1.2668
Lancaster County	0.2666	0.2753	0.2783	0.2813	0.2813	0.2843	0.2683	0.2683	0.2683	0.2683
Educational Service Unit #18	0.0150	0.0150	0.0150	0.0150	0.0150	0.0150	0.0150	0.0145	0.0150	0.0150
Community Technical College	0.0907	0.0752	0.0757	0.0598	0.0667	0.0627	0.0627	0.0600	0.0676	0.0722
Lower Platte South N.R.D.	0.0321	0.0335	0.0345	0.0358	0.0361	0.0378	0.0398	0.0406	0.0410	0.0410
Lancaster County Correctional JPA City	0.0141	0.0153	0.0156	0.0168	0.0172	0.0177	0.0185	0.0189	0.0194	0.0195
Lancaster County Correctional JPA County	0.0079	0.0085	0.0088	0.0094	0.0096	0.0099	0.0105	0.0106	0.0107	0.0106
Railroad Transportation Safety District	0.0222	0.0190	0.0160	0.0130	0.0130	0.0100	0.0260	0.0260	0.0260	0.0260
Agricultural Society of Lancaster County	0.0014	0.0015	0.0015	0.0015	0.0015	0.0015	0.0016	0.0017	0.0016	0.0015
Lancaster County Fairgrounds	0.0028	0.0030	0.0031	0.0033	0.0034	0.0037	0.0037	0.0038	0.0038	0.0038
Public Building Commission	0.0170	0.0170	0.0170	0.0170	0.0170	0.0167	0.0170	0.0170	0.0170	0.0170
Total Overlapping Rates	1.7087	1.7030	1.7084	1.6963	1.7049	1.7040	1.7092	1.7076	1.7241	1.7417

Note: Overlapping rates are those of local and county governments that apply to property owners within the City of Lincoln.

State of Nebraska State Statute 77-3442 limits the maximum levy of ninety cents per one hundred dollars of taxable valuation of property subject to the levy.

Sources: Lancaster County Clerk's Office and City of Lincoln Budget Office

## CITY OF LINCOLN, NEBRASKA PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO

				2018			2009	)9		
<u>Taxpayer</u>	Type of Business	_	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value		
B & J Partnership Ltd.	Building Management	\$	144,121,000	1	0.70 %	\$ 75,543,266	2	0.47 %		
Burlington Northern	Railroad		108,165,612	2	0.53	90,073,928	1	0.57		
Kawasaki	Manufacturing		71,026,815	3	0.35	69,661,956	3	0.44		
Nebco	Construction / Development		70,179,982	4	0.34	46,352,883	9	0.29		
Ameritas Life Insurance Corp.	Insurance		60,702,594	5	0.30	54,189,717	7	0.34		
WEA Gateway LLC	Retail Management		53,234,300	6	0.26	59,352,318	4	0.37		
Windstream	Telecommunications		49,017,210	7	0.24	56,779,077	6	0.36		
Bryan LGH	Hospital		40,519,500	8	0.20	-	-	-		
Assurity Life Insurance Co.	Insurance		39,159,979	9	0.19	-	-	-		
Wal-Mart Real Estate Trust	Retail Management		39,070,700	10	0.19	-	-	-		
Chateau Van Dorn LLC	Real Estate Development		-	-	-	50,457,704	8	0.32		
Pfizer	Animal Health		-	-	-	57,320,332	5	0.36		
Molex Inc.	Manufacturing	_	-	-		46,194,962	10	0.29		
Total	:	\$_	675,197,692		3.30 %	\$ 605,926,143		3.81 %		

Source: Lancaster County Assessor's Office

## CITY OF LINCOLN, NEBRASKA PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

Fiscal Year Ended	Taxes Levied for the Fiscal Year	-	Collected v Fiscal Year o	of th P		i	Collections n Subsequent Years	-	Total Collection	ons to Date Percentage of Levy	
August 31,		-		_			<u>rears</u>	_			
2018	\$ 64,910,918	\$	63,903,976		98.45 %	\$	-	\$	63,903,976	98.45 %	
2017	63,002,583		61,735,542		97.99		1,259,966		62,995,508	99.99	
2016	58,972,198		57,685,951		97.82		1,258,748		58,944,699	99.95	
2015	55,476,049		54,235,009		97.76		1,215,514		55,450,523	99.95	
2014	53,880,835		52,616,370		97.65		1,248,886		53,865,256	99.97	
2013	52,460,687		51,226,109		97.65		1,206,472		52,432,581	99.95	
2012	50,168,325		48,788,943		97.25		1,334,828		50,123,771	99.91	
2011	45,597,934		44,206,917		96.95		1,351,231		45,558,148	99.91	
2010	45,211,603		43,791,366		96.86		1,391,889		45,183,255	99.94	
2009	45,916,232		44,385,970		96.67		1,487,130		45,873,100	99.91	

Note: The fiscal year of the City begins September 1 and ends August 31. Taxes are levied in October. First installments of real estate taxes are delinquent the following April 1, second installments delinquent August 1; personal property taxes are delinquent April 1 and August 1. The figures above do not include motor vehicle in lieu of ad valorem taxes.

# CITY OF LINCOLN, NEBRASKA RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS (amounts in thousands, except per capita)

					Fisca	l Year				
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Governmental Activities									<u> </u>	
General Bonds	35,275	40,780	45,370	43,800	48,775	53,015	49,340	51,600	48,330	52,440
Tax Supported Bonds	52,005	56,565	62,385	66,700	69,975	73,165	50,250	55,205	57,655	59,385
Tax Allocation Bonds	3,738	4,911	4,966	6,461	7,976	9,254	10,358	11,658	12,398	13,356
Special Assessment Bonds	2,955	3,135	3,315	3,490	3,665	3,840	4,010	1,200	-	-
Antelope Valley Project Bonds	-	-	2,020	2,875	3,690	4,470	5,210	5,920	6,605	7,265
West Haymarket JPA Bonds	325,980	326,545	327,095	327,635	328,175	300,000	300,000	300,000	-	-
Capital Leases	37,490	39,370	43,320	40,989	43,731	39,043	33,371	33,525	28,989	28,094
Unamortized Premiums/Discounts	12,217	12,328	11,690	11,640	11,782	11,610	10,444	8,197	2,577	2,675
Business-Type Activities										
Revenue Bonds	677,650	705,720	755,635	718,790	743,660	750,500	701,560	732,650	745,660	773,390
Project Loans	31,972	33,739	35,469	37,119	35,881	27,429	16,532	6,991	3,049	-
Notes Payable	1,000	1,200	1,400	1,600	1,800	1,575	-	-	-	-
Capital Leases	1,290	1,241	1,677	1,540	1,939	2,389	2,271	1,009	1,328	338
Unamortized Premiums/Discounts	60,739	65,823	57,341	46,242	50,155	49,240	7,768	4,754	5,410	6,230
Total Primary Government	1,242,311	1,291,357	1,351,683	1,308,881	1,351,204	1,325,530	1,191,114	1,212,709	912,001	943,173
Net Debt Per Capita <sup>1</sup>	4,363	4,606	4,874	4,795	5,028	4,994	4,540	4,694	3,591	3,748
Percentage of Personal Income 1 9	6 -	8.30	9.08	9.17	9.76	9.87	9.23	9.89	7.95	8.34

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

<sup>1</sup> See Table 18, Demographic and Economic Statistics, for income and population data.

### CITY OF LINCOLN, NEBRASKA

### RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

(dollars in thousands, except per capita)

					West						Ratio of Net Debt
					Haymarket	Unamortized			Net	Net	To Estimated
		Tax	Tax	Special	Joint Public	Premiums	General		General	Bonded	Valuation
Fiscal	General	Supported	Allocation	Assessment	Agency	and	Bonded	Sinking	Bonded	Debt Per	of Taxable
Year	Bonds	Bonds	Bonds	Bonds	Bonds	Discounts	Debt	Funds	Debt	Capita 1	Real Property 2
2018	\$ 35,275	\$ 52,005	\$ 3,738	\$ 2,955	\$ 325,980	\$ 12,217	\$432,170	\$ 9,261	\$422,909	\$ 1,485.27	2.16 %
2017	40,780	56,565	4,911	3,135	326,545	12,328	444,264	8,221	436,043	1,555.27	2.42
2016	45,370	62,385	4,966	3,315	327,095	11,664	454,795	8,328	446,467	1,609.77	2.53
2015	43,800	66,700	6,461	3,490	327,635	11,602	459,688	9,143	450,545	1,650.37	2.71
2014	48,775	69,975	7,976	3,665	328,175	11,734	470,300	9,427	460,873	1,736.50	2.89
2013	53,015	73,165	9,254	3,840	300,000	11,552	450,826	15,640	435,186	1,658.86	2.86
2012	49,340	50,250	10,358	4,010	300,000	10,376	424,334	15,142	409,192	1,583.69	2.71
2011	51,600	55,205	11,658	1,200	300,000	8,120	427,783	13,305	414,478	1,631.80	2.77
2010	48,330	57,655	12,398	-	-	2,491	120,874	13,480	107,394	426.80	0.71
2009	52,440	59,385	13.356	-	_	2.581	127,762	13,604	114.158	458.94	0.76

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

<sup>&</sup>lt;sup>1</sup> Population data can be found in Table 18, Demographic and Economic Statistics.

<sup>&</sup>lt;sup>2</sup> Property value information can be found in Table 10, Assessed Value and Actual Value of Taxable Property.

## CITY OF LINCOLN, NEBRASKA DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF AUGUST 31, 2018

Governmental Units	Debt Outstanding	Estimated Percentage Applicable <sup>1</sup>		Direct And Overlapping Debt To The City
Direct:	_		-	_
City \$	469,660,000	100.0 %	\$.	469,660,000
Overlapping:				
School District #1	382,467,134	99.5		380,555,000
<b>Public Building Commission</b>	33,060,000	85.4		28,233,000
Lancaster County Correctional Facility	36,275,000	85.4		30,979,000
Lancaster County Fairgrounds	8,340,000	85.4		7,122,000
	460,142,134			446,889,000
Total \$	929,802,134		\$	916,549,000

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Lincoln. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

Sources: Assessed value data used to estimate applicable percentages provided by the County Assessor's Office. Debt outstanding data provided by each governmental entity.

<sup>&</sup>lt;sup>1</sup> The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the governmental unit's taxable revenue base that is within the City of Lincoln's boundaries and dividing it by the unit's total taxable revenue base.

#### **CITY OF LINCOLN, NEBRASKA** PLEDGED REVENUE COVERAGE LAST TEN FISCAL YEARS

						Fiscal					
		2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Wastewater System											
Gross Revenues	\$	32,381,312	30,516,105	29,026,442	28,026,866	27,049,162	24,988,275	24,763,975	23,546,370	22,472,095	22,643,270
Direct Operating Expenses		14,863,221	14,726,200	14,019,061	13,541,561	13,337,986	12,522,159	12,378,673	12,543,964	11,664,593	11,771,291
Net Available Revenue		17,518,091	15,789,905	15,007,381	14,485,305	13,711,176	12,466,116	12,385,302	11,002,406	10,807,502	10,871,979
Debt Service Requirements											
Principal Principal		4,599,602	4,761,635	4,562,314	3,747,284	4,053,916	3,487,906	3,137,858	2,865,000	2,695,000	2,620,000
Interest		2,361,501	2,619,980	2,847,529	3,114,518	3,077,999	3,089,698	3,655,156	3,647,609	3,731,444	3,820,044
Total	-	6,961,103	7,381,615	7,409,843	6,861,802	7,131,915	6,577,604	6,793,014	6,512,609	6,426,444	6,440,044
C		2.52	214	2.02	2.11	1.02	1.00	1.02	1.60	1.60	1.60
Coverage		2.52	2.14	2.03	2.11	1.92	1.90	1.82	1.69	1.68	1.69
Water System											
Gross Revenues	\$	41,473,196	38,494,901	37,985,431	34,481,875	34,933,647	34,241,815	35,984,891	30,629,506	26,515,467	27,838,187
Direct Operating Expenses		17,768,444	17,893,434	16,969,116	16,955,058	16,308,059	16,113,390	15,636,494	15,455,027	14,091,292	14,995,077
Net Available Revenue		23,704,752	20,601,467	21,016,315	17,526,817	18,625,588	18,128,425	20,348,397	15,174,479	12,424,175	12,843,110
Debt Service Requirements											
Principal		4,517,445	4,408,451	4,344,979	4,290,300	3,923,000	1,850,000	5,380,000	6,310,000	6,050,000	5,795,000
Interest		1,877,042	2,021,708	2,123,747	2,116,262	2,044,417	2,345,562	2,955,202	3,191,857	3,458,097	3,128,414
Total		6,394,487	6,430,159	6,468,726	6,406,562	5,967,417	4,195,562	8,335,202	9,501,857	9,508,097	8,923,414
Coverage		3.71	3.20	3.25	2.74	3.12	4.32	2.44	1.60	1.31	1.44
Coverage		3.71	3.20	3.23	2.74	5.12	7.52	2.44	1.00	1.51	1.44
Lincoln Electric System	ф	222 7/2 000	217 007 000	200 (02 000	200 525 000	200 200 000	274 770 000	260 226 000	261 740 000	246 102 000	240.014.000
Gross Revenues		322,763,000 216,520,000	317,007,000 218,203,000	300,693,000 200,104,000	309,537,000 214,677,000	288,299,000 194,336,000	274,770,000 184,558,000	269,236,000 176,956,000	261,748,000 169,389,000	246,182,000 158,143,000	249,914,000 164,758,000
Direct Operating Expenses Net Available Revenue	-	106,243,000	98,804,000	100,589,000	94,860,000	93,963,000	90,212,000	92,280,000	92,359,000	88,039,000	85,156,000
Net Available Revenue	-	100,243,000	96,604,000	100,389,000	94,800,000	93,903,000	90,212,000	92,280,000	92,339,000	88,039,000	65,150,000
Debt Service Requirements											
Principal		17,873,000	21,557,000	22,633,000	21,390,000	20,263,000	19,695,000	18,990,000	18,107,000	17,273,000	14,333,000
Interest		24,816,000	26,631,000	27,324,000	26,041,000	26,701,000	26,569,000	27,126,000	27,763,000	29,052,000	29,879,000
Total	-	42,689,000	48,188,000	49,957,000	47,431,000	46,964,000	46,264,000	46,116,000	45,870,000	46,325,000	44,212,000
Coverage		2.49	2.05	2.01	2.00	2.00	1.95	2.00	2.01	1.90	1.93
Parking Facilities 1											
Gross Revenues	\$	12,691,925	12,674,910	10,697,157	10,419,352	9,816,550	8,444,055	7,382,101	7,698,018	6,869,392	7,014,250
Direct Operating Expenses		5,152,321	4,905,848	4,575,662	4,577,437	4,211,473	3,919,678	3,823,131	3,606,008	3,340,601	2,874,768
Net Available Revenue	-	7,539,604	7,769,062	6,121,495	5,841,915	5,605,077	4,524,377	3,558,970	4,092,010	3,528,791	4,139,482
	-	.,,									
Debt Service Requirements											
Principal		1,345,000	1,320,000	1,290,000	1,260,000	1,310,000	1,270,000	860,000	580,000	1,435,000	1,360,000
Interest		1,066,890	1,095,315	1,130,215	1,148,265	1,172,465	1,091,614	1,078,688	689,717	558,519	624,394
Total	-	2,411,890	2,415,315	2,420,215	2,408,265	2,482,465	2,361,614	1,938,688	1,269,717	1,993,519	1,984,394
Coverage		3.13	3.22	2.53	2.43	2.26	1.92	1.84	3.22	1.77	2.09
Solid Waste Management											
Gross Revenues	\$	12,863,464	12,697,221	12,371,412	10,074,541	9,132,756	7,933,037	7,745,565	7,615,130	7,377,385	7,664,336
Direct Operating Expenses		9,083,674	9,460,290	7,896,480	7,519,523	7,319,215	7,087,935	6,376,120	6,253,133	5,768,077	5,491,789
Net Available Revenue	-	3,779,790	3,236,931	4,474,932	2,555,018	1,813,541	845,102	1,369,445	1,361,997	1,609,308	2,172,547
Daht Camilas B											
Debt Service Requirements		910 000	705 000	775 000	550,000	550,000	475 000	220,000	210.000	200,000	195,000
Principal Interest		810,000 366,796	795,000 382,096	775,000 396,521	550,000 196,202	550,000 198,128	475,000 133,463	220,000 124,025	210,000 132,425	200,000 140,425	195,000 148,225
Total	-	1,176,796	1,177,096	1,171,521	746,202	748,128	608,463	344,025	342,425	340,425	343,225
	-										
Coverage		3.21	2.75	3.82	3.42	2.42	1.39	3.98	3.98	4.73	6.33

Note: The Wastewater System, Water System, and Lincoln Electric System bonds are secured by revenues are from utility service charges. Parking Facilities bonds are secured by revenues from parking fees, and Solid Waste Management's gross revenues include various waste disposal fees. Details regarding the City's outstanding debt can be found in the notes to the financial statements. Direct Operating Expenses do not include interest, depreciation and amortization expenses, or in lieu of taxes.

<sup>&</sup>lt;sup>1</sup> Information in this schedule does not agree with information in the transmittal letter which is calculated in accordance with specific requirements of the bond covenants.

## CITY OF LINCOLN, NEBRASKA DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

Fiscal Year	Population <sup>1</sup>	Personal Income (thousands of dollars) <sup>2</sup>	Per Capita Personal Income <sup>2</sup>	School Enrollment <sup>3</sup>	Unemployment Rate 4
2018	284,736	\$ -	\$ -	42,020	2.6 %
2017	280,364	15,556,200	46,924	41,737	2.5
2016	277,348	14,878,513	45,511	40,109	3.0
2015	272,996	14,280,552	44,133	39,842	2.3
2014	268,738	13,841,972	43,399	39,066	3.1
2013	265,404	13,426,786	42,743	37,845	3.3
2012	262,341	12,905,285	41,584	36,902	3.4
2011	258,379	12,267,734	40,015	36,530	3.7
2010	254,001	11,471,038	37,864	35,896	3.9
2009	251,624	11,307,197	37,737	34,973	4.3

Sources: <sup>1</sup> U.S. Bureau of the Census, population estimates.

Median age from 2010 census was 31.8 years old. Education statistics per the 2010 census indicate that 92.4% of the population 25 years and older has a high school degree or greater with 35.2% of the same population holding a Bachelor's degree or greater.

<sup>&</sup>lt;sup>2</sup> U.S. Department of Commerce Bureau of Economic Analysis. Personal Income and Per Capita Income are based on Lincoln Metropolitan Statistical Area, which includes all of Lancaster and Seward Counties. 2017 numbers are unavailable.

<sup>&</sup>lt;sup>3</sup> Lincoln Public Schools.

<sup>&</sup>lt;sup>4</sup> State of Nebraska, Department of Labor.

## CITY OF LINCOLN, NEBRASKA PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

		2018	}		2009	<u> </u>
			Percentage of Total City			Percentage of Total City
Employer	Employees	Rank	Employment	Employees	Rank	Employment
State of Nebraska	8,795	1	4.54 %	9,543	1	5.61 %
Lincoln Public Schools	8,557	2	4.41	7,453	2	4.38
University of Nebraska-Lincoln	6,513	3	3.36	5,847	3	3.44
Bryan Health	3,500	4	1.80	3,770	4	2.22
US Government	3,454	5	1.78	3,008	5	1.77
City of Lincoln	2,653	6	1.37	2,573	6	1.51
Saint Elizabeth Regional Medical Center	2,300	7	1.19	2,388	7	1.40
Burlington Northern Railroad	2,000	8	1.03	1,700	8	1.00
Madonna Rehabilitation Hospital	1,500	9	0.77	-	-	-
Duncan Aviation	1,200	10	0.62	_	-	-
State Farm Insurance	-	-	-	1,442	9	0.85
B&R Stores, Inc.		-		1,352	10	0.79
Total	40,472		20.87 %	39,076		22.97 %

Sources: Nebraska Department of Labor, Lincoln Partnership for Economic Development, and Employers.

#### CITY OF LINCOLN, NEBRASKA

### FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

Full-Time Equivalent Employees as of August 31 2018 2017 2016 2015 2014 2013 2011 2010 2009 **Function** General Government 8.00 8.00 8.00 8.00 8.00 8.00 8.00 8.00 Legislative 8.00 8.00 Executive 17.70 17.95 17.25 17.25 18.25 19.08 19.70 20.75 21.15 21.25 Financial Administration 70.20 69.20 69.20 69.20 69.20 71.30 66.20 69.95 70.58 66.20 32.50 Law 32.25 32.00 32.50 31.75 31.75 30.00 29.00 27.00 27.00 Human Resources 22.80 22.80 22.80 22.80 22.80 22.80 22.42 23.47 22.80 22.80 Planning and Zoning 21.00 20.75 20.00 20.00 21.00 21.00 21.00 22.00 21.50 22.19 Urban Development 9.22 9.22 9.50 9.50 9.58 9.28 9.06 9.28 9.44 9.91 Public Safety Police 397.63 396.63 388.03 388.03 400.79 400.79 402.38 402.51 406.43 406.15 270.46 268.97 268.97 272.76 267.76 266.41 Fire 270.06 273.69 273.69 272.71 Building and Safety 53.15 53.13 50.85 50.85 50.38 50.38 51.00 54.58 54.62 58.00 Transportation 14.25 14.25 16.00 16.00 15.00 15.00 16.25 17.25 17.25 18.50 56.25 56.00 41.50 41.50 41.02 911 Communication 56.25 56.00 41.50 41.50 41.50 Streets and Highways 112.02 111.95 108.32 108.20 104.99 105.49 106.84 108.84 106.85 105.92 Culture and Recreation 239.99 238.89 228.95 232.43 Parks and Recreation 242.83 243.79 229.60 230.28 226.26 231.17 105.54 105.54 105.54 105.54 105.79 106.59 107.09 107.47 107.47 Library 111.47 **Economic Opportunity** 48.04 48.04 48.05 48.05 48.24 48.24 50.84 51.03 51.33 52.50 Lincoln Area Agency on Aging Urban Development 8.81 8.81 9.15 9.15 9.80 9.80 10.22 10.43 10.31 11.23 Workforce Investment Act 13.80 13.65 12.85 12.85 13.19 13.19 13.11 12.02 8.98 9.01 Health and Welfare 110.02 109.77 112.97 112.03 112.78 112.25 112.00 111.52 111.52 112.25 120.52 109.38 Mass Transit 133.52 133.52 120.52 119.52 118.01 109.52 111.52 112.38 Equipment Management Police Garage 15.00 Fleet Services Radio Maintenance 6.00 6.00 6.00 6.00 6.00 6.00 6.00 6.00 6.00 6.00 **Engineering Services** 71.55 70.51 69.55 69.55 64.45 65.45 66.02 68.45 68.65 69.53 Broadband 4.90 4.90 0.00 0.00 0.00 0.00 0.00 0.00 0.00 0.00 Golf 31.04 30.49 28.78 29.02 27.99 28.23 29.50 27.86 28.00 29.95 Parking Facilities 2.98 2.98 2.98 2.95 2.80 1.72 2.40 2.98 2.95 2.80 Sanitary Landfill 35.22 36.19 36.47 35.47 33.17 33.17 31.70 31.70 30.80 30.75 **Emergency Medical Services** 37.83 36.68 33.28 33.28 28.56 28.56 28.54 28.49 28.49 28.09 93.65 87.18 87.20 Wastewater System 87.68 87.60 89.87 89.87 90.23 92.43 96.72 Water System 105.66 102.60 100.26 100.28 104.80 104.30 106.81 108.56 107.43 112.60 Electric System 490.00 492.00 491.00 494.00 498.00 486.00 478.00 456.00 456.00 445.00 2,600.54 2,569.96 2,648.24 2,601.60 2,588.88 2,577.04 2,575.79 2,550.00 2,561.93 Total 2,652.58

Source: City of Lincoln Budget Office

### CITY OF LINCOLN, NEBRASKA OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS

	Fiscal Year									
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
<b>Function</b>										
Public Safety										
Police:										
Arrests	22,390	22,811	23,076	23,543	25,424	24,035	24,868	25,637	26,796	28,183
Parking Violations	99,263	100,560	82,276	71,433	73,141	70,338	72,670	78,405	61,493	75,234
Traffic Violations	38,968	41,214	42,888	44,064	51,854	49,515	50,059	50,872	48,580	48,290
Fire:										
Number of Calls Answered	26,166	25,310	24,663	23,878	22,760	21,357	21,179	20,770	19,602	19,536
Building and Safety:										
Number of Commercial Building Permits	1,036	1,007	1,038	1,321	1,197	1,341	1,372	1,320	1,234	1,196
Number of Residential Building Permits	3,014	3,036	2,891	2,346	2,300	2,323	2,319	2,336	2,225	1,794
Culture and Recreation										
Library:										
Total Circulation (thousands)	3,072	3,100	3,089	3,074	3,176	3,293	3,294	3,417	3,343	3,348
Golf:										
Rounds of Golf	158,080	164,307	168,272	162,359	164,089	169,170	191,997	171,518	175,940	199,567
Mass Transit										
StarTran Ridership (thousands)	2,464	2,379	2,275	2,415	2,495	1,810	2,067	1,935	1,810	1,790
Wastewater										
Number of Consumers	84,300	83,479	82,511	80,704	80,851	80,066	79,346	78,811	78,376	77,613
Water										
Number of Consumers	84,636	83,797	82,853	82,058	81,196	80,418	79,698	79,184	78,740	77,973
Average Daily Consumption (thousand gallons)	34,734	34,242	34,858	31,766	34,584	35,873	38,445	32,017	31,064	32,716
Electric System										
Number of Consumers	138,489	136,641	134,417	132,672	131,915	130,537	129,163	128,373	129,322	128,115

Note: Indicators are not available for the general government function.

Sources: Various City Departments

## CITY OF LINCOLN, NEBRASKA CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN FISCAL YEARS

	Fiscal Year											
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009		
<b>Function</b>												
Public Safety												
Police Stations	3	3	3	3	3	3	3	3	3	3		
Fire Stations	14	14	14	14	14	14	14	14	14	14		
Ambulances	13	13	13	12	12	11	11	11	10	11		
Streets and Highways												
Lane Miles of Streets	2,909	2,899	2,820	2,891	2,823	2,766	2,760	2,757	2,732	2,713		
Streetlights	31,236	31,010	30,740	30,516	29,997	29,759	29,393	29,040	28,928	28,412		
Culture and Recreation												
Parks Acreage	7,511	7,303	6,814	6,808	6,557	6,503	6,503	6,503	6,503	6,503		
Parks	160	158	161	159	135	141	141	141	141	141		
Playgrounds	89	90	90	89	86	85	85	84	84	85		
Swimming Pools (Public)	9	9	9	9	9	9	9	9	9	9		
Golf Courses (Public)	5	5	5	5	5	5	5	5	5	5		
Trail Miles	166	165	161	158	133	131	128	128	128	128		
Recreation Centers	7	7	7	7	7	7	7	7	7	7		
Libraries	8	8	8	8	8	8	8	8	8	8		
Mass Transit												
Buses and Handivans	80	80	80	80	74	70	71	71	70	70		
Wastewater												
Miles of Wastewater Mains	1,140	1,107	1,070	1,044	1,033	1,024	1,022	1,017	1,015	1,010		
Water												
Miles of Water Mains	1,249	1,234	1,216	1,211	1,194	1,259	1,250	1,243	1,237	1,230		

Note: No capital asset indicators are available for the general government function. In 2016, the qualifications for Lane Miles of Streets were reassessed.

Sources: Various City Departments



### **SINGLE AUDIT SECTION**

## CITY OF LINCOLN, NEBRASKA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED AUGUST 31, 2018

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Grant Number / Pass-Through Entity Identifying Number	Fed	otal leral ditures	Passed Thro	
U.S. DEPARTMENT OF AGRICULTURE Pass-Through State Department Of Education:						
Child Nutrition Cluster:						
Summer Food Service Program for Children	10.559	20121N109943	\$ 107,894	252 205		
Summer Food Service Program for Children	10.559	FY 2018	154,411	262,305		-
Pass-Through State Department Of Health And Human Services:						
Special Supplemental Nutrition Program for Women, Infants & Children	10.557	39839-Y3	815,142			
Special Supplemental Nutrition Program for Women, Infants & Children	10.557	34102-Y3	142,472	957,614		-
Nutrition Program for the Elderly (Commodities)	10.570	NGA 39797-Y3		110 040		
Nutrition Program for the Edderly (Commodities)	10.570	NGA 39/9/-13		118,948	_	
Total U.S. Department Of Agriculture			:	\$1,338,867_	\$_	
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT						
Direct Programs: Congregate Housing Services Program (Mahoney Manor)	14.170	NE26-G940-001	\$ 73,619			
Congregate Housing Services Program (Manoney Manon)  Congregate Housing Services Program (Burke Plaza)	14.170	NE26-G940-001	43,581	117,200		_
Congregate Housing Services Hogiam (Barke Haza)	14.170	11220 0740 002	45,501	117,200		
CDBG - Entitlement Grant Cluster:						
Community Development Block Grant		* B-16-MC-31-0001	1,485,611			223,999
Community Development Block Grant Community Development Block Grant	14.218	* B-17-MC-31-0001	645,542 11,401,935	13,533,088		
Community Development Block Grant	14.210		11,401,933	13,333,000		
Emergency Solutions Grant Program	14.231	E16-MC-31-0002	57,056		57,056	
Emergency Solutions Grant Program	14.231	E17-MC-31-0002	68,099	125,155	68,099	125,155
WOMEN AND A STATE OF	1.1.220		200			
HOME Investment Partnerships Program HOME Investment Partnerships Program	14.239 14.239	M-14-MC-31-0202 M-15-MC-31-0202	200 70,537			
HOME Investment Partnerships Program	14.239	M-16-MC-31-0202	712,493			
HOME Investment Partnerships Program	14.239	M-17-MC-31-0202	578,941			
HOME Investment Partnerships Program	14.239		10,838,988	12,201,159		33,372
	1.1.2.5	NE00531 5D031503	20.001		20.001	
Continuum of Care Program Continuum of Care Program	14.267 14.267	NE0073L7D021502 NE0088L7D021500	29,081 32,159		29,081 32,159	
Continuum of Care Program	14.267	NE0059L7D021505	35,397		35,397	
Continuum of Care Program	14.267	NE0073L7D021603	35,437	132,074	35,437	132,074
Fair Housing Assistance Program - State and Local	14.401	FF207K177017		85,695	-	-
Pass-Through State Department of Economic Development: Community Development Block Grant (Neighborhood Stabilization Program)	14.228	092N40		311,928		_
					_	
Total U.S. Department Of Housing And Urban Development				\$ 26,506,299	\$_	514,600
U.S. DEPARTMENT OF INTERIOR						
Pass-Through State Historical Society:	15001	15/10				
Historic Preservation Fund Grants-in-Aid Historic Preservation Fund Grants-in-Aid	15.904 15.904	17/18 18/19	\$ 20,000 6,637	\$ 26,637	¢	
Thistoric Treservation Fund Grants-III-7 IId	13.704	10/17	0,037	20,037	Ψ_	
U.S. DEPARTMENT OF JUSTICE						
Direct Programs:	15.500	2015 WE 177 0012		100 205		00.410
Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program	16.590	2016-WE-AX-0043	\$	100,295		98,419
Public Safety Partnership and Community Policing Grant (COPS Hiring)	16.710	2014ULWX0042		77,894		-
Equitable Sharing Program	16.922	NB0550100		39,578		-
Edward Byrne Memorial Justice Assistance Grant Program (JAG Formula)	16.738	2015DJBX0456		148,132		98,584
Pass-Through State Commission On Law Enforcement And Criminal Justice:						
Edward Byrne Memorial Justice Assistance Grant Program (JAG Formula)	16.738	16DA0301	4,402		45,852	
Edward Byrne Memorial Justice Assistance Grant Program (JAG Formula)	16.738	15DA0303	114,594	118,996	114,594	160,446
Pass-Through Lancaster County:						
Violence Against Women Formula Grants (DV Specialist)	16.588	17-VW-709	15,425			
Violence Against Women Formula Grants (DV Specialist)	16.588	17-VW-714	29,315	44,740		-
Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program	16.590	2014-WE-AX-0007		18,256		-
Pass-Through State Commission On Law Enforcement And Criminal Justice:						
Crime Victim Assistance	16.575	16-VA-0255	22,273			
Crime Victim Assistance	16.575	17-VA-0203	73,965	96,238	_	
Total II C. Department Of Ingin				¢ (44.100	gh	257 440
Total U.S. Department Of Justice			:	\$ 644,129	\$_	357,449

	Federal	Grant Number /		Total	
Federal Grantor/Pass-Through Grantor/Program or Cluster Title	CFDA Number	Pass-Through Entity Identifying Number		Federal Expenditures	Passed Through to Subrecipients
U.S. DEPARTMENT OF LABOR					
Pass-Through State Department Of Labor:					
WIA/WIOA Cluster:					
WIOA Adult Program	17.258 17.258	2017 2018		98,889 .7,553	
WIOA Adult Program WIOA Dislocated Workers Formula Grants	17.238	2018		32,314	
WIOA Dislocated Workers Formula Grants	17.278	2018		06,195	
WIOA In School Youth Activities	17.259	2018		4,361	
WIOA In School Youth Activities WIOA In School Youth Activities	17.259 17.259	2016 2017		99,782 18,598 \$ 857,692	\$ -
U.S. DEPARTMENT OF TRANSPORTATION				+	·
Direct Programs:					
Federal Grants for Rural Areas (Ladders Grant)	20.509	* NE03-0042	\$	1,326,537	-
Federal Transit Cluster:					
Federal Transit: Formula Grants (Sec. 9 Capital)	20.507	NE-90-0098	18	33,792	
Federal Transit: Formula Grants (Sec. 9 Capital)	20.507	NE-90-0100	32	25,914	
Federal Transit: Formula Grants (Sec. 9 Capital)	20.507	NE-90-0103		33,875	
Federal Transit: Formula Grants (Sec. 9 Capital)	20.507	NE-2017-005		5,000	
Federal Transit: Formula Grants (Sec. 9 Capital)	20.507	NE-2017-005		66,865	
Federal Transit: Formula Grants (Transit Planning)	20.507	NE-2017-005		20,145	
Bus and Bus Facilities Program (Sec. 9 Capital)	20.526	NE-34-0005	17	70,031	
Pass-Through Nebraska Department Of Roads: Federal Transit: Formula Grants (Transit Planning)	20.507	RTP-C990 (017)	S	36,508 2,912,130	_
reactar transit. Formula Grants (transit Flamming)	20.307	K11-C)30 (017)		2,712,130	
Pass-Through Nebraska Department Of Roads:					
Highway Planning and Construction Cluster:	20.205	CMAO 55(191)	5.5	20.760	
Highway Planning and Construction Highway Planning and Construction (Planning)	20.205 20.205	CMAQ-55(181) SPR-PL1(55)		50,769 56,532	
Highway Planning and Construction (Planning)	20.205	SPR-PL1(56)		07,157	
Highway Planning and Construction (10th & Military/Salt Creek)	20.205	LCLC-5215(3)		8,768	
Highway Planning and Construction (70th/VanDorn/Eastborough)	20.205	LCLC-5247(13)		17,111	
Highway Planning and Construction (27th, Holdrege - Fletcher)	20.205	LCLC-5231(16)		4,738	
Highway Planning and Construction (Old Cheney, 40th - Hwy 2)	20.205	LCLC-5202(9)		7,550	
Highway Planning and Construction (Lincoln Bike Share Program)	20.205	CMAQ-55(181)		<u>6,696</u> 979,321	-
Formula Grants for Other Than Urbanized Areas (Lancaster County Rural Transit) Formula Grants for Other Than Urbanized Areas (Lancaster County Rural Transit)		* RPT-C551(219)		7,632 85,876 43,508	
Formula Grants for Other Than Ordanized Areas (Lancaster County Kurai Transit)	20.309	* RPT-C551(218)		45,508	-
Highway Safety Cluster:					
State and Community Highway Safety (Speed Enforcement)	20.600	402-17-33-06		6,044	
State and Community Highway Safety	20.600	402-17-33		2,825	
State and Community Highway Safety	20.600	402-17-12-77		6,267	
State and Community Highway Safety State and Community Highway Safety	20.600 20.600	402-18-27-64 402-18-12		4,629 6,898	
State and Community Fighway Safety	20.600	402-18-33-2		9,274	
State and Community Highway Safety	20.600	402-18-12-1-08		3,498	
State and Community Highway Safety	20.600	402-17-75-12		4,463	
State and Community Highway Safety	20.600	402-17-25-12		1,480	
National Priority Safety Programs (Alcohol)	20.616	405B-18-14		5,000	
National Priority Safety Programs (Compliance)	20.616	405D-18-05-1-2		3,600	
National Priority Safety Programs (Alcohol)	20.616	405D-18-05-1-15		5,950	
National Priority Safety Programs (Underage)	20.616	405D-17-05		6,537	
National Priority Safety Programs (Child Restraint Systems)	20.616	405B-14-12-03		2,500 68,965	
Total U.S. Department Of Transportation				\$5,330,461_	\$
EQUAL EMPLOYMENT OPPORTUNITY COMMISSION					
Direct Programs:					
Employment Discrimination - State and Local Fair Employment Practices Agency Contracts	30.002	EEC45015C0057		\$24,881_	
INSTITUTE OF MUSEUM AND LIBRARY SERVICES					
Pass-Through State Library Commission:					
Grants to States (Net Lender Contract)	45.310	LS-00-160028-16		\$3,810_	\$
U.S. ENVIRONMENTAL PROTECTION AGENCY					
Pass-Through State Department Of Environmental Quality:					
Performance Partnership Grants	66.605	RES 89882	\$ 1	3,301	
Performance Partnership Grants	66.605	A 91016		3,326 116,627	-
Surveys, Studies, Research, Investigations, Demonstrations, And Special Purpose					
Activities Relating to the Clean Air Act	66.034	EO 090548	2	20,021	
Surveys, Studies, Research, Investigations, Demonstrations, And Special Purpose	66.004	DO 010412		7.224 27.245	
Activities Relating to the Clean Air Act	66.034	DO 019412		7,324 27,345	
Total U.S. Environmental Protection Agency				\$143,972_	\$
~ ·					

deral Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Grant Number / Pass-Through Entity Identifying Number		Tota Fede Expend	ral	Passed Through to Subrecipients
S. DEPARTMENT OF HEALTH AND HUMAN SERVICES						
Direct Program:						
Food and Drug Administration General Grant Funding Program (Retail Food Safety)		FY 2018	\$	16,487		
Food and Drug Administration General Grant Funding Program (Retail Food Safety) Food and Drug Administration General Grant Funding Program (Retail Food Safety)		FY 2018 FY 2019		86,736 17,008	120,231	
ass-Through State Department Of Health And Human Services:						
Special Programs for the Aging Title III, Part D: Disease Prevention and Health Promotion Services	93.043	NGA 34335-Y3-III-D		7,752		
Special Programs for the Aging Title III, Part D: Disease Prevention	75.015	11G/134333 13 III D		1,132		
and Health Promotion Services	93.043	NGA 39669-Y3-III-D	_	8,062	15,814	
Aging Cluster:						
Special Programs for the Aging Title III, Part B: Grants for Supportive						
Services and Senior Centers	93.044	NGA 34335-Y3-III-B		112,346		
Special Programs for the Aging Title III, Part B: Grants for Supportive	02.011	NG 1 20 500 NG W D		200.000		
Services and Senior Centers  Special Programs for the Aging Title III. Part C: Nutrition Services	93.044 93.045	NGA 39699-Y3-III-B NGA 34335-Y3-III-C1		209,008 137,544		
Special Programs for the Aging Title III, Part C: Nutrition Services Special Programs for the Aging Title III, Part C: Nutrition Services	93.045	NGA 39699-Y3-III-C1		295,717		
Special Programs for the Aging Title III, Part C: Nutrition Services	93.045	NGA 34335-Y3-III-C2		82,236		
Special Programs for the Aging Title III, Part C: Nutrition Services	93.045	NGA 39699-Y3-III-C2		131,930	968,781	
National Family Caregiver Support, Title III, Part E	93.052	NGA 34335-Y3-III-E		26,843	100 600	
National Family Caregiver Support, Title III, Part E	93.052	NGA 39699-Y3-III-E	_	163,766	190,609	
Public Health Emergency Preparedness	93.069	34338-Y3		232,124		
Public Health Emergency Preparedness	93.069	27577Y3		10,642		
Public Health Emergency Preparedness	93.069	FY 2019	_	27,641	270,407	
Project Grants and Cooperative Agreements for Tuberculosis Control Programs	93.116	34154-Y3		11,039		
Project Grants and Cooperative Agreements for Tuberculosis Control Programs	93.116	DO 18704		4,108	15,147	
Childhood Lead Poisoning Prevention Projects	93.197				3,925	
Grants to States to Support Oral Health Workforce Activities	93.236	T12HP14997			2,043	
Immunization Cooperative Agreements (NE Immunization Action Plan)	93.268	40510-Y3		52,584		
Immunization Cooperative Agreements (NE Immunization Action Plan)	93.268	6NH231P00756-04-05		32,936		
Immunization Cooperative Agreements (Hepatitis B)	93.268	H231P00756		4,929		
mmunization Cooperative Agreements (Hepatitis B)	93.268	B04MC30625 / 2018	_	6,695	97,144	
Centers for Disease Control and Prevention: Investigations and Tech Assistance	93.283	2018		8,696		
Centers for Disease Control and Prevention: Investigations and Tech Assistance	93.283	EO 91245/92048		70,403	79,099	
National State Based Tobacco Control Programs	93.305	36079-Y3		23,366		
National State Based Tobacco Control Programs	93.305	42270-Y3		7,640	31,006	
Epidemiology and Laboratory Capacity for Infectious Diseases (West Nile Virus)	93.323	DO 19692		11,815		
Epidemiology and Laboratory Capacity for Infectious Diseases (West Nile Virus)	93.323	36152-Y3		219	12,034	
Refugee and Entrant Assistance Program (Health Screening)	93.566	EO 90217		59,524	120.702	
Refugee and Entrant Assistance Program (Health Screening)	93.566	FY 2018		61,178	120,702	
Refugee and Entrant Assistance Program - Discretionary Grants	93.576	33596-Y3			6,719	
Social Services Block Grant (SSBG)	93.667	2017/2018			32,980	
Preventive Health and Health Services Block Grant Funded Solely with Prevention						
and Public Health Funds	93.758	34833-Y3		20,404		
Preventive Health and Health Services Block Grant Funded Solely with Prevention						
and Public Health Funds Preventive Health and Health Services Block Grant Funded Solely with Prevention	93.758	34714-Y3		856		
and Public Health Funds	93.758	40060-Y3		170		
Preventive Health and Health Services Block Grant Funded Solely with Prevention						
and Public Health Funds	93.758			5,632		
Preventive Health and Health Services Block Grant Funded Solely with Prevention and Public Health Funds	93.758		_	8,330	35,392	
Maria I. C. I. F. I. C. I.						
Maternal, Infant, and Early Childhood Home Visiting Cluster:  Maternal, Infant and Early Childhood Home Visiting Grant Program	93.870	Jul-09		46,975		
Maternal, Infant and Early Childhood Home Visiting Grant Program	93.870	X10MC29488	_	287,626	334,601	
HIV Care Formula Grants (HIV Linkage to Care)	93.917	36214-Y3		19,561	25 205	
HIV Care Formula Grants (HIV-Linkage to Care)	93.917	FY 2019	-	5,724	25,285	
HIV Prevention Activities Health Dept Based (HIV Testing)	93.940	FY 2018		15,920		
	93.940	35011-Y3		12,732	28,652	
Prayantiya Haalth Sarvigae Sayually Transmitted Disassas Control Counts (CTD)	02 077	3//20 V2		5 000		
Preventive Health Services Sexually Transmitted Diseases Control Grants (STD)					16.013	
HIV Prevention Activities Health Dept Based (HIV Testing)  Preventive Health Services Sexually Transmitted Diseases Control Grants (STD)  Preventive Health Services Sexually Transmitted Diseases Control Grants (STD)			_		28,652 16,013	

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Grant Number / Pass-Through Entity Identifying Number	To Fed Expend	eral	Passed Through to Subrecipients
Preventive Health and Health Services Block Grant (GIS-Walkability)	93.991	2B01DP009036-10		4,106	
Total U.S. Department Of Health And Human Services			\$	2,410,690	\$
CORPORATION FOR NATIONAL AND COMMUNITY SERVICE					
Pass-Through Nebraska Volunteer Service Commission: AmeriCorps (Youth on the Move)	94.006	17AC193230108	\$	45,190	\$
EXECUTIVE OFFICE OF THE PRESIDENT					
Pass-Through Nebraska State Patrol:	05 001	1011000	7.227		
High Intensity Drug Trafficking Areas Program High Intensity Drug Trafficking Areas Program	95.001 95.001	18HD02 \$ 17HD02	7,327 58,087 \$	65,414	¢
righ intensity Drug Tranicking Areas Program	93.001	1/HD02	36,067	05,414	<b>3</b>
DEPARTMENT OF HOMELAND SECURITY					
Direct Programs:					
National Urban Search and Rescue (US&R) Response System	97.025	* EMW-2015-CA-00034 \$	72,596		
National Urban Search and Rescue (US&R) Response System	97.025	* EMW-2016-CA-00022	229,227		
National Urban Search and Rescue (US&R) Response System		* EMW-2017-CA-00081	768,837		
National Urban Search and Rescue (US&R) Response System	97.025	* EMW-2013-CA-USR-0017_	2,384,093	3,454,753	-
Assistance to Firefighters Grant	97.044	EMW-2016-FO-03430		53,626	-
Pass-Through Nebraska Emergency Management:					
Hazard Mitigation Grant	97.039	* 4013-0050		998,975	-
Homeland Security Grant Program (SENHCC-PET)	97.067	EMW-2015-SS-00079-S01	4,738		
Homeland Security Grant Program (SERVICE-121)	97.067	2015	85,376		
Homeland Security Grant Program	97.067	2016	24,015	114,129	_
,		-	,		
Total Department of Homeland Security			\$	4,621,483	\$
Total Federal Expenditures			\$	42,019,525	\$ 872,049

See Accompanying Notes to Schedule of Expenditures of Federal Awards



## CITY OF LINCOLN, NEBRASKA NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED AUGUST 31, 2018

### **REPORTING ENTITY**

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the City of Lincoln, Nebraska (the City) under programs of the federal government for the year ended August 31, 2018. The City for purposes of the Schedule, includes all funds of the City as defined in Note 1 of the Notes to the Financial Statements, including Lincoln Electric System, Lincoln Water System, and Lincoln Wastewater System. Lincoln Electric System (LES) operates on a calendar year basis for reporting purposes as opposed to the August 31 fiscal year basis of the City. As a result, the amounts included in the City's August 31, 2018, basic financial statements for LES are audited amounts as of and for the year ended December 31, 2017. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Therefore, some amounts presented in this Schedule may differ from amounts presented in, or used in the preparation of the basic financial statements.

#### **BASIS OF ACCOUNTING**

Expenditures reported on the Schedule are reported on the modified cash basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87 or the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The City has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance. Federal awards provided to subrecipients are treated as expenditures when paid to the subrecipient.

#### PASS-THROUGH AWARDS

The City receives certain federal awards in the form of pass-through awards. Such amounts received as pass-through awards are specifically identified on the Schedule.

### **MAJOR PROGRAMS**

In accordance with the Uniform Guidance, major programs are determined using a risk-based approach. Programs in the accompanying Schedule denoted with an asterisk (\*) are determined by the independent auditor to be major programs.

#### FEDERAL LOANS OUTSTANDING

The federal loan programs listed subsequently are administered directly by the City and balances and transactions relating to these programs are included in the City basic financial statements. Loans outstanding at the beginning of the year and loans made during the year are included in the federal expenditures presented in the Schedule. The balance of loans outstanding, at August 31, 2018, consist of:

		Outstanding Balance as
CFDA#	Program Name	of August 31, 2018
14.218	Community Development Block Grant	\$11,490,000
14.228	Community Development Block Grant - Neighborhood Stabilization Program	116,000
14.239	HOME Investment Partnership Program	10,319,000

New loans included in the Schedule totaled \$921,000, \$0, and \$1,100,000, for CFDA# 14.218, 14.228, and 14.239, respectively.



# Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

### **Independent Auditor's Report**

The Honorable Mayor and Members of the City Council City of Lincoln, Nebraska

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Lincoln, Nebraska (the City), as of and for the year ended August 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated February 15, 2019, which contained an "Emphasis of Matter" paragraph regarding a change in accounting principle. Our report includes a reference to other auditors who audited the financial statements of Lincoln Wastewater System and Lincoln Water System, as described in our report on the City's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.



### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Lincoln, Nebraska February 15, 2019

BKD,LLP



### Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance

### **Independent Auditor's Report**

The Honorable Mayor and Members of the City Council City of Lincoln, Nebraska

### Report on Compliance for Each Major Federal Program

We have audited the City of Lincoln, Nebraska's (the City's) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended August 31, 2018. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations and the terms and conditions of its federal awards applicable to its federal programs.

### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the City of Lincoln, Nebraska, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2018.



### **Report on Internal Control over Compliance**

Management of the City of Lincoln, Nebraska is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Lincoln, Nebraska February 15, 2019

BKD,LLP

### City of Lincoln, Nebraska

### Schedule of Findings and Questioned Costs Year Ended August 31, 2018

### Summary of Auditor's Results

Financial Statements

1.		e auditor issued on whether the financial statements audited were prepared in unting principles generally accepted in the United States of America (GAAP)			
	☐ Unmodified ☐ Qualified ☐ Adverse ☐ ☐	isclaimer			
2.	The independent auditor's report on internal control over financial reporting disclosed:				
	Significant deficiency(ies)?	Yes	None Reported		
	Material weakness(es)?	Yes	⊠ No		
3.	Noncompliance considered material to the financial statements was disclosed by the audit?	Yes	⊠ No		
Fea	leral Awards				
4.	The independent auditor's report on internal control over compliance for major federal awards programs disclosed:				
	Significant deficiency(ies)?	☐ Yes	None Reported     ■		
	Material weakness(es)?	Yes	⊠ No		
5.	The opinions expressed in the independent auditor's report on compliance for major federal awayere:				
	□ Unmodified □ Qualified □ Adverse □ □	isclaimer			
6.	The audit disclosed findings required to be reported by 2 CFR 200.516(a)?	Yes	⊠ No		

### City of Lincoln, Nebraska

## Schedule of Findings and Questioned Costs - Continued Year Ended August 31, 2018

### Summary of Auditor's Results - Continued

7. The City's major programs were:

No matters are reportable.

Cluster/Program		CFDA Number						
CDBG – Entitlement Grants Cluster Federal Grants for Rural Areas National Urban Search and Rescue (US&R) Response Sys Hazard Mitigation Grant	stem	14.218 20.509 97.025 97.039						
8. The threshold used to distinguish between Type A and Type B programs was \$750,000.								
9. The City qualified as a low-risk auditee?	⊠ Yes	□ No						
Findings Required to be Reported by Government Auditing Standards  Reference Number Finding								
	·							
	Auditing Standards							
Reference Number Fire	nding							

### City of Lincoln, Nebraska

### Summary Schedule of Prior Audit Findings Year Ended August 31, 2018

Reference		
Number	Summary of Finding	Status

No matters are reportable.