

City of Lincoln, Nebraska
Solid Waste Management Fund
Auditor's Report and Financial Statements
August 31, 2013 and 2012



City of Lincoln, Nebraska
Solid Waste Management Fund
August 31, 2013 and 2012

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Independent Auditor's Report

The Honorable Mayor
and Members of the City Council
Solid Waste Management Fund
City of Lincoln, Nebraska

We have audited the accompanying basic financial statements, which are comprised of statements of net position as of August 31, 2013 and 2012, and statements of revenues, expenses and changes in net position and of cash flows for the years then ended and the related notes to the financial statements, as listed in the table of contents, of the Solid Waste Management Fund of the City of Lincoln, Nebraska.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Solid Waste Management Fund of the City of Lincoln, Nebraska as of August 31, 2013 and 2012, and the changes in its financial position and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matters

As discussed in Note 1 to the financial statements, in 2013 the Solid Waste Management Fund implemented the provisions of GASB Statement No. 65, which changed its method of accounting for bond issuance costs through retroactive application to prior year's financial statements. Our opinion is not modified with respect to this matter.

Also, as discussed in Note 1, the financial statements of the Solid Waste Management Fund are intended to present the financial position and changes in financial position and cash flows of only that portion of the City of Lincoln, Nebraska, that is attributable to the transactions of the Solid Waste Management Fund. They do not purport to, and do not, present fairly the financial position of the City of Lincoln, Nebraska as of August 31, 2013 and 2012, and the changes in its financial position and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

BKD, LLP

Lincoln, Nebraska
January 21, 2014

City of Lincoln, Nebraska
Solid Waste Management Fund
Statements of Net Position
August 31, 2013 and 2012

Assets and Deferred Outflows of Resources

	2013	2012 (As Restated - See Note 1)
Current Assets		
Cash and cash equivalents	\$ 90,831	\$ 44,743
Equity in pooled cash and investments	2,083,403	2,083,242
Accounts receivable	1,102,733	1,027,780
Accrued interest receivable	7,436	11,263
Due from other City funds, net	33,123	78,088
Due from other governments	4,424	6,519
Total current assets	<u>3,321,950</u>	<u>3,251,635</u>
Noncurrent Assets		
Equity in pooled cash and investments	1,774,419	1,888,578
Restricted assets		
Equity in pooled cash and investments	6,304,669	406,344
Accrued interest receivable	12,026	1,077
Due from other City funds	53,621	7,811
Total restricted assets	<u>6,370,316</u>	<u>415,232</u>
Capital Assets, Net	<u>20,883,167</u>	<u>22,430,829</u>
Total noncurrent assets	<u>29,027,902</u>	<u>24,734,639</u>
Deferred Outflows of Resources		
Deferred cost of refunded debt	42,315	-
Total assets and deferred outflows of resources	<u>32,392,167</u>	<u>27,986,274</u>
Liabilities		
Current Liabilities		
Accounts payable	233,636	219,058
Accrued liabilities	91,429	80,829
Accrued compensated absences	99,953	94,129
Due to other governments	74,573	58,449
Accrued interest payable	16,514	9,604
Current portion of long-term debt	550,000	225,000
Total current liabilities	<u>1,066,105</u>	<u>687,069</u>
Noncurrent Liabilities		
Other accrued liabilities	116,648	88,183
Accrued closure/post-closure care costs	15,904,000	15,436,000
Long-term debt	7,804,143	2,583,802
Total noncurrent liabilities	<u>23,824,791</u>	<u>18,107,985</u>
Total liabilities	<u>24,890,896</u>	<u>18,795,054</u>
Net Position		
Net investment in capital assets	18,974,328	19,912,011
Restricted for capital projects	-	15,233
Unrestricted	<u>(11,473,057)</u>	<u>(10,736,024)</u>
Total net position	<u>\$ 7,501,271</u>	<u>\$ 9,191,220</u>

City of Lincoln, Nebraska
Solid Waste Management Fund
Statements of Revenues, Expenses and Changes in Net Position
Years Ended August 31, 2013 and 2012

	2013	2012 (As restated - See Note 1)
Operating Revenues		
Fees	\$ 5,369,807	\$ 5,084,270
Other	619,953	609,458
Total operating revenues	<u>5,989,760</u>	<u>5,693,728</u>
Operating Expenses		
Personal services	2,441,558	2,255,989
Operation and maintenance	3,494,972	3,006,301
Depreciation	1,833,106	1,924,210
Estimated closure and post-closure care costs	468,000	804,000
Total operating expenses	<u>8,237,636</u>	<u>7,990,500</u>
Operating loss	<u>(2,247,876)</u>	<u>(2,296,772)</u>
Nonoperating Revenue (Expense)		
Occupation tax	2,011,468	2,048,615
Investment income (loss)	(68,191)	3,222
Gain on disposal of capital assets	21,017	36,632
Bond issuance costs	(138,540)	-
Interest expense	(116,871)	(122,951)
Other	449	5,587
Total net nonoperating revenues	<u>1,709,332</u>	<u>1,971,105</u>
Deficit of Revenues Over Expenses Before Transfers	(538,544)	(325,667)
Transfers Out to Other City Funds	<u>(1,151,405)</u>	<u>(1,113,830)</u>
Decrease in Net Position	(1,689,949)	(1,439,497)
Net Position, Beginning of Year (as Restated - See Note 1)	<u>9,191,220</u>	<u>10,630,717</u>
Net Position, End of Year	<u><u>\$ 7,501,271</u></u>	<u><u>\$ 9,191,220</u></u>

City of Lincoln, Nebraska
Solid Waste Management Fund
Statements of Cash Flows
Years Ended August 31, 2013 and 2012

	<u>2013</u>	<u>2012</u>
Operating Activities		
Receipts from customers and users	\$ 5,333,343	\$ 5,265,716
Payments to suppliers for goods and services	(3,368,507)	(3,011,299)
Payments to employees	(2,396,669)	(2,231,000)
Other receipts	619,953	609,458
Net cash provided by operating activities	<u>188,120</u>	<u>632,875</u>
Noncapital Financing Activities		
Occupation tax receipts	1,982,576	2,124,861
Transfers to other funds	(1,151,405)	(1,113,830)
Payments from (advances to) other funds	(2,204)	101,017
Net cash provided by noncapital financing activities	<u>828,967</u>	<u>1,112,048</u>
Capital and Related Financing Activities		
Purchases of capital assets	(384,111)	(2,347,956)
Proceeds from sale of capital assets	17,779	36,632
Proceeds from issuance of long-term debt	6,068,069	-
Payments for bond issuance costs	(63,480)	-
Payments to escrow agent for bond refunding	(140,852)	-
Principal payments of long-term debt	(475,000)	(220,000)
Interest paid on long-term debt	(134,213)	(124,375)
Other	449	5,587
Net cash provided by (used in) capital and related financing activities	<u>4,888,641</u>	<u>(2,650,112)</u>
Investing Activities		
Purchases of investments	(10,634,089)	(6,927,311)
Proceeds from sale and maturities of investments	5,596,737	7,196,661
Interest and other receipts	13,790	34,453
Net cash provided by (used in) investing activities	<u>(5,023,562)</u>	<u>303,803</u>
Change in Cash and Cash Equivalents	882,166	(601,386)
Cash and Cash Equivalents, Beginning of Year	<u>305,702</u>	<u>907,088</u>
Cash and Cash Equivalents, End of Year	<u>\$ 1,187,868</u>	<u>\$ 305,702</u>

City of Lincoln, Nebraska
Solid Waste Management Fund
Statements of Cash Flows - Continued
Years Ended August 31, 2013 and 2012

The table below summarizes the amount of cash and cash equivalents included within each financial statement line item caption on the Statements of Net Position:

**Reconciliation of Cash and Cash Equivalents
to the Statements of Net Position**

	<u>2013</u>	<u>2012</u>
Cash and cash equivalents	\$ 90,831	\$ 44,743
Equity in pooled cash and investments - current	415,451	236,260
Equity in pooled cash and investments - restricted	<u>681,586</u>	<u>24,699</u>
	<u>\$ 1,187,868</u>	<u>\$ 305,702</u>

**Reconciliation of Operating Loss to Net Cash
Provided by Operating Activities**

Operating loss	\$ (2,247,876)	\$ (2,296,772)
Adjustments to reconcile operating loss to net cash provided by operating activities		
Depreciation	1,833,106	1,924,210
Changes in operating assets and liabilities		
Accounts receivable	(36,947)	182,933
Due from other City funds, net	1,360	2,252
Due to/from other governments, net	18,219	(13,724)
Accounts payable	107,369	4,987
Accrued liabilities	34,224	30,242
Accrued compensated absences	10,665	(5,253)
Closure/post-closure care costs	<u>468,000</u>	<u>804,000</u>

Net Cash Provided by Operating Activities

	<u>\$ 188,120</u>	<u>\$ 632,875</u>
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Supplemental Cash Flows Information

Payables incurred for acquisition of capital assets	\$ 17,224	\$ 110,015
Change in fair value of investments	\$ (89,103)	\$ (19,938)

City of Lincoln, Nebraska
Solid Waste Management Fund
Notes to Financial Statements
August 31, 2013 and 2012

Note 1: Summary of Significant Accounting Policies

Organization and Nature of Operations

The Solid Waste Management Fund (the “Fund”) is an enterprise fund of the City of Lincoln, Nebraska (the “City”) that is used to account for operations related to the management of solid wastes generated within the City of Lincoln and Lancaster County.

The solid waste operation facilities are owned by the City, and operated under the direction of the Mayor and the City Council. The authority to adopt the annual budget, to incur debt and to establish fees, rates and charges is vested in the City Council by the City charter.

The financial statements present only the Fund and do not purport to, and do not, present fairly the financial position of the City as of August 31, 2013 and 2012, and the changes in its financial position and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

Measurement Focus and Basis Of Accounting

The financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

The Fund first applies restricted net position when an expense or outlay is incurred for purposes for which both restricted and unrestricted net position is available.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and deferred inflows and outflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenses and other changes in net position during the reporting period. Actual results could differ from those estimates.

City of Lincoln, Nebraska
Solid Waste Management Fund
Notes to Financial Statements
August 31, 2013 and 2012

Note 1: Summary of Significant Accounting Policies - Continued

Deposits and Investments

The City Treasurer is responsible for the safekeeping of cash and invested funds of the Fund. The City is authorized to invest in certificates of deposit, time deposits, and any securities in which the State investment officer is authorized to invest pursuant to the Nebraska Capital Expansion Act and the Nebraska State Funds Investment Act and as provided in the authorized investment guidelines of the Nebraska Investment Council in effect on the date the investment is made. Cash balances in excess of current requirements are invested along with cash from other City funds and the interest earned on these investments is allocated monthly to the various funds by the City Treasurer on a pro rata basis of using aggregate quarterly balances.

For purposes of the Statements of Cash Flows, the Fund considers cash on hand and in the bank, as well as cash and equity in pooled cash and investments held by the City Treasurer, which are readily convertible to known amounts of cash and have original maturities of three months or less, to be cash and cash equivalents.

The Fund participates in a cash management pool managed by the City. The pool consists of bank deposits and investments. The Fund's interest in this pool is shown as equity in pooled cash and investments in the statements of net position. Fair value of the equity in the pool is the same as the value of the pool shares determined using the fair value of the pool's underlying investment portfolio.

Investments are carried at fair value. Investment income includes interest income and the net change for the year in the fair value of investments.

Accounts Receivable

Accounts receivable are stated at amounts billed to customers and include both fees and occupation taxes. Accounts receivable are issued monthly statements which are due on the last day of the month. Accounts unpaid by the due date are assessed a late fee of 1% monthly. Management does not believe an allowance for doubtful accounts is necessary at August 31, 2013 and 2012. At August 31, 2013 and 2012, approximately 36% and 39% of accounts receivable were owed from two customers, respectively.

City of Lincoln, Nebraska
Solid Waste Management Fund
Notes to Financial Statements
August 31, 2013 and 2012

Note 1: Summary of Significant Accounting Policies - Continued

Capital Assets

The cost of additions and replacements to land, buildings, improvements other than buildings and equipment in service is capitalized. Cost includes acquisition price, negotiation and appraisal services and payments to contractors. The cost of land, buildings, improvements and equipment along with the related accumulated depreciation is removed from the books at time of disposal and a gain or loss is recognized. Expenditures for maintenance and repairs are charged to current expenses. Depreciation expense is calculated on the straight-line method over the estimated useful lives of the assets. Depreciation expense recognized on contributed assets is charged to operations in accordance with similar capital assets.

Estimated Useful Lives

Buildings	10 - 25 years
Improvements other than buildings	10 - 25 years
Machinery and equipment	5 - 10 years

Compensated Absences

Employees earn vacation days at a variable rate based on years of service. In the event of termination, an employee is reimbursed for accumulated vacation time up to a maximum allowed accumulation. Employees earn sick leave at the rate of approximately one day per month. Upon retirement, an employee is reimbursed for one-half or up to 65% of accumulated sick leave. In some cases payment may be placed in a medical spending account rather than reimbursing the employee directly.

Vacation leave and other compensated absences with similar characteristics are accrued as the benefits are earned if the leave is attributable to past service and it is probable that the Fund will compensate the employees for such benefits. Sick leave and other compensated absences with similar characteristics are accrued as the benefits are earned only to the extent it is probable that the Fund will compensate the employees for such benefits through cash payments conditioned on the employee's termination or retirement. Such accruals are based on current salary rates and include salary-related payments directly and incrementally associated with payments made for compensated absences on termination.

City of Lincoln, Nebraska
Solid Waste Management Fund
Notes to Financial Statements
August 31, 2013 and 2012

Note 1: Summary of Significant Accounting Policies - Continued

Other Post-Employment Benefits

The Fund recorded a liability for the annual required contribution (ARC) of approximately \$88,000 and \$64,000 as of August 31, 2013 and 2012, respectively, in connection with GASB Statement No. 45, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*. The complete disclosures required by GASB 45 are included in the City of Lincoln Comprehensive Annual Financial Report (CAFR).

Net Position

Net position is required to be classified into three components – net investment in capital assets, restricted and unrestricted. These classifications are defined as follows:

Net investment in capital assets – This component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt also should be included in this component of net position. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds is not included in the calculation of net investment in capital assets.

Restricted - This component of net position consists of restrictions placed on net position use through external constraints imposed by creditors (such as through debt covenants), contributors or law or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.

Unrestricted - This component consists of net position that does not meet the definition of “restricted” or “net investment in capital assets.”

Operating and Nonoperating Revenues and Expenses

As an enterprise fund, the Fund distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with the Fund’s principal ongoing operations. Operating revenues include all fees charged for the disposal of solid waste less occupation tax, and other revenues including those from the sale of recyclable materials and rental of property. Operating expenses include personnel costs, the cost of materials and services for operation and maintenance, depreciation on capital assets and closure and post-closure care costs.

City of Lincoln, Nebraska
Solid Waste Management Fund
Notes to Financial Statements
August 31, 2013 and 2012

Note 1: Summary of Significant Accounting Policies - Continued

Operating and Nonoperating Revenues and Expenses - Continued

All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. Occupation tax, investment income, interest expense and gain/loss on disposal of assets are classified as nonoperating revenues or expenses.

Fund revenue is generated by a fee based on \$14.00 per ton for refuse disposed of in the City's municipal solid waste landfill; an occupation tax of \$7.00 for each ton of refuse collected within the corporate limits of the City of Lincoln by a refuse hauler, and on refuse collected outside the corporate limits of the City of Lincoln by a refuse hauler and disposed of in the City's municipal solid waste landfill; other fees authorized by the City Council; and nonoperating revenues.

Implementation of New Accounting Principles

In 2013, the Fund implemented the provisions of the following accounting principles:

GASB Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*. This standard was created to incorporate into the GASB's authoritative literature certain accounting and financial reporting guidance that is included in pre-November 1989 FASB and AICPA pronouncements, which do not conflict with or contradict GASB pronouncements.

GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*. This statement amends the net asset reporting requirements in GASB Statement No. 34 and other pronouncements by incorporating deferred outflows of resources and deferred inflows of resources into the definitions of the required components of the residual measure and by renaming that measure as net position, rather than net assets.

The implementation of these standards did not have a significant impact on the Fund's financial statements.

In 2013, the Fund also implemented the provisions of GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, which established accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows of resources or inflows of resources, certain items that were previously reported as assets and liabilities.

Adoption of GASB 65 changed how the Fund reports various debt issuance costs, and resulted in the following reclassifications and restatements:

City of Lincoln, Nebraska
Solid Waste Management Fund
Notes to Financial Statements
August 31, 2013 and 2012

Note 1: Summary of Significant Accounting Policies - Continued

Implementation of New Accounting Principles - Continued

	As Previously Reported 2012	Implementation of GASB 65	As Restated 2012
Statement of Net Position Items Affected			
Deferred bond issuance costs	\$ 52,853	\$ (52,853)	\$ -
Net position			
Unrestricted	(10,683,171)	(52,853)	(10,736,024)
Statement of Revenues, Expenses and Changes in Net Position Items Affected			
Interest expense	(127,103)	4,152	(122,951)
Net position, beginning of year	10,687,722	(57,005)	10,630,717
Decrease in net position	(1,443,649)	4,152	(1,439,497)
Net position, end of year	9,244,073	(52,853)	9,191,220

Reclassifications

Certain reclassifications have been made to the 2012 financial statements to conform to the 2013 presentation. These reclassifications had no effect on the changes in financial position.

Note 2: Deposits, Investments and Investment Return

State statutes require banks either to provide a bond or to pledge government securities to the City Treasurer in the amount of the City's deposits. The Fund has been allocated a portion of the City's pooled cash and investments.

The City's cash deposits, including certificates of deposit, are insured up to \$250,000 by the Federal Deposit Insurance Corporation (FDIC). Any cash deposits or certificates of deposit in excess of the \$250,000 FDIC limits are covered by collateral held in a Federal Reserve pledge account or by an agent for the City and thus no custodial risk exists. No legal opinion has been obtained regarding the enforceability of any of the collateral arrangements.

City of Lincoln, Nebraska
Solid Waste Management Fund
Notes to Financial Statements
August 31, 2013 and 2012

Note 2: Deposits, Investments and Investment Return - Continued

The carrying values of deposits and investments are included in the statements of net position as follows:

	2013	2012
Carrying value		
Deposits	\$ 90,831	\$ 44,743
Equity in pooled cash and investments	10,162,491	4,378,164
	\$ 10,253,322	\$ 4,422,907
Included in the following statements of net position captions		
Current Assets		
Cash and cash equivalents	\$ 90,831	\$ 44,743
Equity in pooled cash and investments	2,083,403	2,083,242
Noncurrent Assets		
Equity in pooled cash and investments	1,774,419	1,888,578
Equity in pooled cash and investments - restricted	6,304,669	406,344
	\$ 10,253,322	\$ 4,422,907

City of Lincoln, Nebraska
Solid Waste Management Fund
Notes to Financial Statements
August 31, 2013 and 2012

Note 3: Capital Assets

Capital asset activity for the year ended August 31, 2013 was as follows:

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Capital assets, not being depreciated:					
Land	\$ 1,540,452	\$ -	\$ -	\$ -	\$ 1,540,452
Construction in progress	439,579	78,612	-	(462,519)	55,672
Total capital assets, not being depreciated	<u>1,980,031</u>	<u>78,612</u>	<u>-</u>	<u>(462,519)</u>	<u>1,596,124</u>
Capital assets, being depreciated:					
Buildings	2,076,504	-	-	-	2,076,504
Improvements other than buildings	33,344,281	21,347	15,604	462,519	33,812,543
Machinery and equipment	6,280,639	191,360	280,905	-	6,191,094
Total capital assets, being depreciated	<u>41,701,424</u>	<u>212,707</u>	<u>296,509</u>	<u>462,519</u>	<u>42,080,141</u>
Less accumulated depreciation for:					
Buildings	1,263,227	88,947	-	-	1,352,174
Improvements other than buildings	16,371,373	1,405,278	15,604	-	17,761,047
Machinery and equipment	3,616,026	338,881	275,030	-	3,679,877
Total accumulated depreciation	<u>21,250,626</u>	<u>1,833,106</u>	<u>290,634</u>	<u>-</u>	<u>22,793,098</u>
Total capital assets, being depreciated, net	<u>20,450,798</u>	<u>(1,620,399)</u>	<u>5,875</u>	<u>462,519</u>	<u>19,287,043</u>
Capital assets, net	<u>\$ 22,430,829</u>	<u>\$ (1,541,787)</u>	<u>\$ 5,875</u>	<u>\$ -</u>	<u>\$ 20,883,167</u>

City of Lincoln, Nebraska
Solid Waste Management Fund
Notes to Financial Statements
August 31, 2013 and 2012

Note 3: Capital Assets - Continued

Capital asset activity for the year ended August 31, 2012 was as follows:

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Capital assets, not being depreciated:					
Land	\$ 1,540,452	\$ -	\$ -	\$ -	\$ 1,540,452
Construction in progress	4,873,717	669,922	-	(5,104,060)	439,579
Total capital assets, not being depreciated	<u>6,414,169</u>	<u>669,922</u>	<u>-</u>	<u>(5,104,060)</u>	<u>1,980,031</u>
Capital assets, being depreciated:					
Buildings	2,076,504	-	-	-	2,076,504
Improvements other than buildings	28,149,231	90,990	-	5,104,060	33,344,281
Machinery and equipment	6,215,385	1,254,028	1,188,774	-	6,280,639
Total capital assets, being depreciated	<u>36,441,120</u>	<u>1,345,018</u>	<u>1,188,774</u>	<u>5,104,060</u>	<u>41,701,424</u>
Less accumulated depreciation for:					
Buildings	1,173,374	89,853	-	-	1,263,227
Improvements other than buildings	14,906,901	1,464,472	-	-	16,371,373
Machinery and equipment	4,434,915	369,885	1,188,774	-	3,616,026
Total accumulated depreciation	<u>20,515,190</u>	<u>1,924,210</u>	<u>1,188,774</u>	<u>-</u>	<u>21,250,626</u>
Total capital assets, being depreciated, net	<u>15,925,930</u>	<u>(579,192)</u>	<u>-</u>	<u>5,104,060</u>	<u>20,450,798</u>
Capital assets, net	<u>\$ 22,340,099</u>	<u>\$ 90,730</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 22,430,829</u>

The fund has commitments under major construction contracts in progress of approximately \$330,000 at August 31, 2013.

City of Lincoln, Nebraska
Solid Waste Management Fund
Notes to Financial Statements
August 31, 2013 and 2012

Note 4: Long-term Obligations

Long-term liability activity for the years ended August 31, 2013 and 2012 was as follows:

	2013				
	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Bonds payable					
Revenue bonds, Series 2006	\$ 2,800,000	\$ -	\$ 2,800,000	\$ -	\$ -
Revenue bonds, Series 2013	-	8,340,000	475,000	7,865,000	550,000
Issuance premiums	8,802	518,684	38,343	489,143	-
Net bonds payable	2,808,802	8,858,684	3,313,343	8,354,143	550,000
Other liabilities					
Other accrued liabilities	182,312	128,418	94,129	216,601	99,953
Closure/post-closure care costs	15,436,000	468,000	-	15,904,000	-
Total long-term liabilities	<u>\$ 18,427,114</u>	<u>\$ 9,455,102</u>	<u>\$ 3,407,472</u>	<u>\$ 24,474,744</u>	<u>\$ 649,953</u>
	2012				
	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Bonds payable					
Revenue bonds, Series 2006	\$ 3,020,000	\$ -	\$ 220,000	\$ 2,800,000	\$ 225,000
Issuance premium	9,494	-	692	8,802	-
Net bonds payable	3,029,494	-	220,692	2,808,802	225,000
Other liabilities					
Other accrued liabilities	173,996	107,422	99,106	182,312	94,129
Closure/post-closure care costs	14,632,000	804,000	-	15,436,000	-
Total long-term liabilities	<u>\$ 17,835,490</u>	<u>\$ 911,422</u>	<u>\$ 319,798</u>	<u>\$ 18,427,114</u>	<u>\$ 319,129</u>

Other accrued liabilities include compensated absences and other post-employment benefits.

During fiscal year 2006, \$4,000,000 of revenue bonds were issued to finance improvements to the City's solid waste management facilities. Interest rates on the bonds range from 4.00% to 4.25% and interest is payable semi-annually. Annual principal installments are due August 1, increasing from \$185,000 in 2007 to the final payment of \$710,000 in 2021. The net revenues derived from the operations of the Fund are pledged as security for the revenue bonds. During fiscal year 2013, these bonds were refunded by the Series 2013 Revenue and Refunding Bonds.

City of Lincoln, Nebraska
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Note 4: Long-term Obligations - Continued

During fiscal year 2013, \$8,340,000 of revenue and refunding bonds were issued to refund the Series 2006 bonds and finance improvements to the City's solid waste management facilities. Interest rates on the bonds range from .25% to 4.00% and interest is payable semi-annually. Annual principal installments are due August 1, ranging from \$330,000 to \$850,000 through 2029. The Fund completed the refunding to reduce its total debt service payments over the next 8 years by \$425,451 for an economic gain of \$267,687. The net revenues derived from the operations of the Fund are pledged as security for the revenue bonds.

The debt service requirements as of August 31, 2013 are as follows:

<u>Year Ending August 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2014	\$ 550,000	\$ 198,128	\$ 748,128
2015	550,000	196,202	746,202
2016	555,000	190,703	745,703
2017	570,000	185,152	755,152
2018	580,000	176,602	756,602
2019-2023	2,690,000	682,663	3,372,663
2024-2028	1,940,000	286,320	2,226,320
2029	430,000	12,900	442,900
	<u>\$ 7,865,000</u>	<u>\$ 1,928,670</u>	<u>\$ 9,793,670</u>

Note 5: Risk Management

The Fund participates in the City's self-insurance program administered by the City's Risk Management Division. The City is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees and the public; or acts of God. The City has a self-insured retention for workers' compensation exposures up to \$800,000 per individual; building and contents exposures up to \$50,000 per occurrence; general liability exposures up to \$250,000 per occurrence; public official's exposures up to \$250,000 per occurrence; auto liability exposures up to \$250,000, and employee long-term disability.

Workers' compensation, general liability, and public official's liability are covered by excess insurance which provides statutory limits above the City's retention. Auto liability is covered by a policy which provides a limit of \$6 million. The Nebraska Political Tort Claims Act limits the City's liability for tort claims to \$1 million per individual and \$5 million per occurrence. Settled claims have not exceeded coverage in any of the past three fiscal years.

Premium amounts are paid to the Insurance Revolving Fund, including an estimate of the liability for claims incurred but not yet reported as of August 31, 2013 and 2012. The Fund incurred insurance expense of approximately \$55,000 in 2013 and \$48,000 in 2012.

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Note 6: Closure and Post-closure Care Costs

The City of Lincoln currently owns and operates both a municipal solid waste landfill and a construction and demolition debris landfill. State and federal laws require the City to close the landfills once capacity is reached and to monitor and maintain the site for thirty subsequent years on the municipal solid waste landfill and five subsequent years on the construction and demolition debris landfill. Although certain closure and post-closure care costs will be paid only near or after the date that the landfills stop accepting waste, the City reports a portion of these closure and post-closure care costs as an operating expense in each period based on landfill capacity used as of each statement of net position date.

At August 31, 2013 and 2012, the City had established a closure/post-closure cost liability of \$11,120,000 and \$10,534,000, respectively, for the municipal solid waste landfill which represents the amount of estimated costs reported to date based on the approximately 52% and 50% of landfill capacity used to date, respectively. The remaining estimated liability for these costs is approximately \$10.1 million, which will be recognized as the remaining capacity is used (estimated to be approximately 24 years).

At August 31, 2013 and 2012, the City had established a closure/post-closure cost liability of \$550,000 and \$500,000, respectively, for the construction and demolition debris landfill which represents the amount of estimated costs reported to date based on the approximately 55% and 50% of landfill capacity used to date, respectively. The remaining estimated liability for these costs is approximately \$460,000, which will be recognized as the remaining capacity is used (estimated to be approximately 16 years).

The estimated costs of closure and post-closure care, as determined by an independent engineering consultant, are subject to changes such as the effects of inflation, revision of laws, changes in technology, actual sequence of landfill development and closure and other variables.

The City of Lincoln also owns a solid waste disposal area which discontinued operations in 1990. Although exempt from the U.S. Environmental Protection Agency Solid Waste Disposal Criteria issued October 9, 1991, the City still adheres to certain closure and post-closure care requirements under prior legislation, including the construction of final cover, monitoring of groundwater conditions and landfill gas migration and general site maintenance. At August 31, 2013 and 2012, a liability for closure and post-closure care costs is recorded in the amount of \$4,234,000 and \$4,402,000, respectively. If any unanticipated corrective action costs related to landfill gas migration or groundwater contamination are identified through current monitoring procedures, an additional accrued liability will be recorded once these costs can be reasonably estimated.

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Note 7: Pension Plan

Employees are eligible after six months service and age 19 to be covered under the City’s Money Purchase Pension Plan, established by City Ordinance, and administered by an insurance company. Enrollment in the program is mandatory at age 40 with five years service. Vesting occurs in increments between three and seven years of enrollment in the plan. The Plan is a defined contribution plan requiring employees to contribute at a rate determined by the employees’ bargaining unit and date of hire. The City contributes between \$1.29 and \$2.00 for every \$1.00 contributed by employees. Employee forfeitures are used to reduce employer contributions. Employees covered by the Plan may also make voluntary contributions.

	2013	2012
Total payroll	\$ 1,588,326	\$ 1,533,898
Covered payroll	1,574,660	1,507,651
Employee contributions	90,807	87,017
Employee contributions as a percentage of covered payroll	5.77%	5.77%
Employer contributions	\$ 179,210	\$ 171,991
Employer contributions as a percentage of covered payroll	11.38%	11.41%

Note 8: Related Party Transactions

The City provides certain administrative services to the Fund for which the Fund pays fees to the City. These fees amount to approximately \$272,000 and \$277,000 for the years ended August 31, 2013 and 2012, respectively.

The City of Lincoln General Fund has borrowed monies from the pooled cash and investment account. The Fund’s allocated share of the borrowing was \$86,442 and \$84,238 as of August 31, 2013 and 2012, respectively. Amounts due from other City funds for solid waste fees are \$6,766 and \$5,154 as of August 31, 2013 and 2012, respectively. Amounts due to other City funds for administrative and other services are \$6,464 and \$3,492 as of August 31, 2013 and 2012, respectively.