# Modernizing Lincoln's Commercial Parking





#### **Proposal**

- Elimination of automobile parking minimums for most commercial and industrial zoning districts.
  - All districts that require a Use Permit: B-2, B-5, O-3, I-3, R-T
  - All "H" and "I" districts
- Maintaining existing minimum parking requirements in residential districts and commercial district typically found in close proximity to neighborhoods.
  - R-1 through R-8, B-1, B-3, O-2



# What are Lincoln's goals with parking modernization?

- Promote economic development by allowing enhanced flexibility and potential cost savings for businesses when developing a site
- Allow for more market driven parking decisions
  - Parking for automobiles in commercial and industrial districts would be primarily determined by market needs
- Continue to support parking requirements near residential areas



# What are Lincoln's goals with parking modernization?

- Encourage redevelopment of vacant or underutilized sites, including underutilized parking lots
  - PlanForward 2050 goal of 12,000 infill units by 2050
- Remove barriers to compact development, reducing the "urban sprawl" effect over the long term
- More efficient use of existing city infrastructure, such as roads, sewer and water



**Today** there are automobile parking requirements for all zoning districts outside of Downtown.

There are also special parking uses that have additional standards.

| Figure 27.67.020 PARKING MATRIX |   |   |                              |                           |                                  |                             |  |                         |                         |                         |                         |  |  |
|---------------------------------|---|---|------------------------------|---------------------------|----------------------------------|-----------------------------|--|-------------------------|-------------------------|-------------------------|-------------------------|--|--|
|                                 |   |   |                              |                           | Park                             | ing Space                   | s Required   |                         |                         |                         |                         |  |  |
|                                 | Single- and Two-Family Dwellings                                |   |                              |                           | Multiple Family<br>Dwellings (c) |                             | Office/Retail/Commercial Uses                                    |                         |                         |                         |                         | Industrial<br>Uses   |  |
| Zoning<br>Districts             | 0.5 per<br>dwelling<br>unit                                     | 1 per<br>dwelling<br>unit                                       | 1.75 per<br>dwelling<br>unit | 2 per<br>dwelling<br>unit | 1 per<br>dwelling<br>unit        | 1.5 per<br>dwelling<br>unit | 2 per 3<br>persons on<br>max. shift<br>or 1 per<br>1,000 sq. ft. | 1 per<br>600 sq.<br>ft. | 1 per<br>500 sq.<br>ft. | 1 per<br>300 sq.<br>ft. | 1 per<br>150 sq.<br>ft. | 2 per 3<br>persons on<br>maximum<br>shift<br>or 1 per<br>1,000 sq. ft. |  |
| R-T                             |   | •   |                              |                           | •                                |                             |  |                         |                         | •                       |                         |  |  |
| 0-1                             |   | O-1 District: There is no required parking in the O-1 District. |                              |                           |                                  |                             |  |                         |                         |                         |                         |  |  |
| 0-2                             |   | •   |                              |                           | •                                |                             |  |                         |                         | •                       |                         |  |  |
| O-3                             |   | •   |                              |                           | •                                |                             |  |                         |                         | •                       |                         |  |  |
| B-1                             |   | •   |                              |                           | •                                |                             |  |                         |                         | within<br>300'          |                         |  |  |
| B-2                             |   | •   |                              |                           | •                                |                             |  |                         |                         | within<br>300'          |                         |  |  |
| B-3                             |   | within<br>300'  |                              |                           | within<br>300'                   |                             |  | within<br>300'          |                         |                         |                         |  |  |
| B-4                             | B-4 District: There is no required parking in the B-4 District. |   |                              |                           |                                  |                             |  |                         |                         |                         |                         |  |  |
| B-5                             |   | •   |                              |                           | •                                |                             |  |                         |                         | •                       |                         |  |  |
| H-1                             |   |   |                              |                           |                                  |                             |  |                         |                         |                         | •                       |  |  |
| H-2                             |   |   |                              |                           |                                  |                             |  | within<br>300'          |                         |                         |                         |  |  |
| H-3                             |   |   |                              |                           |                                  |                             |  |                         |                         | within<br>300'          |                         |  |  |
| H-4                             |   |   |                              |                           |                                  |                             |  |                         |                         | within<br>300'          |                         |  |  |
| I-1                             |   |   |                              |                           |                                  |                             | within 300'  |                         |                         |                         |                         | within 300'  |  |
| I-2                             |   |   |                              |                           |                                  |                             | within 300'  |                         |                         |                         |                         | within 300'  |  |
| I-3                             |   |   |                              |                           |                                  |                             |  |                         |                         | •                       |                         | •  |  |



#### **Current Conditions**

Parking requirements can be reduced in some situations, but it often requires action from Planning Commission and City Council.

This process can be time consuming and costly for developers/landowners, city staff, and public officials.



#### Excess parking has resulted in...

- Increased development costs
- Long-term urban sprawl as development footprints were increased to accommodate expansive parking lots
  - Wider distances for streets and utilities leading to higher construction and maintenance costs, longer trips, more carbon emissions
- Commercial districts that are unfriendly to pedestrians and bicyclists
- Heat islands



# Parking modernization is envisioned in the 2050 Lincoln-Lancaster County Comprehensive Plan

Policy 11: Parking Requirements

Eliminate or reduce minimum parking requirements in additional zoning districts (beyond B-4 Downtown) and include conditions that minimize the impact on neighboring properties.



Lincoln-Lancaster County 2050 Comprehensive Plan



## In recent years cities across the country have eliminated parking requirements.

Buffalo, NY

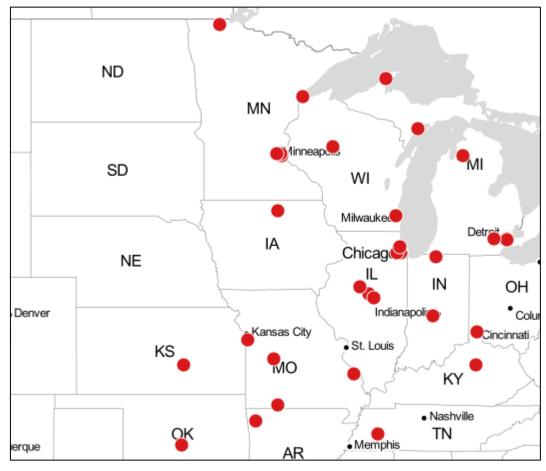
Fayetteville, AR

Lexington, KY

Ann Arbor, MI

South Bend, IN

Minneapolis & St Paul, MN



parkingreform.org



## **Fayetteville, AR**

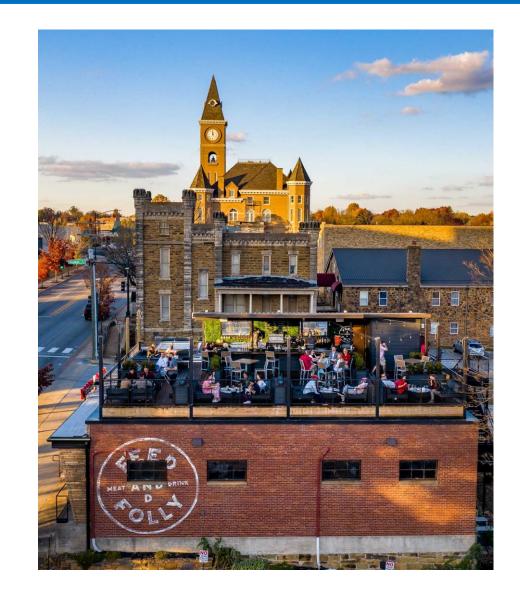
- Enacted parking reform in 2015
- Eliminated parking minimum requirements for non-residential uses
- Added parking maximums
- Require parking analysis for developers to demonstrate that they are providing adequate on-site parking





## **Fayetteville, AR**

- Resulted in several "problem properties" in the core being redeveloped
- Overall has been "anti-climactic" –
  in general the reductions in supplied
  parking have been incremental
- They view parking reform as a longterm process





## **Buffalo, NY**

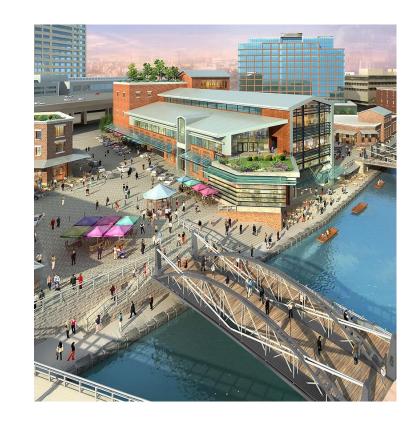
- Enacted parking reform in 2017
- Eliminated parking minimum requirements citywide for all uses
- Certain development proposals are required to submit a travel demand management plan to address how they will meet parking demand





## **Buffalo, NY**

- Initial results published in the Journal of the American Planning Association (JAPA)
- 47% of major developments (17 projects) included fewer parking spaces than previously permissible
  - 1,014 fewer parking spaces
- Aggregate spaces from single-use projects exceeded the previous minimum requirements





#### "H" & "I" Districts

 With this new proposal, "H" and "I" zoning districts would not have a minimum amount of required parking spaces

#### **Use Permit Districts**

- With this new proposal, Use Permits would not have a minimum amount of required parking spaces
- Planning Commission / City Council would still provide final approval of these site plans



## **Districts Maintaining Parking Requirements**

- R-1 through R-8 Residential Districts, B-1 Local Business District, B-3 Commercial District, O-2 Suburban Office District
- These districts are residential or generally located near residential areas.
- They are not part of the current parking proposal



#### **Redevelopment Example**



**Before** 

Commercial: 253,000 sf

• Parking: 1,012 stalls



**After** 

• Commercial: 172,000 sf

Residential: 224 units

• Parking: 551 stalls



#### What are the Expected Results?

- Lower development costs
- Lincoln today is a car-focused environment most businesses will continue to provide on-site parking
- Creation of additional pad site opportunities in commercial centers
- Businesses may expand their building footprint into underutilized parking lots instead of relocating



## What are the Expected Results?

- Some sites within the city with limited parking ability may be redeveloped
- Biggest impact will be long-term, after multiple decades of smaller parking lots
- Shorter automobile trips and reduced carbon emissions
- More vibrant urban environment that supports multiple modes of transportation





#### **Final Points**

- Approximately 95% of commercial and industrial acreage in Lincoln is included in this proposal
- Allows the private sector to be in control of the parking on their property
- Modernizing parking will allow for lower costs for developers, owners, tenants and businesses
- Added efficiencies of city infrastructure provides opportunities to invest in further growth



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