



UNIVERSITY PLACE NEIGHBORHOOD REDEVELOPMENT PLAN

Prepared By:
City of Lincoln, Nebraska
Leirion Gaylor Baird, Mayor

Approved By:
Planning Commission 3/18/2026
City Council 4/13/2026

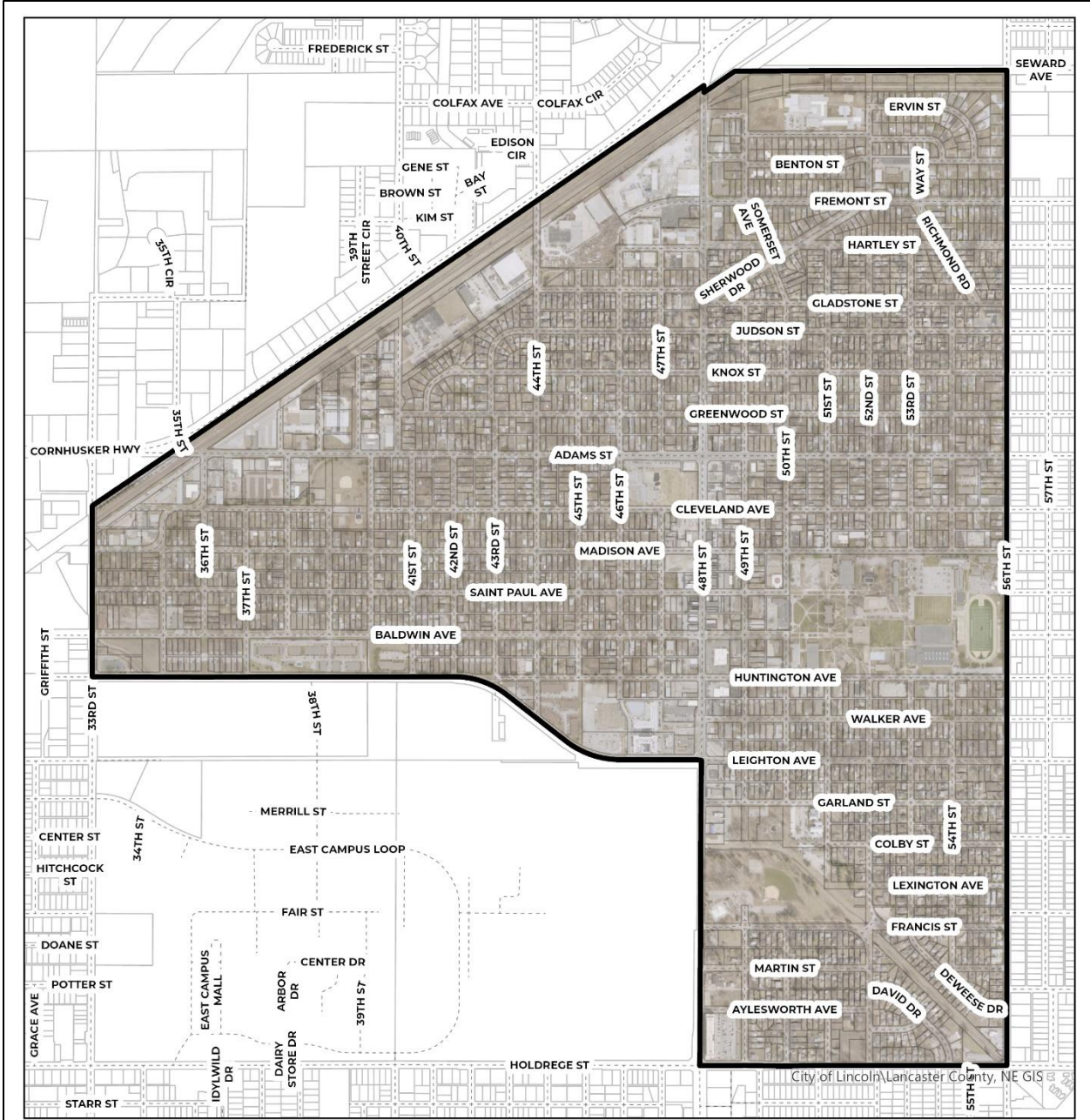
University Place Neighborhood Redevelopment Plan

INTRODUCTION

The University Place Neighborhood Redevelopment Plan (“Redevelopment Plan”) is a guide for redevelopment activities within the University Place Redevelopment Area (“Redevelopment Area”). The Redevelopment Area is one of the City of Lincoln’s (the “City”) historic neighborhoods and encompasses the entire University Place Subarea Plan (“Subarea Plan”) of *PlanForward, the Lincoln-Lancaster County 2050 Comprehensive Plan* (“Comprehensive Plan”) and is bounded approximately by North 33rd Street and Cornhusker Highway on the west, North 56th Street on the east, Holdrege Street on the south and the David Murdock Trail on the north. The University Place Redevelopment Area Map, below, illustrates the location of the Redevelopment Area within the broader context of the City. The Redevelopment Area includes 2,584 parcels, which are identified in Appendix A, and contains approximately 950 acres. Parcel Identification Numbers (“PIDs”) are subject to change.

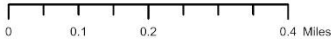
Although there have been successful redevelopment activities in the Redevelopment Area, it has shown signs of decline over the past several years. Some of the existing development, structures, and public utilities are old and in need of updating. As a result of these conditions, Marvin Planning Consultants (the “Consultant”) completed a Blight and Substandard Determination Study in May 2025 (the “Blight Study”). The Blight Study concluded that the number, degree, and distribution of blight and substandard factors warranted designating the Redevelopment Area blighted and substandard. The Lincoln City Council (“City Council”) declared the Redevelopment Area blighted and substandard on November 17, 2025 via Resolution A-95455. Further, the City conducted an extreme blight study (“Extreme Blight Study”) and determined that the Redevelopment Area met the conditions of extreme blight as well via Resolution A-95456.

The City recognizes that continuing blight and deterioration is a threat to the stability and vitality of the Redevelopment Area and that revitalization efforts cannot reasonably occur without public action. This Redevelopment Plan represents the City’s efforts to guide public and private redevelopment of the area.



University Place Redevelopment: Redevelopment Area

 Redevelopment Area



PLAN REQUIREMENTS

Redevelopment activities are guided by the Nebraska Community Development Law, Nebraska Revised Statutes sections 18-2101 through 18-2158, as amended (the “Act”). The Act indicates the governing body must first declare the project area substandard and blighted to prepare a redevelopment plan for the designated redevelopment area.

The City authorized its Urban Development Department to act as the community redevelopment authority within the meaning of section 18-2101.01 of the Act. The Urban Development Department formulated for the City a workable program utilizing appropriate private and public resources to:

- Eliminate or prevent the development or spread of urban blight;
- Encourage needed urban rehabilitation;
- Provide for the redevelopment of substandard and blighted areas, including provisions for the prevention of the spread of blight into areas of the municipality which are free from blight through diligent enforcement of housing, zoning and occupancy controls and standards;
- Rehabilitate or conserve substandard and blighted areas or portions thereof by re-planning, removing congestion, providing parks, playgrounds, and other public improvements by encouraging voluntary rehabilitation and by compelling the repair and rehabilitation of deteriorated or deteriorating structures; and,
- Clear and redevelop substandard and blighted portions thereof.

The Act defines a “redevelopment plan” as “a plan, as it exists from time to time for one or more community redevelopment areas, or for a Project, which (a) conforms to the general plan for the municipality as a whole and (b) is sufficiently complete to indicate such land acquisition, demolition and removal of structures, redevelopment, improvements, and rehabilitation as may be proposed to be carried out in the community redevelopment area, zoning and planning changes, if any, land uses, maximum densities, and building requirements.” Nebraska Revised Statutes section 18-2103(28).

Section 18-2111 of the Act defines the minimum requirements of a redevelopment plan as follows:

A redevelopment plan shall be sufficiently complete to indicate its relationship to definite local objectives as to appropriate land uses, improved traffic, public transportation, public utilities, recreational and community facilities and other public improvements, and the proposed land uses and building requirements in the Project area.

Section 18-2111 of the Act also outlines six elements that must be included in all redevelopment plans:

1. The boundaries of the Project area, with a map showing the existing uses and condition of the real property therein;
2. A land-use plan showing proposed uses of the area;
3. Information showing the standards of population densities, land coverage, and building intensities in the area after redevelopment;
4. A statement of the proposed changes, if any, in zoning ordinances or maps, street layouts, street levels or grades, or building codes and ordinances;
5. A site plan of the area; and,
6. A statement as to the kind and number of additional public facilities or utilities which will be required to support the new land uses in the area after redevelopment. Any redevelopment plan may include a proposal for the designation of an enhanced employment area.

In making its recommendation to approve this plan, the Urban Development Department considered the land uses and building requirements and determined that they are in accordance with the general plan for redevelopment of the City and represent a coordinated, adjusted, and harmonious development of the City and its environs. These determinations are in accordance with:

- Present and future needs to promote health, safety, morals, order, convenience, prosperity;
- The general welfare; and,
- Efficiency and economy in the process of development.

Factors considered in the determination included among other things:

- Adequate provision for traffic, vehicular parking;
- The promotion of safety from fire, panic, and other dangers;
- Adequate provision for light and air;
- The promotion of the healthful and convenient distribution of population;
- The provision of adequate transportation, water, sewerage, and other public utilities;
- Schools, parks, recreational and community facilities, and other public requirements;
- The promotion of sound design and arrangement;
- The wise and efficient expenditure of public funds; and,
- The prevention of the recurrence of insanitary or unsafe dwelling accommodations or conditions of blight.

PREVIOUS REDEVELOPMENT EFFORTS

Portions of the Redevelopment Area have seen previous redevelopment efforts. The City's University Place Redevelopment Plan was first prepared at the direction of Mayor Mike Johanns and approved by the City Council on December 7, 1998. Redevelopment projects either completed or underway under this plan include the North 48th Street streetscape enhancements, 48th and Leighton Mixed Use Redevelopment Project and the 48th and Madison Mixed Use Redevelopment Project. Major goals from this plan include:

- Improve the North 48th Street commercial corridor
- Utilize historic designation rehabilitation standards when warranted
- Enhance open spaces and pedestrian ways
- Enhance the streetscape and create entryway features

In 2016, under the direction of Mayor Chris Beutler, the City created the University Place South Redevelopment Plan, which was adopted by the City Council on May 11, 2016. This redevelopment plan includes the 48th and Holdrege Redevelopment Project and the 48th and Aylesworth Redevelopment Project. Major goals from this plan include:

- Replace aging public infrastructure
- Resurfacing and paving substandard public sidewalks
- Complete improvements at University Place Park

The City acknowledges that these redevelopment projects are valuable additions to the Redevelopment Area and are important steps toward the amelioration of blighted and substandard conditions in the Redevelopment Area. These projects were catalysts for considering further public investment in this area. The division of taxes and specific requirements for each of these redevelopment projects shall continue to meet the provisions of their unique redevelopment agreements. Nothing in this Redevelopment Plan shall impact existing projects in the Redevelopment Area.

From the time of the adoption of this University Place Neighborhood Redevelopment Plan forward, it is the City's intent that planning efforts be based on the goals and priorities identified in this Redevelopment Plan. To the extent that the goals and priorities of the University Place Redevelopment Plan and the University Place South Redevelopment Plan are similar to this Redevelopment Plan, they are now incorporated into this Redevelopment Plan. This Redevelopment Plan supersedes any goals or priorities that are different or may contradict this Redevelopment Plan.

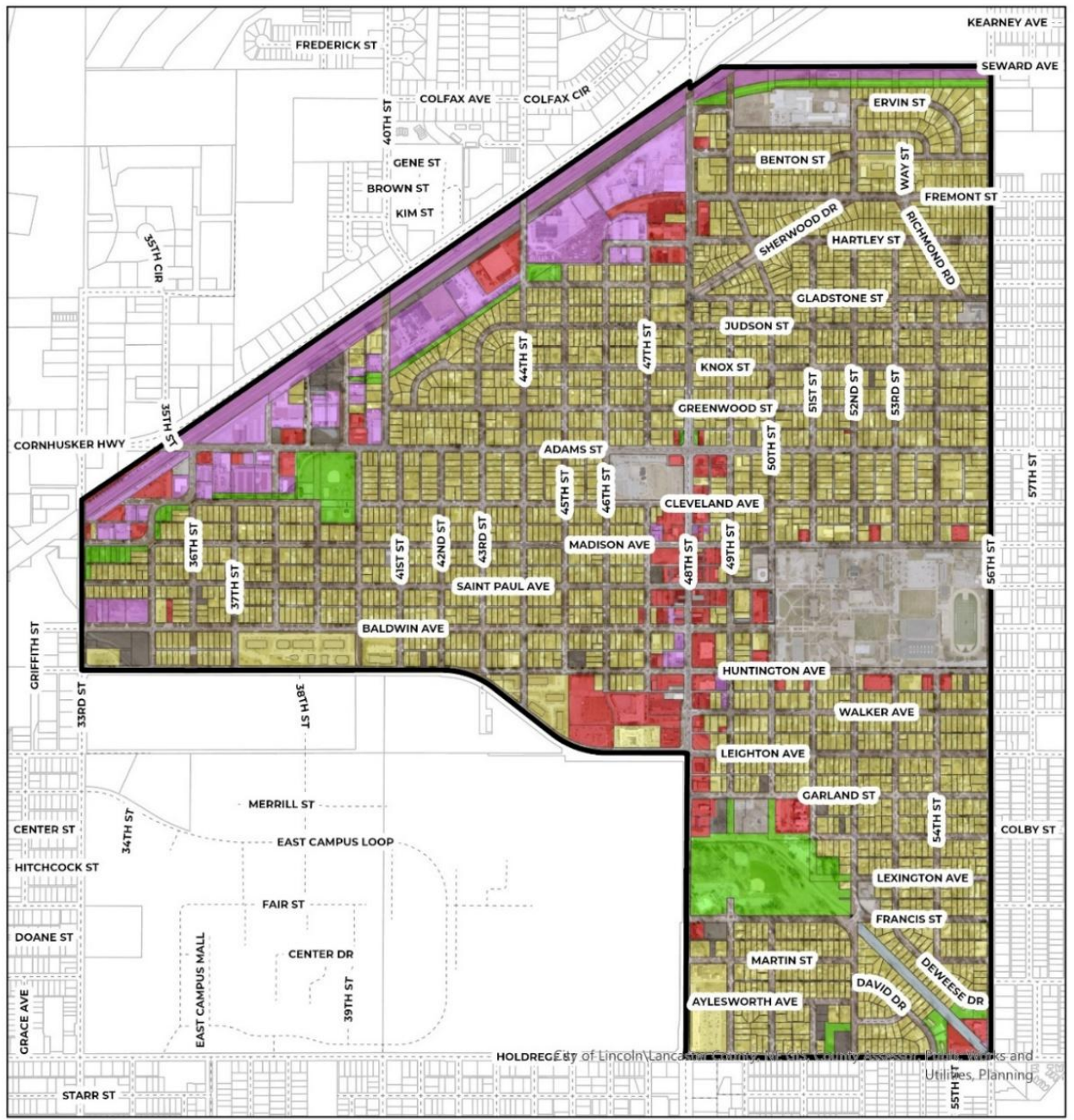
The University Place Redevelopment Plan is incorporated into this Redevelopment Plan as Appendix B. The University Place South Redevelopment Plan is incorporated into this Redevelopment Plan as Appendix C.

EXISTING CONDITIONS

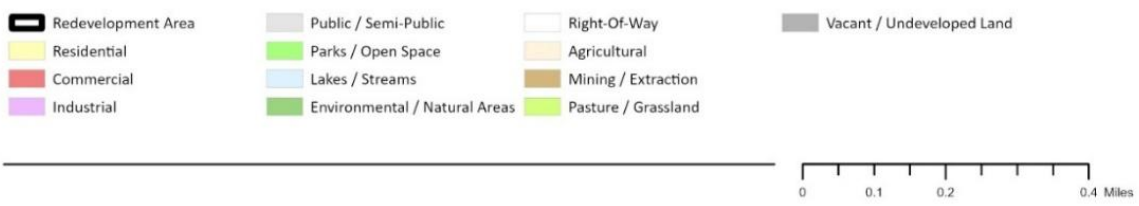
Land Use

The Redevelopment Area consists of approximately 950 acres, a majority of which is developed. The primary existing land uses are commercial and residential (including single-family, duplex, and multi-family) as well as public uses, public streets, and vacant/underdeveloped tracts of land.

The Redevelopment Area is in one of the City's oldest neighborhoods. Approximately 96% of the 2,092 residential structures in the Redevelopment Area are over 40 years old. This includes 585 structures that were identified as being 100+ years of age. The overall median estimated year of construction of the single-family residential structures is 1952. The Current Land Use Map is shown below.



University Place Redevelopment: Current Land Use



Zoning

There are ten zoning districts in the Redevelopment Area. The Zoning Map is shown below.

R-2 Residential: This district is intended to provide a generally stable residential use in areas of the city that are largely developed. With a gross density of generally three to five dwelling units per acre, this district permits single- and two-family dwellings and supportive community services, such as parks, playgrounds, schools, libraries, and places of religious assembly. It is intended that this district be limited to previously platted portions of the city already undergoing substantial development, thereby preserving existing low-density residential development.

R-4 Residential: This district is intended to provide a stable area of residential use at a gross density in the range of three to five dwelling units per acre. It is anticipated that some redevelopment will occur in this district. The use of the district includes single- and two-family dwellings, plus support facilities, such as schools, parks, community buildings, and places of religious assembly.

R-5 Residential: This district is intended to provide a redeveloping area of moderate residential density of between six and ten dwelling units per acre. This district provides for single-family, two-family, and multiple and townhouse residential uses, plus support facilities, such as schools, parks, community buildings, and places of religious assembly.

R-6 Residential: This district is intended to provide a generally redeveloping area of moderately high residential density between eleven and fourteen dwelling units per acre. This district provides for single-family, two-family, multiple and townhouse residential uses, private clubs, fraternities and sororities, and support facilities, such as schools, parks, community buildings, and places of religious assembly.

B-1 Local Business: This district is intended to provide a stable area of local retail relating to existing communities and existing neighborhoods. It provides for functional business uses to serve those communities and neighborhoods. Dwellings are permitted only above the first floor.

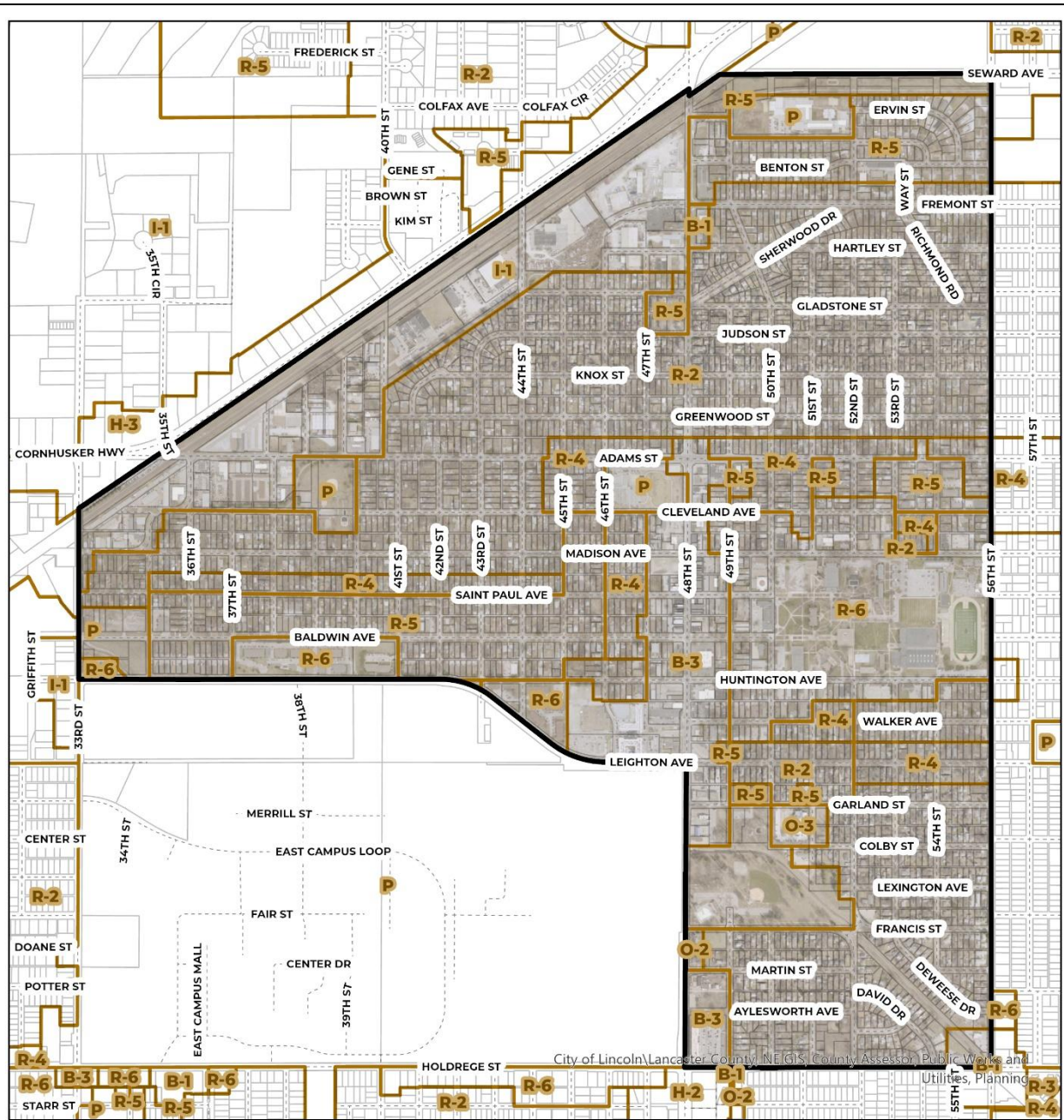
B-3 Commercial: This is a district providing for local commercial uses in a redeveloping neighborhood generally located in established retail centers of those neighborhoods. The uses permitted generally are those for neighborhood uses, plus additional limited manufacturing uses that reflect the character of that commercial area.

O-2 Suburban Office District: This district is intended to provide a redeveloping area, primarily of office uses in those suburban areas previously zoned O-1 Office District and those fronting on the same street, with the same side lot lines and within 150 feet of the following districts: B-1, B-3, B-4, H-2, H-3, and I-1. This district is intended as a transition zone where it abuts the previously mentioned districts.

O-3 Office Park District: This district is intended to provide a developing or redeveloping area primarily consisting of a mixture of office and other types of compatible and complementary commercial uses, and residential uses in suburban areas. This district is intended to be located on arterial streets in close proximity to commercial uses. This district is intended to provide an appealing atmosphere, stressing the quality of the environment.

I-1 Industrial District: This district is for a developing stable or redeveloping area representing light and heavy industrial uses and having a relatively high intensity of use and land coverage.

P Public Use District: This district is intended to provide a district essentially for mapping purposes which will identify real property presently owned and used by any governmental entity, including local, state, or federal governmental units, and put to some form of public use. This district is not intended to be applied to land that is used by governmental entities on an easement or leased basis if title to the land is in private ownership.



University Place Redevelopment: Current Zoning

 Redevelopment Area  Zoning

0 0.1 0.2 0.4 Miles

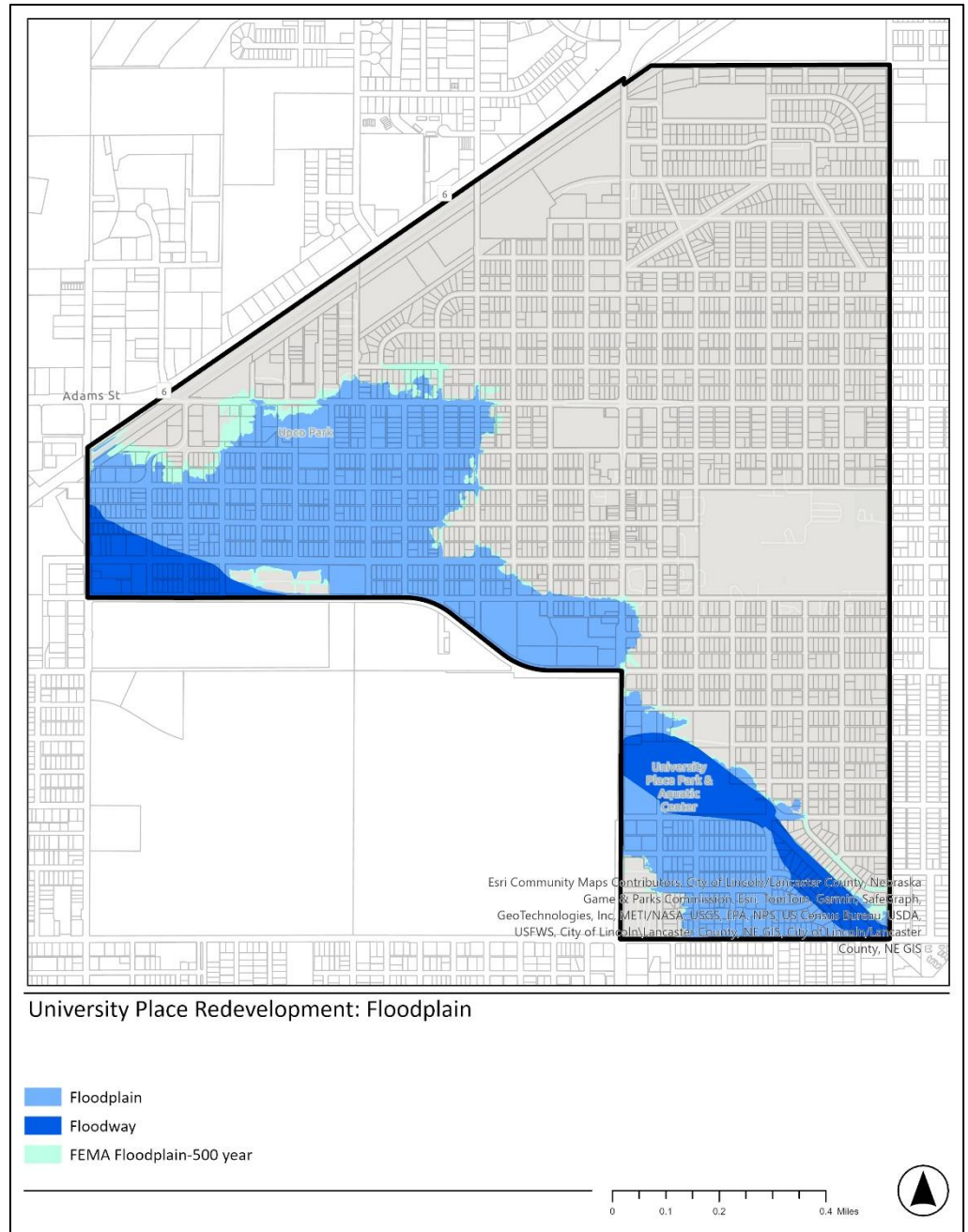


Floodplain

A portion of the Redevelopment Area is in the Deadmans Run Creek's 100-year and 500-year floodplain. The current Floodplain Map is shown to the right.

The City has taken action to begin mitigating the flooding hazards in this area. The Deadmans Run Flood Reduction Project is expected to provide flood protection for residences and commercial areas near North 33rd Street, North 48th Street, Leighton Avenue, and Huntington Avenue, and Adams Street. This project will assist in maintaining a safe environment by

removing an estimated 480 homes, businesses, and other structures out of the floodplain by reducing the floodplain impacted area. Floodplain mitigation measures should be taken whenever possible to alleviate this burden on the area.



Parks and Recreation Facilities and Trails

Parks

There are five parks located within the Redevelopment Area. Parks provide a sense of place and community for the Redevelopment Area. The City should continuously consider what park improvements could enhance resident experience.

Seng Park at University Place: Located off North 49th and Francis Streets, this park is a popular spot for activities including horseshoes, volleyball, picnics, and swimming at the nearby pool. Parking lot access is available on north and south points of the park. Deadmans Run creek flows through the middle of the park. In 2018, University Place Park was renamed to Seng Park at University Place to honor the decades of civic and public service of the Seng family including the former Mayor Collen Seng. Former Mayor Seng represented northeast Lincoln on the City Council from 1987 through 2003. She was elected Lincoln's 50th mayor in 2003 and served one four-year term. She was very active in the University Place Community Organization ("UPCO") and worked for the Girl Scouts and First United Methodist Church. The Seng family was a developer in the University Place area.

UPCO Park: Located at North 40th and Adams Streets, UPCO is a neighborhood park. This park includes rentable ballfields and shelters. Originally a half-acre park with a swing and a slide, UPCO Park was transformed into a six-acre green space to help meet recreation needs of the developing community. The City's Parks and Recreation Department worked closely with the University Place Community Organization to design the park plan. The original plan was complimented by a tree planting effort led by the University Place Community Organization. In 2024, with Partnership for a Healthy Lincoln (PHL), a brand-new fitness station was added to UPCO Park. The project was sponsored by Nebraska Presbyterian Foundation, Ameritas, Bison Incorporated, and Black Hills Energy.

34th and Baldwin Avenue: Located in Northeast Lincoln off 33rd Street and Madison Avenue, just south of Cornhusker Highway. The John Dietrich Trail passes through the park.

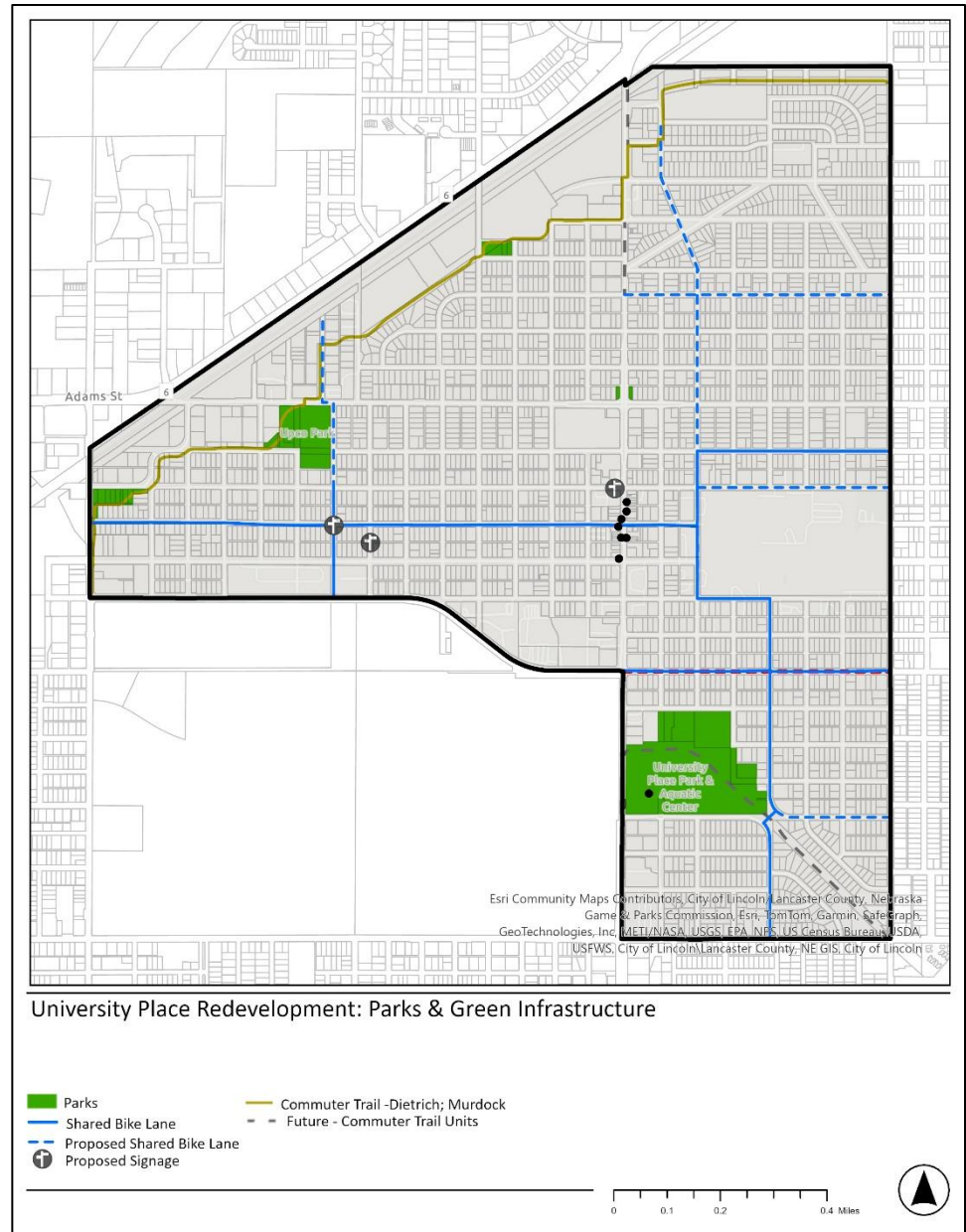
45th and Gladstone Playground: Located off North 45th and Gladstone Street intersection, a few blocks south of Cornhusker Highway. The John Dietrich Trail passes through the park.

48th and Adams Park: This set of pocket parks are on the northeast and northwest corners of North 48th Street and Adams Street intersection.

Trails

There is only one major trail that runs through the Redevelopment Area. However, there are shared bike lanes routes along St. Paul Street, Leighton Street, Cleveland Street, North 40th Street, North 50th Street, and North 52nd Street. Trail connection is an important part of a multi-modal transportation network. All due consideration should be given to how trails can connect the Redevelopment Area to other major hubs within the City and beyond.

John Dietrich Trail: This trail is the result of the NE Radial Reuse Project. It was named after a long-time trails advocate and bicycle shop owner in NE Lincoln. This trail connects with the Billy Wolff Trail near 17th Street and Holdrege Street as well as the Murdock Trail near 48th Street and Freemont Street.



Transportation

Traffic Circulation

The Redevelopment Area includes four minor arterials – North 48th Street, Holdrege Street, and North 56th Street, and Adams Street. The Redevelopment Area is bounded on the West by Cornhusker Highway, which is a principal arterial per the City of Lincoln Access Management Policy.

North 48th Street is the primary thoroughfare through the Redevelopment Area. The Average Daily Traffic Volume (“ADT”) count on North 48th Street from Holdrege Street to Leighton Avenue is 19,660 and from Leighton Avenue to Adams Street is 14,870 according to the Lincoln Transportation and Utilities Department (“LTU”). You can find all ADT counts on [LTU’s website](#).

This is a high volume of traffic traveling through the heart of the Redevelopment Area every day. Throughout the subarea planning process, this was mentioned multiple times as a burden on the neighborhood, especially the commercial district. The City’s 33rd and Cornhusker Intersection Improvement Project is anticipated to help alleviate this traffic burden.

Street Layout

The street layout in the Redevelopment Area is adequate and effective. Streets and roads within the Redevelopment Area are primarily situated in north/south and east/west grid pattern alignments and consist of a mix of commercial and residential roads and alleys.

Street Conditions

Overall, street conditions in the Redevelopment Area are in fair condition. LTU recently completed improvements to North 48th Street, Huntington Avenue, and Leighton Avenue. The Lincoln Metropolitan Planning Organization's Transportation Improvement Program ("TIP") identifies a pavement repair project generally located on Adams Street from North 39th Street to North 49th Street.

Access and Parking

The grid pattern alignment provides adequate access within the Redevelopment Area. There is also adequate on-street parking within some areas of the Redevelopment Area. Currently, there is no parking on the arterials throughout the Redevelopment Area. There are two City-owned and managed parking lots – the 48th and Madison lot and the 47th and St. Paul lot. Enhancements to these publicly owned parking lots as well as better signage indicating to the public where these lots are would enhance the area and potentially increase both the utilization of the lots as well as the benefits they provide to the Redevelopment Area.

The Subarea Plan proposes a lane reconfiguration of North 48th Street that would provide on-street parking along the commercial corridor. Some of the commercial properties within the Redevelopment Area also have private parking lots to help alleviate demand for on-street parking.

Sidewalk and Pedestrian Activity

There are approximately 68 miles of existing sidewalks within the Redevelopment Area. However, there are also approximately 10 miles of missing sidewalk segments, typically located along local streets. Approximately 2 miles of streets in the Redevelopment Area lack a sidewalk on both sides. A lack of high-quality sidewalks creates a threat to pedestrian safety and can make it almost impossible for persons with mobility challenges to move throughout the Redevelopment Area. Any redevelopment that occurs in the Redevelopment Area will comply with all federal regulations to ensure connectivity throughout the Redevelopment Area. Further, priority consideration should be given to sidewalk infill in the areas that are lacking sidewalks.

Public Transportation

StarTran provides public transportation services in the Redevelopment Area via the #41-Havelock and #42-Bethany routes for east/west service and #48-Veteran's Hospital and #49-University Place routes for north/south service.

StarTran's VANLNK provides on-demand door-to-door transportation services anywhere within City limits, including the Redevelopment Area. VANLNK is a shared ride service that uses software to optimize the route for all users who schedule a ride using a smartphone app. All VANLNK vehicles are lift or ramp accessible.

Being able to utilize public transportation with dignity is a vital component for ridership. The bus stops in the Redevelopment Area lack the infrastructure needed to create enhanced mobility nodes allowing individuals to wait for the bus with dignity. As redevelopment occurs in the Redevelopment Area, complete bus stop buildouts, including benches and shelters, should be constructed to provide a pleasant and safe waiting area for riders.

Streetscape

Streetscapes will include amenities for visual interest and safety, including seating, green buffers, and other design elements as identified during the development process for any potential streetscape project. One of the major concerns raised in the Subarea Plan planning process is the pedestrian experience on the commercial corridor of North 48th Street and the lack of a sense of safety for both businesses and pedestrians as they traverse this area. Actions should be taken to reduce the actual and perceived safety issues along this streetscape corridor.

Public Utilities

Water Systems

The water distribution mains in the Redevelopment Area are in mixed condition according to the City's Water Division staff. The water mains range in age from 5 to 120 years. The mains are constructed from a variety of materials, including Cast Iron Pipe ("CIP"), Ductile Iron Pipe ("DIP"), and PVC. Some sections of newer mains are in excellent condition, but the Water Division staff identified most of the mains in the Redevelopment Area being in "replace" to "good" condition. The installation of new water mains may be required in connection with some redevelopment activities in the Redevelopment Area.

Sanitary Sewer Systems

The sewer mains in the Redevelopment Area are also aging, with an estimated age range of 50 to 80 years. The sewer mains are constructed of Vitrified Clay Pipe ("VCP"), which is an outmoded material. Wastewater Division staff describes the mains as being in "poor" to "good" condition. As the sanitary sewer mains in the Redevelopment Area continue to age, breakage and repeated maintenance become more likely. To support future development in the Redevelopment Area, rehabilitation of the existing sanitary sewer mains or installation of new sanitary sewer mains may be required.

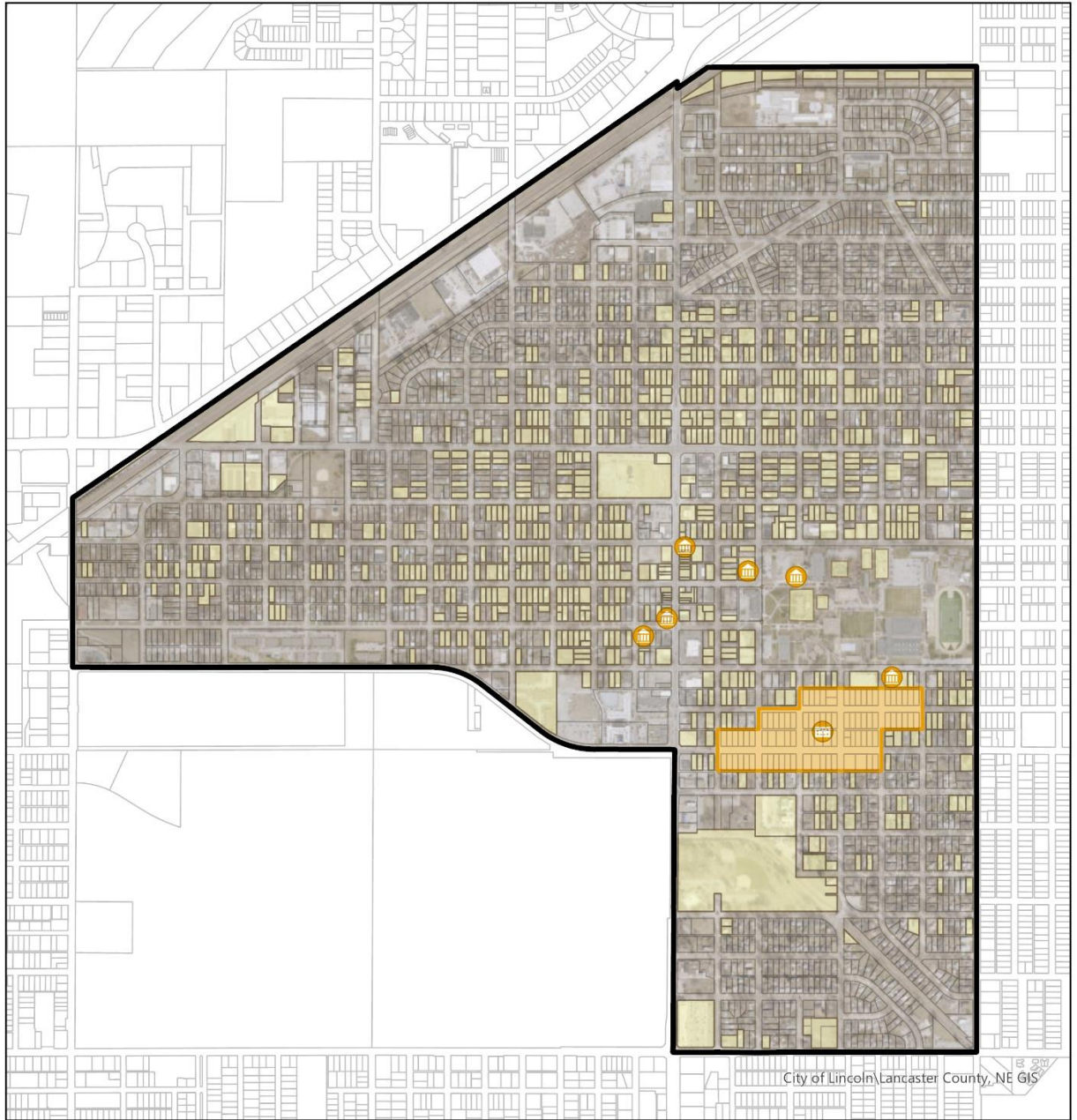
Street Lighting

Decorative street lighting exists along the North 48th Street commercial district and the commercial areas are generally well lit. New or additional lighting would be beneficial in the residential areas of the Redevelopment Area to improve visibility and safety for pedestrians and cyclists and should also be utilized to create a sense of

place whenever feasible and may be useful for placemaking activities within the Redevelopment Area.

HISTORICAL SIGNIFICANCE

University Place was established as a “College Town” in 1887 and supported the newly established Nebraska Wesleyan University. It was an independent community until Lincoln annexed it in 1926. According to the Comprehensive Plan, there is one locally landmarked and National register listed residential district and five properties that are either locally landmarked or listed in the National Register of Historic Places.



University Place Redevelopment: Historic Facets

-  Historic Site Surveys
-  Historic Districts
-  Historic Surveys

0 0.1 0.2 0.4 Miles



University Place Residential Historic District: Local Landmark/National Register. In the late 1880s and early 1890s, six institutions of higher learning were established on the outskirts of Lincoln, with residential land platted around the campuses in hopes of establishing independent “college towns.” Nebraska Wesleyan University and its surrounding University Place along with Union College and College View are Lincoln’s most successful examples of this form of development. The University Place District demonstrates the residential component of this phenomenon and displays a range of homes including Prairie Boxes, bungalows, and a few modest Period Revival houses.

Phi Kappa Tau Fraternity (NWU): National Register. The Phi Kappa Tau fraternity house of Nebraska Wesleyan University is a two-and-one-half story, red brick Period Revival structure designed by architects Meginnis & Schaumberg, with Frank Robey serving as contractor. The “Greek system” was formally recognized at Wesleyan in 1920, and the Phi Kappa Tau house was constructed in 1928. While several of Wesleyan’s fraternities and sororities were short-lived or experienced difficulty acquiring a permanent residence, Phi Kappa Tau persevered and managed to remain in their original chapter house. The Phi Kappa Tau house is the only original Greek chapter house at Nebraska Wesleyan University that retains historic integrity.

Old Main at Nebraska Wesleyan University: National Register. Nebraska Wesleyan University was founded in the town of University Place in 1887. To house the new university this three-story Richardsonian Romanesque structure was constructed in 1887-88, designed by architects Gibbs & Parker of Kansas City. Wesleyan’s “Old Main” is more than a campus landmark, because Wesleyan was one of half a dozen colleges established on the outskirts of Lincoln in the 1880s and 1890s. Only Nebraska Wesleyan and Union College remain of those institutions and only Old Main recalls the grand structures that housed each of them.

First United Methodist Church: National Register. The First United Methodist Church, located to the northwest of the Nebraska Wesleyan University campus, is a 1909 Neo-Classical Revival building formed by a dome on top of a two-story-tall cubes. On the interior, the dome over the sanctuary contains over 1,000 pieces of stained and painted glass and features a portrait of President Abraham Lincoln. The building is locally significant under Criterion C for its Neo-Classical Revival style of architecture and Byzantine-inspired auditorium-style sanctuary on the interior. The building was largely completed by Alfred W. Woods, but was completed during the Woods-Cordner partnership that lasted from 1906 to 1912.

Wesleyan Hospital: Local Landmark/National Register. When built in 1906 the east portion of this building was a small hotel, Hotel Cecil, and the west front was Dr. Coffin’s private hospital called Wesleyan Hospital and Nurses Training School. The hospital and school quickly expanded into the hotel, but the school only operated until 1912. Its uses alternated in the 1910s between a boarding house and hospital, then was converted into apartments in the 1920s. In 2016-17 it was rehabbed for a dozen apartments.

University Place City Hall: Local Landmark. University Place City Hall is the premier architectural representation of the City of University Place during its autonomous period from incorporation in 1889 to annexation by Lincoln in 1926. Built in 1914 in the Neo-Classical Revival style, it embodies the growth of University Place to a community of approximately 5,000 by the time of annexation. Designed to house the fire station, police station, water & light departments, city council, and mayor, it embodies the full range of civic services offered by the community during that period. It is also a major work in the career of John R. Smith, University Place's leading architect of the independent period.

Saint Charles Apartments: National Register. When Saint Charles Apartments were built in 1923-24, University Place was an incorporated town with a population of about 5,000. University Place was annexed by Lincoln in 1926. Saint Charles was designed to provide sixteen apartments and was the only brick apartment house built in University Place before annexation. The building, which incorporates Neo-Classical Revival motifs, was constructed by William Henry Seng, a major contractor in the University Place area during the 1920s and 1930s.

Whenever possible, action should be taken to preserve the historic character of the Redevelopment Area via preserving the downtown feel of the commercial corridor, historic residential restoration, and maintaining the significant connection to Nebraska Wesleyan University.

CREATIVE DISTRICT DESIGNATION

In 2023, the Nebraska Arts Council designated the University Place neighborhood as a Creative District. The Creative District is located in the heart of historic University Place along North 48th Street between North 46th Street and North 56th Street. It is the first, and to date only, Creative District designation in the City. The Creative District designation is the culmination of many great arts initiatives happening in the neighborhood, and it creates the opportunity to build on that success in the future. Because of this unique designation, the opportunity to create and provide public art in the Redevelopment Area should be given consideration throughout all development and redevelopment efforts in the Redevelopment Area.

BLIGHT AND SUBSTANDARD DETERMINATION

Finding of Blight and Substandard Conditions

For a redevelopment project in the City to be eligible for tax increment financing ("TIF") resources under the Act, the project must be in an area that has been designated as "blighted" and "substandard," as those terms are defined in the Act.

The City, through its Urban Development Department, contracted with the Consultant to conduct the Blight Study. The Blight Study was completed in

May 2025. This section of the Redevelopment Plan is taken directly from the Blight Study.

“The Cornhusker Highway area has several items contributing to the Blight and Substandard conditions. These conditions include:

Blighted Conditions

- Substantial number of deteriorated or deteriorating structures
- Deterioration of site or other improvements
- Insanitary and unsafe conditions
- Diversity of Ownership
- Dangerous conditions to life or property due to fire or other causes
- Combination of factors which are impairing and/or arresting sound growth
- Average age of structures is over 40 years of age

Substandard Conditions

- Predominance of structures meeting the dilapidation or deteriorating criteria
- Average age of the structures in the area is at least 40 years”

The Consultants concluded that the number, degree, and distribution of blight and substandard factors in the Redevelopment Area, as documented in the Blight Study, are beyond remedy and control solely by regulatory processes in the exercise of the police power and cannot be dealt with effectively by the ordinary operations of private enterprise without the aid provided in the Act. Further, the Consultant opined that the findings in the Blight Study warrant designating the Redevelopment Area as blighted and Substandard. The City Council concurred and adopted Resolution A-95455 declaring the Redevelopment Area blighted and substandard on November 17, 2025.

Finding of Extreme Blight Conditions

The City, through its Urban Development Department, completed the Extremely Blighted Determination Study for the Lincoln Cornhusker Area Blight Area study (“Extreme Blight Study”) in March 2025 to determine if the Redevelopment Area met the legislative requirements to be declared extremely blighted for the purposes of receiving an additional five years of TIF as well as other tax benefits. The Extreme Blight Study determined that the Redevelopment Area did meet the requirements for an extremely blighted designation. The City Council adopted the Extreme Blight Study on November 17, 2025 via Resolution A-95456.

REDEVELOPMENT PLAN GUIDING PRINCIPLES

The Comprehensive Plan identifies several policies for mixed use areas. The following guiding principles are taken directly from the Comprehensive Plan and should be used as a guide for redevelopment activities.

E1: Complete Neighborhoods and Housing

Existing Neighborhoods

For existing neighborhoods, housing diversity is often already in place, and efforts must focus on maintaining this balance and variety. The diversity of architecture, housing types, and sizes are central to what make existing neighborhoods great places to live. New construction should continue the architectural variety, but in a manner that is sensitive to the existing neighborhoods. Preservation, maintenance, and rehabilitation of existing housing should continue to be the focus. Preserving existing housing for owners and renters and a mix of supporting uses should remain the focus in established neighborhoods, with modest opportunities for infill and redevelopment.

Infill and redevelopment are supported and must respect the street pattern, block sizes, and development standards of the area, such as parking at the rear and porches, windows, and doors on the front street side. Neighborhood Design Standards apply within Lincoln's 1950 corporate limits and will continue to be a useful tool to ensure compatibility of new construction.

Existing neighborhoods often contain a mix of uses including neighborhood commercial uses, parks, and schools. The patterns of land use in existing neighborhoods support walkability and already achieve many of the Complete Neighborhoods recommendations. Neighborhood commercial centers provide goods and services closer to where people live and can increase desirability to live in the surrounding neighborhoods. Examples in Lincoln include Havelock, University Place, College View, and others. Efforts should be taken to preserve existing neighborhood commercial centers as a vital component in existing neighborhoods. Integration of the neighborhood commercial areas within existing neighborhoods is supported and can be viewed as a model for developing neighborhoods.

Affordable Housing

The Plan recognizes that preserving our existing housing stock is one of the best ways to provide for affordable housing in our community. The Lincoln City Council adopted the Lincoln Affordable Housing Coordinated Action Plan in December 2020. The Affordable Housing Coordinated Action Plan recognizes that the City alone cannot address the affordable housing needs. Many community partners are identified to help implement the plan recommendations. The Affordable Housing Coordinated Action Plan also acknowledges the gap in "missing middle" housing unit types. Whereas single-family detached and multi-family units are the predominant housing type developed in Lincoln, missing middle includes the units between such as duplex, triplex, quadplex, cottage clusters, and townhouses. Missing

middle housing was more prominent in the 20th century. An important element to affordable housing and complete neighborhoods overall includes development of missing middle housing.

E2: Infill and Redevelopment

Infill and Redevelopment Approach

The Infill and Redevelopment Approach seeks to fulfill the following objectives:

- To provide flexibility to the marketplace in siting future redevelopment locations;
- To offer existing neighborhoods, present and future residents, developers, other businesses, and infrastructure providers a level of predictability as to where such redevelopment concentrations might be located;
- To promote high-quality, durable design for Projects, including TIF projects, that enhance the surrounding neighborhood; and,
- To encourage and provide incentives for residential mixed use in redeveloping commercial and industrial areas.

Infill Districts: Mixed Use Redevelopment Nodes

The City's primary strategy for residential infill and redevelopment outside of the Greater Downtown is to encourage the redevelopment and reuse of sites and buildings in underutilized commercial and industrial areas. Redevelopment nodes should have access to arterial streets, public transportation, and proximity to community facilities such as parks and schools. Nodes should provide services and retail goods oriented to the residents in and adjacent to the development, with significant pedestrian orientation and access. The adaptive reuse of historic or other existing structures into mixed uses is encouraged.

Nodes should provide adequate facilities for multi-modal transportation including a complete sidewalk network, transit stops, automobile parking and circulation, and storage of bicycles. This concept is designed and intended to be mutually beneficial for existing adjacent neighborhoods and the new mixed-use neighborhood created by the redeveloped center. Newer commercial centers that are not yet fully developed are encouraged to utilize this concept as a guide for amending their approved plans to develop as mixed-use centers.

Infill Districts: Neighborhood Edges

Neighborhood edges present an opportunity for missing middle housing, which can help expand affordable housing options and overall housing choice in the community. Missing middle housing includes “house-scale” buildings that provide typically 3 to 12 units and fit in with the character of single-family neighborhoods. Neighborhood edges exist across the community, both in older and newer neighborhoods. They typically are found adjacent to lower density residential areas and are near or have access to an arterial street. Edges may filter or buffer the neighborhoods from commercial or industrial uses or they may act as a seam to adjoining neighborhoods.

PLAN CONFORMANCE

PlanForward, the City's 2050 Comprehensive Plan, adopted November 22, 2021, as amended, represents the local goals, objectives, and policies of the City. The Redevelopment Plan was developed in accordance with, and is consistent with, the Comprehensive Plan. All opportunities for redevelopment of the Redevelopment Area shall be considered and implemented in conformity with the Comprehensive Plan. This Redevelopment Plan contemplates the ability to include residential, commercial, industrial, and greens space redevelopment activities within the Redevelopment Area as the opportunity arises and follows the guiding principles laid out in the Comprehensive Plan.

The University Place Subarea Plan, adopted as part of the Comprehensive Plan on May 5, 2025, identifies the community's goals and priorities for the University Place neighborhood. This Redevelopment Plan strives to implement many of the public infrastructure goals identified in the University Place Subarea Plan. Any projects identified in this Redevelopment Plan will be considered and implemented in conformity with the University Place Subarea Plan.

The City's Climate Action Plan prioritizes the continuation of mixed-use development, the adoption of pedestrian-oriented development, and the adoption of transit-oriented development (“TOD”) policies regarding the City's growth and redevelopment. The Climate Action Plan also emphasizes the alignment of economic development goals with climate realities, through the growth of climate smart businesses and the development of a climate-ready workforce. Thus, ideal projects will provide for walkable, mixed-use housing options and/or will incorporate businesses, institutions, or public services which further the goals of climate-smart innovation and economic development.

The City's Affordable Housing Coordinated Action Plan identifies strategies which could influence the future land use and zoning within redevelopment areas, such as increasing the percentage of land zoned for multi-family and missing middle housing, expanding the number for affordable units through the Low-Income

Housing Tax Credits (“LIHTC”) funding product, and encouraging infill redevelopment in existing neighborhoods. Projects formed by these strategies are more likely to increase the density of housing units and population within redevelopment areas. Effective redevelopment proposals will also aim to minimize any adverse effects on existing residents.

All development or projects in the Redevelopment Area should be consistent with the goals set forth in the Comprehensive Plan, Climate Action Plan, and Affordable Housing Coordinated Action Plan, and all other plans adopted by the City.

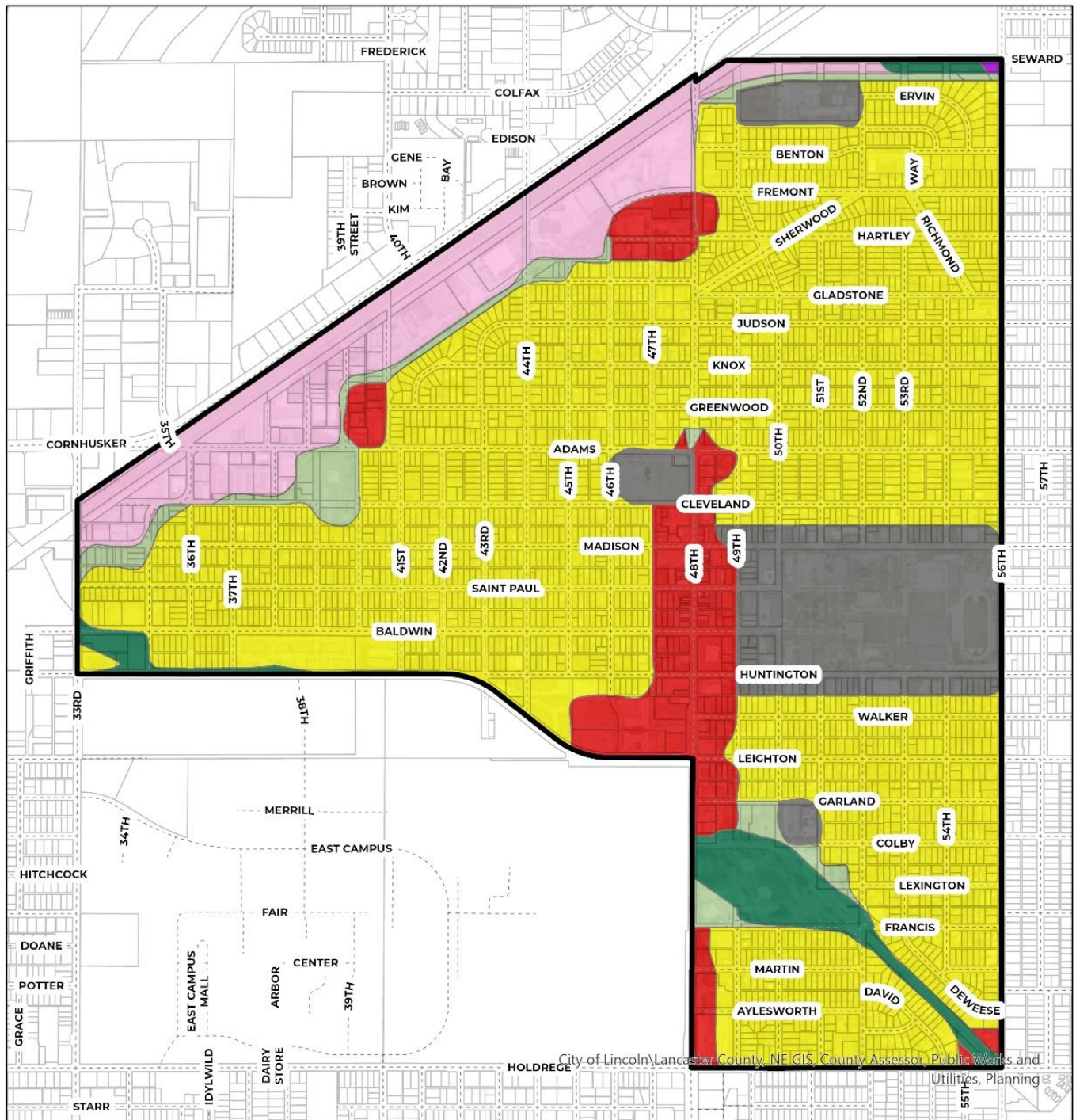
REDEVELOPMENT ACTIVITIES

The private redevelopment activities to be undertaken in the Redevelopment Area will be identified as redevelopment projects occur. Public investment in this area should include:

- Restoring and enhancing the commercial facades along the North 48th Street commercial corridor, utilizing historic preservation standards whenever possible;
- Streetscape enhancement activities along North 48th Street, St. Paul Avenue, and Baldwin Avenue;
- Creation of a public festival and activities space, including safety features such as street bollards and placemaking enhancements such as street art and signage;
- Improvements to public parking lots;
- Increased public lighting;
- Placemaking activities including entryway features, public art and supporting structures, and signage;
- Park enhancements;
- Sidewalk repair; and
- Existing residential support.

FUTURE LAND USE

The Future Land Use Map lays out the intended future land uses within the Redevelopment Area. The future land uses of the Redevelopment Area, as set forth in the Comprehensive Plan, is primarily residential with a small portion of the Redevelopment Area identified for commercial uses and is adjacent to public uses.



University Place Redevelopment: Future Land Use

- | | |
|-----------------------------|-------------------------|
| Redevelopment Area | Environmental Resources |
| Public & Semi-Public | Green Space |
| Residential - Urban Density | Industrial |
| Commercial | Light Industrial |

0 0.1 0.2 0.4 Miles



REDEVELOPMENT PROCESS

The City anticipates construction of public improvements and other redevelopment activities in the Redevelopment Area could require construction easements and site preparation (including rerouting/upgrading of underground utilities, as needed). If any acquisition, relocation, demolition, or disposal of property is needed, the process for these redevelopment activities are as follows:

- **Property Acquisition.** The City may acquire the necessary fees, easements, property, and covenants through voluntary negotiations. The City of Lincoln Land Acquisition Policy Statement is on file at the Urban Development Department, 555 S. 10th Street, Suite 205, Lincoln, NE 68508. However, if voluntary agreement is not possible, the City must follow procedures to institute eminent domain proceedings.
- **Relocation –** Relocation may involve the temporary or permanent relocation of families, individuals, or businesses to complete redevelopment activities. Relocation will be completed according to local, state, and federal relocation regulations (see Relocation Assistance on file at the Urban Development Department, 555 south 10th Street, Suite 205, Lincoln, NE 68508).
- **Demolition –** Demolition will include clearing sites on property proposed for public improvements; necessary capping, removal or replacing utilities; site preparation; securing insurance and bonds; and taking other necessary measures to protect citizens and surrounding properties. Measures to mitigate environmental findings may also be necessary, if determined by site testing.
- **Disposal/Disposition –** Redevelopment projects may include the sale of land to private developers for redevelopment purposes. Developers will be selected in an equitable, open, and competitive proposal process according to the Land Disposition Procedures on file at the Urban Development Department, 555 south 10th Street, Suite 205, Lincoln, NE 68058). All public property to be sold must follow surplus procedures.
- **Requests for Proposals.** The City will follow the standard selection process to hire architects and engineers to design the public facilities and improvements. Primary contractors will also be competitively selected.

ESTIMATED EXPENDITURES

Estimates of the costs associated with each Project will be determined as projects occur, and a cost-benefit analysis for each Project will be conducted to determine the costs and the benefits of the proposed project prior to implementation. Necessary public improvements will be prioritized and constructed as TIF dollars are generated.

FINANCING

The private sector will provide primary financing for revitalization of the Redevelopment Area. The City shall participate where necessary in the redevelopment process, including providing public services and public improvements. However, the scope of the work necessary to eliminate blight and substandard conditions in the Redevelopment Area is beyond the City's capacity to accomplish alone. Financing of proposed improvements will require participation by both the private and the public sectors.

Projects undertaken in the Redevelopment Area will be subject to the limits and sources of funding authorized and approved by the Mayor and the City Council. Where appropriate, the City may participate by providing financial assistance for the rehabilitation of structures.

Sources of funding may include:

1. Special Assessments – Business Improvement Districts.
2. Private Contributions.
3. Municipal Infrastructure Redevelopment Fund (MIRF).
4. Community Development Block Grant (CDBG) Funds.
5. Home Investment Partnership Act (HOME).
6. HUD Section 108 Loan Program.
7. Community Improvement (Tax Increment) Financing (Ad Valorem Tax).
8. Capital Improvements Program Budget.
9. Federal and State Grants.
10. Interest Income.
11. Advance Land Acquisition Fund – property rights/easements, public facility site acquisition.
12. Other tax credit programs as available.

According to the Act, any ad valorem tax levied upon real property, or any portion thereof, in a Project shall be divided for a period not to exceed the statutorily permitted period after the effective date as identified in the project redevelopment contract or in the resolution of the authority authorizing the issuance of bonds pursuant to the Act, as follows:

- That portion of the ad valorem tax which is produced by the levy at the rate fixed each year by or for each public body upon the Project valuation shall be paid into the funds of each such public body in the same proportion as are all other taxes collected by or for the body ("Base Tax Amount"); and
- That portion of the ad valorem tax on real property, as provided in the redevelopment contract or bond resolution, in the Project in excess of the Base Tax Amount, if any, shall be allocated to and, when collected, paid into a special fund of the authority to be used solely to pay the principal of, the interest on, and any premiums due in connection with the bonds of, loans, notes, or advances of money to, or indebtedness incurred by, whether funded, refunded, assumed, or otherwise, such authority for financing or refinancing, in whole or in part, the Project. When such bonds, loans, notes, advances of

money, or indebtedness, including interest and premiums due, have been paid, the authority shall so notify the county assessor and county treasurer and all ad valorem taxes upon taxable real property in such Project shall be paid into the funds of the respective public bodies.

The effective date for the Community Improvement Financing provisions of the Redevelopment Plan for each sub-project shall be identified in the project redevelopment contract. Bond repayments periods are subject to the City's TIF Policy but are generally 15 or 20 year terms.

University Place Commercial Corridor Façade Restoration and Streetscape Enhancement Project

Amendment to the University Place Neighborhood Redevelopment Plan

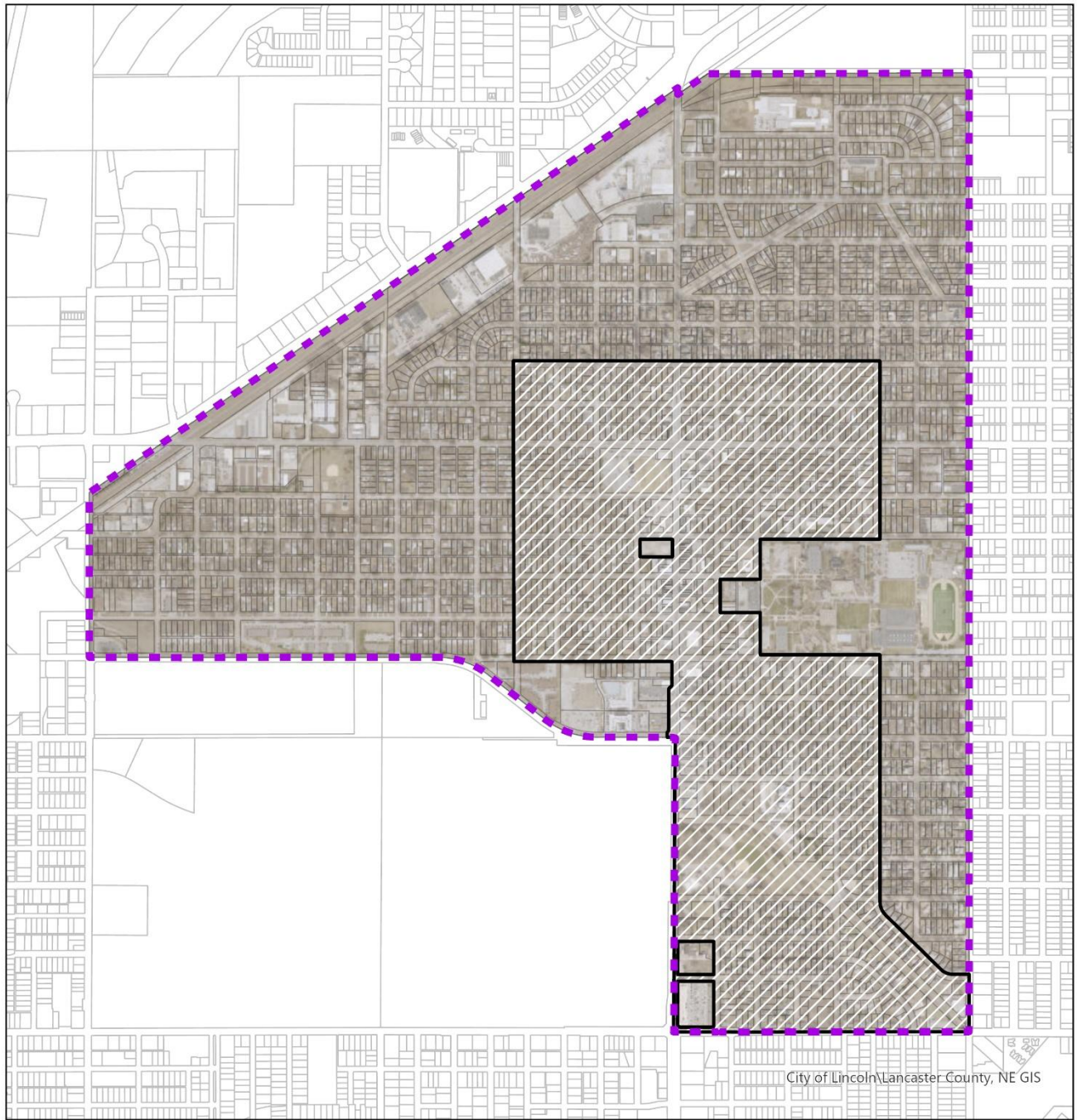
February 2026

PROJECT DESCRIPTION

The University Place Commercial Corridor Façade Restoration and Streetscape Enhancement Project ("Project") Amendment to the University Place Neighborhood Redevelopment Plan, as amended ("Plan Amendment") is dedicated to restoring and enhancing the commercial facades of the University Place commercial corridor and enhancing the streetscape. The Project's boundaries are approximately Knox Street to the north, 44th Street to the west, 53rd Street to the east and Leighton Avenue to the south ("Project Area"). The Project Area Map shows the location of the Project within the context of the City of Lincoln ("City"). There are three active tax increment financing ("TIF") projects in the Project Area. If new TIF projects are activated in the Redevelopment Area in the future, this map will be updated, and valuations will be recalculated.

The *University Place Subarea Plan* ("Subarea Plan") calls for the "creation of a vibrant, walkable, mixed-use commercial district that encourages residents, students, and visitors to spend time in the heart of the University Place neighborhood." The Project aims to meet those goals by restoring the commercial facades along the North 48th Street Commercial Corridor, enhancing the streetscape design along the commercial corridor as well as on Madison Street and Saint Paul Street, redesigning lane configurations along North 48th Street, improving the public parking lots, engaging in placemaking activities that highlight both the historic significance of the neighborhood and its status as a Creative District, and other public infrastructure improvements needed to meet this goal.

The Project will be completed in phases. The phasing plan of action must take place because of the unpredictable availability of funding/financing. Implementation of activities in all phases will be to the limit of available resources. These phase numbers do not necessarily reflect priority and phases may overlap as funding allows. The Project may leverage financing from multiple programs within the City as well as private funds if they are available. The Project may also include sidewalk and other public infrastructure improvements within the entirety of the Redevelopment Area.



University Place Redevelopment: Project Area

-  Redevelopment Area
-  University Place Commercial Corridor Façade Restoration and Streetscape Enhancement Project

0 0.1 0.2 0.4 Miles



Publicly funded redevelopment activities for the Project may include the following: historic preservation, façade enhancements, energy enhancements, utility, sidewalk, and street rehabilitation, streetscape enhancements, revitalization of public parking areas, placemaking activities, and other expenses as permitted under the Community Development Law (the “Act”) (Nebraska Revised Statutes section 18-2101 to 18-2158, as amended) and in the Redevelopment Plan.

Phase I: Commercial Corridor Façade Restoration

The first phase will assist in the restoration and enhancement of the commercial facades along the North 48th Street commercial corridor (the “Restoration Program”), which is from approximately Leighton Avenue on the south, Adams Street on the north, 46th Street to the west and 50th Street to the east.

Preservation and restoration of existing commercial structures is vital to the University Place neighborhood maintaining its unique historic characteristics. The Subarea Plan states that historic preservation activities should “celebrate the historic character of University Place while integrating new and exciting improvements that reflect the neighborhood’s role as an arts hub and Creative District.”

Although there is currently no historic district designation for North 48th Street, the City is considering such a designation and historic preservation standards should be met whenever possible. Historic preservation is vital to understanding and respecting the City and neighborhood’s past, especially when decisions are being made about its future. However, historically accurate repairs add additional costs to a project. A portion of the TIF generated from the Project would be reinvested in the historic structures to maintain them for many years to come.

Participation in the program will be voluntary, but these activities are critical to the success of the Project. There are approximately 51 commercial buildings in the Restoration Program area. Likely not every property will be eligible for the Restoration Program. City staff will work with an architect and community stakeholders to create a cohesive commercial façade design for the Project. City staff will also create policies



Proposed Design for North 48th Street from Adams Street to Leighton Avenue



and procedures for the implementation of the Restoration Program. Budgeting for this phase will be created in response to this process.



Phase II: Streetscape and Festival Space on Saint Paul and Madison Avenues

The second phase involves enhancing the streetscape along Saint Paul and Madison Avenues. Successful event and creative programming already exist in the Redevelopment Area. Every year, the Lux Center for the Arts hosts SummerFest, a free community arts festival that features art activities, food trucks, and live music. The UNI Place Creative District also hosts regular Makers Market events along Saint Paul and Madison Avenues. The Subarea Plan identified the neighborhood's

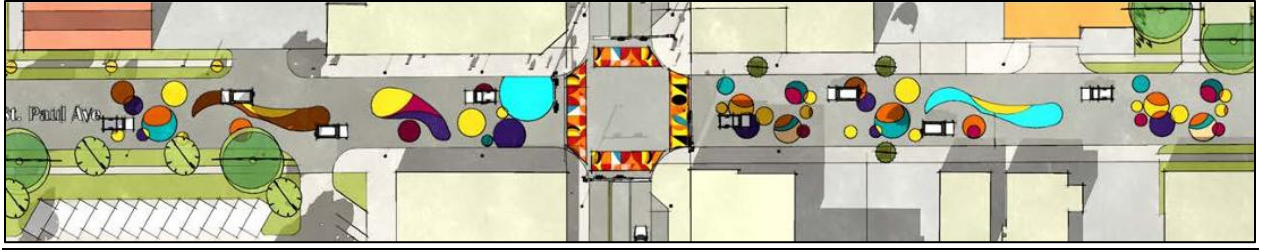
desire for these community events to continue and be improved upon in University Place. The Subarea Plan envisioned creating improved facilities for outdoor events, particularly along Saint Paul Avenue and utilizing the public parking lots at North 47th Street and North 49th Street and Saint Paul Avenue. Specific enhancements identified in the Subarea Plan include:

- Covered parking spaces in the public parking lots that can double as a shelter for booths during festival events;
- Enhanced landscaping along the public parking lots to provide more shade and create a more pleasant pedestrian experience;
- Incorporating street art along Saint Paul and other areas where it makes sense to give the street the feel of a public plaza during neighborhood events; and
- Placemaking activities such as enhanced overhead and pole lighting, additional electrical outlets for vendors, and bollards or other traffic protection for the festival spaces.



Proposed Street Art Design for Saint Paul

City staff will work with design teams to engage the public and create a community informed design for this project. Budgeting for this phase will be created in response to this process.



Proposed Street Art Design for Saint Paul

Phase III: Streetscape and Lane Realignment for North 48th Street

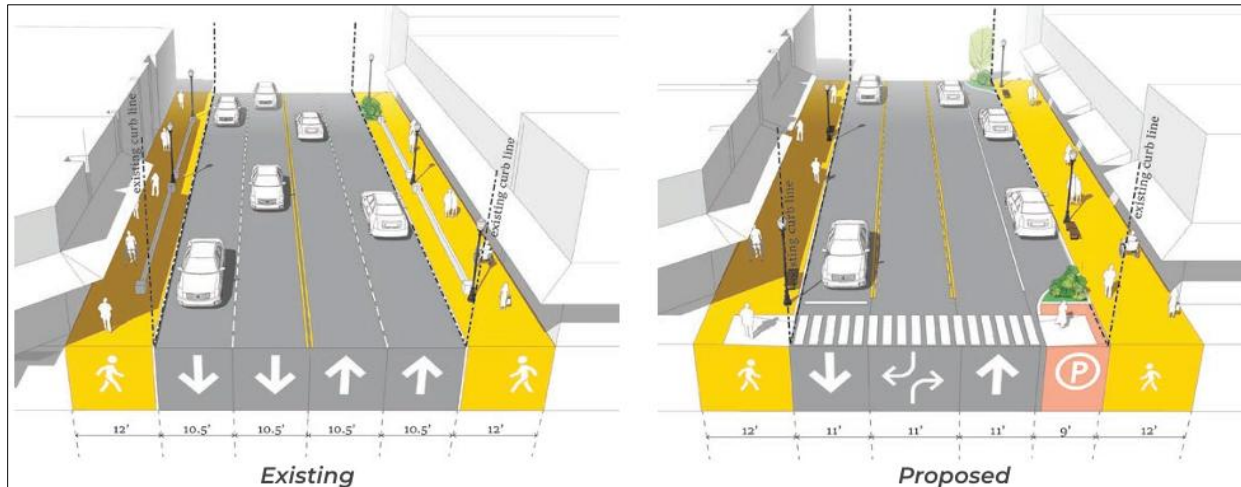
The third phase focuses on the realignment of North 48th Street and the revitalization of the streetscape along the commercial corridor. As stated in the Subarea Plan, “concern about traffic on North 48th Street was the most common feedback heard during the public engagement process. The speed and volume of traffic creates an environment that is unfriendly to pedestrians and detrimental to cultivating a healthy business district along North 48th Street. A re-imagined North 48th Street is key to further revitalization of the commercial district.”

The required timing on this project is the driving force behind it. Currently, North 48th Street is the only arterial grade-separated railroad track crossing between North 27th and North 70th Streets, which contributes to the high average daily traffic volume on North 48th Street. However, Lincoln Transportation and Utilities Department (“LTU”) is leading the upcoming North 33rd and Cornhusker overpass project, which will provide a new grade-separated crossing of the railroad tracks at North 33rd Street. This will help alleviate some of the traffic burden on North 48th Street. The North 33rd Street Project is anticipated for completion around 2031. Work on North 48th Street will be coordinated with LTU in connection with other transportation improvements.

Per the Subarea Plan, improvements to North 48th Street and streetscape include:

- Lane reconfigurations to better meet the needs of the neighborhood;
- A new Pedestrian Hybrid Beacons (“PHB”) at Cleveland Avenue to facilitate improved pedestrian safety;
- Provision of on-street parking that could also include space for bus stop turnouts as needed;
- Roundabouts at Leighton Avenue and Adams Street;
- Traffic control devices;
- Gateway features;
- Public art; and
- Streetscape enhancements.

City staff will work with design teams to engage the public and create a community informed design for this project. Budgeting for this phase will be created in response to this process.



North 48th Street Alignment Existing and Proposed Design



Proposed N. 48th Street and Leighton Avenue Round About

PLAN CONFORMANCE

The Project is consistent with the *University Place Neighborhood Plan Redevelopment Plan*, which calls for the preservation and enhancement of the commercial corridor, streetscape enhancements, and placemaking activities to maintain its distinct downtown characteristics.

The Project is consistent with *PlanForward, Lincoln-Lancaster County 2050 Comprehensive Plan* (the "Comprehensive Plan"). One of the policies of the Comprehensive Plan is to preserve the community's distinctive character and desirable quality of life through exercising stewardship of historic resources. The City should continue to inventory, research, evaluate, and celebrate the full range of historic resources including standing structures and distinctive neighborhoods as well as seek incentives and regulatory support to maintain, rehabilitate, and minimize energy utilization of existing structures to make it more feasible to rehabilitate and continue to use older buildings. Further, the City should maintain and encourage businesses that conveniently serve nearby residents, while ensuring compatibility with adjacent neighborhoods. Further, it meets the goals of the *University Place Subarea Plan* as adopted into the Comprehensive Plan by creating a plan to finance some of the major projects identified in the University Place Subarea Plan.

The Project is consistent with the City's *Climate Action Plan* as well. The Climate Action Plan encourages the reduction of waste as part of reducing its climate risks. Encouraging the preservation and rehabilitation of existing commercial structures reduces the amount of construction waste in furtherance of these goals. In addition, reinvesting in this neighborhood supports transit ridership as the Project Area is served by multiple StarTran routes.

STATUTORY ELEMENTS

Property Acquisition, Demolition, and Disposal: The City does not intend to acquire property, nor would the City use eminent domain if the City did acquire property for the Project. The City of Lincoln Land Acquisition Policy Statement is on file at the Urban Development Department, 555 S. 10th Street, Suite 205, Lincoln, NE 68508.

Population Density: The Project includes rehabilitation of currently existing commercial buildings, some of which may have residential in their second stories. The Project should not have a substantial effect on the population. However, any population increase that may occur is consistent with the Comprehensive Plan.

Land Coverage: The Project should not increase the land coverage in the Redevelopment Area.

Traffic Flow, Street Layouts, and Street Grades: The Redevelopment Area is laid out on a grid street pattern with very wide rights-of-way. Even with the proposed reduction in lanes, the Project should not impact traffic flow therefore this layout is sufficient for the Redevelopment Area.

Parking: The project proposes enhancements to the public parking and supports the potential street realignment recommended in the University Place Redevelopment Plan. This would positively impact parking in the area by creating greener public parking areas and potentially adding on-street parking.

Zoning: The Project does not propose changes in land use and does not seek zoning changes to complete the Project.

Public Facilities and Utilities: Public infrastructure improvements may be required to implement the Project including improvements to Lincoln Electric System transformers or other equipment. Additional improvements may be required to implement this Project, including but not limited to improvements to the water, sanitary sewer, storm sewer, and rights-of-way including alleys and streets and public driveway access easements. As the Project is further developed, the Lincoln Transportation and Utilities Department will work with the Redeveloper to ensure that the systems can support the additional capacity requirements of the Project.

Land Use: The primary existing land use in the Redevelopment Area is commercial with pockets of residential. The Future Land Use Map in the Comprehensive Plan shows these same uses.

PROPOSED COSTS AND FINANCING

The source of funds for the public improvements within the Project Area will be TIF generated from growth in valuations, private development within the Project Area, and other public and/or private sources as appropriate. Publicly funded redevelopment activities are expected to occur in phases as the result of increases in property values and private investment within the Project Area over time.

Existing redevelopment projects within the Redevelopment Area will not be included in TIF calculations, nor be required to contribute to the new district. The calculation and distribution of funds for any existing redevelopment projects within the Redevelopment Area will be governed by their unique redevelopment agreements. Future redevelopment projects may be removed from the Project Area as necessary to establish a new project.

TIF is expected to be used to assist in the restoration of the commercial facades, public infrastructure enhancements, and placemaking activities within the Project Area. These items include but are not limited to window repair and replacement, roofing, siding repair and/or painting, façade enhancements, awnings and placemaking elements, weatherization and energy efficiency, foundation work, and

code related upgrades, as well as rehabilitation of utility, sidewalk, parking and street infrastructure as needed to support the neighborhood.

COST BENEFIT ANALYSIS

As required by the Act, the Redeveloper has analyzed the costs and benefits of the proposed Project including:

Tax Revenues: The 2025 estimated valuation of the Project Area is \$198,585,500. The base value was calculated from data provided by the Lancaster County Assessor, and includes valuations for private property, public buildings, and other public property that will remain in the Project Area unless removed for purposes of redevelopment.

The total assessed value of the Project Area would increase to \$358,667,503 on regular valuation increases alone over the 20-year period and yield over \$26,921,588 in TIF collections for the district. The Project is expected to generate up to \$1,346,080 in annual TIF revenue to assist with the construction of the public improvements and enhancements related to the Project.

The budget for all three mentioned phases and any potential future phases will be created within this allocation. The actual increase in property tax collection during the 20-year TIF period will be available to finance the costs of construction of the public improvements related to the Project. The public investment in TIF funds may leverage private investment within the Project Area.

The tax increment gained from the Project Site would not be available for use as City general tax revenues over that time but will be used to preserve and enhance the University Place neighborhood's distinct characteristics. After the 20-year period or when the remaining debt is retired, the increase in annual taxes paid will be split among the taxing jurisdictions according to the tax levy.

The investment is intended to catalyze redevelopment within the Redevelopment Area and its surrounding areas, which then would generate additional property tax revenue that, if in the Redevelopment Area, would go back to the taxing jurisdictions at the end of the repayment of the bond proceeds or, if outside the Redevelopment Area, would be immediately available as general fund revenue. This redevelopment will also likely support public services through the generation of other taxes, such as employment or sales tax revenue over time.

Public Infrastructure and Community Public Service Needs Impacts: It is anticipated that the Project will have a positive impact on City infrastructure and services and will generate additional revenue providing support for those services in the future.

Employment Within the Project Area: The Project is not expected to directly increase employment within the Project Area but is expected to have a positive impact on employers and employees of firms located or locating in or expanding within the boundaries of the Project Area by preserving and enhancing commercial structures in the City.

Employment In the City Outside the Project Area: There are approximately 157,274 persons employed in 8,999 total establishments in Lancaster County according to the United States Census Bureau's County Business Patterns 2023 data. The median household income for the City was \$69,991 according to the 2019-2023 American Community Survey 5-Year estimates. While the impact of the Project on city-wide employment would be minimal, the Project would support construction and potential permanent commercial employment.

Impact on Student Populations of School Districts: The Project contemplates the rehabilitation and revitalization of an already existing commercial corridor of the City. Therefore, there should be no noticeable increase in the student population. Additionally, Lincoln Public Schools will have the benefit of increased property taxes paid after the TIF period.

Other Impacts: Though utilizing TIF will defer the majority of the incremental ad valorem real property taxes generated by the Project for up to 20 years, there will be potential additional revenue generated by the Project from sales taxes generated by the construction of the Project and from sales taxes and occupation taxes paid by the residents of the Project, as well as income taxes paid by those that might work in the City. Upon completion of the 20-year TIF period, the Project will benefit the community through higher property tax revenue.

FINDING OF NEED FOR TIF

Section 18-2116 of the Act requires the City Council to make the following findings before authorizing the use of TIF:

- the Project and plan as proposed would not be economically feasible without the use of TIF; and
- the Project as proposed would not occur in the Redevelopment Area without the use of TIF.

The City's Urban Development Department believes that the private and public improvements proposed in this Plan Amendment would not occur "but for" the utilization of TIF in the Redevelopment Area. Because of the oversized cost burden of rehabilitation, these repairs have not occurred without public intervention and most likely would not happen without the assistance of TIF.

PROJECT SCHEDULE AND IMPLEMENTATION

Following the approval of the Plan Amendment, the following steps will occur in the implementation of the Project:

- The City will divide the taxes for the Project Area and will estimate the availability of funds over a three-to-four-year period.
- The City will develop a project scope and create or hire an implementation team to monitor the rehabilitation of the historic buildings.
- The City may issue Community Improvement Financing (TIF) bonds or notes to fund the public improvements related to the Project.
- TIF-funded public improvements will be competitively bid, as needed and required by the Purchasing Department.
- The public improvements and enhancements will be completed.

Private redevelopment will be reviewed on an individual basis, as developers request assistance.

Appendix A: Redevelopment Area PIDS

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Appendix B: 1998 University Place Redevelopment Plan

98R-387

Introduce: 11-30-98

RESOLUTION NO. A- 79200

1 WHEREAS, the City Council on October 26, 1998, adopted Resolution
2 No. A-79124 finding an area generally bounded on the ^{west} ~~east~~ by 45th and 46th
3 Streets, on the north by one-half block north of Adams Street, on the south by
4 Colby Street, and on the ^{east} ~~west~~ by 49th and 50th Streets to be blighted and
5 substandard as defined in the Nebraska Community Development Law (Neb. Rev.
6 Stat. § 18-2101, et seq. as amended) and in need of redevelopment; and

7 WHEREAS, the Director of the Urban Development Department has
8 filed with the City Clerk the University Place Redevelopment Plan for said
9 blighted and substandard area, which Plan is attached hereto, marked as
10 Attachment "A", and made a part hereof by reference, and has reviewed said
11 Plan and has found that it meets the conditions set forth in Neb. Rev. Stat. §
12 18-2113 (Reissue 1997); and

13 WHEREAS, on November 6, 1998 a notice of public hearing was mailed
14 postage prepaid to the president or chairperson of the governing body of each
15 county, school district, community college, educational service unit and
16 natural resource district in which the real property subject to such plan is
17 located and whose property tax receipts would be directly affected and to all
18 registered neighborhood associations located in whole or in part within one
19 mile radius of the area to be redeveloped setting forth the time, date, place
20 and purpose of the public hearing to be held on November 18, 1998 before the
21 Lincoln City - Lancaster County Planning Commission regarding the University
22 Place Redevelopment Plan, a copy of said notice and list of said registered
23 neighborhood associations having been attached hereto as Attachments "B" and
24 "C" respectively; and

AMENDED, 12/7/98.

1 WHEREAS, on November 25, 1998 a notice of public hearing was
2 mailed postage prepaid to the foregoing governing bodies and registered
3 neighborhood associations setting forth the time, date, place, and purpose of
4 the public hearing before the City Council to be held on December 7, 1998
5 regarding the proposed University Place Redevelopment Plan, a copy of said
6 notice having been attached hereto as Attachment "D"; and

7 WHEREAS, on November 20, 1998 and November 27, 1998 a Notice of
8 Public Hearing was published in the Lincoln Journal Star newspaper, setting
9 for the time, date, place and purpose of the public hearing to be held on
10 December 7, 1998, regarding the proposed University Place Redevelopment Plan
11 for said blighted and substandard area, a copy of such notice having been
12 attached hereto and marked as Attachment "E"; and

13 WHEREAS, said proposed University Place Redevelopment Plan has
14 been submitted to the Lincoln-Lancaster County Planning Commission for review
15 and recommendations, and said Planning Commission has submitted its written
16 recommendations with respect to the proposed University Place Redevelopment
17 Plan's conformance to the 1994 Lincoln-Lancaster County Comprehensive Plan to
18 the Mayor and City Council, a copy of said written recommendations having been
19 attached hereto and marked as Attachment "F"; and

20 WHEREAS, on December 7, 1998 in the City Council chambers of the
21 County-City Building, 555 South 10th Street, Lincoln, Nebraska, the City
22 Council held a public hearing relating to the proposed University Place
23 Redevelopment Plan and all interested parties were afforded at such public
24 hearing a reasonable opportunity to express their views respecting said
25 proposed Plan; and

1 WHEREAS, the City Council has duly considered all statements made
2 and materials submitted relating to said proposed Plan; and

3 WHEREAS, the City Council now finds and determines that the
4 University Place Redevelopment Plan: (1) is described in sufficient detail
5 and is designed with the general purpose of accomplishing a coordinated,
6 adjusted, and harmonious development of the City which will promote general
7 health, safety and welfare, sound design and arrangement, the wise and
8 efficient expenditure of public funds, and the prevention of the recurrence of
9 unsanitary or unsafe dwelling accommodations or conditions of blight, (2) is
10 feasible and in conformity with the general plan for the development of the
11 City of Lincoln as a whole and said plan is in conformity with the legislative
12 declarations and determinations set forth in the Community Development Law,
13 and (3) would not be economically feasible and would not occur in the
14 redevelopment area without the use of tax increment financing, and that the
15 costs and benefits of the project including costs and benefits to other
16 political subdivisions, the economy and the demand for public and private
17 services were considered and have been found to be in the long-term best
18 interest of the community impacted by the redevelopment.

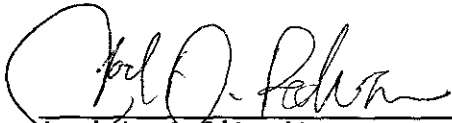
19 NOW, THEREFORE, BE IT RESOLVED by the City Council of the City of
20 Lincoln, Nebraska:

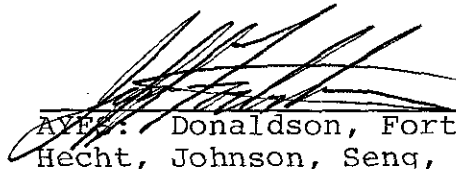
21 That pursuant to the provisions of the Nebraska Community
22 Development Law and in light of the foregoing findings and determinations, the
23 University Place Redevelopment Plan attached hereto as Attachment "A" is
24 hereby accepted and approved by the City Council as the governing body for the
25 City of Lincoln.

1 BE IT STILL FURTHER RESOLVED that the Urban Development Director,
2 or his authorized representative, is hereby authorized and directed to take
3 all steps necessary to implement the provisions of said Plan.

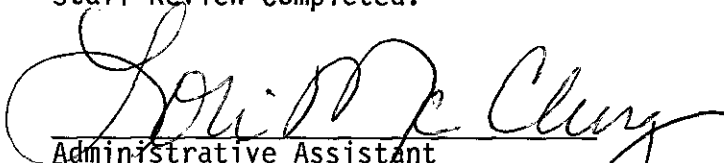
Introduced by:

Approved as to Form & Legality:


Assistant City Attorney


AYES: Donaldson, Fortenberry,
Hecht, Johnson, Seng, Shoecraft,
Wilson;
NAYS: None.

Staff Review Completed:


Administrative Assistant

12/7/98 Council Proceedings:

FORTENBERRY Moved to amend Bill 98R-387 in the following manner:

1. On p. 1, line 2, delete the word "east" & insert
in lieu thereof the word "west".

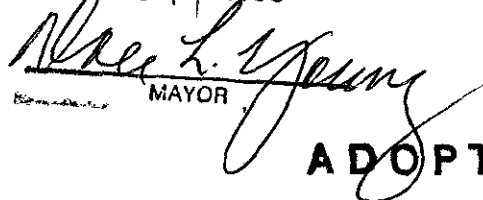
2. On p. 1, line 4, delete the word "west" & insert
in lieu thereof the word "east".

Seconded by Wilson & carried by the following vote:

AYES: Donaldson, Fortenberry, Hecht, Johnson, Seng, Shoecraft,
Wilson; NAYS: None.

APPROVED

DEC 14 1998


MAYOR

ADOPTED

DEC 7 1998

By City Council

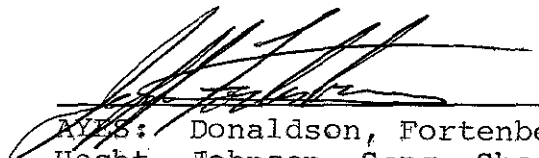
98R-387

MOTION TO AMEND

I hereby move to amend Bill No. 98R-387 in the following manner:

1. On page 1, line 2, delete the word "east" and insert in lieu thereof the word "west."
2. On page 1, line 4, delete the word "west" and insert in lieu thereof the word "east."

Introduced by:



AYES: Donaldson, Fortenberry, Hecht, Johnson, Seng, Shoecraft, Wilson;
NAYS: None.

Approved as to Form & Legality:


City Attorney

Staff Review Completed:

Administrative Assistant

Requested by: Urban Development

Reason for Request: To correct the east and west boundary descriptions.

ADOPTED

DEC 7 1998

By City Council

CITY of LINCOLN

Request for:

☐ Ordinance

☒ Resolution

(Do Not Write in this Space)

Bill Control No.

Date

98K-387

11/20/98

Docketing Date:

11/20/98 P.H. 12/7/98

(To Be Entered By City Clerk)

Before using this form, see Administrative Regulation 1-1 Procedures for handling ordinance requests

DATE 11/20/98	REQUEST MADE BY: JOHN BRADLEY	DEPARTMENT PLANNING
DESIRED DOCKET DATE 11/30/98	IF EMERGENCY, GIVE REASON (See Art. 5, Sec. 2 of Charter)	
Emergency Measure Required: ☐ Yes ☒ No		

REASONS OR JUSTIFICATION FOR PROPOSED LEGISLATION:

Request for Resolution for Council action adopting the proposed UNIVERSITY PLACE REDEVELOPMENT PLAN, requested by the Director of the Urban Development Department, covering the area composed of all the city blocks generally bounded on the west by 45th and 46th Streets, on the north by 1/2 block north of Adams Street, on the south by Colby Street, and on the east by 49th and 50th Streets.

The Planning Commission recommended a finding of conformance with the Comprehensive Plan and approval.

REQUESTER ☒ DOES WISH TO REVIEW AND APPROVE THIS ORDINANCE PRIOR TO ITS INTRODUCTION ☐ DOES NOT

John Bradley
DIRECTOR'S SIGNATURE
DATE 11/30/98

TO BE USED BY THE FINANCE DEPARTMENT

BUDGET REVIEW	DATE	ACCOUNT NUMBER AND APPROPRIATE BALANCES CHECK	DATE	FUND AVAILABILITY APPROVED	DATE
			DIRECTOR OF FINANCE SIGNATURE		

DISTRIBUTION

White - City Clerk
Green - Admin. Dir.
Canary - City Atty.
Pink - Finance Dept.
Goldenrod - Department

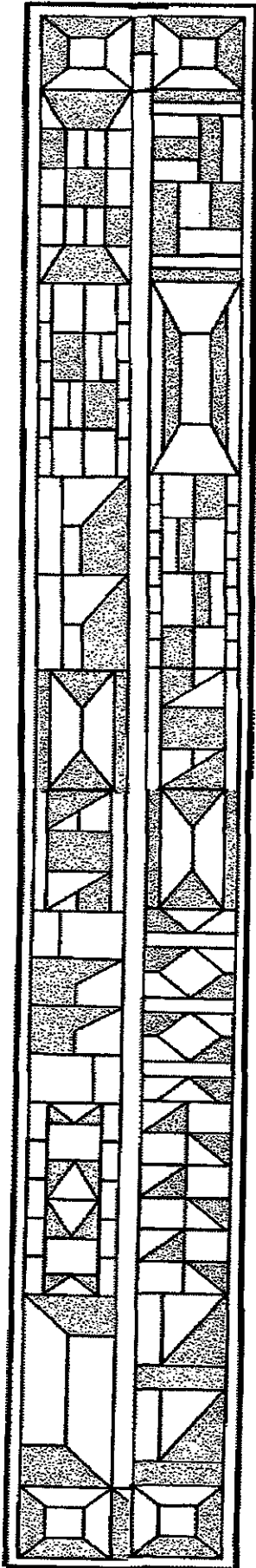
TO BE USED BY THE MAYOR'S OFFICE

EMERGENCY MEASURE IS REQUIRED "IN FACT"? ☐ YES ☐ NO

DATE

ADMINISTRATIVE DIRECTOR'S SIGNATURE

UNIVERSITY PLACE REDEVELOPMENT PLAN



OCTOBER, 1998

PREPARED BY:

CITY OF LINCOLN
MIKE JOHANNIS, MAYOR

URBAN DEVELOPMENT DEPARTMENT
JOAN MODRELL, DIRECTOR

CITY OF LINCOLN

UNIVERSITY PLACE REDEVELOPMENT PLAN

Prepared by:

City of Lincoln
Mike Johanns, Mayor

Urban Development Department
Joan Modrell, Director

October, 1998

UNIVERSITY PLACE REDEVELOPMENT PLAN

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UNIVERSITY PLACE REDEVELOPMENT PLAN
LIST OF EXHIBITS

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II-2 Redevelopment Area Existing Zoning	4b
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APPENDIX

- App. A. Land Acquisition Policy Statement
- App. B. Land Disposition Proposals
- App. C. Relocation Assistance
- App. D. Historic Designation Standards
- App. E. Lincoln City Council Resolution Adopting Redevelopment Plan
Resolution No. A- _____, _____, 1998

I. INTRODUCTION

Annexed by the City of Lincoln in 1926, the University Place is an integral part of the City of Lincoln, Nebraska, located in the northeast quadrant of the City. Within University Place lies the 20 square block University Place Business District, which is the primary focus of this Community Redevelopment Area Plan. The Community Redevelopment Area Plan is irregular in shape and primarily composed of the City blocks generally bounded on the east by 49th and 50th Streets, on the north by Adams Street, on the south by University Place Park and on the west by 45th and the half-block between 46th and 47th Streets. (see Exhibit I-1).

The Redevelopment Plan outlined herein was influenced and directed by several forces: the University Place Development Corporation, the University Place Business Association, and the University Place Community Organization and the Urban Development Department of the City of Lincoln, in cooperation with other Lincoln City Departments. The primary goal of this redevelopment program is to maintain, revitalize, and expand the considerable private and public investment that exists in the area. The Redevelopment Plan/Project represents the optimum prioritization of development when time, cost, funding sources, aesthetics, growth, and practicality are considered.

University Place is a viable balanced community (within the larger urban setting) with ever-changing ownership and occupancy. The existing land uses in the University Place Business District are characteristic of a self-contained community and exemplified by a variety of land uses not commonly found in a typical neighborhood shopping area, and results from University Place's evolution as a separate community. Multiple land uses make University Place the viable community it is today and adds to its "small town" flavor. In 1980 the City, with a Business District Business Improvement Board, implemented a Community Development Block Grant (CDBG) and Business Improvement District (BID) project. Construction on the improvement project was implemented in 1981 and included 3 public parking lots, a pedestrian walkway and a three-block streetscape with planters. Although construction of the public improvements was undertaken, the BID was nullified in 1982 by the Nebraska State Supreme Court as the result of litigation brought by dissenting petitioners. Since that time, minimal development has occurred until this past year when Walgreen's and Norwest Bank constructed new buildings. With the implementation of this Plan/Project it is intended that the activities will be prioritized and oriented to accommodate the full potential of the business district and surrounding neighborhood. Much of the impetus for the implementation and success of the University Place Redevelopment Plan/Project will be the continuing efforts of the business district/neighborhood in cooperation with the City of Lincoln and the state and federal government.

The City of Lincoln recognizes that continuing blight, deterioration, dilapidation, and obsolescence is a threat to the stability and vitality of the University Place Business District and adjacent neighborhood. Therefore, plans are to initiate a 15-year, long-range program of revitalization within the business district and adjacent area. The goal of this long-range program is to continue to enhance University Place as a focal point within the City of Lincoln.

This requires the combined efforts of both the public and private sectors. The magnitude of the task exceeds the capacity of the private sector alone. This Community Redevelopment Area covers approximately a 20 block area (see Exhibit I-1) which was declared blighted by the Lincoln City Council in October, 1998. (The University Place Blight

and Substandard Study). This area has been determined, through the blight and substandard study and resolution, to be in need of revitalization, redevelopment, and strengthening to ensure that it will contribute to the economic and social well being of the City. All available evidence suggests that the area has had limited private investment necessary to contribute to the well being of the community, and that the area could not reasonably continue efforts without public action/assistance.

To encourage private investment in the Community Redevelopment Area Redevelopment Plan/Project, the plan sets forth prioritized redevelopment activities for accomplishing the goal of revitalizing, redevelopment, and strengthening the area. The Redevelopment Plan/Project may be amended at a later date to reflect the needs and capabilities of the City, the business district, neighborhood and developers.

PLAN REQUIREMENTS

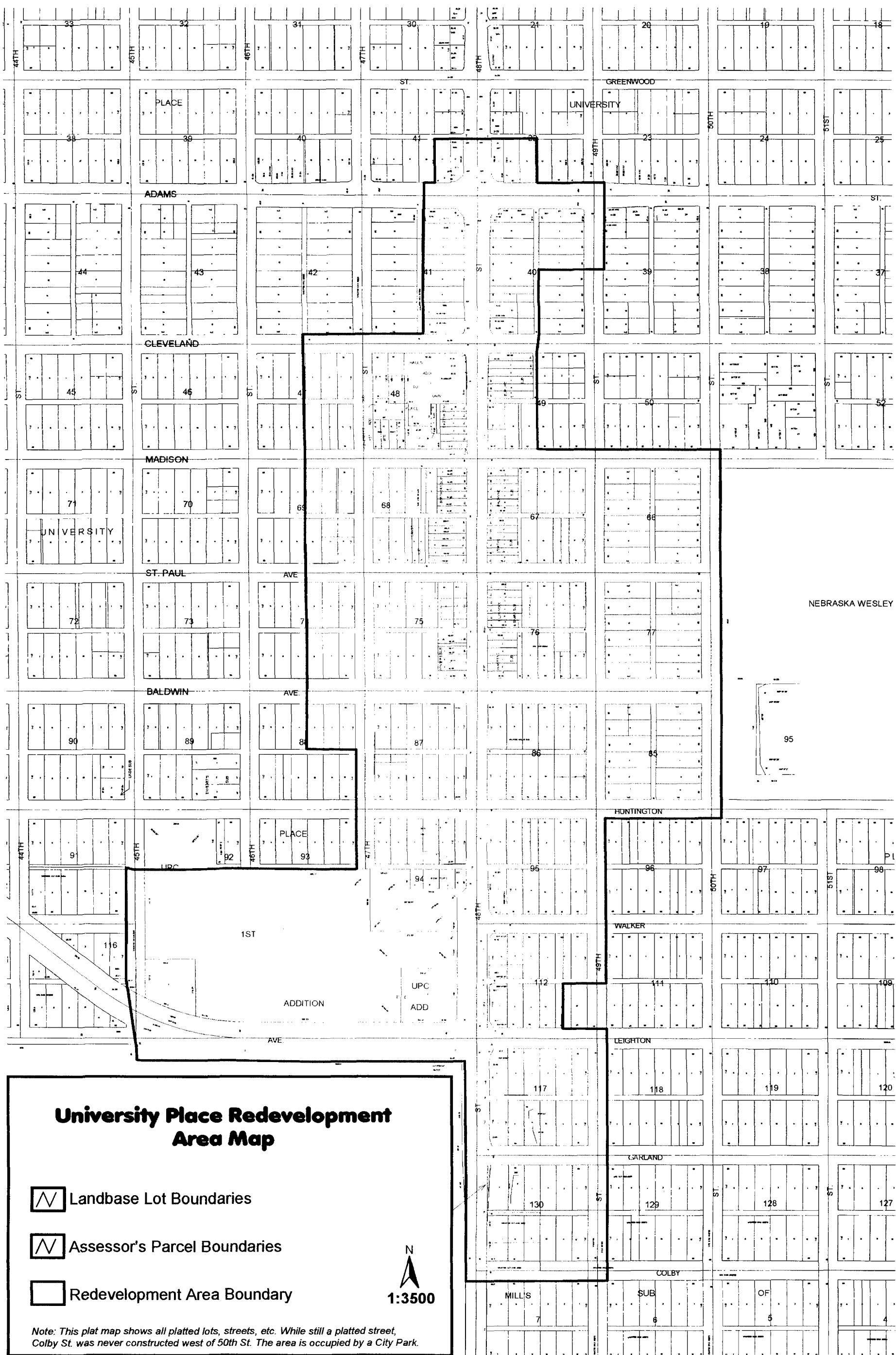
Redevelopment activities are guided by Community Development Law, Nebraska State Revised Statutes, Section 18-2101 through 18-2150 reissue 1991, 1997 Supp. The statutes clearly state that the governing body must have declared the project area substandard and blighted in order to prepare a redevelopment plan.

The Community Development Law Section 18.2111 defines the minimum requirements of a redevelopment Plan as follows:

A redevelopment plan shall be sufficiently complete to indicate its relationship to definite local objectives as to appropriate land uses, improved traffic, public transportation, public utilities, recreational and community facilities and other public improvements, and the proposed land uses and building requirements in the redevelopment project area.

The statutes further identify six elements that, at a minimum, must be included in the redevelopment plan, they are:

1. The boundaries of the redevelopment project area with a map showing the existing uses and condition of the real property within the boundaries;
2. A land-use plan showing proposed uses of the area;
3. Information showing the standards of population densities, land coverage, and building intensities in the area after development;
4. A statement of the proposed changes, if any, in zoning ordinances or maps, street layouts, street levels or grades, or building codes and ordinances;
5. A site plan of the area;
6. A statement as to the kind and number of additional public facilities or utilities which will be required to support the new land uses in the area after redevelopment



II. EXISTING CONDITIONS

This section of the University Place Redevelopment Plan examines existing conditions within the designated University Place Community Redevelopment Area. The section is divided into the following five sub-sections.

- A. Existing Land Use
- B. Existing Zoning
- C. Existing Public Facilities
- D. Existing Historical Significance
- E. Existing Blighting and Substandard Building Conditions and Influences

A. EXISTING LAND USE

The 20 block University Place Community Redevelopment Area is located in the northeastern quadrant of the City of Lincoln covering approximately 74.57 acres. The area contains a wide variety of land uses including office, retail, service, public, residential, parking, and other use categories. The Functional Land Use groups for the University Place Redevelopment Area can be seen on Exhibit II-1.

The area is delineated in large part by several notable facilities: Nebraska Wesleyan University is at the eastern edge of this area, with the newly rebuilt Huntington School at its northern edge, and within the area is the University Place Art Center, as well as the U.S. Post Office, and the University Place shopping mall which is located at the southwestern edge. In addition, the Redevelopment Area contains numerous historic buildings within its 20 block area.

The Redevelopment Area land use is primarily commercial with some residential, basically one and two story. Major land uses to the area, in addition to transportation corridors, include commercial, residential and public/quasi-public as shown on Exhibit II-1. The Redevelopment Area is comprised almost entirely of B-3 commercial zoned land. Two exceptions are the three-block area between 49th and 50th Streets which is R-6 residential, and two lots zoned R-5 residential at the northwest corner of 49th and Leighton Avenue. B-3 zoning allows multifamily dwelling units above the first floor as a conditional use. Huntington Elementary School has just been completely rebuilt on its same site and two new commercial structures have been added to the Community Redevelopment Area in the past year. Previously however, the last major revisions occurred in 1980/81 as part of the CDBG and BID project mentioned previously.

In the project area there exists a substantial number of commercial and residential structures that have structural deficiencies, and functional and economic obsolescence, with difficult-to-correct problems related to current code requirements. An analysis of land uses reflect three basic situations that must be dealt with: dilapidated/deteriorated structures, age or obsolescence, and existence of conditions which endanger life or property by fire or other causes. Also, increasing through-traffic on No. 48th St. creates a noisy and harsh urban setting, discouraging pedestrian movement which impacts the commercial environment. These traffic impacts need to be addressed in an effort to encourage rather than discourage pedestrian and local vehicular traffic on both sides of No. 48th Street in order for this historic commercial area to survive.

The structures in the project area range in age from over 100 years old to less than one year; however, over 66% of the structures in the Redevelopment Area are over 40 years old, with the average age of the structures of 75.3 years old.

B. EXISTING ZONING

The 20-block Redevelopment Area is divided into three different zoning districts (see Exhibit II-2). These include:

1. Residential district, R-6;
2. Office/commercial district, B-3;
3. P-Public Use.

The majority of the area is zoned B-3. This B-3 zoning classification poses some restrictions on the type of permitted uses that may occur in this area. The adopted zoning ordinance states that B-3 University Place Business District is for:

"providing for local commercial uses in a redeveloping neighborhood generally located in established retail centers of those neighborhoods. The uses permitted generally are those for neighborhood uses, plus additional limited manufacturing uses that reflect the character of that commercial area."

The building or premises permitted uses for the B-3 section of the Zoning Ordinance is located under Chapter 27.33. The existing zoning may necessitate only slight modifications, if any.

C. EXISTING PUBLIC FACILITIES

1. STREET SYSTEM

The Community Redevelopment Area is served by a standard rectilinear grid system. This system is generally complete but the recent Blight Study rated an estimated 25% of the streets as in fair to poor condition. All of the streets in the Community Redevelopment Area are two way.

The major street in the area is No. 48th Street, an arterial which carries a high volume of traffic; however, throughout this nine-plus block business district that fronts on this major arterial, there are four signalized intersections: Adams, St. Paul, and Leighton Avenues, with a pedestrian-actuated signal at 48th and Huntington Ave. While adequate and appropriate in terms of traffic planning, there is a local perception that the remaining unsignalized intersections present difficulty for the shopping activities of older adults, persons with a disability, as well as children. Vehicles on No. 48th St. tend to travel at speeds higher than the posted limit, contributing to the perception that crossing at un-signalized intersections is difficult and discourages pedestrian circulation throughout this neighborhood commercial district. Leighton and Adams are also arterial streets in the Area, both east-west corridors.

The present pavement right-of-way and street widths serving the Redevelopment Area are too narrow to accommodate the traffic using these streets.

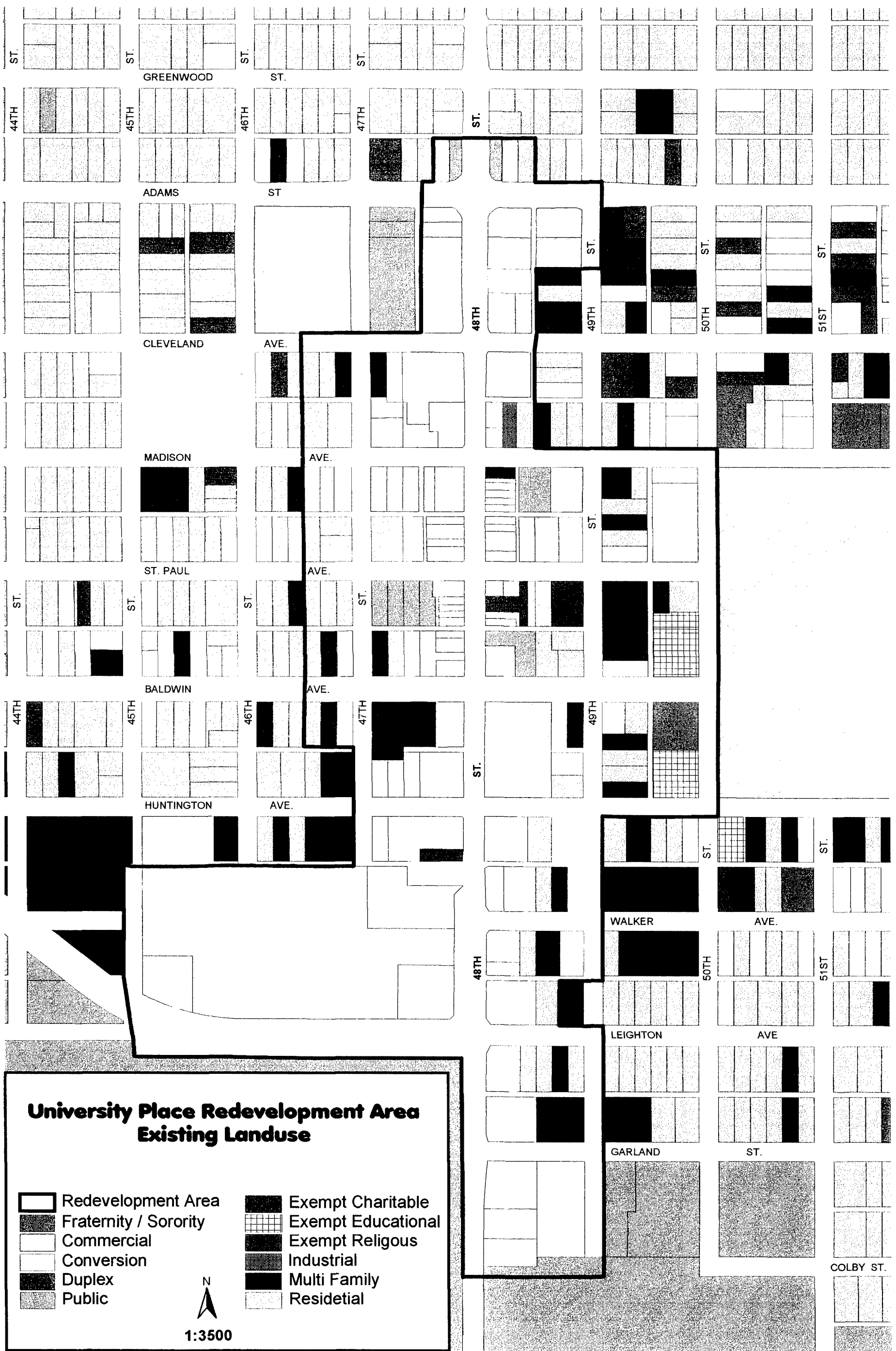
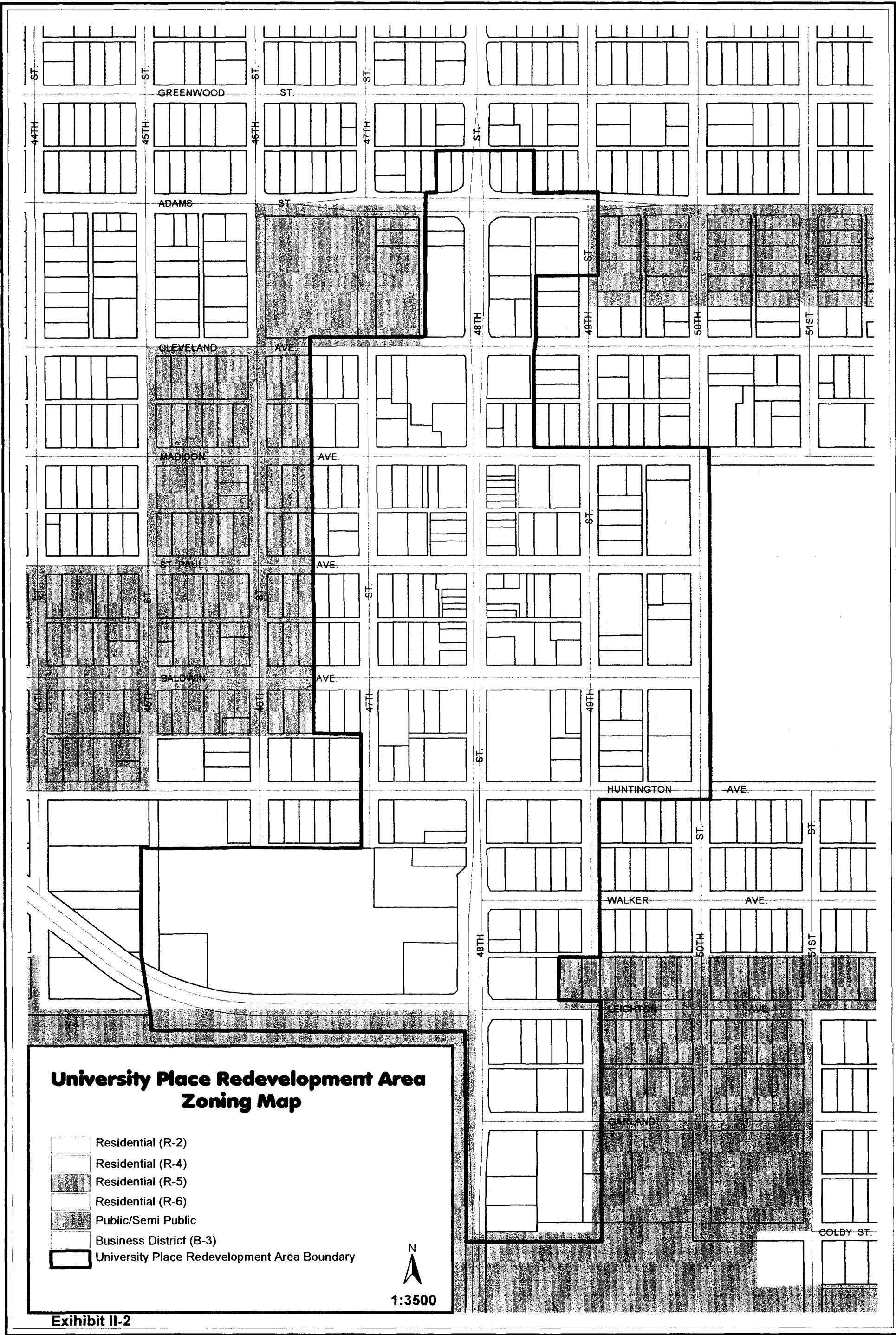


Exhibit II-1



**University Place Redevelopment Area
Zoning Map**

- Residential (R-2)
- Residential (R-4)
- Residential (R-5)
- Residential (R-6)
- Public/Semi Public
- Business District (B-3)
- University Place Redevelopment Area Boundary



1:3500

Exhibit II-2

A majority of the alleys in the Redevelopment Area are not hard surfaced and in fair to poor condition, according to the recent Blight Study.

2. UNDERGROUND/OVERHEAD UTILITIES

The entire Redevelopment Area is served by the following underground and/or overhead utilities:

- Sanitary Sewers
- Storm Sewers
- Water Lines
- Gas Lines
- Electrical Conduits
- Telephone Conduits
- Cable Conduits

Underground utilities in the Redevelopment Area are approximately 90 to 100 years old. Materials used in some of these original mains (clay pipe) are prone to deterioration and breakage and maintenance problems.

Recent sanitary sewer repair projects have corrected the most serious deficiencies that have been identified in this study area. There are other sections of the sanitary sewer that may be candidates for future repairs or replacement but are not yet programmed into the City's capital improvement program for implementation.

Water mains are the same age and a few segments have been replaced, but overall the system meets current needs. The cost of replacing inadequate water mains requires the city to concentrate on repair and/or replacement as breaks occur. The water main in St. Paul Avenue from 47th to 48th has been abandoned due to its poor condition but could be replaced if redevelopment was to occur on adjacent property. The Water System has identified a need for a water main in Leighton Avenue, west of 47th St., however, such installations are normally the responsibility of the adjacent property owners, and there has been no request to date. A main could be installed within six months of such a request.

Some of the storm sewers in the Redevelopment Area are in the 90-year old age range also and made of clay tile which does not meet today's standards; however, the current system is sufficiently sized to meet the demands of the Area. Age and condition will result in drainage problems.

3. SIDEWALKS AND STREETScape BEAUTIFICATION

The Redevelopment Area is fully served with sidewalks, however, nearly one-third of the sidewalks have been identified as being in either fair or poor condition. A street beautification project was completed approximately 17 years ago along No. 48th Street and time, weather and increased traffic have taken their toll. The planters need to be reviewed with regard to their design/size, as well as types of plant material appropriate for these areas.

Improved pedestrian access through pedestrian-vehicular routes would help facilitate circulation and might include an additional pedestrian way. The existing gateway/major entryway at Adams and No. 48th St. on the north includes two mini-parks on either side of 48th Street, but no similar defining element exists on the southern end of the Redevelopment Area at 48th St. south of Garland. This area is in need of a unifying design.

4. PARKS AND OPEN SPACES

Public open space developments within the Redevelopment Area include parking lots, street setbacks and a pedestrian way. University Place Park shares the southeast boundary of the redevelopment area. Containing 22 acres, it has served the Redevelopment Area, as well as the entire neighborhood, well and is slated for major improvements by the Lincoln Parks and Recreation Department in the year 2000-2001.

Abutting the eastern-most boundary of the Redevelopment Area is the Nebraska Wesleyan University campus which presents a beautifully landscaped edge to this Area.

5. STREET, ALLEY AND OTHER LIGHTING

Street lighting in the Redevelopment Area consists of high pressure sodium vapor lights. On No. 48th Street, these are arterial type (brighter, placed closer together) and are generally situated at each intersection and at mid-block points. Elsewhere in the Area the street lights are of the residential type and generally located at each intersection unless special requests have resulted in additional lights being added. Although these provide adequate lighting for the passing cars, a more ornamental design would make a considerable contribution to the business district and more clearly identify the Redevelopment Area as an inviting and friendly place to be.

To encourage pedestrian movement from public and private parking areas, usually found at the rear of buildings, additional lighting is needed in alleys both for safety as well as convenience. It may be appropriate to upgrade the lighting in the public parking lots as well.

6. ON-STREET AND OFF-STREET PARKING

There are on-street parking stalls in the Redevelopment Area as well as several off-street parking lots, public and private and all are unmetered. The three public surface lots are located half-blocks east and west of No. 48th Street: at 47th and St. Paul (west of 48th); on Madison Avenue (east, between 48th and 49th Sts.); and on Baldwin Avenue (east, between 48th and 49th Sts.). These three lots contain a total of 116 parking stalls, which are unmetered.

A recent parking analysis of the eight-block core business area (Walker to Madison, 47th to 49th) reflected the peak parking use was at mid-day on Friday, during school hours. Approximately half of the available on- and off-street parking (private and public) was in use. Dependent upon new development, there may be a need for additional parking spaces within the next five years.

7. TRANSPORTATION SERVICE

Public transportation service in the Redevelopment Area consists of three Star Tran bus routes. Those routes are: University Place #4; Crosstown #14, and Havelock #1.

8. PRIOR REDEVELOPMENT PROJECT

The aging streetscape beautification project implemented in 1981 is a major concern of the businesses and neighborhood. Certain of these improvements may be in need of public

assistance to meet future planning and economic development concepts for continuation of private investment and maintaining overall viability of the Redevelopment Area.

9. SECURITY

The Lincoln Police Department opened a new substation at 48th St. and St. Paul in the summer, 1998, in space provided by area private property owners. Locating in the University Place business district is the result of LPD's analysis of calls for service in the northeast quadrant of the City and their need to find a site which is central to the entire quadrant with good access streets, as well as available space.

10. FLOOD PLAIN IMPACTS

In 1997, the U.S. Corps of Engineers released new flood plain maps which increased the area of the 100-year flood plain in the Dean Man's Run Watershed. This flood plain intersects the Redevelopment Area at the northern edge of University Place Park, 48th to 49th Streets, and again at Leighton and Huntington Avenues from 45th to the mid-block between 48th and 49th Streets. (See Exhibit II-3) The City of Lincoln, with the Lower Platte South Natural Resource District have embarked upon master planning for all of the watersheds in the city and beyond.

Dead Man's Run Watershed will be studied in the next five-year phase of that master plan with a view to addressing future flood impacts and identifying strategies to reduce and/or eliminate those impacts. Within a shorter time frame, the NRD is involved in discussions with the University of Nebraska regarding Dead Man's Run and bank stabilization including the area of this Redevelopment project.

D. HISTORIC SIGNIFICANCE

While the University Place neighborhood contains several historic landmarks, only one is located within the boundary of the study area: The Charles Apartments at 4717 Baldwin Avenue. Immediately adjacent to the southeast boundary of the redevelopment area is the Charles F. Creighton Landmark District. There are, however, several structures of note that would be considered good candidates for historic designation: City Hall (Art Center); Citizen State Bank (Berry Law Office); printing plant, former dental office, Wesleyan Hospital (Madison Avenue Apartments); Carnegie Library (engineer's office) and First United Methodist Church as well as a house or two in the 48th to 50th Street area.

If a building is to be officially designated, preservation guidelines have to be established to govern such items as type of building materials, significant features and changes that can be made to the structure/s inside the redevelopment boundaries. See Appendix D for a listing of requirements that must be addressed in such guidelines.

E. EXISTING BUILDING CONDITIONS/BLIGHTING AND SUBSTANDARD INFLUENCES

A "Blight and Substandard Determination Study" was conducted for the 20 block area by the consulting team of Hanna Keelan Associates, The Architectural Partnership, Selection Research Inc., Kevin Siebert, Attorney, and George Hancock, Economic Consultant. The study was conducted during the spring and summer of 1998 and completed in August, 1998. The evaluation included a detailed exterior/interior condition survey of 25 buildings and an exterior-

only survey of 85 buildings. Also included in the evaluation were a parcel-by-parcel land-use inventory, a field reconnaissance of the entire area, meetings with city department staff members, and a review of pertinent reports and documents containing information which could substantiate the existence of "blight and substandard" conditions. The random sample survey included a 56.3% sample and has a confidence level of 90-95%. There are approximately 151 structures in the Community Redevelopment Area.

Their evaluation and subsequent findings were based on the criteria outlined in Nebraska's Community Development Law. Under this legislation, an area can be declared "blighted and substandard" if a majority of the 12 factors are present. Four were found to have a 'strong presence' and six are present to a reasonable extent.

BLIGHT FACTORS

Strong presence in the Redevelopment Area:

1. A substantial number of deteriorated or deteriorating structures (Exhibit II-4);
2. The existence of conditions which endanger life or property by fire or other causes;
3. One of the other five conditions; and
4. Other environmental and blighting factors.

Reasonable presence in the Redevelopment Area:

1. Existence of defective or inadequate street layout
2. Faulty lot layout in relation to size, adequacy, accessibility, or usefulness;
3. Insanitary or unsafe conditions;
4. Deterioration of site or other improvements;
5. Diversity of ownership;
6. Improper subdivision or obsolete platting;

Little or no presence:

1. Tax or special assessment delinquency exceeding the fair value of the land;
2. Defective or unusual conditions of title.

SUBSTANDARD FACTORS

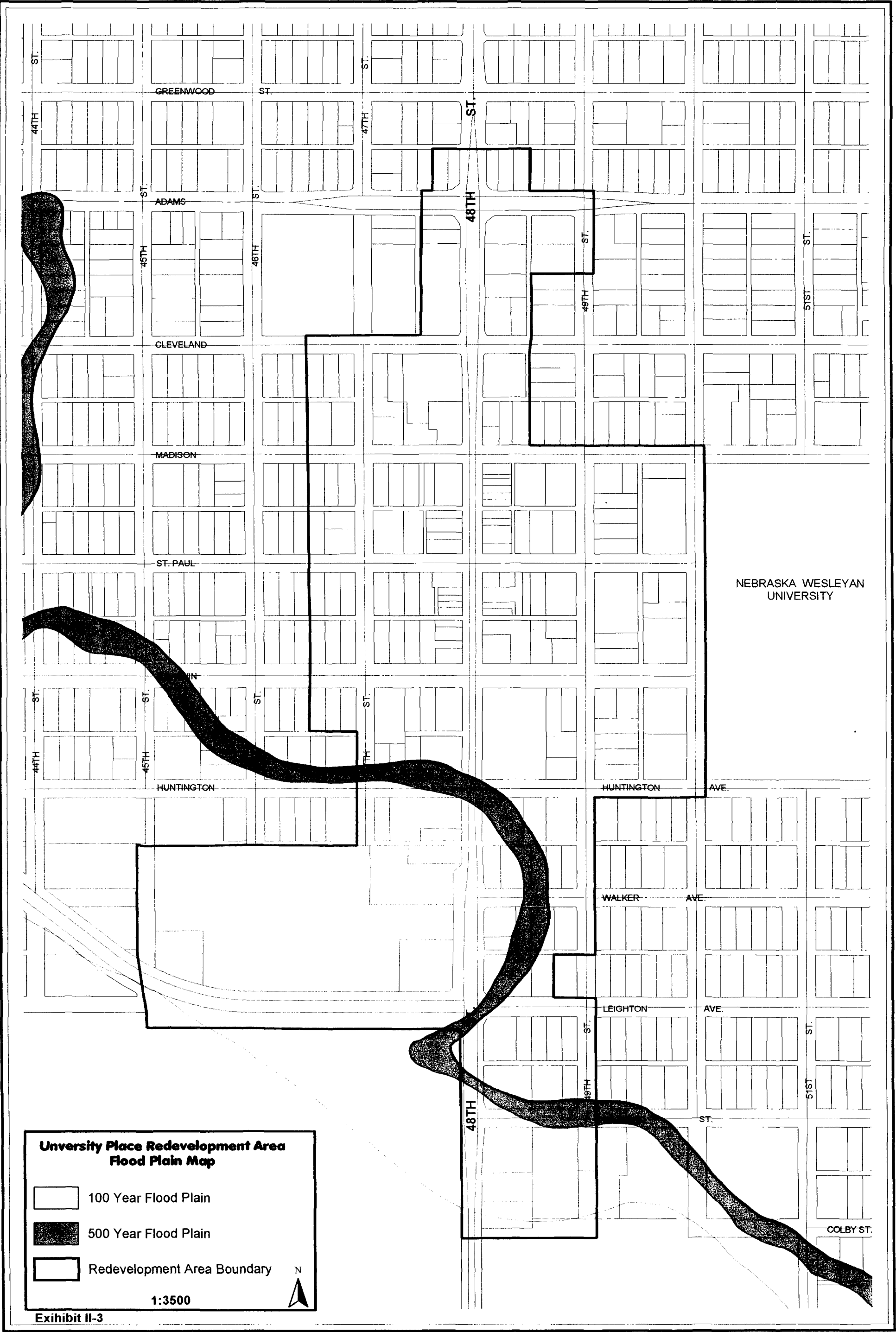
Of the four factors, three were determined to be present to a significant extent:

1. Deterioration/dilapidation;
2. Age or obsolescence;
3. The existence of conditions which endanger life or property by fire and other causes;

One was present to a reasonable, but more limited extent:

1. Inadequate provision for ventilation, light, air, sanitation, or open spaces.

The consultants concluded that the average age of the structures, insanitary and unsafe conditions, deterioration of site or other improvements, the existence of conditions which



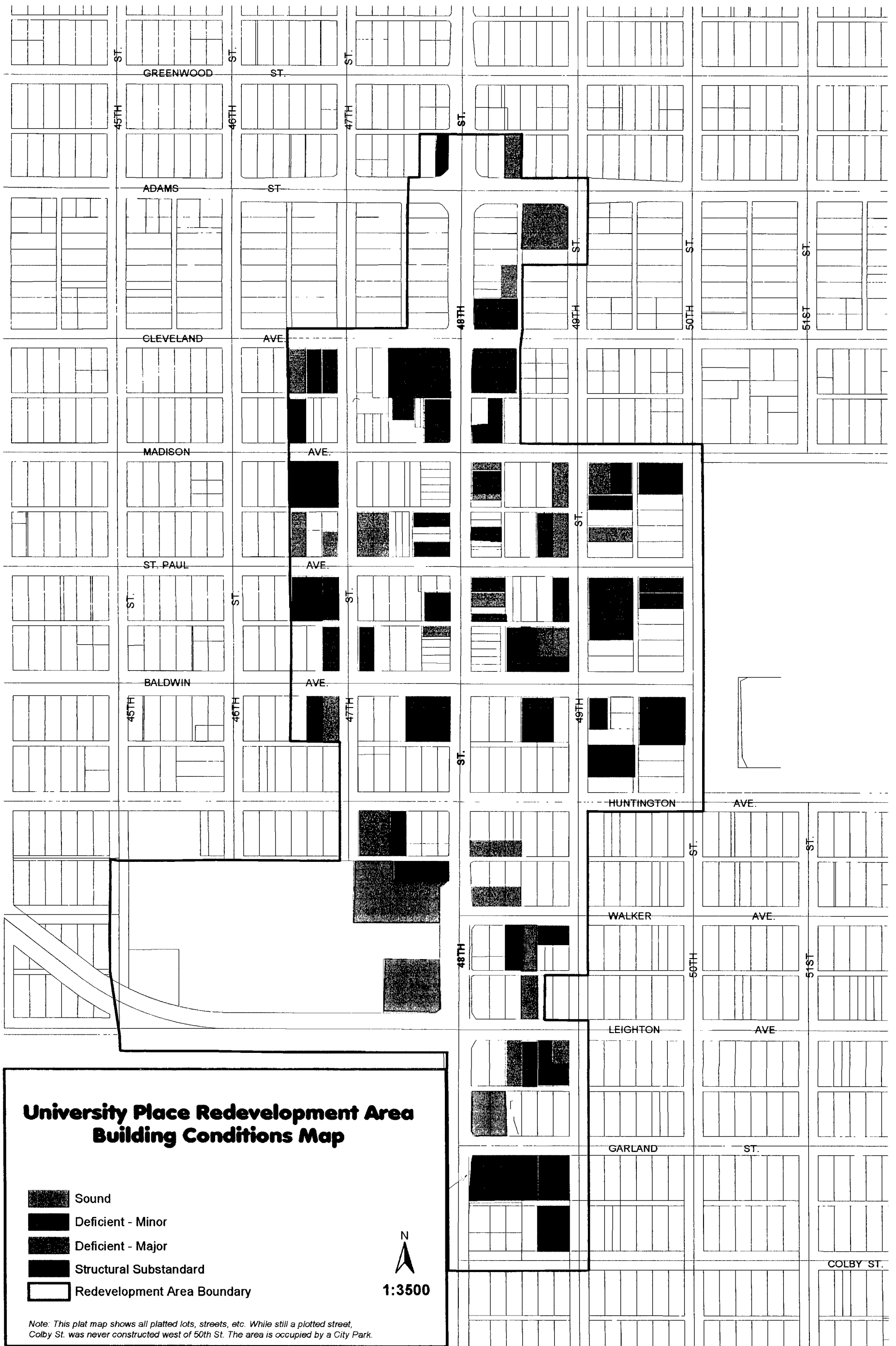


Exhibit II-4

endanger life or property by fire or other causes and the (low) per capita income were beyond the remedy and regulatory control processes in the exercise of police power and cannot be dealt with effectively by the ordinary operations of private enterprise without the assistance provided under the Nebraska Community Development Law. It was also the opinion of the consultant that the area warrants designation as 'substandard' and 'blighted' based upon the findings of the Blight and Substandard Determination Study.

The Lincoln City Council, by resolution, declared the area blighted on October 26, 1998. The Consultants' "Blight and Substandard Determination Study" report is located in the City of Lincoln City Clerk's Office files.

III. UNIVERSITY PLACE REDEVELOPMENT PLAN

This section of the University Place Redevelopment Plan examines future projection/activities within the designated Redevelopment Area. The section has been divided into the following eight subsections:

- A. Redevelopment Standards
- B. Public Improvements
- C. Private Improvements
- D. Future Land Use
- E. Redevelopment Processes
- F. Conformance with Comprehensive Plan
- G. Relationship to Local Objectives
- H. Procedure for Changes in the Approved Redevelopment Plan

and will identify from a long-range (15-year phasing) perspective, how redevelopment, restoration, and rehabilitation in the University Place Community Redevelopment Area is planned to occur.

A. REDEVELOPMENT STANDARDS

The redevelopment of the Redevelopment Area should generally achieve the following requirements and standards.

1. General Environment

Intensify and strengthen University Place's business district as a focal point for local development. Provide for compact and interrelated development in order to increase the amount and variety of activity in the core while increasing pedestrian convenience and visual interest.

Provide for expansion and new development of office, retail, parking, residential and related service activities which will complement the existing activities in use, scale, and quality of materials and service.

Encourage rehabilitation/renovation of existing structures throughout the wherever possible, including residential structures in the Redevelopment Area.

Improve the attractiveness and convenience of the business core environment through development of conflict-free pedestrian connections between all commercial facilities, the major roadway (No. 48th Street) and parking areas.

Provide an environment which emphasizes pedestrian conveniences, streetscape amenities, needs and desires; and which minimizes automobile-pedestrian conflicts.

Assure that pedestrian way, lighting, signs, and communication devices are oriented to the human scale.

2. Pedestrian ways/Open spaces

Provide a pedestrian circulation system to facilitate the movement of pedestrians to and within the development activities within the business core area.

Assure that design treatment and development of pedestrian ways will unify the appearance of both existing and new buildings.

3. Building Heights and Massing

Provide a maximum floor area ratio in accordance with applicable zoning district regulations in the redevelopment project area.

4. Use of Public Right-of- Way

Where appropriate, encourage development/beautification to utilize portions of the existing right-of-way.

5. Circulation and Access

Provide for the improvement of vehicular circulation through and access to the Redevelopment Area in a manner consistent with the expressed needs of the business core.

6. Parking

Provide for an adequate supply of appropriately located public on-street and off-street parking spaces. Parking lots should be integrated with commercial and related development; access to such lots should not conflict with pedestrian movements and should be located to prevent conflicts with other vehicular movements.

Develop procedures and policies that would acknowledge the unique parking issues associated with revitalizing an older commercial area.

7. Off-Street Loading, Service, and Emergency Facilities

Provide for off-street loading and service, with access to be provided (where feasible) from public service alleys and connected appropriately with the street system.

Provide for emergency vehicle access in a manner compatible with established design and environmental objectives.

Provide for the accommodation of service needs of businesses that are to remain during and following redevelopment.

The University Place Community Redevelopment Area is expected to continue to function as a mixed use urban area of diverse land use types. Within the business zoned district, development may be expanded through the removal of incompatible or obsolete uses. Redevelopment activities on the balance of the structures will come in the form of rehabilitation wherever possible.

To encourage these efforts in University Place, this plan will be directed at assisting investors through support facilities such as parking, open space, and promoting a unified theme with expanded streetscape design and improvements. The plan recommends that these objectives can be achieved by utilizing the provisions of the State Community Development Law, and other local, state, and federal funding sources. Revitalizing the district will require a wide variety of individual projects and improvements involving both the public and private sectors. The future of the area will depend on a number of key factors, including:

- the availability of entrepreneurs to undertake real estate development ventures both in the field of new construction and restoration of existing structures;
- the availability of existing vacant land and underutilized structures and sites provides the area with an opportunity for redevelopment or rehabilitation projects;
- the City's ability to use the land assembly provisions and Community Improvement Financing under the State Community Development Law, Community Development Block Grant Program, and special assessment district financing will be instrumental in the revitalization of the Community Redevelopment Area;
- linkages between functional areas and facilities are necessary for the economic vitality;
- the City's ability to provide incentives which make it attractive for businesses to locate and remain in University Place.

The Redevelopment Plan identifies a variety of desired improvements to be accomplished over 15 years. These activities/projects will be undertaken as funding and private development proceed.

B. PUBLIC IMPROVEMENTS

1. STREET and ALLEY, and TRAFFIC SYSTEMS

No. 48th Street is identified by the Public Works/Traffic Engineering Office and the Comprehensive Plan as an arterial street in the Community Development/ Redevelopment Project Area. It is projected to continue to be a four lane urban street.

No major modifications in the existing street and alley system are contemplated at this time. Future street improvements may involve intersection improvements in conjunction with traffic, pedestrian movement and sidewalk and curb improvement activities.

Further, in order to accommodate future potential development in the business zoned area, it may be necessary to vacate all or a portion of a particular street or alley to promote desirable development. In these situations, the City will act upon the individual merits as presented with each development proposal.

Proposals and activities should be developed and implemented for the University Place Redevelopment Project:

- a. As warrants indicate, installation of a traffic signal at No. 48th and Madison Avenue to allow safer and easier access to either side of the street, particularly for the Huntington Elementary school students.
- b. As warrants indicate, upgrade the pedestrian-actuated traffic signal at 48th and Huntington to a fully signalized traffic signal to offer another opportunity for the general public to cross this major arterial street within the Redevelopment Area to access businesses on both the east and west sides of No. 48th Street.
- c. Construction of alley paving to accommodate business development access.

As redevelopment takes place, additional street, alley and traffic improvements may be necessary.

2. PARKING

The Public Works Department, through a joint effort parking analysis with the University Place Development Corp., Business and Neighborhood Associations, and the Urban Development Department, reflects there is no need for additional public parking at this time. The analysis concentrated on an 8-block core area, Madison to Walker, 47th to 49th Streets, and indicated less than 50% of the available spaces were in use at the peak time period of Friday, noon with school in session. In view of the number of unused available spaces, it could reasonably be assumed that there are currently sufficient parking spaces in the entire Redevelopment Area. The analysis included all three public lots also were underutilized at the peak time described. If parking is determined to be necessary at this time, the private business community will have to provide it.

As redevelopment occurs, additional off-street parking facilities may be necessary. This may require public participation through acquisition and construction financed by Community Improvement Financing, CDBG or other sources.

3. ZONING ORDINANCES AND BUILDING CODE CHANGES

As redevelopment occurs, it may be necessary and appropriate to seek changes in the zoning ordinances and building codes. As rehabilitation is considered to be an important element of the revitalization of the area, the City should continue to give consideration to adopting standards for building rehabilitation which allow the upgrading and preservation of the building stock, while maintaining reasonable standards for protecting the health and safety of the occupants.

4. HISTORIC DESIGNATION REHABILITATION STANDARDS

The University Place Community Redevelopment Area contains unique buildings that have potential for historic designation. With this potential comes certain additional standards as outlined in Appendix D governing the manner in which development can occur.

5. PUBLIC AND SEMI PUBLIC UTILITIES AND INFRASTRUCTURE

a. Sanitary Sewer, Storm Sewer and Water Lines

Recent sewer repair projects have corrected the most serious deficiencies that have been identified in this study area. And there are other sections of the sanitary sewer that may be candidates for future repairs or replacement: 12" from 49th to 48th, between Colby and Garland; 8" main from 48th to 47th, between Baldwin and St. Paul; and the 6" main from 47th to 46th, between Madison and Cleveland. These potential repairs are not yet programmed into the capital improvement program for implementation.

Age of the storms sewers in the area is also an issue but the current system is sufficiently sized to meet the demands of the area, but age and condition will be continuing problems as time goes on.

Water mains are old and while the overall system meets current demands, the abandoned mains could be replaced if required for a redevelopment project. The City is targeting the oldest sections of each of these systems for replacement, with those experiencing severe problems being addressed first.

b. Gas Lines

No new gas lines utility/infrastructure is expected to be needed to serve the project area. If street construction occurs or leakage occurs the gas line will be replaced. Otherwise, gas lines will be taken care of on an as needed basis.

c. Electric Conduits/Cable

The electric facilities in the area are in good condition and will not require major repairs in the near future. While Lincoln Electric System has no specific plans for system improvements in the area, they will continue to improve the electric system to accommodate customer requirements.

d. Telephone Conduits

In 1998, the telephone service in the area was upgraded to provide access to fiber optic facilities and SONET ring capabilities. The system is capable of serving current needs in the Redevelopment Area. As a result, the telephone company has no plans for additional improvements in the Redevelopment Area at this time. With a distribution office in the Area, most types of service can be accommodated now and future needs can be addressed as development occurs.

e. Cable Television

Based on a discussion with a cable television representative, work is presently in the planning stage regarding the need to upgrade the cable system. Where upgrading is necessary, the schedule is to complete all work by the year 2001. For the future, only repair and maintenance will be undertaken, with major replacements as necessary or as development occurs.

6. OPEN SPACES AND PEDESTRIAN WAYS

The streetscape amenities that were constructed on No. 48th St. in 1981, included a pedestrian walkway in the mid-block of No. 48th between Baldwin and St. Paul Avenues. It is beginning to show its age, with some deterioration and in need of renovation. New development should be more people-oriented and offer a more attractive environment to those walking.

To meet this objective, developers will be encouraged to incorporate aesthetically pleasing open space in the form of sidewalk and landscape treatments and setbacks. Other physical design changes for the pedestrian should include a public/private signage program.

Due to the high volume of traffic on No. 48th St. and the fact that no parking is allowed throughout its length in this Redevelopment Area, current business owners have expressed the desire to encourage the use of the backs of businesses as the primary entrance. Implementation of this idea would, in most cases, require the owners to upgrade and/or repair the backs of the buildings involved to make them attractive 'entrances.' In conjunction with this idea, the improvement of the adjacent public alleys as identified would support this approach.

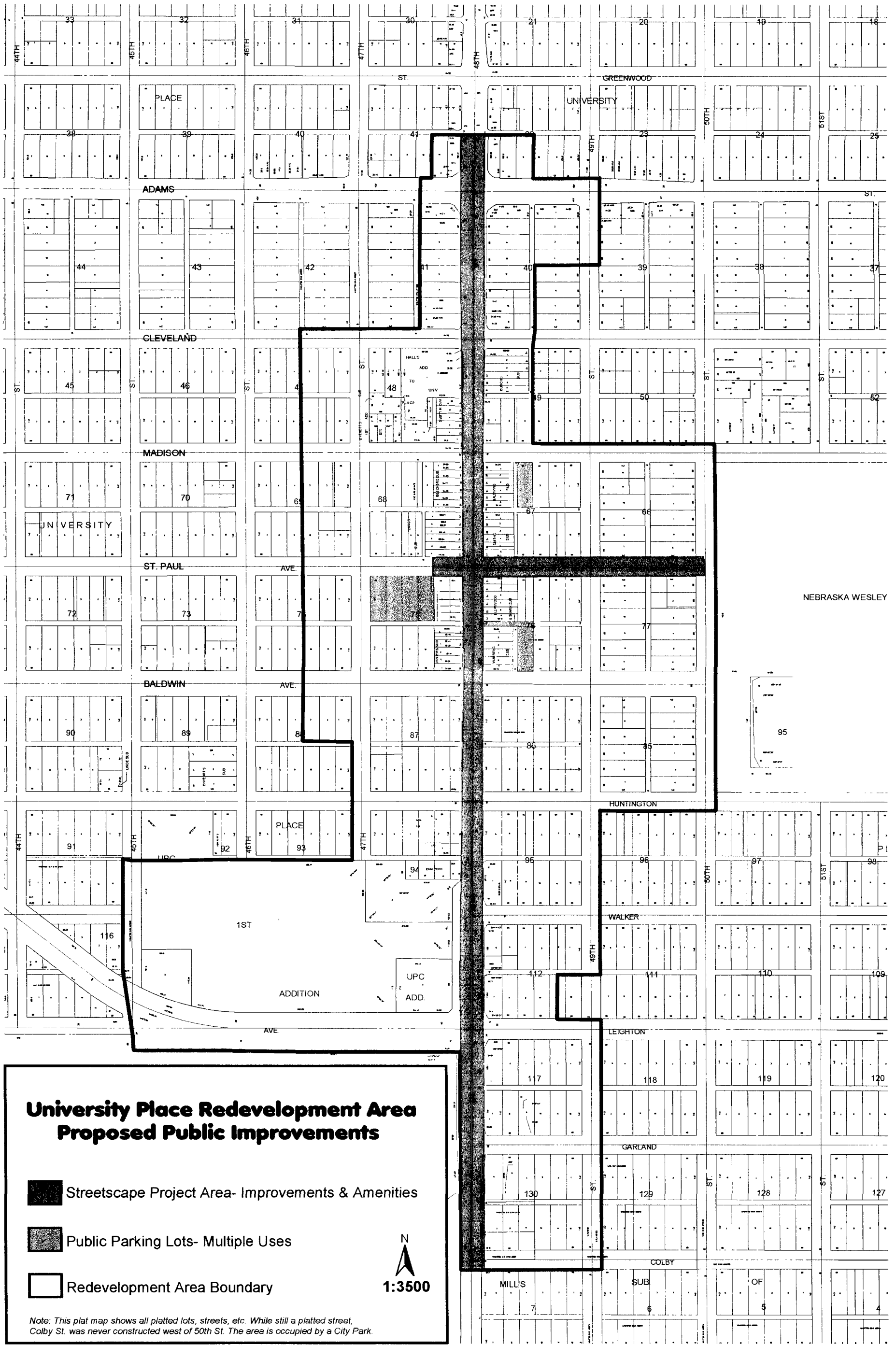
Another major public open space is desired in the Project Area and would need to be identified and programmed into the Capital Improvement Program. This need has been identified for 'public gatherings, events, etc.' and could be met with a multiple use approach to one or more of the existing public parking lots. (See Exhibit III-1).

7. STREETSCAPE AND VEHICULAR/PEDESTRIAN ENVIRONMENT/ENTRYWAY

As previously mentioned, in 1981 a streetscape amenities project was constructed within the Project Area. Renovation is needed to restore its former image. In addition, expansion is proposed for additional blocks east of No. 48th Street, on St. Paul Avenue. The streetscape should include: street lighting, street furniture (including, but not limited to: benches, trash receptacles, bike racks), a banner system, curb and ramp repair, signage, trees and landscaping. The streetscape increases safety, provides area identity and convenience. (See Exhibit III-1)

For security purposes, new or additional lights are needed in the several of the alleys of the Redevelopment Area.

Private developers should be encouraged to include aesthetically pleasing lighting, landscaping and other necessary amenities adjacent to the public right-of-way which is compatible with the Redevelopment Area.



The No. 48th Street entry into the commercial district from the south lacks clear identification as to its position in the Redevelopment Area. Since this area is bounded by the northern edge of University Place Park on the east and the northern edge of the University of Nebraska property on the west, this entry to the Redevelopment Area already has open/green space; however decorative entry signs could be erected at this point as well as at the Adams Avenue entry point at the north end of the district to achieve that identification.

Improvements should be designed to reduce blighting conditions while enhancing the pedestrian areas, buildings and historic significance of the Project Area. In this regard, traffic flow design improvements as well as extended landscaping improvements could be applied to the City parking lots to help encourage the local businesses to repair and/or rehabilitate the rear entrances to their buildings to attract customers, clients, etc. and provide a more inviting approach to their businesses. Private parking areas located at the rear of the District's businesses should also join this effort to create a friendlier, and perhaps safer, access to their buildings.

Any re-design of the public parking lots is dependent upon general agreement about the impacts such changes may require: relocation of the existing City Recycling Site, changes to points of egress and ingress, additional amenities to accommodate public gatherings, etc.

8. PARKS AND RECREATION

The planned reconstruction of the swimming pool in University Place Park includes a redesign of other park facilities that will be available. The new pool will be located in the southwest area of the park. This project is scheduled for construction in 2000-2001.

9. SECURITY

Associated with the scheduled reconstruction of the University Place Park amenities, the Lincoln Police Department has identified this park as the location of a new Northeast Community Policing Center. This project is identified in the capital improvement program for implementation coinciding with the park improvements, 2000-2001.

10. PUBLIC CIVIC/SOCIAL SERVICES

Events, the arts and public open spaces comprise the range of activities and spaces that make the urban experience and are desired within the University Place Business District. In addition, its historic buildings, streetscape, open space, etc., presently integrated into the project area should add to and help create a dynamic mix of movement and activities, offering an enjoyable atmosphere to the artistic environment of the Project Area.

Senior Center

Located in the University Place Project Area and serving the University Place area this Lincoln Area Agency on Aging's Senior Center, located in the basement of the First United Methodist Church at 50th Street and St. Paul Avenue. While there are no plans at this time to enlarge or move, the staff of the Lincoln Area Agency on Aging has indicated an interest in moving into new space if provided in the redevelopment project area.

11. REHABILITATION (Residential/Business)

The rehabilitation of structures (commercial and residential) is of extreme importance to the revitalization and success of the overall University Place Project Area, but more particularly on No. 48th Street. It is anticipated that rehabilitation will be carried out voluntarily by property owners and/or shop tenants. As an incentive for private rehabilitation, interest write downs should be made available for residential owners. Rehabilitation loans by the City may be provided through its Urban Development through the following programs:

Residential

1. Home Improvement Loan Program - 0% to owner-occupants for improvements
2. Deferred Payment Loan - deferred payment loan for owner-occupied repairs
3. Direct Payment Loan - low-interest loan for owner-occupied housing
4. Investor/Owner Loan - rental unit improvements
5. Housing Development Loan Program - for investor projects with 8 or more units

Business

1. Facade Improvement - \$25,000 for the primary facade; maximum of \$50,000 for corner buildings; with 50% match and 0% for up to ten years.
2. Business Loan - Job Creation

NOTE: All improvements must be done to City Building Department Codes.

C. PRIVATE IMPROVEMENTS

The primary burden for revitalization of the Community Redevelopment Area must be on the private sector. The City must provide public services, perform public improvements and participate where necessary in the redevelopment process, but the needs of the area are beyond the City's capacity to do the job alone. Financing of proposed improvements will require participation by both the private and public sectors. To the extent that other funding sources can be identified, the plan attempts to reduce the private sector's costs for public improvements. Where appropriate, in designated areas, the City may participate through authorized legal mechanisms by providing financial assistance for the rehabilitation of structures. The development of new complexes and the reuse of existing structures will be the responsibility of private entrepreneurs.

D. FUTURE LAND USE

Exhibit III-2 is a proposed Land Use map for the redevelopment area. At this time there are no changes to the existing land use in the Redevelopment Area. As redevelopment occurs this map will change accordingly. The overall population density of the redevelopment area will generally remain stable. However, if second story residential uses are developed over the commercial buildings, density could increase. Land coverage and building density will increase moderately.



Exhibit III-2

E. REDEVELOPMENT PROCESSES

Public improvements and redevelopment activities may require vacation of street and alley right-of-way; construction easements, temporary and permanent relocation of families, individuals and businesses; demolition, disposal/sale of property and site preparation (may include paving approaches and sidewalks outside property line; relocation of overhead utility lines; and rerouting underground utilities as needed). The processes for these activities include:

Property Acquisition The City may acquire the necessary fees, easements, property and covenants through voluntary negotiations (see Land Acquisition Policy Statement, Appendix A). The City may move houses. However, if voluntary agreement is not possible, the City may institute eminent domain proceedings.

Relocation Relocation may involve the temporary or permanent relocation of families, individuals or businesses to complete redevelopment activities. Relocation will be completed according to local, state and federal relocation regulations (see Appendix B, Relocation Assistance).

Demolition Demolition will include clearing sites on property proposed for public improvements; necessary capping, removal or replacing utilities; site preparation; securing insurance and bonds; and taking other necessary measures to protect citizens and surrounding properties. Measures to mitigate environmental findings may also be necessary, if determined by site testing.

Disposal/Disposition Some project may include the sale of land to private developers for redevelopment purposes. Developers will be selected in an equitable, open and competitive process according to the Land disposition Procedures outlined in Appendix C.

Requests for Proposals Architects and engineers will be competitively selected to design any public facilities and improvements. Primary contractors will also be competitively selected. The selection process involves issuing a Request for Proposals (RFP). Proposals received by the designated deadline are reviewed by a selection committee. Interviews may be scheduled by the selection committee. Standard City practices are used for the selection process.

Implementation Steps

1. Select projects and activities for implementation
2. Issue and sell Improvement Financing Bonds if and when necessary
3. Acquire property rights and easements as necessary
4. Relocate families and individuals as necessary
5. Competitively select architects and engineers to design the public facilities and improvements, when necessary
6. Approve the public facilities and improvements design
7. Competitively select primary contractors to construct public facilities and improvements
8. Construct public facilities and improvements

9. Where necessary, competitively select developers and negotiate appropriate redevelopment agreements, if necessary
10. Oversight of developer activity

NOTE: When possible, negotiate with City Departments to perform professional services relating to preparation of plans and specifications, bidding, contract execution and supervision of construction/demolition for projects/activities covered within the Redevelopment Plan.

F. CONFORMANCE WITH COMPREHENSIVE PLAN

In accordance with Nebraska State Law, the University Place Redevelopment Plan described in this document was designed to conform to the Lincoln-Lancaster County Comprehensive Plan adopted for the City of Lincoln on November 14, 1994 as amended.

G. RELATIONSHIP TO LOCAL OBJECTIVES

The University Place Community Redevelopment Area is located in the northeast quadrant of the City of Lincoln and primarily includes its business district. The Redevelopment Plan was developed so as to be consistent with the goals and policies of the November 1994, adopted Lincoln-Lancaster County Comprehensive Plan, as amended.

H. PROCEDURE FOR CHANGES IN THE APPROVED REDEVELOPMENT PLAN

If the City of Lincoln desires to modify/amend this Redevelopment Plan, it may do so after holding appropriate Planning Commission and City Council public hearings on the proposed change in accordance with applicable state and local laws.

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FINANCING

The primary burden for revitalization of the redevelopment area must be on the private sector. The City must provide public services and public improvements and participate where necessary in the redevelopment process, but the needs of the area are beyond the City's capacity to do alone. Financing of proposed improvements will require participation by both the private and public sectors. Where appropriate, the City may participate by providing financial assistance for the rehabilitation of structures. The development of new complexes and the reuse of existing structures will be the responsibility of the private sector.

Sources of funding may include:

1. Special Assessments - Business Improvement Districts
2. Private Contributions
3. Sale of Land Proceeds
4. MIRF
5. Community Development Block Grant Funds
6. HOME
7. HUD Section 108 Loan Program
8. Community Improvement (Tax Increment) Financing (Ad Valorem Tax)
9. Capital Improvements Program Budget
10. Federal and State Grants
11. Interest Income
12. Advance Acquisition Fund - property rights/easements, public facility site acquisition

Project activities will be undertaken subject to the limit and source of funding authorized and approved by the Mayor and City Council.

According to the Community Development Law, any ad valorem tax levied upon real property in the redevelopment project for the benefit of any public body shall be divided, for a period not to exceed 15 years after the effective date of such provision, by the governing body as follows:

That portion of the ad valorem tax which is produced by the levy at the rate fixed each year by or for each such public body upon the redevelopment project valuation shall be paid into the funds of each public body in the same proportion as are all other taxes collected by or for the body; and

That portion of the ad valorem tax on real property in the redevelopment project in excess of such amount, if any, shall be allocated to and, when collected, paid into a special fund of the authority to be used solely to pay the principal of, the interest on, and any premiums due in connection with the bonds of loans, notes, or advances of money to, or indebtedness incurred by, whether funded, refunded, assumed, or otherwise, such authority for financing or refinancing in whole or in part, the redevelopment project. When such bonds, loans, notes, advances of money, or indebtedness, including interest and premiums due, have been paid, the authority shall so notify the county assessor and county treasurer and all ad valorem taxes upon taxable real property in such a redevelopment shall be paid into the funds of the respective public bodies.

The effective date for the Community Improvement Financing provisions of the University Place Redevelopment Plan for each Project is declared to be the date rehabilitation, acquisition, or redevelopment of substandard and blighted property in the sub project area first commences.

UNIVERSITY PLACE REDEVELOPMENT PROJECT EXPENDITURE SUMMARY

EXPENDITURES

ACTIVITY	PRIVATE SECTOR EXPENDITURES	PUBLIC SECTOR EXPENDITURES*
Commercial Redevelopment	\$3,500,000	\$ 525,000
Infrastructure (sewer, water, streets, etc.)		\$ 150,000
Other Public Improvements (streetscape, parking lot improvements, etc. to extent funds are available.)		\$ 400,000
SUBTOTALS	\$3,500,000	\$1,075,000

TOTAL PRIVATE AND PUBLIC EXPENDITURES ---- -- \$4,575,000

*Public Sector Expenditures detail:

Commercial Redevelopment participation includes low- to no-interest loans of HOME and/or Community Development Block Grant (CDBG) funds for facade improvements, job-creation loans, owner-occupant residential rehabilitation as well as investor-owner residential rehabilitation and 2/3rd floor (over commercial uses) residential improvements. These funds are allocated to the City of Lincoln annually by the Federal Government. Federal eligibility requirements apply. The use of CDBG and HOME funds are evaluated annually and their availability is contingent upon review of each redevelopment project.

Infrastructure expenditures includes Public Works identified sewer projects, water system projects, as well as street resurfacing projects.

Other Public Improvements include the usual streetscape elements such as: ornamental lights, sidewalk furniture, etc., as well as traffic light/s, sidewalk repair, redesign/construction of public parking lots, area entryway signs. Funding sources include those listed in this plan, Page 20.

LAND ACQUISITION POLICY STATEMENT

**CITY OF LINCOLN
REAL ESTATE DIVISION
(402)441-7568**

LAND ACQUISITION POLICY STATEMENT

I. ADMINISTRATIVE ORGANIZATION FOR LAND ACQUISITION OPERATIONS

- A. All land acquisition functions, including negotiations and closings, will be performed by the City of Lincoln, or its agents. The conduct of condemnations will be performed by the Legal Counsel for the City. The staff is experienced and capable in the conduct of acquisition programs.
- B. The City of Lincoln approved land acquisition policies and procedures within the limits prescribed by the statutes of the State of Nebraska. Each individual property purchase, and the disbursement of payment, therefore, is approved by the Mayor. Condemnation proceedings are instituted by the City Law Department only after all efforts to reach a negotiated settlement have failed. Legal services will be performed by the Legal Counsel for the City.

II. POLICIES

- A. Real Estate appraisals are made by staff or selected fee appraisers. Second real estate appraisals, if required, may also be by fee appraisers.

The following are policies for Real Property Acquisition:

- 1. Every reasonable effort will be made to expeditiously acquire real property by negotiation.
- 2. Real property will have separate appraisals before initiation of negotiations and the owner, or his representative, will be given the opportunity to accompany the appraisers on their inspection tour of the property.
- 3. Before initiation of negotiations for real property, the City's Reviewing Appraiser will establish an amount considered to be just compensation and the City shall make prompt effort to acquire the property for that amount.
 - a. The established amount shall not be less than the approved appraisal of fair market value for the property.
 - b. Any decrease or increase in the fair market value of the property, prior to the date of valuation, caused by public improvement; by physical deterioration within reasonable control of the owner, has been disregarded by the City and by the Appraisers in making the determination of fair market value.
 - c. The City's negotiator shall provide the owner with a written statement summarizing the basis for the amount established as just compensation. Where appropriate, compensation for property acquired and for damages to any remaining real property shall be separately stated.

4. No owner shall be required to surrender possession until the City of Lincoln pays the agreed purchase price, or deposits with the Court the amount of award determined by the Condemnation Appraisers.
 5. Improvements will be scheduled so the owner or tenant shall receive a minimum 90 days written notice before having to move. Every effort will be made by the City to provide such notice as is required without undue hardship to the owner or tenant. (This is applicable to total acquisition of property.)
 6. If Owner or Tenant is permitted to rent property, the amount of rent shall not exceed fair rental value of subject property.
 7. The City of Lincoln will not take any action coercive in nature to compel an agreement on price for property.
 8. If acquisition must be by eminent domain, the City of Lincoln shall institute formal condemnation proceedings. The City shall not intentionally make it necessary for the owner to institute legal proceedings to prove fact of taking of his real property.
 9. If the owner feels the City of Lincoln's offer does not represent the true value of his property, he may refuse to accept it. He should then provide evidence concerning value, or damage, that warrants a change in the City's determination of just compensation. Should the City determine the additional information is valid, the price will be adjusted accordingly.
 10. If as a result of the real estate acquisition there is a portion of your property which is considered by the City of Lincoln to be an uneconomic remnant, you have the right to request an offer from the City of Lincoln to acquire the remnant.
- B. Owner will be reimbursed for the following expenses incidental to conveyance of real property:
1. Recording fee, transfer taxes and similar expenses.
 2. Penalty cost for repayment of any pre-existing recorded mortgage encumbering real property, provided the mortgage was entered into in good faith.
 3. Pro-rate portion of real property taxes paid which are allocable to a period subsequent to date of vesting title, or effective date of possession, whichever is earlier.
 4. The cost of abstract continuation and/or evidence of assurance of title.
 5. Litigation expenses such as legal, appraisal, engineering fees, etc., when:
 - a. Court determines that condemnation was unauthorized.
 - b. City of Lincoln abandons a condemnation.

- c. Property owner brings inverse condemnation action and obtains award of compensation.
- C. If a separate fixture appraisal is obtained, it shall contain the following immovable fixtures and personal property:
 - 1. Determination of division of appraisal coverage, enumerating and classifying improvements in-place.
 - 2. Appraisal of improvable fixtures, correlating their findings with both real estate appraisers.
- D. All appraisal contracts shall provide terms and conditions and fix the compensation for expert witnesses. These services will be utilized by the City of Lincoln to the extent necessary.
- E. Both real estate acquisition appraisals and immovable fixture appraisals will be reviewed by the City Appraisal Staff. All appraisals will be reasonable free of error and conferences with appraisers will ascertain that methods of approach and documentation are compatible, with no elements of value being omitted from consideration. City staff will conduct relocation interviews to verify ownership of certain fixtures and personal property claimed. Said claims will then be checked against existing leases and through interviews with fee owners.
- F. Preparation for acquisition includes:
 - 1. Preliminary title information supplied by local abstract companies; contents reviewed and entered in individual parcel folios.
 - 2. Individual parcel folios prepared; chronological activity indexed and all pertinent historical information entered.
 - 3. Basic forms of Real Estate Agreement (real estate, personal property and fixtures) reflecting policy for negotiations to acquire all classifications of property.
 - 4. Closing methods and policy determined.
 - 5. Policy for possession, property management, salvage and demolition, timetable of activities prepared.
 - 6. Closing statement form prepared together with such internal administration forms for notice to various units of inspection, accounting, property management, finance and legal counsel as may be required.
 - 7. Information letters prepared for distribution to all owners and tenants.
 - 8. Deed forms for conveyance of real estate, bill of sale forms for personal property, and condemnation forms for eminent domain procedure prepared.

(NOTE: Paragraphs G, H, and portions of I cover items of notice, relocation assistance, etc., relating to total property acquisitions as well as general policies.)

- G. The "single offer" system for acquisition will be utilized in all negotiations. The City will establish fair market value and be prepared to justify and substantiate the determination in the event it is challenged. Staff will present and explain forms, terms and conditions of purchase in personal interviews with each property owner and tenants. The date of this interview will establish the beginning of negotiations which regulates many relocation payments.

For the purpose of all negotiated transactions, the City will require conveyance of real estate by Warranty Deed or deed instrument sufficient to place marketable title in the City of Lincoln. Standard forms of such instruments conforming to Nebraska Law are on hand and will be used in every case. Each owner executing a Real Estate Agreement should furnish a current abstract of title as specified in said offer. Legal Counsel for the City will render an opinion of the condition of said title, and upon determination that in his opinion said title appears merchantable, will assist with the closing process. Title to all property will be vested in the City of Lincoln on the date of closing, which will also be the date of payment of the purchase price and the date of conveyance instruments. The City of Lincoln shall have the right to possession within 90 days of closing date, (or 90 days from date of written notice if later than closing date), or as provided in the Real Estate Agreement. A statement by a responsible City Official, resulting from an inspection of the property acquired, will be contained in each acquisition folio. This statement will precede payment and closing and must determine that all property purchased is present and in place in substantially the condition as of the date appraised.

- H. Immovable items attached to the Real Property, that would incur substantial economic damage if removed, will be negotiated for and acquired at the appraised value-in-place for continued use in the present location. A "Single Offer" at the maximum price will be offered the owner of such property, but if the owner elects to move any such appraised item it will be relocated rather than acquired and the appraised amount deducted. Until the business to be displaced has definitely located a relocation site, it is almost impossible to determine whether certain process fixtures can be relocated or should be acquired by the City of Lincoln. When such fixtures have been acquired, paid for, and a bill of sale conveyed, and the seller then finds it would have been desirable to have relocated them, it shall be the City of Lincoln's policy to reconvey such items to the original owner in return for the exact amount of value-in-place price paid for them, and then pay for their relocation. Under no circumstances will fixtures sold back to the original owner by the City of Lincoln be at salvage value, or any amount less than that paid for them. Generally, the terms and conditions of existing leases and pre-acquisition conferences with owners and tenants by all appraisers and City Staff will have clarified ownership.

NOTE: Process utilities that are service entrances and concealed utilities are ineligible for compensation as relocation expenses and will be treated as immovable fixtures. The utilities listed by the fixture appraiser as "Eligible for Relocation" formerly would have been compensated in relocation for those items. Therefore, process utilities are appraised even though eligible for relocation compensation. However, the claimant may still enter a claim

for payment for replacement of those eligible utilities at the new location providing the appraised value-in-place of the claimed utilities is deducted from the relocation claim.

Immovable fixtures and process utilities not appraised will be handled through the direct loss of property process. It is expected that claims for severance damages caused by partial taking will be minimal.

All fixtures and improvements appraised and acquired become the property of the City of Lincoln as clarified in the Real Estate Agreement and may not be removed by any other than authorized personnel or the demolition contractor.

- I. Upon thoroughly exhausting every avenue of negotiation available, the City of Lincoln will direct their Legal Counsel to prepare for the appropriation of all property to be acquired through eminent domain proceedings. Such petitions will be drafted by the Legal Counsel clearly defining the property to be acquired and the ownership thereof, land, improvements, immovable and movable property (if any) located therein, with such particularity that the petitions and the resulting action of the condemnation appraisers, or district court appeals, will clearly establish such ownership and rights to compensation. Owner-Occupants of dwelling units that may be eligible for the Replacement Housing Payment will be made aware that the award received through eminent domain proceedings (excluding interest thereon, or consequential damages), determined by the condemnation appraisers, or by District Court will become the basis for any Replacement Housing Payment to be claimed. Immediately preceding preparation of petitions, preliminary title information will be updated. Fee appraisals and fixture appraisals will be reviewed.

To the extent necessary, a reinspection of each property to be condemned will be conducted by the appraisers to determine that the property, on the date of taking, is in substantially the same condition as it was on the date of their original appraisal and that their opinions of value, therefore, hold true as of the date of taking. Each appraiser's testimony may then be presented to the condemnation appraisers and, in case an appeal is filed, to the District Court.

The City of Lincoln will not require any owner to surrender the right to possession of his property until the City pays or causes to be paid, to the Lancaster County Court the amount due each interest acquired for the taking thereof as determined by the condemnation. Immediately following the determination of the amount of the condemnation award for the property, or each separate interest therein taken, the City will direct that payment to be made in an amount equal to the City's offer by the issuance of warrants drawn in favor of those entitled thereto to the County Court of Lancaster County, Nebraska, for payment of the condemnation appraiser's fees connected with the taking. Upon approval of the City's Legal Counsel, such warrants shall be deposited with the County Court and will represent full compensation for the property taken, subject to appeal to District Court. In any event, title to the property rests with the City of Lincoln as of the date of payment of the condemnation award, as does the right to possession thereof within 90 days of said date, provided compensation due has been paid as prescribed and proper notice given.

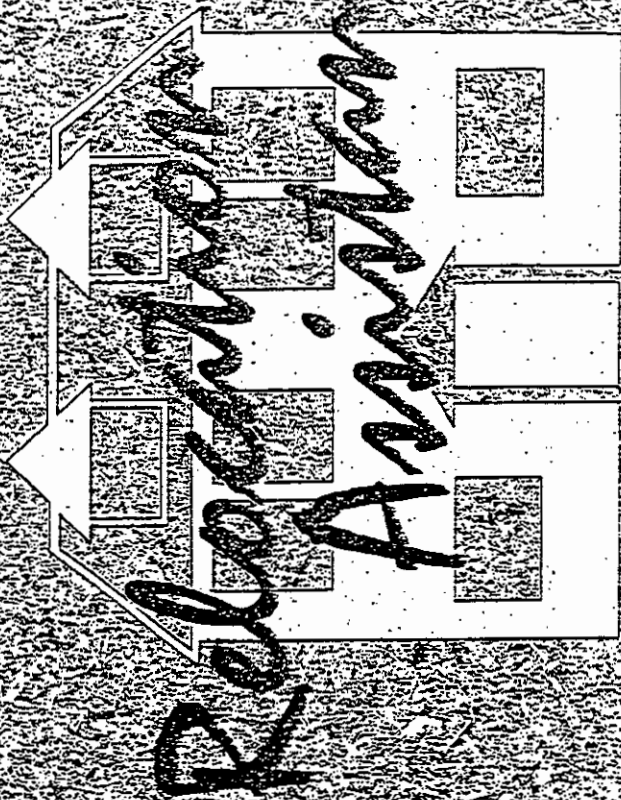
Nebraska statutes provide a 30-day period from the award of condemnation during which an appeal can be filed by either party. Acceptance of the award deposited with the County Court extinguishes the right of appeal as to that particular party. In the event an award is not claimed and no appeal is filed during the statutory period, the right to appeal is barred and the County Judge immediately causes the condemnation papers to be recorded in the records and transfer books of Lancaster County, Nebraska.

In case an appeal is filed, the County Judge forwards copies of all pertinent papers to the Clerk of District Court for subsequent trial and determination of the damages in the condemnation appealed from. At that point, the City of Lincoln, with or without the consent of condemnee, may petition the District Court to order payment immediately of the award appealed from, thereby reducing interest costs on the award while the case is being prepared and subjected to trial.

Although title and right to possession is vested in the City of Lincoln as of the date of payment of the condemnation award, no lawful occupant of property taken will be required to surrender possession without at least 90 days written notice (a separate notice in addition to the notice of condemnation) from the City of Lincoln stating the date on which possession will be required. Terms and conditions for temporary rental of condemned property for owner-occupants and tenants are detailed in the project property management policy.

District Court trial of all condemnation awards appealed will be defended by the City of Lincoln's Legal Counsel utilizing the services of contract appraisers as expert witnesses for the City. Compensation for witness services is provided for in existing appraisal contracts. After condemnation suits, awards and appeals therefrom have been filed, agreements as to value may be entered into by stipulation. Appeal cases will be diligently prosecuted to bring the case to trial and judgment in the shortest time possible and necessary for the preparation of an adequate defense. In this manner, and with the court directed partial payments of awards outlined previously, interest and court costs will be held to a minimum level.

In most instances, the sale of privately-owned property to the City of Lincoln for public purposes is considered "involuntary conversion" by the Internal Revenue Service, and the owner may not have to pay capital gains tax on any profit from the sale of the property to the City of Lincoln, if the money is reinvested in similar property within two years. Internal Revenue Service Publication 549, entitled "Condemnations of Private Property for Public Use", is available from the IRS. It explains how the federal income tax applies to gains or losses resulting from the condemnation of property, or its sale under the threat of condemnation, for public purposes. IRS Publication 17, "Your Federal Income Tax", available from the IRS contains similar guidance. The owner is advised to discuss his particular circumstances with his personal tax advisor or local IRS office. State income tax considerations should also be discussed as appropriate.



as administered by
the Real Estate Division
of the

CITY OF LINCOLN
N.E.B.R.A.S.K.A

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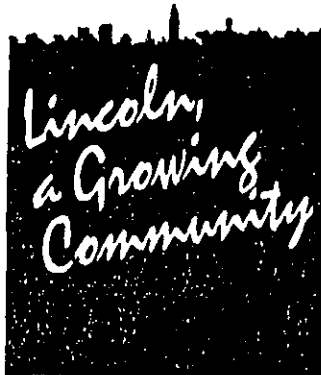
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Introduction

One of the unfortunate, but unavoidable, consequences of a modern, progressive nation is the necessary displacement of a comparatively small percentage of the population for the greater good of the whole.

If you are required to move as the result of a publicly-financed construction project, you may be eligible for relocation assistance advisory services and payments provided by federal and state law.

APP. B-3



It is the policy of the federal government and our state, that displaced persons shall receive fair and humane treatment, and shall not suffer unnecessarily as a result of programs designed for the benefit of the public as a whole.



This brochure contains only general information designed to acquaint you with available relocation services and benefits. The relocation agent from the City of Lincoln will be happy to explain them in detail.

The Basic Steps

If Your Property is Being Acquired and You Need to be Relocated

If you are an owner...

1. The acquiring agency will appraise your property.
2. The appraisal will be reviewed.
3. You will be interviewed by the relocation agent.
4. While contracts and deed are being prepared, a relocation study will be completed.
5. The acquisition and relocation offers will be made to you together. At this time, you will receive a 90-day vacating notice.
6. If you accept the acquisition offer, and are satisfied with the relocation offer:
 - a. then you will be offered assistance in locating a replacement property.
 - b. in the meantime, the acquisition payment will be prepared and delivered to you.
 - c. a final 30-day vacating notice will be issued, when appropriate and if necessary.
 - d. advance relocation payments will be readied, if necessary.
 - e. you will close on your replacement property, and then move.
 - f. final relocation payments will be made.
7. If you don't accept the acquisition offer, and an agreement can't be reached:
 - a. eminent domain procedures will begin.
 - b. relocation activities may be put on hold.
 - c. issuance of the 30-day notice will be delayed.
 - d. upon the award of the court; refer to Step 6 above, except b.

If you are a tenant...

1. The acquiring agency will appraise the property.
2. The appraisal will be reviewed.
3. The acquisition offer will be made to the property owner.
4. A relocation agent will interview you, the tenant.
5. A relocation study will be completed.
6. A relocation offer will be made to you, along with being issued a 90-day vacating notice.
7. Finalize the location of your desired replacement property and make arrangements.

8. Ownership of the property will transfer to the acquiring agency, either through agreement or by eminent domain procedures. (If you are still in occupancy, you will now pay your rent to the agency.)
9. Advance relocation payments will be readied, if necessary.
10. Move to the replacement.
11. Final relocation payments will be made.

Important Definitions

Acquiring Agency

This can be the City of Lincoln, Nebraska or any other county, municipal or political subdivision of the State of Nebraska having the authority to acquire private property for public use. The relocation program for the City of Lincoln's projects is administered by the Real Estate Division of the Urban Development Department. Other political subdivisions may administer their own programs or may contract for that service.

Business

Any lawful activity, except a farm operation, conducted primarily for: the purchase, sale, lease and rental of personal and real property; or for the manufacture, processing, or marketing of an article of commerce; or for the sale of services to the public; or for an outdoor advertising display when forced to move.

Displaced Person

Any individual, family, business, farm or association that moves from real property or moves their personal property from real property as a result of actions by a governmental agency. This can be as a direct result of: a written notice of intent to acquire, the negotiations for the acquisition of, or the rehabilitation or demolition of such real property.

Family

Two or more individuals living together in a single family dwelling unit, either related or by mutual consent.

Farm

The term "farm operation" means any activity conducted solely or primarily for the production of one or more agricultural products or commodities, including timber, for sale and home use, and customarily producing such products or commodities in sufficient quantity to be capable of contributing materially to the operator's support.

Initiation of Negotiations

This term means the date the City of Lincoln delivers to the owner of the real property to give a written offer for the purchase of property, or a notice of its intent to acquire such real property.

Small Business

A business having at least one, but not more than 500 employees working at the site being acquired by the City of Lincoln.

Relocation Assistance Advisory Services

Any person, family, business or farm displaced by a project shall be offered relocation assistance services for the purpose of locating a suitable replacement property. Relocation services are provided by qualified personnel employed by the City of Lincoln. It is their goal and desire to be of service to you, and assist in any way possible to help you successfully relocate.

Your relocation agent will provide you with assistance sufficient to meet your needs. You will be assisted in completing application and claim forms for payments and all relevant financial information concerning replacement housing will be explained. Every displaced person will be offered assistance in order to minimize hardships encountered in searching for and locating a decent, safe, and sanitary replacement property. This includes transportation to inspect housing which we have referred to you, if you need it.

If you have a special problem, your agent will make every effort to secure the services of other public and private agencies in your community which are equipped to help you. So please make your needs known to your agent. If the agent can't personally help you with a specific problem, perhaps he or she can find someone who can help.

No one will be required to move from their existing dwelling for at least 90 days after a decent, safe and sanitary replacement dwelling has been made available to them. If decent, safe and sanitary housing is not available, the City of Lincoln will take whatever steps are necessary to provide housing through their Last Resort Housing methods.

Remember - your agent is there to help and advise you; be sure to make full use of their services. Don't hesitate to ask questions, and be sure you understand fully all of your rights and relocation benefits.



Do not move until you have contacted your relocation agent or are given an official notice to vacate the premises.

Displaced individuals and families may choose to be paid on the basis of actual, reasonable moving costs and related expenses, or according to a fixed moving cost schedule. However, to assure your eligibility and prompt payment of moving expenses, you should contact the relocation agent from the City of Lincoln before you move.

Residential Moving Payments for Individuals and Families

You can choose either:

Commercial Move

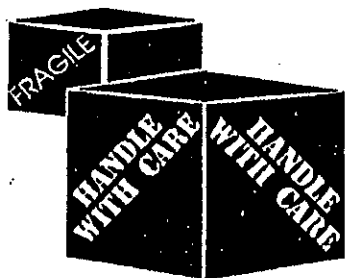
1. You hire the mover.
2. You pay the bills.
3. We reimburse you.



or

Move Yourself

1. Amount is based on number of rooms
2. No receipts required.



Actual reasonable moving expenses may be paid when the move is performed by a commercial mover.

Certain other expenses are also reimbursable if the City of Lincoln determines that such costs are necessary, such as transportation costs to the new location, temporary quarters, storage of personal property, insurance costs while personal property is in storage or transit, reconnection of utilities, and other related costs. Your expenses must be reasonable and supported by receipted bills. Reimbursement is also limited to a 50-mile moving distance in most cases. Before taking this option you must submit to us at least two competitive bids from qualified commercial movers.

Or you may choose to be paid on the basis of the moving cost schedule.

Moving cost schedules are prepared to provide adequate reimbursement for your moving expenses. The amount of the payment is based on the number of rooms in your dwelling. If you choose this option, your expenses need not be supported by receipted bills. Under this option you will not be eligible for reimbursement of related expenses.

Moving Cost Schedule

Occupant Provides Furniture

Number of Rooms of Furniture								Each Add'l Room
1	2	3	4	5	6	7	8	
\$250	\$350	\$450	\$550	\$625	\$700	\$775	\$850	\$75
\$300	\$420	\$540	\$660	\$750	\$840	\$930	\$1,020	\$90

Occupant Does Not Provide Furniture

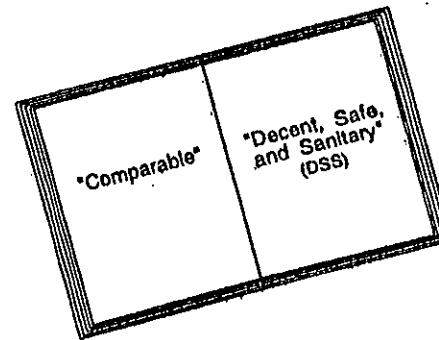
First Room	Each Additional Room
\$200	\$25
\$240	\$30

Persons moving from a rooming or dormitory type situation, and who have a minimal amount of personal possessions, will be limited to a total moving payment of \$50. This amount also applies to anyone whose move is performed by the City of Lincoln at no cost to the person.

Replacement Housing Payments

APP. B-6

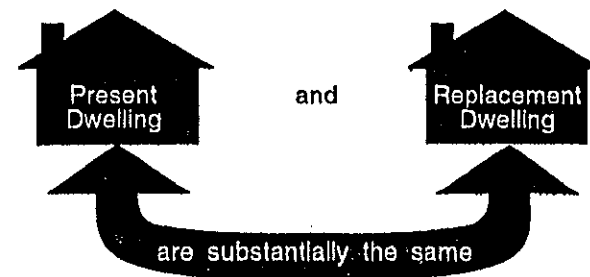
Replacement Housing Payments are to compensate the displaced person for increases in housing costs caused by acquisition of their dwelling. These payments represent the difference between the acquisition cost of your present dwelling and the purchase price of a comparable dwelling chosen by the City of Lincoln, or of the replacement dwelling you occupy, whichever is less.



These terms are explained in the following pages.

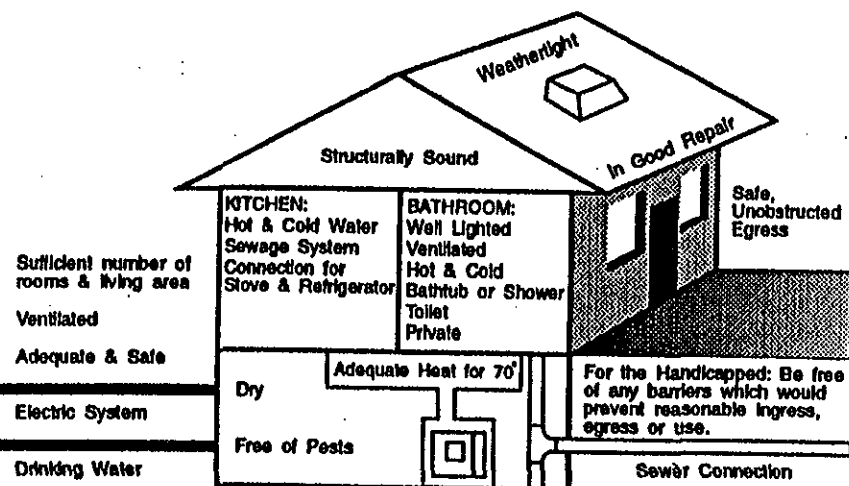
A "Comparable" Replacement means that your present dwelling and your replacement dwelling are substantially the same.

A **comparable** replacement dwelling is one which is decent, safe and sanitary (DSS), functionally equivalent and substantially the same as the original **dwelling acquired**, regarding the number of rooms, area of living space, construction, age and condition. It must be located in an area with comparable public utilities, public and commercial facilities. It must be reasonably accessible to your place of employment and adequate to accommodate your needs. It must be located in an equal or better neighborhood and within your financial means. A comparable replacement dwelling must also be available on the open market and be fair housing, open to all persons regardless of race, color, religion, sex or national origin.



Replacement Housing Must be Decent, Safe and Sanitary*

which means it meets all of the minimum requirements established by regulation and conforms to local housing codes and ordinances for existing structures.



Three Basic Types of Replacement Housing Payments

1. Purchase Supplement (See page 9)
2. Rent Supplement (See page 12)
3. Down Payment (See page 14)

The type of payment depends on whether you are an owner or a tenant, and how long you have lived in the property being acquired prior to negotiations.

* Often referred to as "DSS" housing

1.

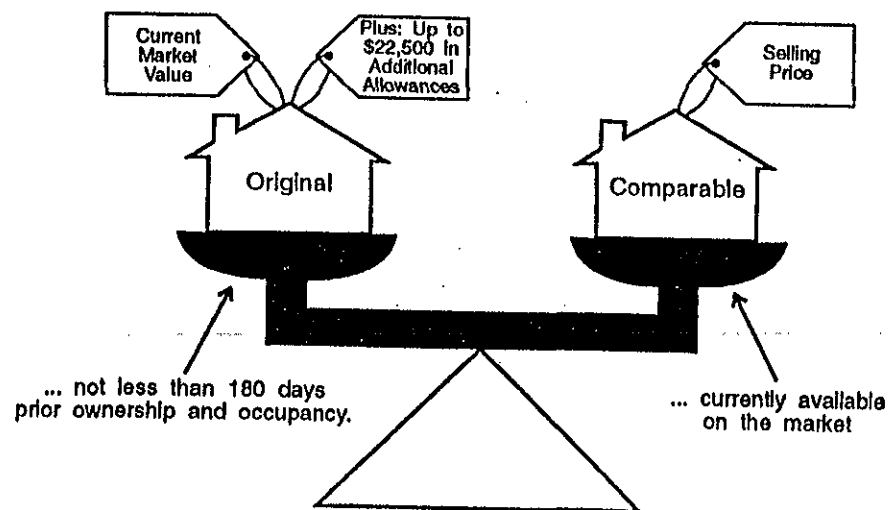
Purchase Supplement

for Owner Occupants of 180 Days or More

If you are an owner and have occupied your home for 180 days or more immediately prior to the initiation of negotiations for the acquisition of your property, you may be eligible—in addition to the fair market value of your property—for a purchase supplement* not to exceed \$22,500 for all costs necessary to purchase a comparable DSS replacement dwelling. The City of Lincoln will compute the maximum payment you are eligible to receive, and in so doing, attempt to balance the scale illustrated on the next page.

To qualify for this supplemental payment, you must purchase and occupy a DSS replacement dwelling within one year after the latter of:

1. the date you receive final payment for the acquired dwelling or,
2. in the case of condemnation, the date the required amount is deposited in the court.



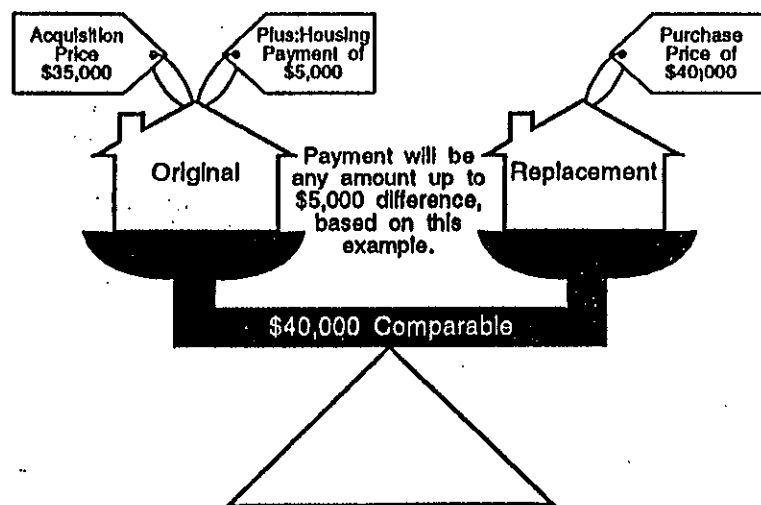
* Relocation payments are in addition to the acquisition price paid for your property which is determined by appraisals.

Example Purchase Supplement Computation

Assume that the City of Lincoln purchased your property for \$35,000. After a thorough study of all available decent, safe and sanitary dwellings on the open market comparable to your dwelling, the City of Lincoln made the determination that a replacement property will cost you \$40,000. The City will pay you a maximum replacement housing payment of \$5,000 if you, in fact, purchase a replacement property costing \$40,000 or more. If your purchase price exceeds \$40,000, you must pay the difference in excess of \$5,000. For example, if you purchased a replacement property for \$42,000, you would receive a purchase payment of \$5,000 and you would pay the difference of \$2,000. Again, if you purchased a replacement property for \$38,000 you would receive a payment of only \$3,000 on the basis of actual cost. Your payment cannot exceed actual cost difference or the amount determined by the City whichever is less.

Purchase Price of Replacement	Comparable Replacement Property	Acquisition Price of Your Property	Maximum Purchase Supplement
	\$40,000	\$35,000	\$5,000
\$42,000	40,000	35,000	5,000
40,000	40,000	35,000	5,000
38,000	40,000	35,000	3,000

Example...



In Addition to the Purchase Supplement

The City of Lincoln will also reimburse you for other costs that may be involved in the purchase of a replacement dwelling. However, your total payment, including the purchase supplement, cannot exceed \$22,500 according to the law. The purchase supplement and other incidental costs are payments in addition to the purchase price of the dwelling acquired from you.

It is the intent of the relocation program to compensate the displaced person for their actual relocation expenses. However, those reimbursements must be reasonable and ones which do not unfairly enrich the displacee. With this in mind, here are some of the items which will be reimbursed, and the conditions which must be met for doing so.

Increased Interest Cost

Persons eligible for this payment must have had a mortgage on the acquired dwelling, which was a valid lien, for at least 180 days prior to the initiation of negotiations.

This payment, when added to the down payment on the replacement, is designed to reduce a person's replacement mortgage to an amount which can be amortized at the same monthly payment, for principal and interest, over the remaining term on the old mortgage, or if less, the remaining term on the new mortgage. This procedure is commonly known as a "buydown."

Your payment will be reduced if you actually borrow less than the amount we calculate as your new mortgage.

In order to compute the payment, all pertinent information must be available to the agent, such as old and new interest rates and points, the remaining term and principal balance on the old and new mortgage, and the old and new monthly p&i payment. To make this payment work, please discuss it with your agent **before** you secure a new mortgage.

Incidental Expenses

You may be reimbursed for some of your closing costs connected with the purchase of your replacement dwelling, but not for prepaid expenses such as taxes or insurance. Here is a list of some of those items and the conditions for their being eligible.

- ✓ Notary fees
- ✓ Termite inspection
- ✓ Survey
- ✓ Title insurance - buyer's half, not to exceed the cost for the comparable.
- ✓ Mobile home sales tax - not to exceed the cost for the comparable.
- ✓ Legal fees - for preparing contracts or for closing, when reasonable.
- ✓ Appraisal fee - if acquired property had a mortgage.
- ✓ Application fee - if acquired property had a mortgage.
- ✓ Credit report - if acquired property had a mortgage.
- ✓ Loan recording fees - if acquired property had a mortgage.
- ✓ Deed recording fees
- ✓ Title search
- ✓ Inspections - when warranted or required.

Property Tax Increase

If there is an increase in your real property taxes, you will be reimbursed over a three year period. The payment will not exceed the difference between your old taxes and the comparable's taxes.

The first computation and payment is made at the time of closing on your replacement. The second computation and payment will occur in the first months of the following year, with the third and final payment coming a year later. In some cases the displacee may take the first computed amount, times three, in a lump sum.

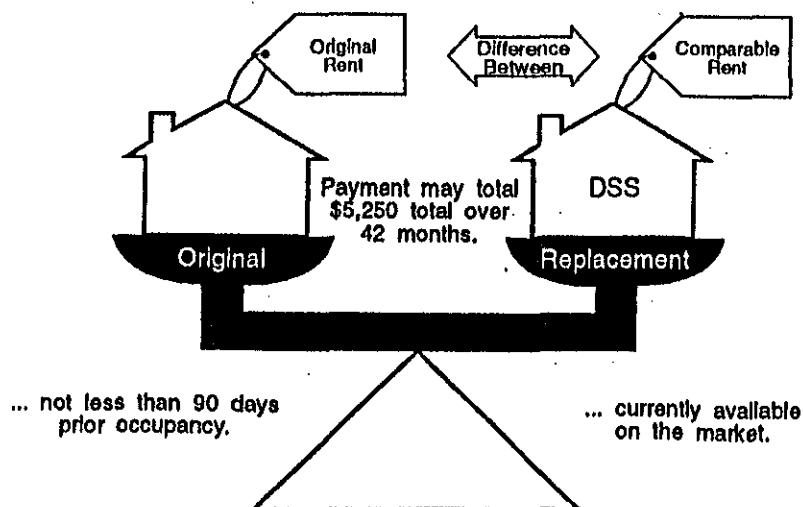
2.

Rent Supplement

for Owner Occupants and Tenants of 90 Days or More

Owner occupants and tenants of 90 days or more may be eligible for a rent supplement. To be eligible for this type of payment, tenants and owners must have been in occupancy at least 90 days prior to the initiation of negotiations for the acquisition of the property. This type of payment is a supplement, enabling you to rent a DSS replacement dwelling for three and one-half years, or 42 months. If you choose to rent a replacement dwelling and the rental payments are higher than you have been paying, you may be eligible for payments not to exceed \$5,250.

The maximum payment which you qualify for, if any, will be determined by the City of Lincoln in accordance with established procedures. The rent supplement payment will be disbursed in equal installments.



In addition to the occupancy requirements, you must rent and occupy a DSS replacement dwelling within one year after:

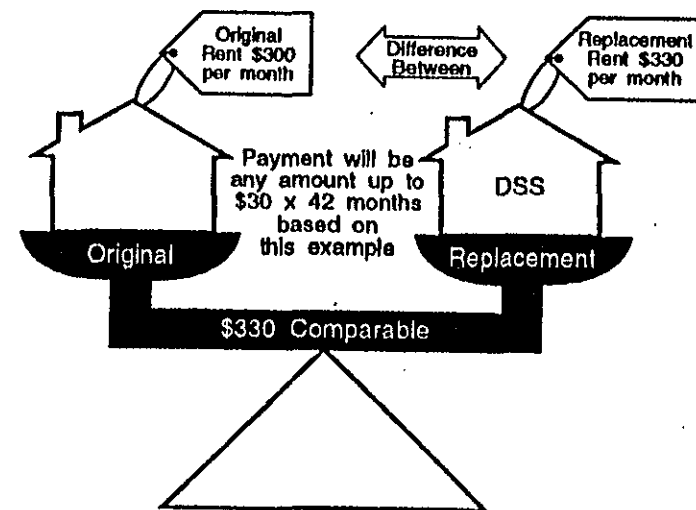
1. for a tenant, the date you move from the acquired dwelling; or
2. for an owner occupant, the latter of:
 - a. the date you receive final payment for the acquired dwelling, or in the case of condemnation, the date the full amount of the estimate of just compensation is deposited with the court; or
 - b. The date you move from the acquired dwelling.

For Instance...

As an example of how a rent supplement is computed, let's assume that you have been paying \$300 per month rent for the dwelling occupied by you and purchased by the City of Lincoln. After a study of the rental market, the City makes the determination that a replacement rental unit which is DSS and comparable to your present dwelling will rent for \$330 per month. The maximum rent supplement you can receive in this case is \$30 per month for a 42-month period.

If you select a replacement dwelling which rents for \$350 per month, despite the availability of comparable DSS replacement rental units that rent for \$330 per month, you will still receive only the maximum payment computed by the City.

Example...



If final purchase price of the replacement is below determined comparable amount, payment will be actual difference. If it exceeds determined amount, excess must be paid by displacee.

of Lincoln as indicated above. In other words, you must pay the additional \$20 per month out of your own pocket. And, if you select a replacement dwelling which rents for more than your present rent, but less than the amount determined by the City, you will be paid on the basis of actual cost.

For example, assume you select a replacement dwelling unit that rents for \$320 per month. On the basis of actual cost you will be eligible for a payment of \$20 per month for 42 months.

The above computation is based on all dwellings having utilities included in the rent.

For an Owner Occupant

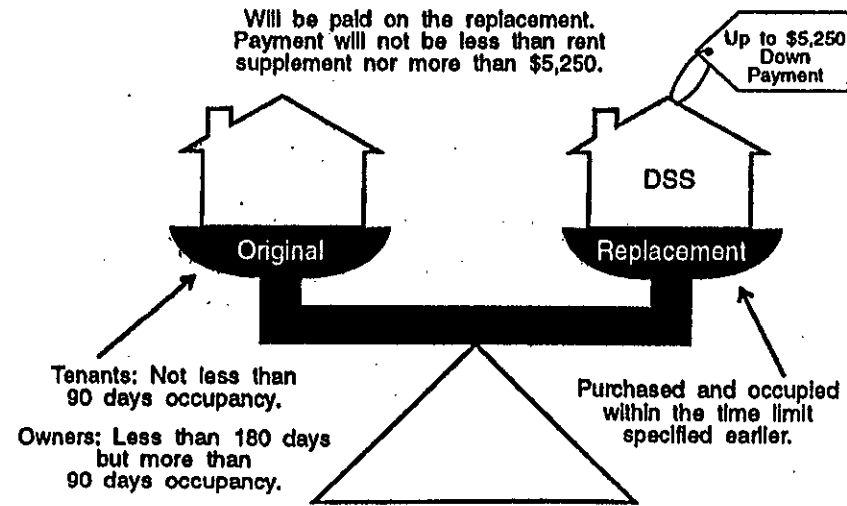
The computation is basically the same, except that a fair market rental amount will need to be established on your dwelling, for comparison with available rental dwellings.

3.

Down Payment

For Owner Occupants of 90 to 179 Days and Tenants of 90 Days or More

Owner occupants of 90 days to 179 days and tenants of 90 days or more who purchase a replacement dwelling are entitled to a down payment assistance payment in the amount the person would receive as a rent supplement as described previously. If the amount of the required down payment is greater than the computed rent supplement, that amount will be paid, not to exceed \$5,250.

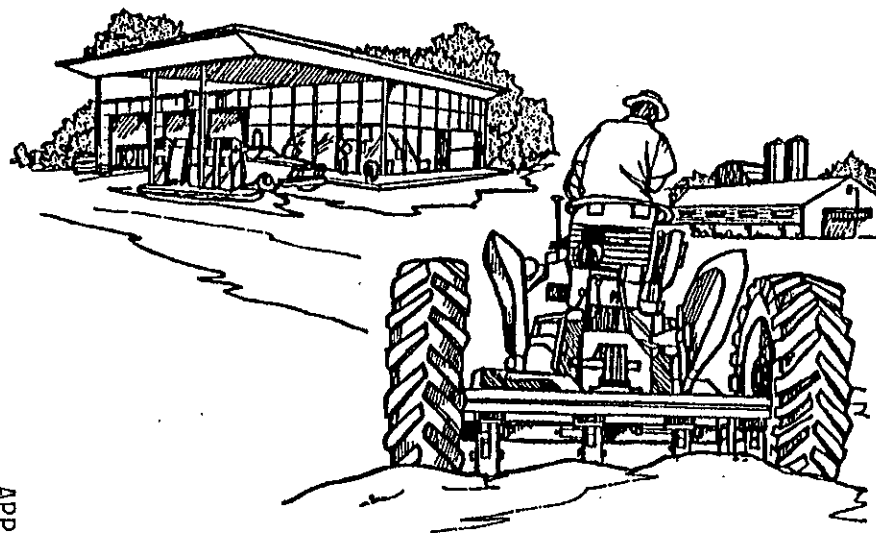


The term "required down payment" means the down payment ordinarily required to obtain conventional loan financing for the decent, safe and sanitary dwelling actually purchased and occupied by the displaced person.

The payment to an owner occupant of 90 days to 179 days shall not exceed the amount the owner would receive as a purchase supplement if the owner met the 180 day occupancy requirement.

The full amount of the down payment assistance payment must be applied to the purchase price of the replacement dwelling and related incidental expenses.

Although this may sound complicated, the relocation agent from the City of Lincoln will explain the procedure to you personally.



Moving Cost Reimbursement Businesses, Farms & Nonprofit Organizations

Owners or tenants are eligible for payments designed to reimburse them for:

1. their costs in moving personal property.
2. their time in searching for a new location.
3. actual loss of tangible personal property.
4. their expenses in re-establishing at a new site.

or

5. They can take a fixed payment in lieu of the other relocation benefits. This payment is between \$1,000 and \$20,000, based on the net earnings of the business or farm.

Not all businesses, farms, or nonprofit organizations qualify for all payments. A relocation study will determine the extent of your eligibility.

Two Ways To Move Your Enterprise

When there is personal property to move, the owner of it has two methods to choose from.

- **Commercial Move.** You may be paid the actual reasonable costs of your move provided by the services of a commercial mover. All of your expenses must be supported by receipted bills in order to assure payment of your moving claim.
- **Self-Move.** If you decide to move yourself you may be paid an amount which does not exceed the lower of two firm bids by two qualified moving firms. If bids can't be obtained, your payment may be based on your actual, reasonable moving expenses supported by receipted bills or other evidence of expenses incurred.

You must first provide the City of Lincoln with an inventory of the items to be moved. The relocation agent will make a moving estimate, or will secure two bids from commercial movers. You will be offered an amount to move yourself, or you can hire a commercial mover; reimbursement not to exceed the low bid.

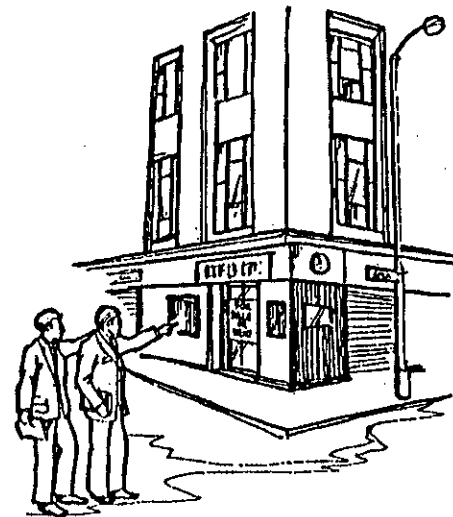
You must give your agent advance notice of the start of your move so that the move can be monitored, if needed.

Some, but not all, of the elements of the move eligible for reimbursement are: transportation costs; packing costs; disconnect and reconnection of equipment; storage costs, if necessary; insurance; unused portions of licenses or permits; costs of obsolete signs and stationery.

Searching Expenses for Replacement Property

Displaced businesses, farms and nonprofit organizations may be reimbursed for actual reasonable expenses related to searching for a replacement property, not to exceed \$1,000.

Expenses may include costs such as transportation, meals, lodging when away from home, and the reasonable value of time actually spent in search. All expenses must be supported by receipted bills. The value of time spent in the search must be supported by W-2 forms, pay stubs, tax returns, or other

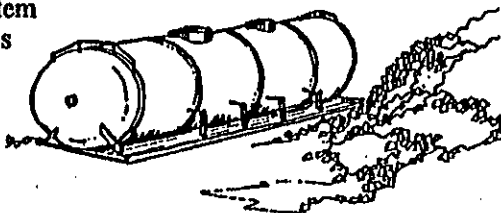


documentation. A detailed record of your searching activities must be kept and submitted before payment can be made.

Actual Direct Losses of Tangible Personal Property

A business or farm operation may decide not to move certain items of personal property, or to discontinue the operation. If so, this payment is designed to compensate for some of that loss. There are two situations and methods of computing your payment:

1. Item is not replaced. Payment will be the lower of:
 - a. Fair market value of item (in place value); Minus the proceeds of the sale of the item (must at least attempt); Plus reimbursement of the sale expenses; or
 - b. Estimated cost of moving the item (up to 50 miles).
2. Item to be replaced with new. Payment will be the lower of:
 - a. Cost of substitute item, including installation costs; Minus proceeds from the sale or trade-in of the old item; or
 - b. Estimated cost of moving and reinstalling the old item.



Re-establishment Expenses

In addition to the previous benefits, a small business, farm or nonprofit organization may be eligible for reimbursement of expenses actually incurred in relocating and reestablishing at a replacement site. Expenses must be reasonable and necessary, as determined by the City of Lincoln, and the payment will not exceed \$10,000. Some of these expenses may include, but are not limited to:

1. Repairs to the replacement real property, as required by law or code.
2. Modifications to the property to adapt it to the business's needs.
3. Construction and installation costs, up to \$1,500, for exterior advertising signing.
4. Provision of utilities from right-of-way to improvements.
5. Necessary redecoration or replacement of worn surfaces, such as paint or carpeting.
6. Feasibility surveys, soil testing, and market studies.
7. Advertisement of new replacement location, up to \$1,500.
8. Professional fees in connection with the purchase or lease of a new site.
9. Impact fees or one-time assessments for anticipated heavy utility usage.

10. Estimated increased costs of operation during the first two years at the new site, not to exceed \$5,000, for such items as:
 - a. lease or rental charges
 - b. personal or real property taxes
 - c. insurance premiums
 - d. increased utility charges, excluding impact fees.

Ineligible Expenses

The following is a nonexclusive list of reestablishment expenses not eligible for reimbursement:

1. Purchase of capital assets, such as office furniture, machinery, or trade fixtures.
2. Purchase of materials, supplies, or other items used in the course of normal operations.
3. refurbishments solely for aesthetic purposes.
4. Interest on money borrowed to make the move or purchase the replacement site.
5. Payment to a part-time business in the home which does not contribute substantial income.

Fixed Payment

Displaced businesses, farms and nonprofit organizations may be eligible for a fixed payment **IN LIEU** of actual moving expenses, reestablishment expenses, actual direct loss of tangible personal property, and searching expenses. Such payment may not be less than \$1,000 nor more than \$20,000. For the owner of a business to be eligible for this payment, the City of Lincoln must determine that:

1. the business owns or rents personal property to be moved.
2. the business cannot be relocated without a substantial loss of its existing patronage (income).
3. the business contributes materially to the owner's income.
4. the displaced business is not part of an enterprise having at least three other similar entities not being acquired.
5. the business is not solely for the purpose of rental property.

For the owner of a farm operation to be eligible for this payment, it must be determined that:

1. the operation contributes materially to the operator's income.
2. the acquisition of part of the land causes the operator to be displaced from the remaining land.
3. the partial acquisition causes a substantial change in the nature of the farm operation.

The Computation of Your Fixed Payment...

The amount of the actual payment for businesses and farms is determined by the average of the annual net earnings for the operations in the two years preceeding the taxable year during which the enterprise is relocated.

A nonprofit organization is eligible for this payment when it cannot be relocated without a substantial loss of its membership or clientele. Any payment above \$1,000 is based on annual gross revenue minus administrative expenses.

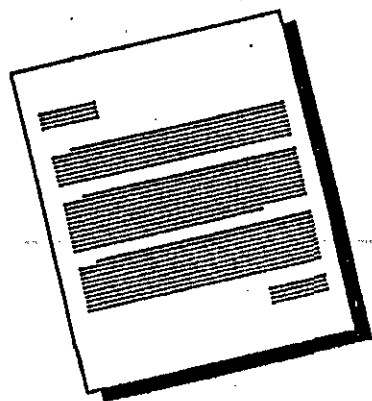
You must provide tax information to the City of Lincoln to support your net earnings.

If in business less than two years, the net earnings for the actual period will be projected to an annual rate. Net earnings include compensation paid to the owner, the owner's spouse or dependents.

3rd Prior Year	2nd Prior Year	Year of Acquisition
Annual Net Earnings \$8,000	Annual Net Earnings \$14,000	Year of Relocation
Average		

\$11,000 = Fixed payment; also called IN LIEU payment

Your Right of Appeal

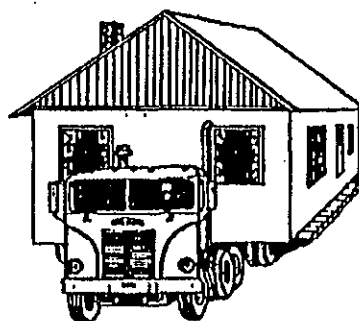


Any person who has been refused a relocation payment or who believes that the payment offered was not adequate to relocate, may request an appeal form which will be promptly furnished. The appeal form should be filled out and returned to the address listed at the front of the book. Your request will be reviewed by the City of Lincoln's Real Estate Supervisor and a decision rendered, after consulting

with all persons involved with the original determination. If you are unsatisfied with this determination, you may appeal that finding to the Director of the Urban Development Department.

Should you still be unsatisfied with your payment amount, there is a third stage of appeal. This is by way of an information hearing presided over by a Hearing Examiner appointed by the Mayor. Final determination will be made by the Mayor after reviewing the facts as presented by the Hearing Examiner. The Mayor's determination may be appealed to the District Court of Lancaster County should you yet be dissatisfied.

Miscellaneous Information



In the case of mobile home owners and tenants who are displaced from non-decent, safe and sanitary mobile homes, the replacement housing payments described earlier are applicable. For those mobile homes that are decent, safe and sanitary and can be moved, the provision of rental replacement housing payments, a purchase down payment on another site, or a purchase differential are applicable. Further explanation of these payments will be provided by your relocation agent.

If you choose to retain your present dwelling and move it to a new location, the replacement housing payment if any, will be the amount by which the cost to relocate the retained dwelling exceeds the acquisition price of the dwelling. This payment may not exceed the computed replacement housing payment based on the purchase of an available, comparable DSS dwelling.

No relocation payment received shall be considered as income for the purpose of the Internal Revenue Code of 1986 or the state tax laws. These payments are not income for determining the eligibility of any person for assistance under the Social Security Act or any other federal law, except for any federal law providing low income housing assistance.

ADMINISTRATIVE REGULATION - LAND DISPOSITION

CITY OF LINCOLN

SUBJECT: Purchase, Dedication, Donation, or Sale of Real Property	EFFECTIVE DATE: August 15, 1994	A.R. NO.: 2A
APPLIES TO: All Departments	SUPERCEDES: Subsection G.2. of A.R. No. 2	PAGE <u>1</u> OF <u>2</u>

Subsection G.2. of Administrative Regulation No. 2 is hereby amended to read as follows:

2. The City of Lincoln also owns properties surplus to its need which are not public ways. Generally no action has been taken in the past as to their disposal until a request to purchase them is received. Those requests may be received by any operating department; however, it is believed most are received by the Real Estate Division. Once a request is received, verification of the City's ownership of the parcel is made. Once ownership is confirmed, contact is made to the Public Works, Planning and to the operating department utilizing the real estate to determine if it is surplus. If it is desirable to dispose of the property the reservations of easements of specified uses are sought. All reports are returned to the Real Estate Division. A presentation of the request to purchase and report is made by the operating department at Director's Meeting for a recommendation to or by the administration. In the event the administration may recommend that the property not be sold, the Real Estate Division is notified so that it can respond to the original request advising of the administration's decision. If the decision is to dispose of the real estate, the operating agency shall notify the Real Estate Division and which shall refer the request, recommendations, and all other reports to the Planning Department which will report on the conformity of the proposed action to the comprehensive plan in accordance with Article 9B Section 6 of the City Charter. The report of the Planning Department shall then be forwarded to the City Council, along with an ordinance to authorize the sale for its consideration. At that time, the Real Estate Division submits a appraisal of the property. The same process of developing an estimate of the value of the property is followed as in the case of vacated streets and alleys. The same number of copies of the appraisal report are delivered to the City Clerk for referral to the City Council and to the Mayor's Office. Once all reports have been received by the Council, the matter is placed on the agenda for consideration. If the property is to be disposed of, the Law Department is directed to prepare documents as are necessary to convey the property and upon the terms set by the City Council. Those documents are furnished to the Mayor's Office for execution. The Law Department delivers the executed deeds when the considerations as prescribed by the Council are received. Such monies are delivered to the Finance Department for deposit in the account of Advance Land Acquisition. It naturally follows that if the decision of the Council is to reject or disapprove the sale of surplus

Approved:


 Administrative Assistant


 Mayor

ADMINISTRATIVE REGULATION

CITY OF LINCOLN

SUBJECT: Purchase, Dedication, Donation or Sale of Real Property	EFFECTIVE DATE: August 15, 1994	A.R. NO.: 2A
APPLIES TO: All Departments	SUPERCEDES: Subsection G.2. of A.R. No. 2	PAGE <u>2</u> OF <u>2</u>

property, that decision is communicated to the Real Estate Division who notifies the original person, persons or businesses requesting its purchase. All purchase requests will ultimately be referred to the City Council for its approval or denial.

Approved:

Ray M. McMullen
Administrative Assistant

[Signature]
Mayor

These requirements are based on the Secretary of the U.S. Department of Interior's "Standard for Rehabilitation" and "Guidelines for Rehabilitating Historic Buildings".

- a. Every reasonable effort shall be made to provide a compatible use for a property which requires minimal alteration of the building, structure, or site and its environment, or to use a property for its originally intended purpose.
- b. The distinguishing original quality or character of a building, structure, or site and its environment shall not be destroyed. The removal or alteration of any historic material or distinctive architectural features should be avoided when possible.
- c. All buildings, structures, and sites shall be recognized as products of their own time. Alterations that have no historical basis and which seek to create an earlier appearance shall be discouraged.
- d. Changes, which may have taken place in the course of time, are evidence of the history and development of a building, structure or site and its environment. These changes may have acquired significance in their own right, and this significance shall be recognized and respected.
- e. Distinctive stylistic features of examples of skilled craftsmanship which characterize a building, structure, or site shall be treated with sensitivity.
- f. Deteriorated architectural features shall be repaired rather than replaced, wherever possible. In the event replacement is necessary, the new material should match the material being replaced in composition, design, color, texture, and other visual qualities. Repair or replacement of missing architectural features should be physical, based on accurate duplications of features, substantiated by historic, physical, or pictorial evidence rather than on conjectural designs or the availability of different architectural elements from other buildings or structures.
- g. The surface cleaning of structures shall be undertaken with the gentlest means possible. Sandblasting and other cleaning methods that will damage the historic building material shall not be undertaken.
- h. Every reasonable effort shall be made to protect and preserve archeological resources affected by, or adjacent to any project.
- i. Contemporary design for alterations and additions to existing properties shall not be discouraged when such alterations and additions do not destroy significant historical, architectural or cultural material, and such design is compatible with the size, scale, color, material, and character of the property, neighborhood or environment.
- j. Wherever possible, new additions or alterations to structures shall be done in such a manner that if such additions or alterations were to be removed in the future, the essential form and integrity of the structure would be unimpaired.

SOURCES

City of Lincoln Comprehensive Plan, Section III.D.3 *Traditional Business Districts*, Lincoln, NE

City of Lincoln *Lincoln Municipal Code*, Section 10.36, Lincoln, NE

City of Lincoln Public Works Department, *University Place Parking Study*, October, 1998. Lincoln, NE

City of Lincoln Urban Development Department, *City of Lincoln Havelock Redevelopment Plan*, Lincoln, NE, December, 1997

City of Lincoln Urban Development Department, *City of Lincoln No. 27th Street Redevelopment Plan*, Lincoln, NE, March, 1998

Hanna:Keelan Associates, P.C. *University Place Study Area, Lincoln, Nebraska Blight and Substandard Determination Study*. Lincoln, NE, August, 1998

Lincoln/Lancaster County Planning Department GIS maps

State of Nebraska, *Nebraska Revised Statutes, Cumulative Supplement 1994*, Lincoln, NE, 1994

LINCOLN



NEBRASKA'S CAPITAL CITY

JOHN L. BRADLEY, AICP
Interim Planning Director

BARBARA J. HOPKINS, Chair
City-County Planning Commission

November 6, 1998

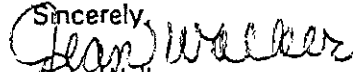
TO: Neighborhood Associations/Organizations
Linda Steinman, Chair, Lancaster County Board of Commissioners
Dr. Phil Schoo, Superintendent, Lincoln Public Schools
President, Southeast Community College
Glenn Johnson, Lower Platte South Natural Resources District
Nebraska Wesleyan University

RE: Miscellaneous #98013 - University Place Redevelopment Plan

Pursuant to Neb. Rev. Stat. § 18-2109, you are hereby advised that the City of Lincoln has received an application for Miscellaneous No. 98013, requested by Joan Modrell, Director of the Urban Development Department, to review the proposed University Place Redevelopment Plan. The redevelopment plan area is composed of all the City blocks generally bounded on the east by 45th and 46th Streets, on the north by one-half block north of Adams Street, on the south by Colby Street, and on the west by 49th and 50th Streets. The boundaries of the project are more specifically set forth on the attached map and "Study Area Description".

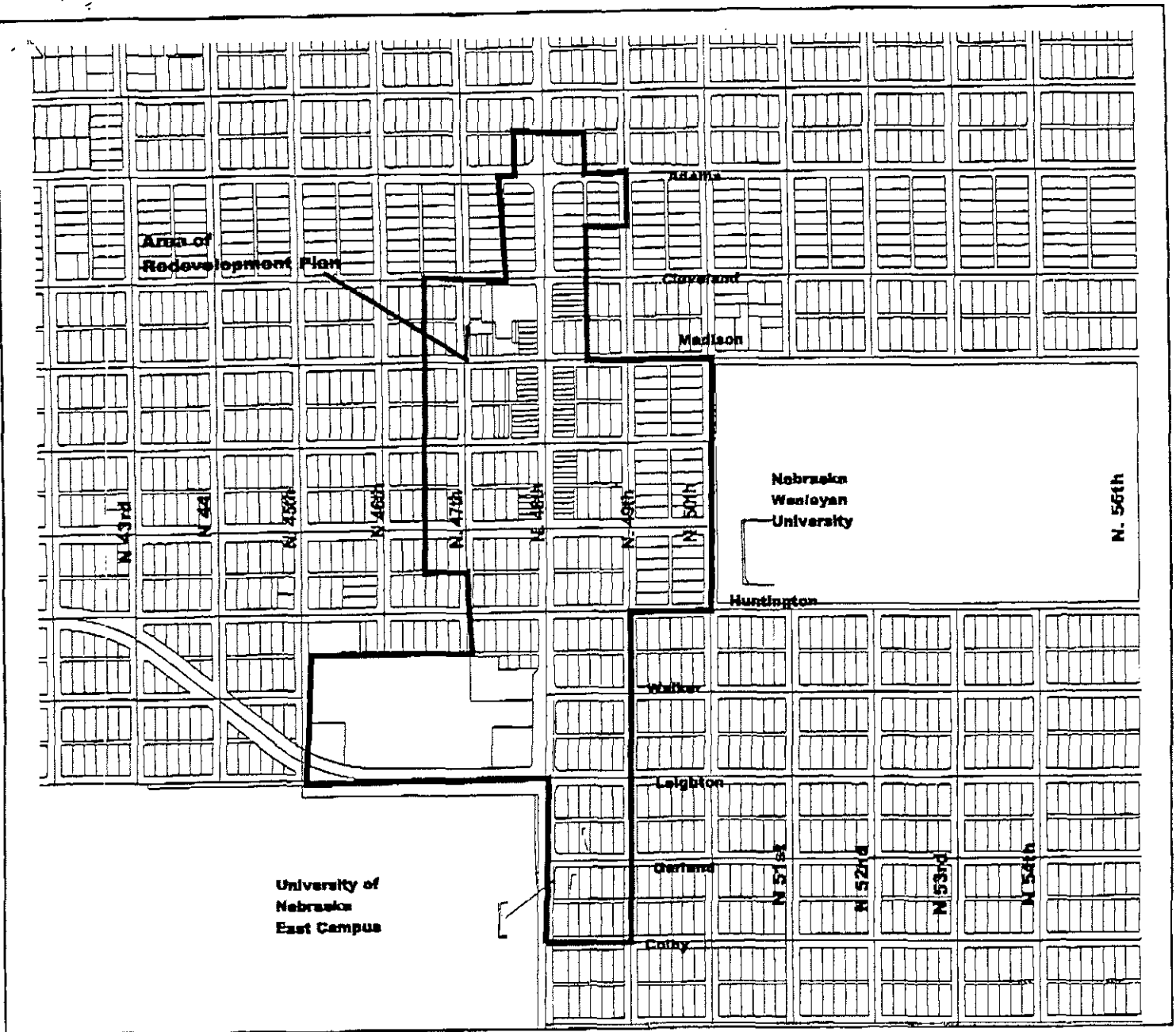
A public hearing on this application will be held before the Lincoln City/Lancaster County Planning Commission on Wednesday, November 18, 1998. The public hearing is your opportunity to appear and speak upon the merits of this application. The Planning Commission meeting commences at 1:00 p.m. in the City Council Hearing Room on the first floor of the County-City Building, 555 South 10th Street, Lincoln, Nebraska. The public hearing procedures are attached.

If you would like additional information, you are encouraged to contact Carole Eddins in the Urban Development Department (441-7861) or the Planning Department staff planner, Jennifer Dam (441-6362). You may also wish to appear at the public hearing or submit your comments in writing to the Planning Commission at the address below prior to the public hearing. The Planning Department staff report and recommendation will be available in the Planning Department office on Thursday, November 12, 1998, after 3:00 p.m. The "Planning Commission Agenda" will also be available on Internet at that time (<http://interlinc.ci.ne.us/interlinc/city/plan/index.htm>).

Sincerely,

Jean Walker
Administrative Aide II

cc: Joan Modrell, Urban Development
Carole Eddins, Urban Development
Rick Peo, Asst. City Attorney
Joel Pedersen, Asst. City Attorney
Norm Agena, County Assessor

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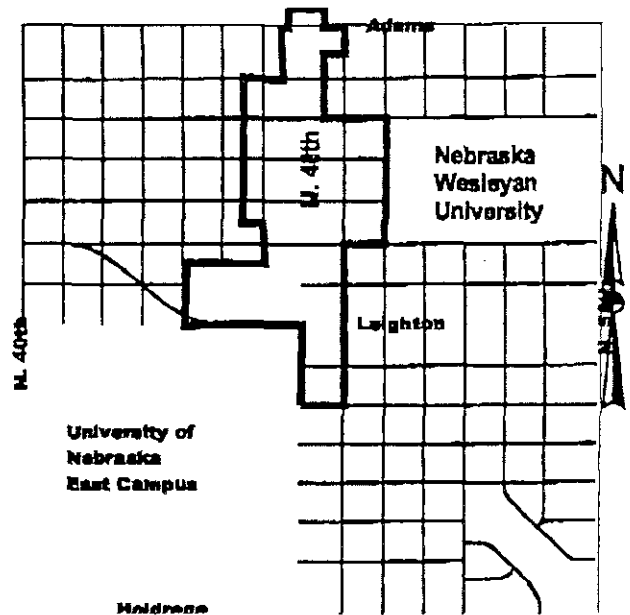


Misc #98013 **University Place** **Redevelopment Plan**

Zoning:

- R-1 to R-8 Residential District
- AG Agricultural District
- AGR Agricultural Residential District
- R-C Residential Conservation District
- O-1 Office District
- O-2 Suburban Office District
- O-3 Office Park District
- R-T Residential Transition District
- B-1 Local Business District
- B-2 Planned Neighborhood Business District
- B-3 Commercial District
- B-4 Lincoln Center Business District
- B-5 Planned Regional Business District
- I-1 Interstate Commercial District
- I-2 Highway Business District
- I-3 Highway Commercial District
- I-4 General Commercial District
- I-5 Industrial District
- I-6 Industrial Park District
- E Employment Center District
- P Public Use District

One Square Mile
 Sec. 17 T10N R7E



Sheet ___ of ___
 Date: _____
 Lincoln City - Lancaster County Planning Dept.

UNIVERSITY PLACE REDEVELOPMENT PLAN

The Study Area, is described as follows: beginning at the intersection of the east line of 49th Street and the south line of Colby Street; thence west along the south line of Colby Street to the west line of 48th Street; thence north along the west line of 48th Street to the south line of Leighton Avenue; thence west along the south line of Leighton Avenue to the west line of 45th Street; thence north along the west line of 45th Street to a point perpendicular to the south line of the alley located south of block ninety-two (92) and block ninety-three (93), University Place Subdivision; thence east to a point at the intersection of the south line of the alley located south of block ninety-three (93), University Place Subdivision and the west line of 47th Street; thence north along the west line of 47th Street to a point on the south line of the alley located in block eighty-eight (88), University Place Subdivision; thence west to a point along the south line of the alley located in block eighty-eight (88), University Place Subdivision, which is at the intersection of the lot line between lots nine (9) and ten (10), block eighty-eight (88), University Place Subdivision, thence north along the center lot lines of blocks eighty-eight (88), seventy-four (74), sixty-nine (69) and forty-seven (47), University Place Subdivision, to a point on the north line of Cleveland Avenue; thence east along the north line of Cleveland Avenue to the west line of the alley located in lot forty-one (41), University Place Subdivision; thence north along the west line of the alley located in block forty-one (41), University Place Subdivision, to a point on the north line of Adams Street; thence east along the north line of Adams Street to a point on the lot line between lots ten (10) and eleven (11), block forty-one (41), University Place Subdivision; thence north along the lot line between lots ten (10) and eleven (11), block forty-one (41), University Place Subdivision to the north line of the alley located in block forty-one (41); thence east along the north line of the alley located in blocks forty-one (41) and twenty-two (22), University Place Subdivision, to a point on the lot line between lots nine (9) and ten (10), block twenty-two (22), University Place Subdivision; thence south along said lot line to a point on the north line of Adams Street; thence east along the north line of Adams Street to a point on the east line of Forty-ninth Street; thence south along the east line of 49th Street to a point perpendicular to the boundary line of lots four (4) and five (5), block forty (40), University Place Subdivision; thence west along the lot line between lots four (4) and five (5), block forty (40), University Place Subdivision to a point on the east edge of the alley in said block forty (40); thence south along the east line of the alley in block forty (40), University Place Subdivision, and the lot line between Burch's Subdivision and lot three (3), block forty-nine (49), University Place Subdivision and lots nine (9) and ten (10), block forty-nine (49), University Place Subdivision to a point on the north line of Madison Avenue; thence east along the north line of Madison Avenue to the east line of 50th Street; thence south along the east line of 50th Street to the south line of Huntington Avenue; thence west along the south line of Huntington Avenue to the east line of 49th Street; thence south along the east line of 49th Street to the point of beginning, all in Lincoln, Lancaster County, Nebraska.

ATTACHMENT "C"**MISC 98013 NOTIFICATION LIST**

Julie Diegel
Bethany Neighborhood
1703 N 65th St.
Lincoln, NE 68505

James S. Foote
Clinton Neighborhood
2121 N. 27th St.
Lincoln, NE 68503

Lois Paschke
Culler Neighborhood
900 N. 55th St.
Lincoln, NE 68504

Roger Assmus
East Campus Community
1101 Idylwild Dr.
Lincoln, NE 68503

Ralph Johnson
Hartley Neighborhood
819 N 33rd St.
Lincoln, NE 68503

Bill Beave
Hartley Neighborhood
3134 Vine St.
Lincoln, NE 68503

Richard Zierke
Havelock Neighborhood
6602 Morrill
Lincoln, NE 68507

Sharon Doll
University Place Community
2909 N 56th St.
Lincoln, NE 68504

Conley Hinrichs
University Place Community
4527 St. Paul
Lincoln, NE 68504

Phil Yoakum
4504 St. Paul
Lincoln, NE 68504

Joan Modrell
Urban Development

Joel Pederson
City Attorney

Rick Peo
City Attorney

Norm Agena
County Assessor

Linda Steinman, Chair
Lancaster County Board of Commissioners

Dr. Phil Schoo, Superintendent
Lincoln Public Schools
5901 'O' St.
Lincoln, NE 68510

President,
Southeast Community College
8800 'O' St.
Lincoln, NE 68520

Nebraska Wesleyan University
Administrative Building
50th & St. Paul
Lincoln, NE 68504

Glen Johnson
NRD - Lower Platte South
P.O. Box 83581
Lincoln, NE 68501

LINCOLN

ATTACHMENT "D"



JOHN L. BRADLEY, AICP
Interim Planning Director

NEBRASKA'S CAPITAL CITY

BARBARA J. HOPKINS, Chair
City-County Planning Commission

November 25, 1998

RE: **Bill No. 98R-387 - Miscellaneous #98013 - University Place Redevelopment Plan**

TO: Neighborhood Associations/Organizations
Linda Steinman, Chair, Lancaster County Board of Commissioners
Dr. Phil Schoo, Superintendent, Lincoln Public Schools
President, Southeast Community College
Glenn Johnson, Lower Platte South Natural Resources District
Nebraska Wesleyan University

Pursuant to Neb. Rev. Stat. § 18-2109, you are hereby advised that the proposed **University Place Redevelopment Plan**, requested by Joan Modrell, Director of the Urban Development Department, is scheduled for a public hearing before the Lincoln City Council on Monday, December 7, 1998, at 1:30 p.m., in the City Council Hearing Room on the first floor of the County-City Building, 555 South 10th Street, Lincoln, Nebraska. The study area is composed of all the City blocks generally bounded on the west by 45th and 46th Streets, on the north by one-half block north of Adams Street, on the south by Colby Street and on the east by 49th and 50th Streets. The boundaries of the project are more specifically set forth on the attached map and "Study Area Description". A copy of the proposed Resolution and Factsheet are also attached for your reference.

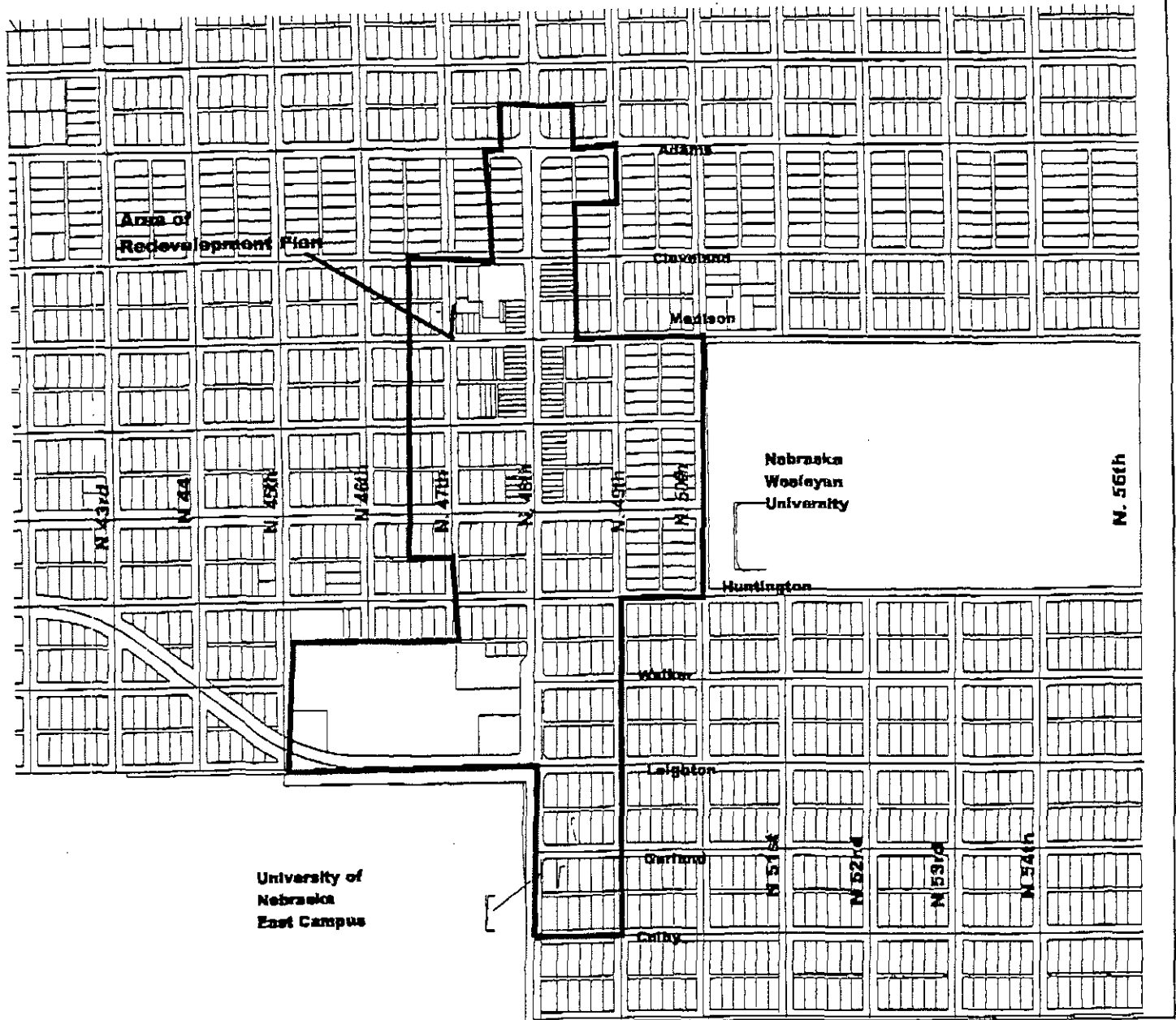
If you would like additional information, you are encouraged to contact Carole Eddins in the Urban Development Department (441-7861) or the Planning Department staff planner, Jennifer Dam (441-6362).

Sincerely,

Jean Walker
Administrative Aide II

cc: Joan Modrell, Urban Development
Carole Eddins, Urban Development
Joel Pedersen, City Attorney
Rick Peo, City Attorney
Norm Agena, County Assessor

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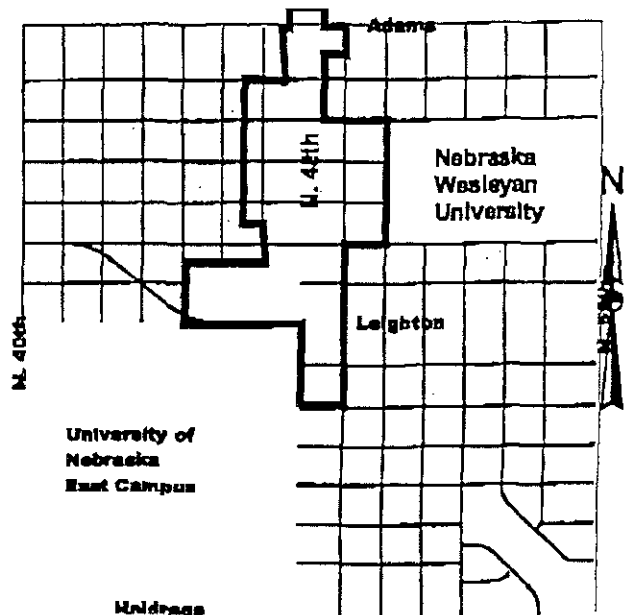
Misc #98013
University Place
Redevelopment Plan

Zoning:

[illegible]

- Residential District
- Agricultural District
- Agricultural Residential District
- Residential Conservation District
- Office District
- Suburban Office District
- Office Park District
- Residential Transition District
- Local Business District
- Planned Neighborhood Business District
- Commercial District
- Lincoln Center Business District
- Planned Regional Business District
- Interstate Commercial District
- Highway Business District
- Highway Commercial District
- General Commercial District
- Industrial District
- Industrial Park District
- Employment Center District
- Public Use District

One Square Mile
Sec. 17 T10N R7E



Sheet ____ of ____
Date: ____

Lincoln City - Lancaster County Planning Dept.

UNIVERSITY PLACE REDEVELOPMENT PLAN

The Study Area, is described as follows: beginning at the intersection of the east line of 49th Street and the south line of Colby Street; thence west along the south line of Colby Street to the west line of 48th Street; thence north along the west line of 48th Street to the south line of Leighton Avenue; thence west along the south line of Leighton Avenue to the west line of 45th Street; thence north along the west line of 45th Street to a point perpendicular to the south line of the alley located south of block ninety-two (92) and block ninety-three (93), University Place Subdivision; thence east to a point at the intersection of the south line of the alley located south of block ninety-three (93), University Place Subdivision and the west line of 47th Street; thence north along the west line of 47th Street to a point on the south line of the alley located in block eighty-eight (88), University Place Subdivision; thence west to a point along the south line of the alley located in block eighty-eight (88), University Place Subdivision, which is at the intersection of the lot line between lots nine (9) and ten (10), block eighty-eight (88), University Place Subdivision, thence north along the center lot lines of blocks eighty-eight (88), seventy-four (74), sixty-nine (69) and forty-seven (47), University Place Subdivision, to a point on the north line of Cleveland Avenue; thence east along the north line of Cleveland Avenue to the west line of the alley located in lot forty-one (41), University Place Subdivision; thence north along the west line of the alley located in block forty-one (41), University Place Subdivision, to a point on the north line of Adams Street; thence east along the north line of Adams Street to a point on the lot line between lots ten (10) and eleven (11), block forty-one (41), University Place Subdivision; thence north along the lot line between lots ten (10) and eleven (11), block forty-one (41), University Place Subdivision to the north line of the alley located in block forty-one (41); thence east along the north line of the alley located in blocks forty-one (41) and twenty-two (22), University Place Subdivision, to a point on the lot line between lots nine (9) and ten (10), block twenty-two (22), University Place Subdivision; thence south along said lot line to a point on the north line of Adams Street; thence east along the north line of Adams Street to a point on the east line of Forty-ninth Street; thence south along the east line of 49th Street to a point perpendicular to the boundary line of lots four (4) and five (5), block forty (40), University Place Subdivision; thence west along the lot line between lots four (4) and five (5), block forty (40), University Place Subdivision to a point on the east edge of the alley in said block forty (40); thence south along the east line of the alley in block forty (40), University Place Subdivision, and the lot line between Burch's Subdivision and lot three (3), block forty-nine (49), University Place Subdivision and lots nine (9) and ten (10), block forty-nine (49), University Place Subdivision to a point on the north line of Madison Avenue; thence east along the north line of Madison Avenue to the east line of 50th Street; thence south along the east line of 50th Street to the south line of Huntington Avenue; thence west along the south line of Huntington Avenue to the east line of 49th Street; thence south along the east line of 49th Street to the point of beginning, all in Lincoln, Lancaster County, Nebraska.

ATTACHMENT "E"

TO BE PUBLISHED ONCE EACH WEEK FOR TWO CONSECUTIVE WEEKS IN THE LINCOLN JOURNAL STAR ON FRIDAY, NOVEMBER 20, 1998, AND FRIDAY, NOVEMBER 27, 1998.

Notice is hereby given that the Lincoln City Council will hold a public hearing on Monday, December 7, 1998, at 1:30 p.m., in the City Council Hearing Room on the 1st Floor of the County-City Building, 555 South 10th Street, Lincoln, Nebraska, on the following items. For more information, call the Urban Development Department (441-7060) or the Planning Department (441-7491):

1. **MISCELLANEOUS NO. 98013**, requested by Joan Modrell, Director of the Urban Development Department, for a resolution approving the University Place Redevelopment Plan covering the area composed of all the City blocks generally bounded on the west by 45th and 46th Streets, on the north by ½ block north of Adams Street, on the south by Colby Street, and on the east by 49th and 50th Streets.

Paul Malzer
City Clerk

i:\pc\legal\mis98013.cc

LINCOLN

NOV 28 1998
LAW DEPT.



JOHN L. BRADLEY, AICP
Interim Planning Director

NEBRASKA'S CAPITAL CITY

BARBARA J. HOPKINS, Chair
City-County Planning Commission

November 19, 1998

Carole Eddins
Urban Development Department

RE: Miscellaneous No. 98013
(University Place Redevelopment Plan)

Dear Carole:

On November 18, 1998, the Lincoln City-Lancaster County Planning Commission held public hearing and voted 8-0 to recommend a finding of conformance with the Comprehensive Plan and approval of the University Place Redevelopment Plan.

This item is tentatively scheduled for public hearing before the Lincoln City Council on Monday, December 7, 1998, at 1:30 p.m.

Please feel free to call me at 441-6365, if you have any questions.

Sincerely,

Jean Walker
Administrative Aide II

X:\PC\NOTIF\ACT1118.98

cc: Joel Pedersen, City Law Department

NOV 12 1998

NOTICE: The Lincoln City/Lancaster County Planning Commission will hold a public hearing on Wednesday, November 18, 1998, at 1:00 p.m. in the City-Council Chambers, County-City Building, 555 South 10th Street, Lincoln Nebraska, on the following items. For more information, call the Planning Department, 441-7491. **LAW DEPT.**

****PLEASE NOTE:** The Planning Commission action is final action on any item with a notation of "FINAL ACTION". Any aggrieved person may appeal Final Action of the Planning Commission to the City Council by filing a Notice of Appeal with the City Clerk within 14 days following the action of the Planning Commission. **

The Planning Commission action on all other items is a recommendation to the City Council or County Board.

AGENDA

WEDNESDAY, NOVEMBER 18, 1998

Approval of minutes of the regular meeting held November 4, 1998.

1. CONSENT AGENDA:
(Public Hearing and Administrative Action)

CHANGE OF ZONE:

- 1.1 Change of Zone No. 3154, requested by Mark Hunzeker, from R-2 and R-4 Residential to O-2 Suburban Office District, on property generally located at 48th and F Streets.
Planning staff recommendation: Approval

PERMITS:

- 1.2 Use Permit No. 7A, requested by Maurice Lange, on behalf of NBC Bank, to reduce the frontyard setback from 50 feet to 0.0 feet on the east adjacent stub street, on property generally located at 66th Street and O Street.
Planning staff recommendation: Conditional Approval
- 1.3 Special Permit No. 1748, requested by Melinda Pearson, on behalf of Saxton's Fruit Farm, for a garden center on property generally located at SW 17th Street and West Burnham. *** **FINAL ACTION** ***
Planning staff recommendation: Conditional Approval

PLATS:

- 1.4 County Final Plat No. 98038, Yankee Lake Acres, requested by Jack Tuma of E.S.P., on behalf of Pendel, Inc., to final plat 15 residential lots on property generally located south and west of the intersection of SW 56th and West Denton Road.

Planning staff recommendation: Conditional Approval

MISCELLANEOUS:

- 1.5 Miscellaneous No. 98013, requested by Joan Modrell, Director of the Urban Development Department, to review the proposed University Place Redevelopment Plan. The study area is composed of all the City blocks generally bounded on the east by 45th and 46th Streets, on the north by ½ block north of Adams Street, on the south by Colby Street, and on the west by 49th and 50th Streets.

Planning staff recommendation: Conformance with the Comprehensive Plan and Approval

ITEMS PULLED FROM THE CONSENT AGENDA:

- 2.1 _____
- 2.2 _____

3. PUBLIC HEARING AND ADMINISTRATIVE ACTION:

CHANGE OF ZONE WITH RELATED ITEMS:

- 3.1a Change of Zone No. 3137, requested by Jake VonBusch, from B-2 Planned Neighborhood Business to H-4 General Commercial, on property generally located at SW 5th and West A Streets.

Planning staff recommendation: Approval

- 3.1b Change of Zone No. 3155, requested by the Interim Director of Planning, from B-2 Planned Neighborhood Business to R-2 Residential, on property generally located at SW 6th and West A Streets.

Planning staff recommendation: Approval if Change of Zone No. 3137 is approved

PERMITS:

- 3.2 Special Permit No. 1747, requested by Michael Morrow, for a parking lot located on Lots 10 and 11, Block 26, Bethany Heights, generally located at 65th and Colby Streets.

Planning staff recommendation: Conditional Approval

- 3.3 Special Permit No. 1749, requested by Robert Dean on behalf of Lincoln North Creek L.L.C. and High Pointe L.L.C., to permit soil excavation on property generally located at N. 27th Street and Fletcher Avenue. *** **FINAL ACTION** ***

Planning staff recommendation:

- 3.4 Special Permit No. 1750, requested by Dennis Kodad, for on-sale and off-sale liquor, including a request to waive the spacing requirements for separation of the premises from a residential district, on property generally located at 2313 North Cotner Boulevard.

Planning staff recommendation: Conditional Approval

MISCELLANEOUS:

- 3.5 Waiver of Design Standards No. 98010, requested by J.D. Burt on behalf of Richard Schott, to waive the requirement of Section 26.27.010 of the Land Subdivision Ordinance for paving with curb and gutter for approximately 1/4 mile of NW 56th St., generally located 1/2 mile south of W. Adams and NW 56th Streets.

Planning staff recommendation: Denial of the waiver for the paving of NW 56th Street, Conditional Approval of the waiver for the curb and gutter of NW 56th Street and Conditional Approval of the waiver to allow the platting of outlots adjacent to NW 56th Street prior to it being paved.

**4. CONTINUED PUBLIC HEARING
AND ADMINISTRATIVE ACTION:**

(See 10-21-98 agenda for staff report on the following item.)

PLATS:

- 4.1 Preliminary Plat No. 97032, 70th Place Business Park, requested by Gary Bredehoft, consisting of 7 industrial lots with a request for a waiver of the requirement to provide street extensions to abutting properties, and a waiver of the requirement for sidewalks on both sides of Industrial Circle, on property generally located on N. 70th Street and Alvo Road.

Planning staff recommendation: Conditional Approval



**AT THIS TIME, ANYONE WISHING TO SPEAK ON AN ITEM
NOT ON THE AGENDA, MAY DO SO.**



**The Planning Commission agenda may be accessed on the Internet at:
<http://interlinc.ci.lincoln.ne.us/interlinc/city/plan/pcagenda/index.htm>**

LINCOLN/LANCASTER COUNTY PLANNING STAFF REPORT

P.A.S.: Miscellaneous #98013

DATE: November 6, 1998

PROPOSAL: A request to review the proposed University Place redevelopment plan for a determination of conformity with the Comprehensive Plan.

GENERAL INFORMATION:

APPLICANT: Joan Modrell,
Director
Urban Development Department
129 N. 10th Street
Lincoln, NE 68508

CONTACT: Carole Eddins
Urban Development Department
129 N. 10th Street
Lincoln, NE 68508
Phone: 441-7861

ANALYSIS:

1. This is a request to review the proposed University Place Redevelopment Plan for a determination of conformity with the Comprehensive Plan.
2. An August 1998 study determined that the University Place Study Area was blighted and substandard.
3. The redevelopment plan covers an approximately 20 block area. The plan is to initiate a 15 year, long-range revitalization program.
4. The redevelopment projects should achieve the following objectives:

Intensify and strengthen the University Place business district as a focal point for local development.

Provide for expansion and new development of office, retail, parking, industrial, residential and related service activities which will complement the existing activities in use, scale and quality of materials and service.

Encourage rehabilitation/renovation of existing structures throughout the Redevelopment Area.

Improve the attractiveness and convenience of the business core environment through development of conflict-free pedestrian connections between all commercial facilities, the major roadway and parking areas.

Provide an environment which emphasizes pedestrian conveniences, streetscape amenities, needs and desires; and which minimizes automobile-pedestrian conflicts.

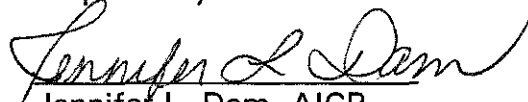
Assure that pedestrian way, lighting, signs, and communication devices are oriented to the human scale.

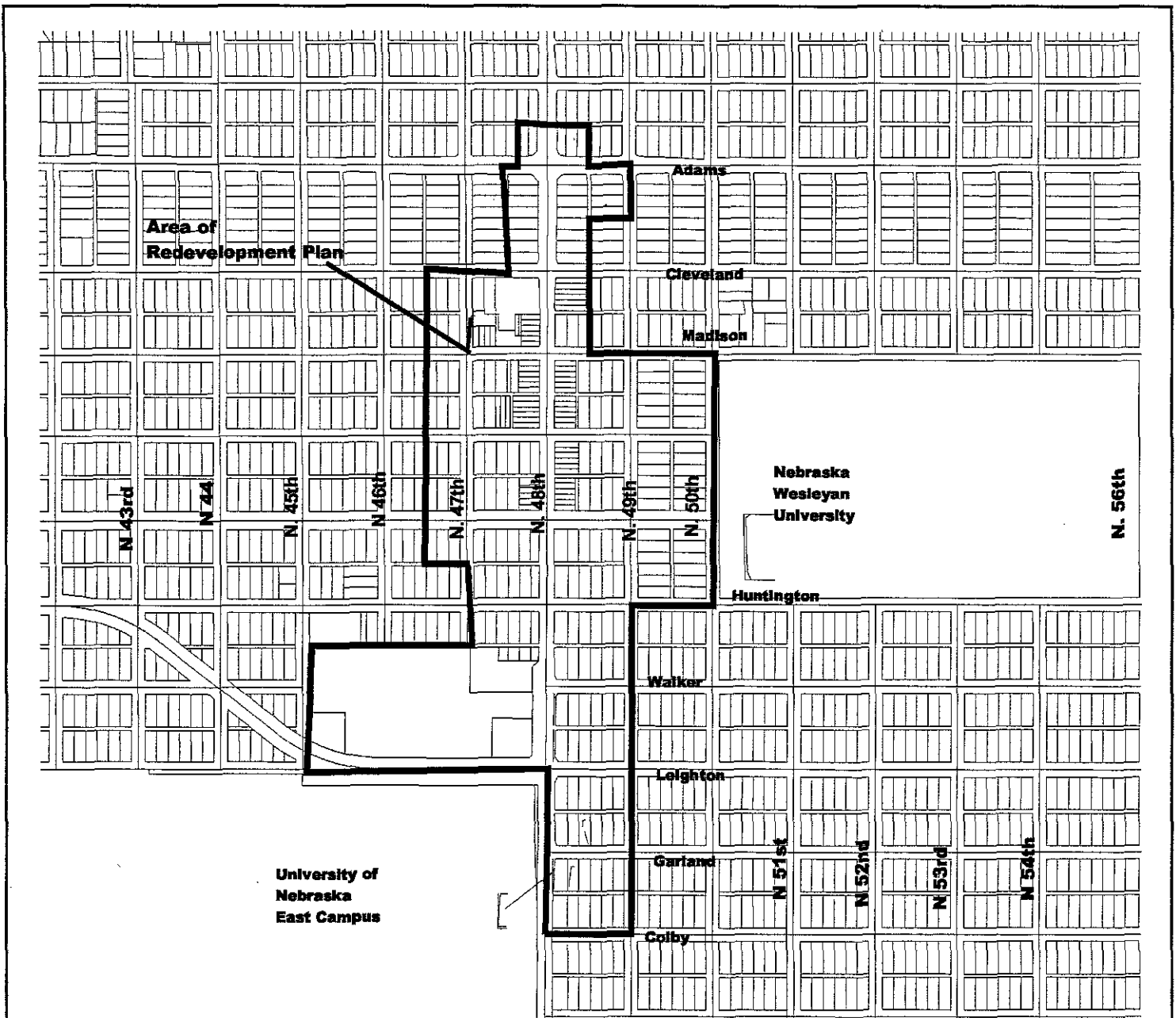
5. The objectives of the Redevelopment Plan are consistent with the Goals of the 1994 Lincoln-Lancaster County Comprehensive Plan.

STAFF RECOMMENDATIONS: Finding that the proposed University Place Redevelopment Plan Conforms with the Comprehensive Plan.

Approval of the redevelopment plan

Prepared by:


Jennifer L. Dam, AICP
Planner II

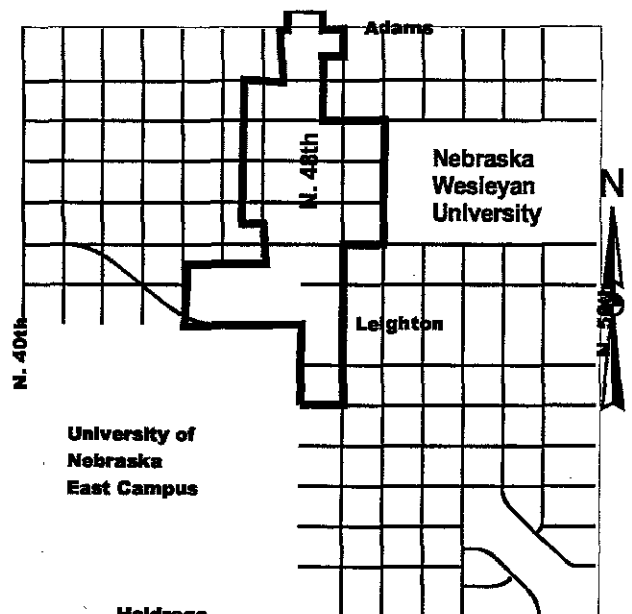


Misc #98013 **University Place** **Redevelopment Plan**

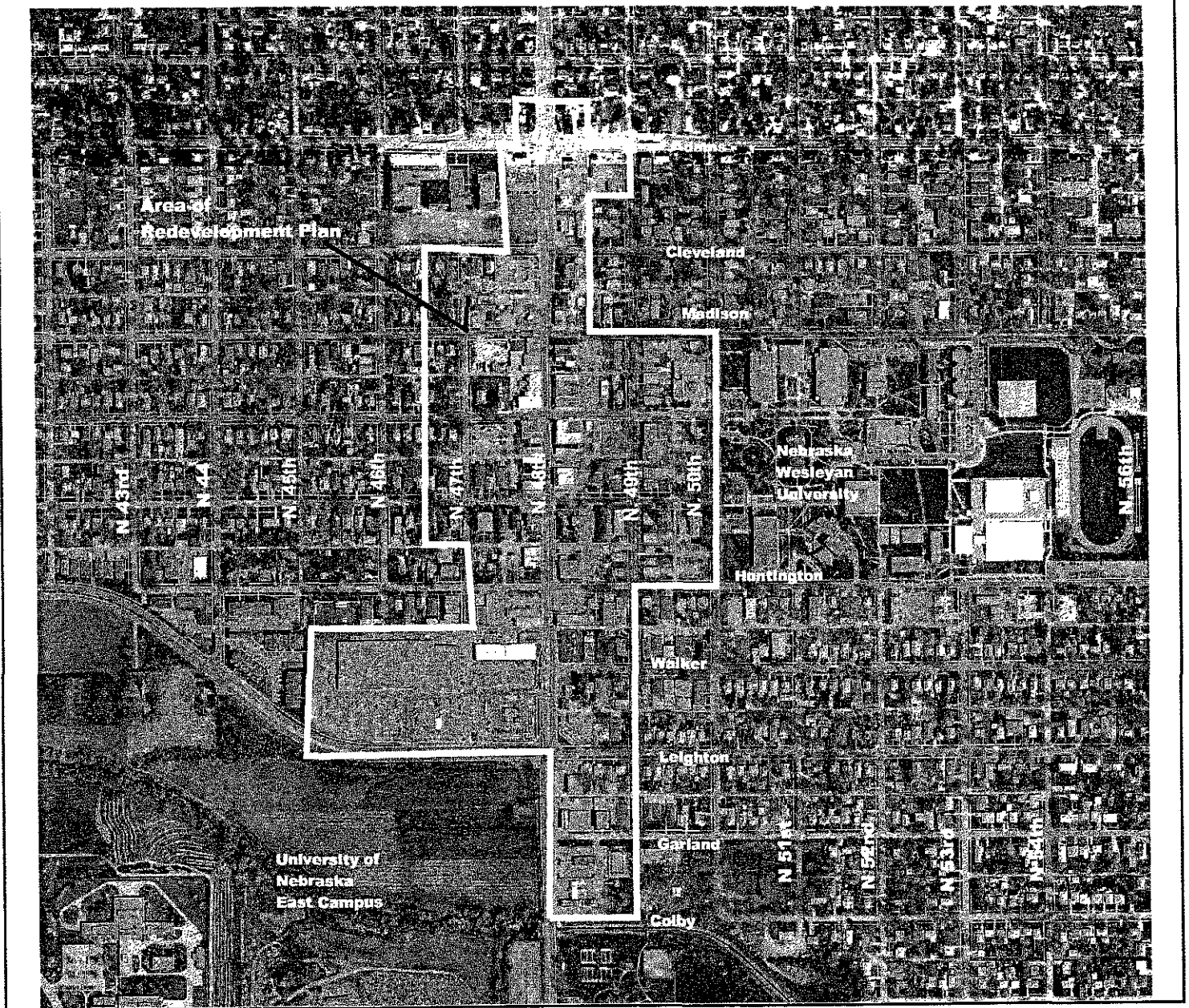
Zoning:

R-1 to R-8	Residential District
AG	Agricultural District
AGR	Agricultural Residential District
R-C	Residential Conservation District
O-1	Office District
O-2	Suburban Office District
O-3	Office Park District
R-T	Residential Transition District
B-1	Local Business District
B-2	Planned Neighborhood Business District
B-3	Commercial District
B-4	Lincoln Center Business District
B-5	Planned Regional Business District
H-1	Interstate Commercial District
H-2	Highway Business District
H-3	Highway Commercial District
H-4	General Commercial District
I-1	Industrial District
I-2	Industrial Park District
I-3	Employment Center District
P	Public Use District

One Square Mile
 Sec. 17 T10N R7E



Sheet ___ of ___
 Date: _____
 Lincoln City - Lancaster County Planning Dept.

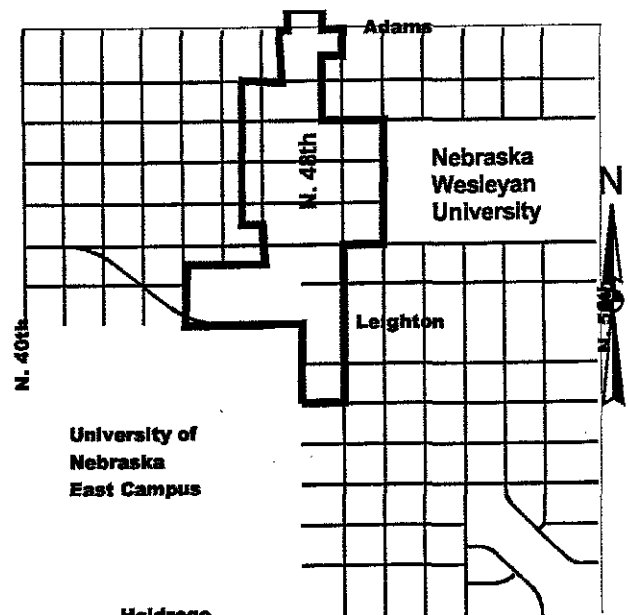


Misc #98013 University Place Redevelopment Plan

Zoning:

R-1 to R-8	Residential District
AG	Agricultural District
AGR	Agricultural Residential District
R-C	Residential Conservation District
O-1	Office District
O-2	Suburban Office District
O-3	Office Park District
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I-2	Industrial Park District
I-3	Employment Center District
P	Public Use District

One Square Mile
Sec. 17 T10N R7E



Sheet ___ of ___

Date:

Lincoln City - Lancaster County Planning Dept.

City Council Introduction: Monday, November 30, 1998
Public Hearing: Monday, December 7, 1998, 1:30 p.m.

Bill No. 98R-387

FACTSHEET

TITLE: MISCELLANEOUS NO. 98013, THE UNIVERSITY PLACE REDEVELOPMENT PLAN, requested by the Director of the Urban Development Department, covering the area composed of all the city blocks generally bounded on the west by 45th and 46th Streets, on the north by ½ block north of Adams Street, on the south by Colby Street, and on the east by 49th and 50th Streets.

STAFF RECOMMENDATION: A finding of conformance with the Comprehensive Plan and Approval.

STAFF PRESENTATION REQUESTED: No.

SPONSOR: Planning Department

BOARD/COMMITTEE: Planning Commission
Public Hearing: 11/18/98
Administrative Action: 11/18/98

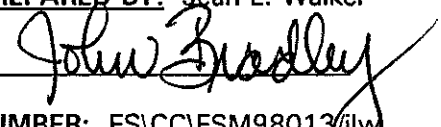
RECOMMENDATION: A finding of conformance with the Comprehensive Plan and Approval (8-0: Bayer, Bleed, Duvall, Hopkins, Krieser, Schwinn, Steward and Wilson voting 'yes'; Wallace absent).

FINDINGS OF FACT:

1. The Planning staff recommendation is based upon the following analysis:
 - A. An August 1998 study determined that the University Place Study Area was blighted and substandard.
 - B. The redevelopment plan covers an approximately 20 block area. The plan is to initiate a 15 year, long-range revitalization program.
 - C. The redevelopment projects should achieve the following objectives:
 - Intensify and strengthen the University Place business district as a focal point for local development.
 - Provide for expansion and new development of office, retail, parking, industrial, residential and related service activities which will complement the existing activities in use, scale and quality of materials and service.
 - Encourage rehabilitation/renovation of existing structures throughout the Redevelopment Area.
 - Improve the attractiveness and convenience of the business core environment through development of conflict-free pedestrian connections between all commercial facilities, the major roadway and parking areas.
 - Provide an environment which emphasizes pedestrian conveniences, streetscape amenities, needs and desires; and which minimizes automobile-pedestrian conflicts.
 - Assure that pedestrian way, lighting, signs, and communication devices are oriented to the human scale.
 - D. The objectives of the Redevelopment Plan are consistent with the Goals of the 1994 Lincoln-Lancaster County Comprehensive Plan.
2. The testimony before the Planning Commission is found on p.006-007.
3. There was no testimony in opposition.
4. The Planning Commission agreed with the staff recommendation.

FACTSHEET PREPARED BY: Jean L. Walker

DATE: November 23, 1998

REVIEWED BY: 

DATE: November 23, 1998

REFERENCE NUMBER: FS\CC\FSM98013/jlw

LINCOLN/LANCASTER COUNTY PLANNING STAFF REPORT

P.A.S.: Miscellaneous #98013

DATE: November 6, 1998

PROPOSAL: A request to review the proposed University Place redevelopment plan for a determination of conformity with the Comprehensive Plan.

GENERAL INFORMATION:

APPLICANT: Joan Modrell,
Director
Urban Development Department
129 N. 10th Street
Lincoln, NE 68508

CONTACT: Carole Eddins
Urban Development Department
129 N. 10th Street
Lincoln, NE 68508
Phone: 441-7861

ANALYSIS:

1. This is a request to review the proposed University Place Redevelopment Plan for a determination of conformity with the Comprehensive Plan.
2. An August 1998 study determined that the University Place Study Area was blighted and substandard.
3. The redevelopment plan covers an approximately 20 block area. The plan is to initiate a 15 year, long-range revitalization program.
4. The redevelopment projects should achieve the following objectives:

Intensify and strengthen the University Place business district as a focal point for local development.

Provide for expansion and new development of office, retail, parking, industrial, residential and related service activities which will complement the existing activities in use, scale and quality of materials and service.

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Provide an environment which emphasizes pedestrian conveniences, streetscape amenities, needs and desires; and which minimizes automobile-pedestrian conflicts.

Assure that pedestrian way, lighting, signs, and communication devices are oriented to the human scale.

5. The objectives of the Redevelopment Plan are consistent with the Goals of the 1994 Lincoln-Lancaster County Comprehensive Plan.

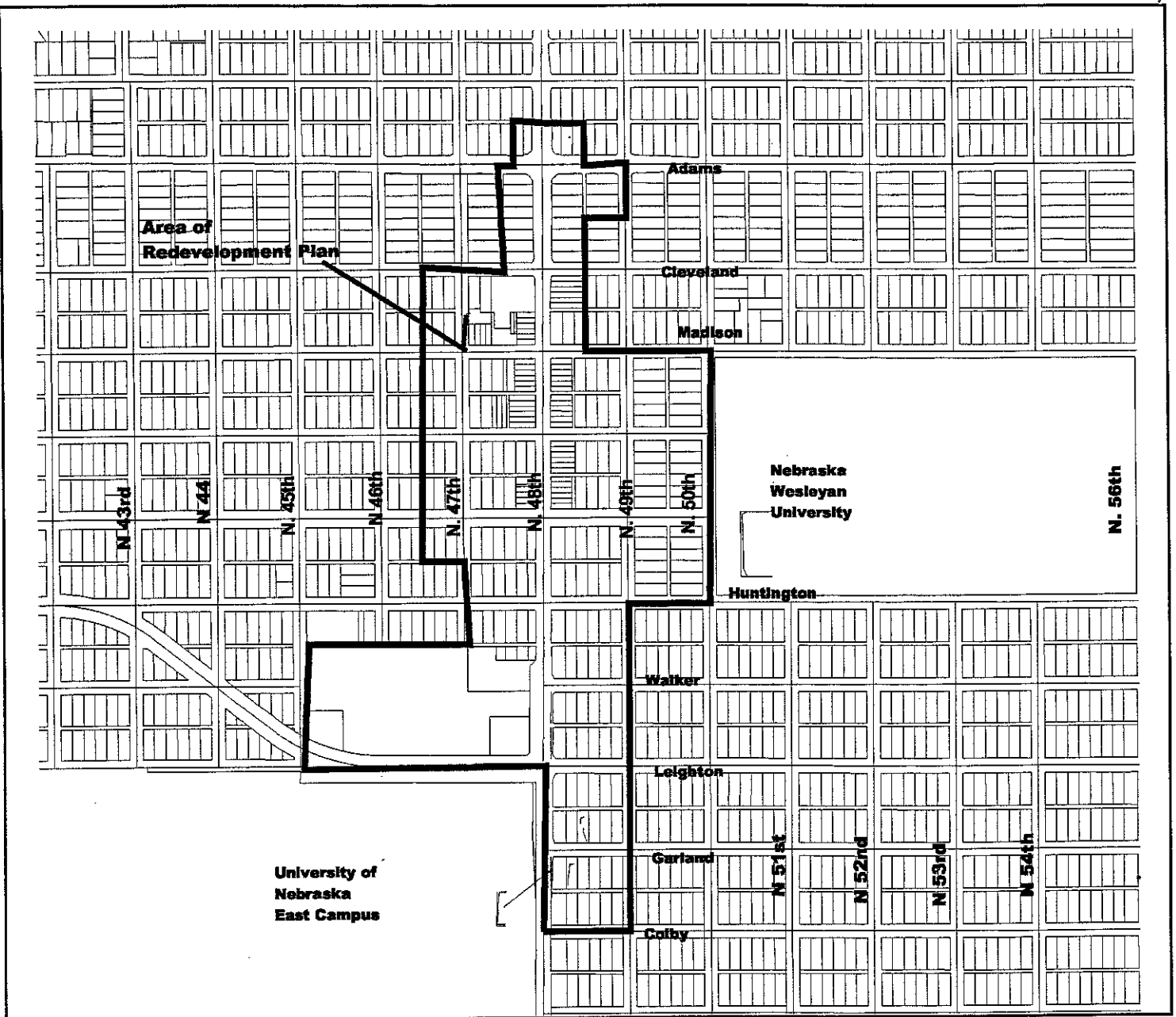
STAFF RECOMMENDATIONS: Finding that the proposed University Place Redevelopment Plan Conforms with the Comprehensive Plan.

Approval of the redevelopment plan

Prepared by:


Jennifer L. Dam, AICP
Planner II

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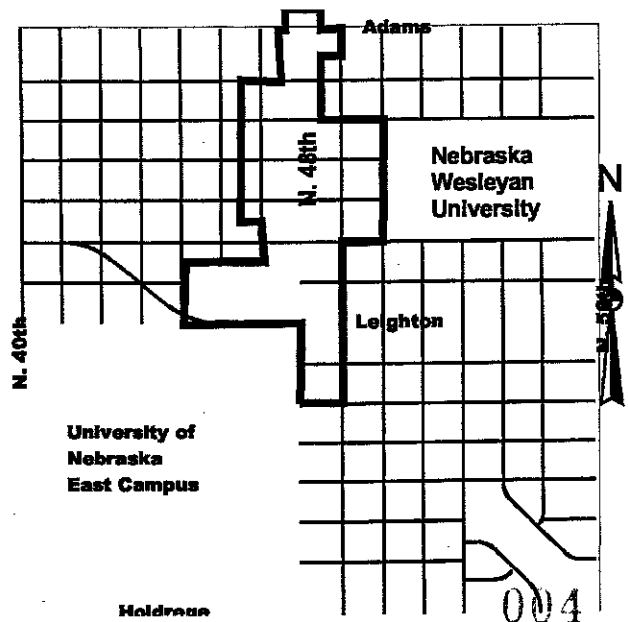


Misc #98013 **University Place** **Redevelopment Plan**

Zoning:

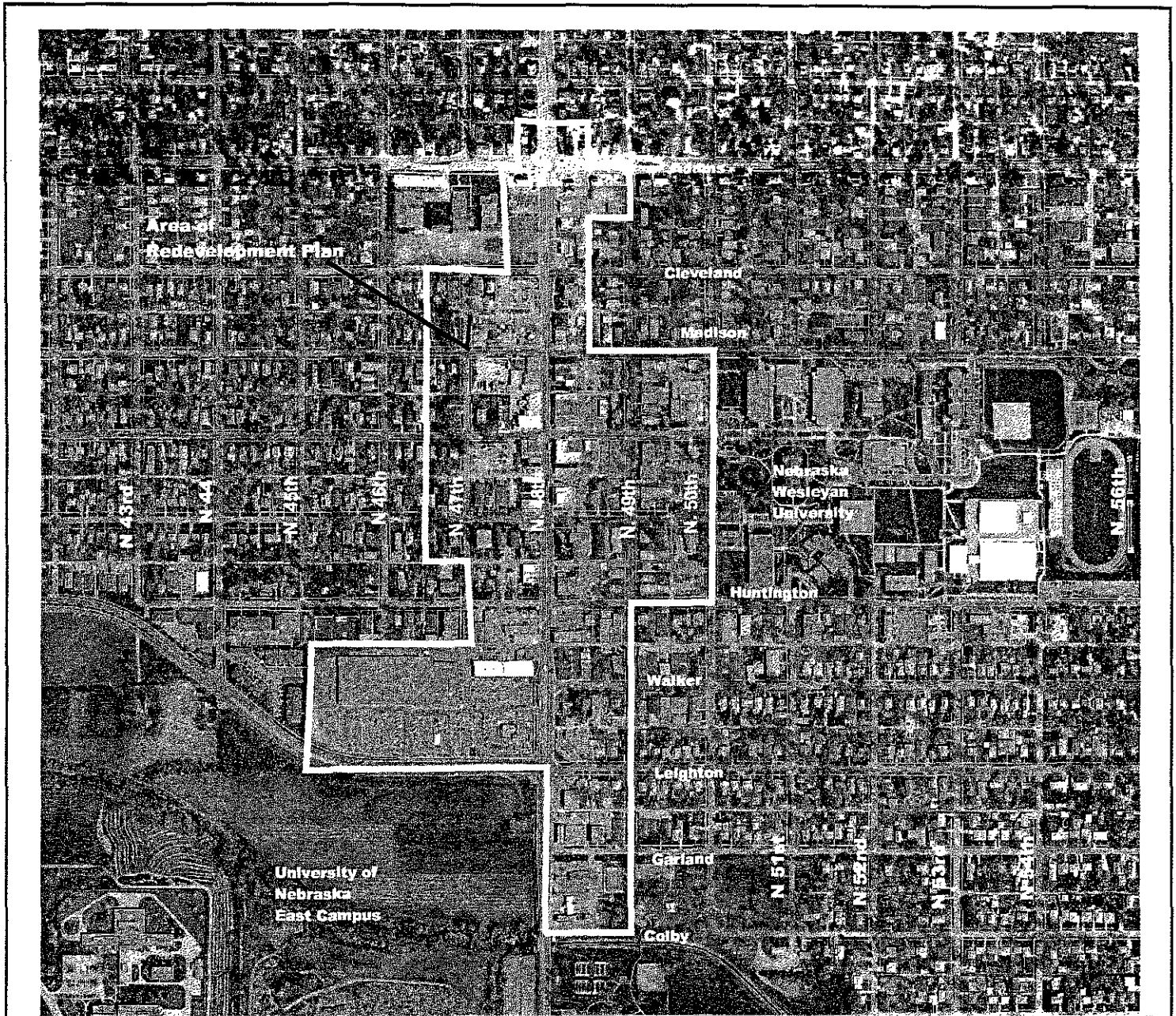
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I-2	Industrial Park District
I-3	Employment Center District
P	Public Use District

One Square Mile
 Sec. 17 T10N R7E



Sheet ___ of ___
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 Lincoln City - Lancaster County Planning Dept.

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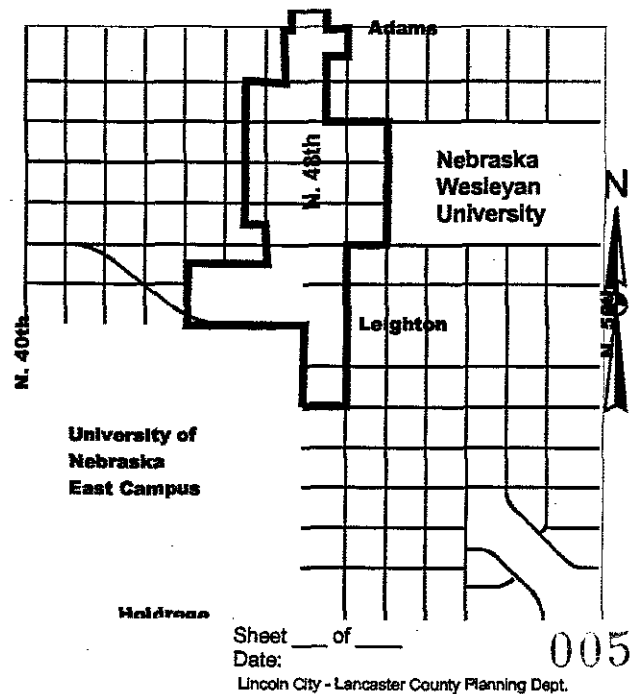


Misc #98013 **University Place** **Redevelopment Plan**

Zoning:

R-1 to R-8	Residential District
AG	Agricultural District
AGR	Agricultural Residential District
R-C	Residential Conservation District
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I-3	Employment Center District
P	Public Use District

One Square Mile
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MISCELLANEOUS NO. 98013

UNIVERSITY PLACE REDEVELOPMENT PLAN

PUBLIC HEARING BEFORE PLANNING COMMISSION:

November 18, 1998

Members present: Bayer, Bleed, Hopkins, Duvall, Wilson, Schwinn, Steward and Krieser; Wallace absent.

Planning staff recommendation: A finding of conformance with the Comprehensive Plan and approval.

This application was removed from the Consent Agenda and had separate public hearing at the request of Commissioner Steward.

Proponents

1. **Carole Eddins** appeared on behalf of the **Urban Development Department** to answer questions.

Steward thinks a subarea plan deserves more attention than to be simply passed through on the consent agenda, whether or not there is public debate, we should at least give more attention to it. Specifically, he inquired why there is not a transportation impact segment to the proposal. In two or three places there is a comment about enhancement of pedestrian facilities and the enhancement of the opportunities for pedestrian circulation in the area, yet he does not see any direct correlation between that kind of planning and what already exists. Ms. Eddins' response was that the various organizations in University Place which sought the city's participation in the blight study and redevelopment plan have struggled with this need to unify a business district that is completely bisected by No. 48th Street. Their desire and this plan reflect that need to address how to make the convenience of crossing 48th Street in perception and reality, more likely, more convenient and more user friendly. 48th Street is not likely to change from its major arterial designation. It is helpful to this district to have this traffic. This plan reflects their desire to increase the perception that it is a street that merely bisects their district; that each side of 48th has viable business opportunities and are wanting to identify perhaps another traffic stoplight that might encourage more frequent crossing of 48th. In discussions with various city departments, it was found that 48th Street is at its best use at the present time. However, it is also serving this area and is not a negative but simply a concept that needs to be addressed with regard to safer, more frequent crossing.

Steward understands the desire and the need. What he finds lacking in this plan are specificities. Most of the language is "may" and "should", not articulating to

him the nature of what a plan should be. Maybe this is something that needs a longer and different conversation about subarea plans in the future. It appears to be more or less a wish list without any particular strategy to get there. Ms. Eddins observed that this is one of the smaller redevelopment plans. There is a tremendous desire by current leaders to encourage revitalization in the area and the redevelopment plan was sought as an extension of the blight study as a means to attract businesses to stay and to become more viable.

Steward suggested that Urban Development work with people in the neighborhood to put some specifics behind the desires.

Steward asked how long it took Urban Development to complete this process. Ms. Eddins advised that the blight study was undertaken and completed in August. The redevelopment plan was in the discussion stages during the blight study.

There was no testimony in opposition.

Public hearing was closed.

ADMINISTRATIVE ACTION BY PLANNING COMMISSION: November 18, 1998

Steward moved approval as to conformance with the Comprehensive Plan, seconded by Bayer and carried 8-0: Wilson, Duvall, Schwinn, Bleed, Bayer, Steward, Krieser and Hopkins voting 'yes'; Wallace absent.

Appendix C: 2016 University Place South Redevelopment Plan

UNIVERSITY PLACE SOUTH REDEVELOPMENT PLAN

Prepared by:

City of Lincoln, Nebraska
Chris Beutler, Mayor
Urban Development Department
David Landis, Director

Approved by:

Planning Commission: May 11, 2016
City Council: June 13, 2016



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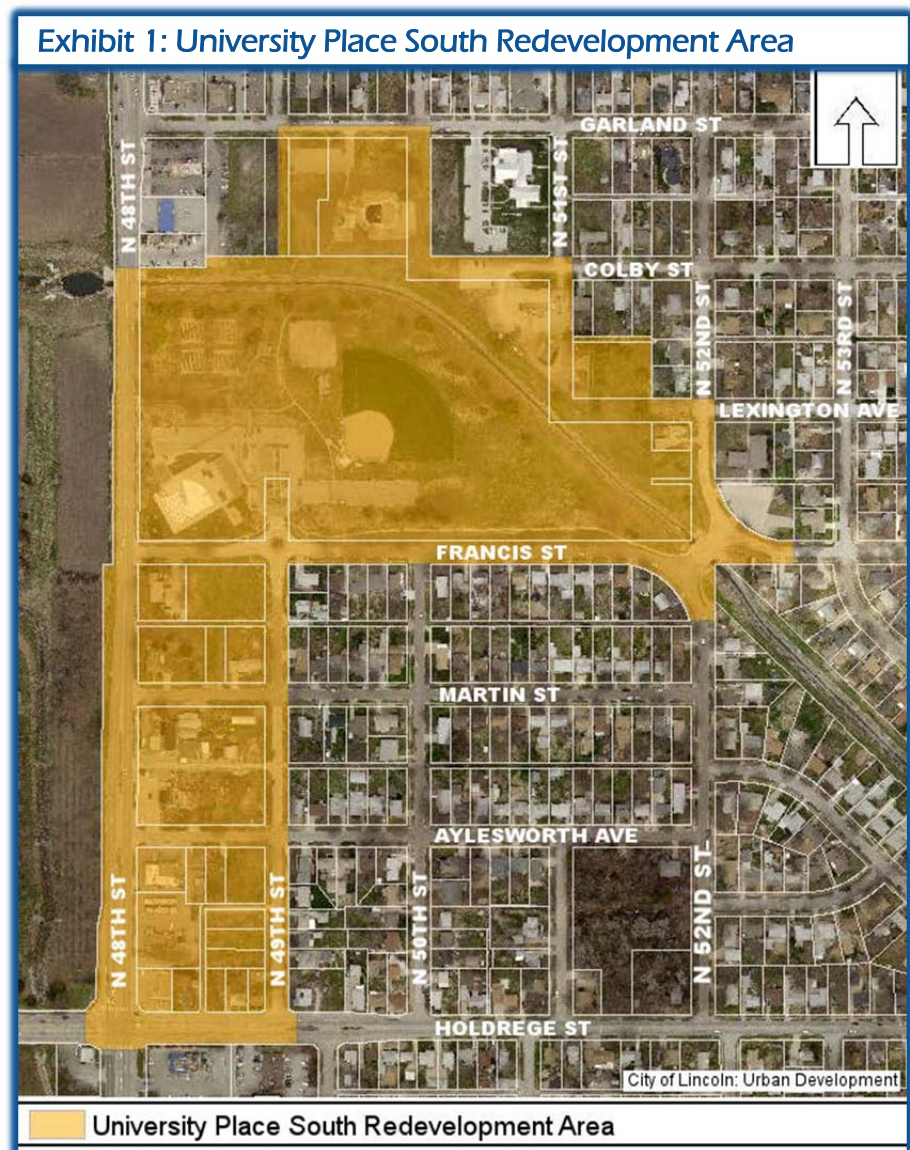
UNIVERSITY PLACE SOUTH REDEVELOPMENT PLAN

Introduction

The *University Place South Redevelopment Plan* is a guide for redevelopment activities within the Redevelopment Area. Exhibit 1 shows the location of the area within the context of the city of Lincoln. The southern boundaries are generally Holdrege Street between 48th Street and 49th Street, and Francis Street between 49th Street and North 52nd Street. North of Francis Street, the boundaries are generally the boundaries of the University Place Park. The area is adjacent to and south of an area included in the *University Place Redevelopment Plan* that was adopted by the Lincoln City Council in December 7, 1998, as amended. The area covers approximately 37 acres: the largest percentage is park/open space (57.3%) followed by commercial (10.3%). The area's legal description is found in Appendix A.

The Redevelopment Area has shown signs of decline over the last several years. Operating businesses have closed. The existing development, structures, and public facilities and utilities are old and in need of updating. Identifying the need to redevelop this area led to a *Blight and Substandard Determination Study*, which confirmed the number and degree of blighting and substandard factors. The Study was completed in March 2016.

The City recognizes the continuing blight and deterioration as a threat to the stability and vitality of the area. Revitalization efforts cannot reasonably occur without public action. The *University Place South Redevelopment Plan* provides a guide for public and private partners as redevelopment efforts move forward.



Plan Requirements

Redevelopment activities are guided by the Nebraska Community Development Law, Neb. Rev. Stat. Section 18-2101, et. seq., as amended (the “Act”). The statutes indicate the governing body must first declare the project area substandard and blighted in order to prepare a redevelopment plan for the designated redevelopment area.

The City has authorized its Urban Development Department to act as the community redevelopment authority under the Act. The Urban Development Department has developed a plan for guiding appropriate private and public resources to:

- eliminate or prevent the development or spread of urban blight;
- encourage urban rehabilitation;
- provide for the redevelopment of substandard and blighted areas including provision for the prevention of the spread of blight into areas of the municipality which are free from blight through diligent enforcement of housing, zoning, and occupancy controls and standards;
- rehabilitation or conservation of substandard and blighted areas or portions thereof by re-planning, removing congestion, providing parks, playgrounds, and other public improvements by encouraging voluntary rehabilitation and by compelling the repair and rehabilitation of deteriorated or deteriorating structures; and
- clear and redevelop substandard and blighted areas or portions thereof.

Section 18-2111 of the Act defines the minimum requirements of a redevelopment plan as follows:

“A redevelopment plan shall be sufficiently complete to indicate its relationship to definite local objectives as to appropriate land uses, improved traffic, public transportation, public utilities, recreational and community facilities and other public improvements, and the proposed land uses and building requirements in the redevelopment project area...”

Section 18-2111 also outlines six elements that must be included in all redevelopment plans:

1. The boundaries of the redevelopment project area with a map showing the existing uses and condition of the real property area;
2. A land-use plan showing proposed uses of the area;
3. Information showing the standards of population densities, land coverage, and building intensities in the area after redevelopment;
4. A statement of the proposed changes, if any, in zoning ordinances or maps, street layouts, street levels or grades, or building codes and ordinances;
5. A site plan of the area;
6. A statement as to the kind and number of additional public facilities or utilities, which will be required to support the new land uses in the area after redevelopment.

In making the recommendation to approve this plan, the Urban Development Department has considered the land uses and building requirements of the University Place South Redevelopment Area and determined they are in conformance with the general plan for redevelopment in the city and represent a coordinated, adjusted, and harmonious development of the city and its environs.

These determinations are in accordance with:

- present and future needs to promote health, safety, morals, order, convenience, prosperity;
- the general welfare; and
- efficiency and economy in the process of development.

Factors considered in the determination included among other things:

- adequate provision for traffic and vehicular parking;

- promotion of fire safety and prevention of other dangers;
- adequate provision for light and air;
- promotion of the healthful and convenient distribution of population;
- provision of adequate transportation, water, sewerage, and other public utilities;
- schools, parks, recreational and community facilities, and other public requirements;
- promotion of sound design and arrangement;
- efficient expenditure of public funds; and
- prevention of insanitary or unsafe dwelling accommodations or conditions of blight.

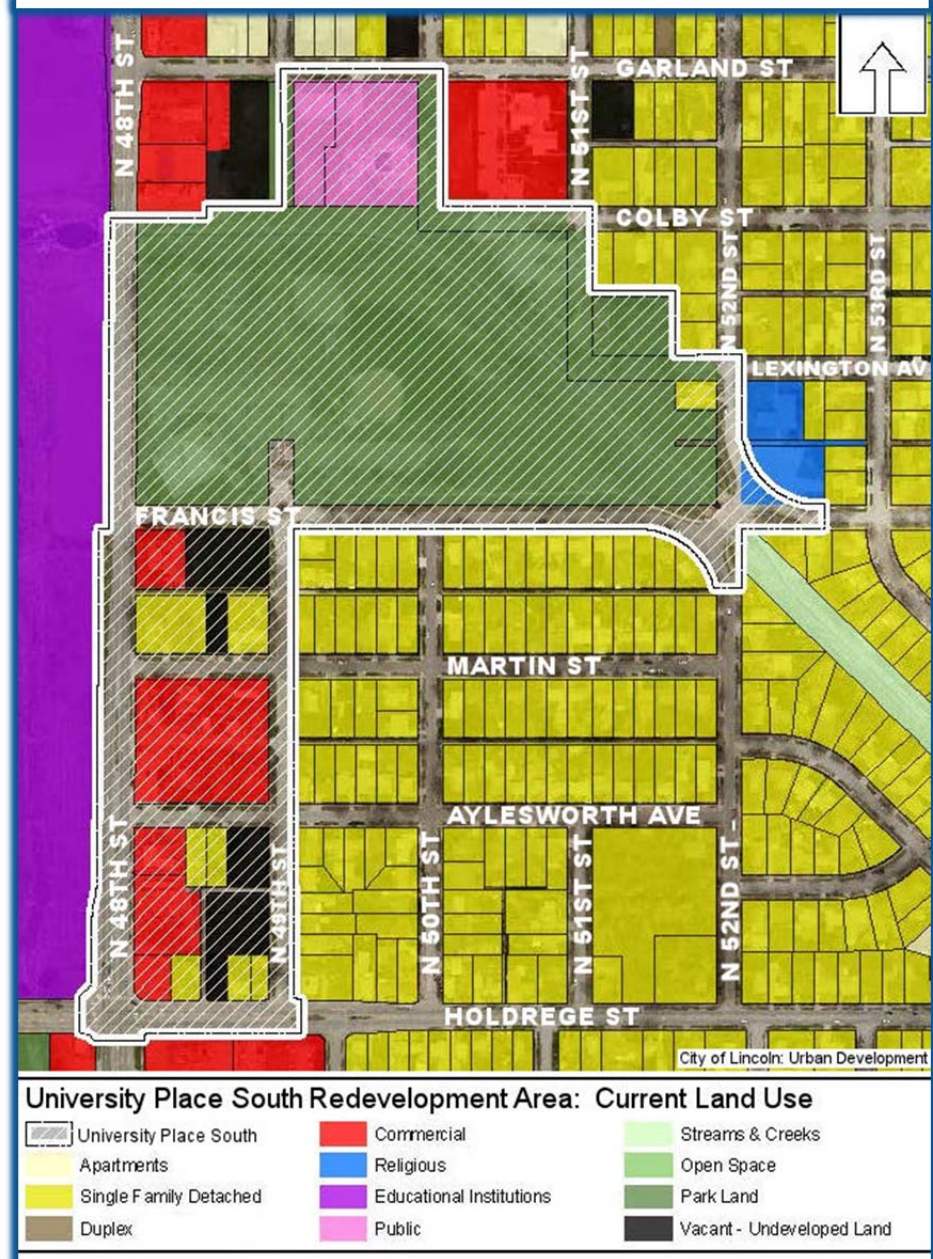
Existing Conditions

Land Use

The University Place South Redevelopment Area consists of approximately 37 acres of land. The largest amount of land, approximately 21.2 acres, is park/open space, followed by commercial uses, approximately 3.8 acres. The largest tract of park/open space is located east of 48th Street and north of Francis Street, which houses University Place Park. The park includes the University Place Municipal Pool, the Lincoln Horseshoe Club facility, playground and picnic shelter, tennis/basketball courts and open space recreational areas. The majority of commercial uses are located along 48th Street between Francis Street and Holdrege Street. The primary commercial uses include the vacant

Tastee Inn & Out restaurant and the vacant OP Hardware Store. The area also contains single family residential uses, approximately 1.9 acres, including seven single family dwellings that average 91 years of age.

Exhibit 2: Current Land Use



Finally, vacant land is also present, approximately 1.5 acres, with seven vacant lots located on the eastern half of the redevelopment area. The table below includes existing land uses by type and acre for the area.

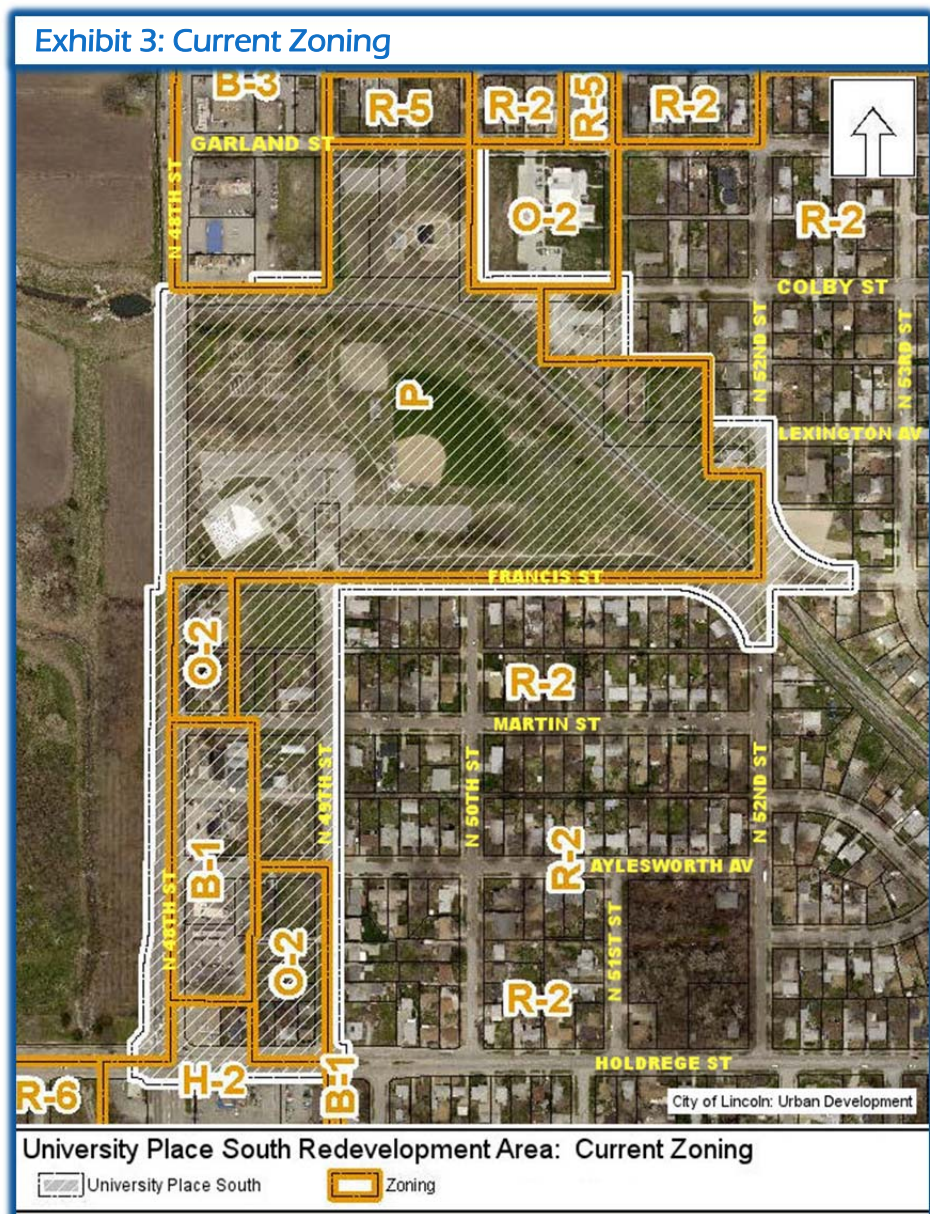
Land Use	Acres	Percent
Vacant	1.5	4.0
Park/Open Space	21.2	57.3
Single Family Residential	1.9	5.1
Commercial	3.8	10.3
Public Streets/Alleys	8.6	23.3
TOTAL	37.0	100.0%

Source: Hanna:Keelan Associates, P.C., 2016

Zoning

The primary zoning districts in the area are P Public, R-2 Residential, O-2 Suburban Office, and B-1 Local Business. A small amount of H-2 Highway Business is located at the southwest corner of the area. These districts are described as:

- **P Public Use:** This district is intended to provide a district essentially for mapping purposes which will identify real property presently owned and used by any governmental entity, including local, state, or federal governmental units, and put to some form of public use.
- **R-2 Residential:** This district is intended to provide a generally stable residential use in areas of the city that are largely developed. With a gross density of generally three to five dwelling units per acre, this district permits single- and two-family dwellings and supportive community services, such as parks, playgrounds, schools libraries, and churches. It

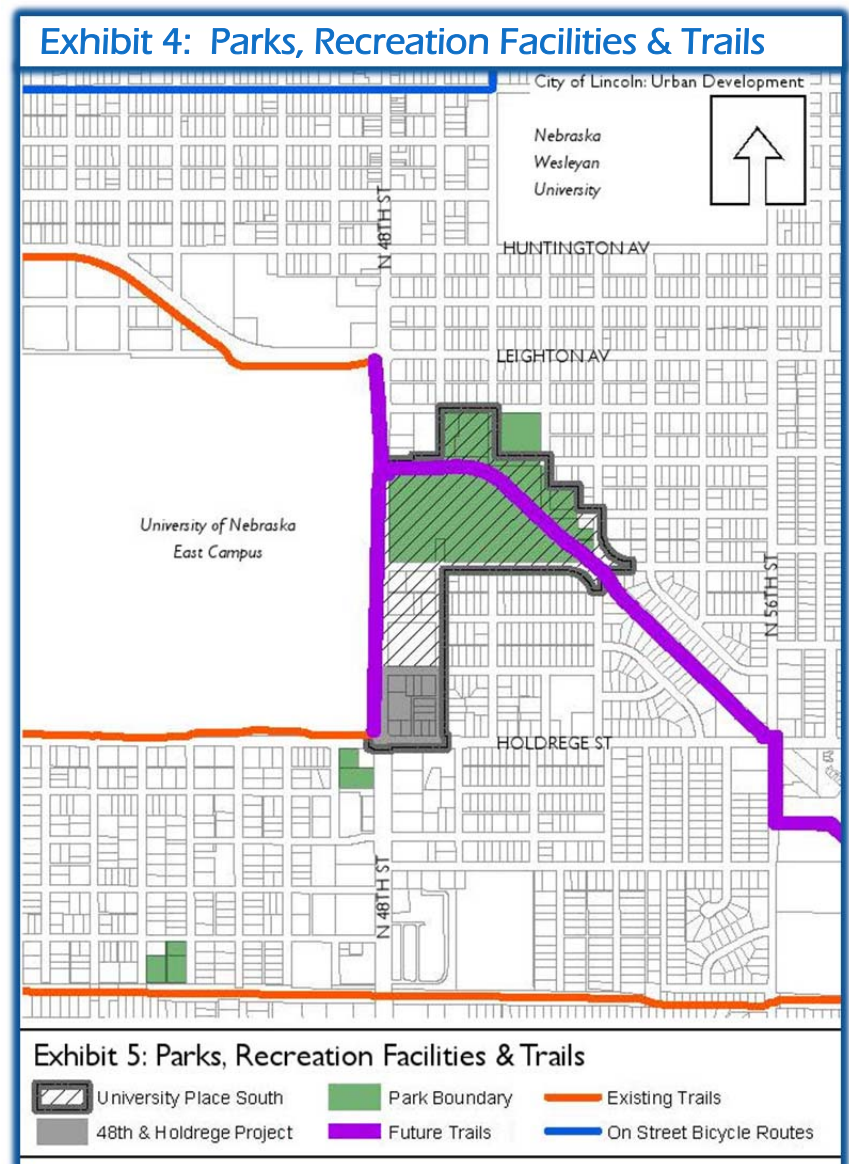


is intended that this district be limited to previously platted portions of the city already undergoing substantial development, thereby preserving existing low-density residential development.

- **O-2 Suburban Office:** This district is intended to provide a redeveloping area, primarily of office uses in those suburban areas previously zoned O-1 Office District and those fronting the same street, with the same side lot lines and within 150 feet of the following districts: B-1, B-3, B-4, H-2, H-3, and I-1. This district is intended as a transition zone where it abuts the previously mentioned districts.
- **B-1 Local Business:** This district is intended to provide a stable area of local retail relating to existing communities and existing neighborhoods. It provides for functional business uses to serve those communities and neighborhoods. Dwellings are permitted only above the first floor.
- **H-2 Highway Business:** This is a district for a redeveloping area intended to provide business and services oriented to major arterial streets. It provides for those uses usually found in neighborhood business areas, plus a limited number of additional uses, such as auto repair garages, mini-warehouses, and auto sales.

Parks and Recreational Facilities and Trails

- **Trails:** There are various all-weather, multi-use trails located in the area, including trails around and through UNL's East Campus located to the west of the Redevelopment Area. Additionally, the MoPac Trail West is located approximately one-third of a mile south of the area, which has a paved surface and extends from 84 Street to UNL City Campus.
- **Parks:** The University Place Park is located on the north portion of the Redevelopment Area, which is approximately 21.2 acres in size. The Park has had much of the facilities upgraded, including the pool, baseball bleachers, lighting and backstop, and walking/hiking bridge across the creek to the playground. However, the tennis and basketball courts and the horseshoe areas are in need of upgrade and replacement of equipment.



Transportation

- **Traffic** There are two major roadways bordering the Redevelopment Area: 48th Street to the west and Holdrege Street to the south. The City's Capital Improvement Program envisions a potential future resurfacing project..
- **Access and Parking Issues:** Access to the area from 48th Street on the west is available at the following three locations: (1) Francis Street, (2) Martin Street, and (3) Aylesworth Avenue. However, a raised concrete median located on 48th Street prevents southbound traffic from accessing the area at Aylesworth Avenue. Access to the area from the east is available along 49th Street at (1) Francis Street, (2) Martin Street, and (3) Aylesworth Avenue, and along North 51st Street and North 52nd Street.

Several privately owned concrete, asphalt or gravel surfaced parking areas and driveways are in fair to poor condition. Approximately 45 percent of the existing sidewalks, driveways and off-street parking areas are deteriorating or dilapidated. One of the four parks and recreation parking lots and all six of the commercial parking lots are substandard and dilapidated, with surfaces in need of paving.

- **Public Transportation:** Star Tran, Lincoln's bus system has a route that runs along Holdrege Street from 33rd to 70th. However, Star Tran serves the surrounding area, including various bus stops on or near UNL's East Campus which is located directly west of the Redevelopment Area.
- **Street Conditions:** Street conditions within the area are in good to excellent condition. Only one parcel fronts on a street that is in substandard conditions.
- **Sidewalk and Pedestrian Activity:** Approximately 45 percent, or 17 of the 32 parcels were identified as having sidewalks in fair or poor condition. Except for the 48th Street and Holdrege Street intersection, there are no other effective pedestrian/vehicular safety control devices within the Redevelopment Area.
- **Street Layout:** The street pattern within the Redevelopment Area generally consists of a standard grid-iron plan. The large parcel of land on which the University Place Park is located lacks an interior street system. Deadman's run located near the north/northeast of the Redevelopment Area may limit land accessibility and future development.

Public Utilities

- **Water and Sanitary Sewer Systems:** The majority of the water and sewer mains within the redevelopment area are appropriately sized. The issue is that the water, sanitary sewer and storm water mains are all at least 45 years of age, with the oldest segments constructed over 70 years ago. As underground mains and privately owned and maintained service lines age, more frequent maintenance and repair will be needed.
- **Watershed Management:** Deadman's Run is a major tributary to Salt Creek and runs west though University Place Park. Local drainage in the redevelopment area is toward Deadman's Run though urban underground drainage systems from the south and though a combination of overland flow, a ditch and an urban underground drainage system from the north. Deadman's Run has a floodplain and floodway. The floodway covers most of the park area and the floodplain covers the remainder of the park area as well as a portion of the redevelopment area south of Francis Street. Future redevelopment will need to take into account the floodplain and any improvement within the floodway is unlikely. Stormwater quality standards are in effect and any redevelopment that disturbs an acre or more of ground must include facilities for stormwater quality standards.

There are no current plans to update, rehabilitate or enhance any of the existing urban drainage systems in this area. The Corp of Engineers in partnership with the Lower Platte South Natural Resources District (LPSNRD) and the City of Lincoln has an on-going study to improve Deadman's Run for the purposes of reducing the floodplain and floodway. The current concept for reducing the floodplain and floodway indicate that they will be reduced, but not to the extent that eliminates the 100 year flood.

- **Electrical/Street Lighting:** The street lights along 48th Street are all fed underground, while most of the collector streets are fed with overhead wiring. Construction in the area is currently underway on an overhead rebuild. Many of the poles in this area will be or have already been replaced due to age; the location of the facilities is adequate at this time. Four street lights were converted to LED's within the redevelopment area.

Historical Significance

There are no historic properties or areas of historic significance in the Redevelopment Area.

Blight & Substandard Determination Study

For a project to be considered eligible for redevelopment in Lincoln, the area must qualify as both "Blighted" and "Substandard" based on the Nebraska Community Development Law. The *University Place South Redevelopment Area Blighted and Substandard Study* was undertaken to determine whether existing conditions warrant designation of the Area as blighted and substandard. The Study includes formal investigation of the existence and extent of blighting and substandard factors as outlined in the Nebraska Community Development Law. The Study was completed in March 2016 by Hanna:Keelan Associates, P.C.

- **Process:** The consultant's evaluation included a detailed exterior structural survey of 31 structures, field inventory, conversations with the City of Lincoln staff and a review of available reports and documents containing information which could substantiate the existence of blight and substandard conditions.
- **Analysis Findings:** All 4 of the substandard factors identified in the Nebraska Community Development Law represent a "strong presence" within the Redevelopment Area. These four factors are generally distributed throughout the Area.
 - o Dilapidated/deterioration. The field survey resulted in 23 structures, or 74 percent of the 31 total structures, as being identified as in a deteriorating or dilapidated condition.
 - o Age or obsolescence. Approximately 25, or 81 percent of the 31 total buildings are at least 40 years old (built prior to 1976).
 - o Inadequate provision for ventilation, light, air, sanitation or open spaces. City of Lincoln Public Works Staff described the municipal water and sewer mains that primarily serve the Area as being appropriately sized and in good condition, but segments of mains and service lines are over 45 years old, with some segments being over 70 years old. Public Works Staff also estimated that the majority of the privately owned service lines are constructed with outmoded materials and will need to be replaced to support redevelopment in the Area.

- o Existence of conditions which endanger life or property by fire and other causes. The primary contributing elements include the existence of deteriorating and dilapidated buildings that are comprised of wood structural components and masonry buildings containing combustible elements and fixtures.



Seven of the 12 blight factors identified in the Nebraska Community Development law are present with a “strong presence” and reasonably distributed throughout the Area:

- o A substantial number of deteriorated or dilapidated structures. A total of 23 structures, or 74 percent of the 31 total structures, were documented as deteriorating or dilapidated.
- o Faulty lot layout in relation to size, adequacy, accessibility or usefulness. The development of the commercial uses located along the City Blocks south of Francis Street generally ignored the original platted lots.
- o Deterioration of site or other improvements. An estimated 29 parcels, or 76 percent of the total 38 parcels, were observed to have “fair” or “poor” overall site conditions. Sixteen parcels had sidewalks in “fair” condition and an additional parcel’s sidewalk was in “poor” condition. Accordingly, a total of 44.7 percent of the parcels have substandard sidewalks.
- o Improper subdivision or obsolete platting. City Blocks on the southern portion of the Redevelopment Area contain commercial buildings that were constructed with no regard for the platted lots that originally existed.
- o The existence of conditions which endanger life or property by fire or other causes. The Redevelopment Area contains the existence of wood buildings and masonry buildings containing



combustible elements and fixtures. Additionally, portions of the Area have water mains that were constructed of obsolete materials, are over 45 years old, with some over 70 years old, and that are undersized by current engineering standards.

o Other environmental and blighting factors.

Other environmental and blighting factors

in the Area include economically and socially undesirable land uses with functional and economic obsolescence. The Area contains buildings that are deteriorating with outmoded infrastructure and buildings that are dilapidated and too small to support modern uses or needs.

o One of the required five additional blighting conditions. The estimated average age of the residential properties is 91 years and the average age of the commercial buildings is 65 years.

The blight factors determined to have a “reasonable presence” are:

- o Existence of defective or inadequate street layout. The Area contains a lack of existing sidewalks, with 44.7 percent of those existing sidewalks being in “fair” or “poor” condition. Additionally, the Area lacks effective pedestrian/vehicular safety devices.
- o Insanitary or unsafe conditions. The Area contains deteriorating and dilapidated buildings that are over 40 years old and segments of water and sewer mains and privately owned service lines that were constructed with outmoded materials and that are in need of replacement.

The consultant’s opinion is that the number, degree and distribution of blight and substandard factors, as identified in the Study, are beyond remedy and control solely by regulatory processes in the exercise of police power and cannot be dealt with effectively by the ordinary operations of private enterprise without the aids provided in the Nebraska Community Law. The consultant concluded that the findings of the *Blight and Substandard Determination Study* warrant designating the Redevelopment Area as “substandard” and “blighted.” The Lincoln City Council Agreed and declared the area Blighted and Substandard on May 9, 2016.

Identified Issues

Based on the review of existing conditions, the following issues and concerns were identified and should be considered in conjunction with the Guiding Principles of this document (in the next section) to provide a framework for determining projects in the Redevelopment Area:

- Approximately 74 percent of structures surveyed are dilapidated or deteriorating with major defects.
- Approximately 45 percent of the existing sidewalks, driveways and off-street parking areas are deteriorating or dilapidated. One of the four parks and recreation parking lots and all six



of the commercial parking lots are substandard and dilapidated, with surfaces in need of paving.

- Approximately 45 percent, or 17 of the 32 parcels were identified as having sidewalks in fair or poor condition.
- Except for the 48th Street and Holdrege Street intersection, there are no other effective pedestrian/vehicular safety control devices within the Redevelopment Area.
- The development of the commercial uses located along the City Blocks south of Francis Street generally ignored the original platted lots.
- The tennis and basketball courts and the horseshoe areas at University Place Park are in need of upgrade and replacement of equipment.
- Star Tran, Lincoln's bus system has a route that runs along Holdrege Street from 33rd to 70th, but does not have a bus stop located within the Redevelopment Area.
- Segments of water and sewer mains and service lines that serve the Redevelopment Area are over 45 years old, with some segments being over 70 years old. Public Works Staff estimated that the majority of the privately owned service lines are constructed with outmoded materials and will need to be replaced to support redevelopment in the Area.
- A portion of the Redevelopment Area is in the floodplain.
- A Blight and Substandard Determination Study determined that factors are present to warrant the blight and substandard designation. Issues include aging and deteriorated structures and infrastructure, inadequate lot layouts, and fair to poor overall site conditions.

Redevelopment Plan

LPlan 2040: Guiding Principles

LPlan 2040 is the Lincoln-Lancaster County 2040 Comprehensive Plan. The Plan embodies Lincoln and Lancaster County's shared vision for the future, to the year 2040. It outlines where, how and when the community intends to grow, how to preserve and enhance the things that make Lincoln special, and strategies for implementing the vision for how we will live, work, play and get around in the future.

The relevant principles listed below are taken directly from **LPlan 2040** and will be used as a guide for redevelopment activities in combination with the concerns identified in previous sections of the *University Place South Redevelopment Plan*.

Business & Economy

- Focus primarily on retention and expansion of existing businesses; attracting new business should also be encouraged.
- Seek to efficiently utilize investments in existing and future public infrastructure to advance economy.
- Strive for predictability for neighborhoods and developers.
- Encourage commercial areas and limited industrial areas to make available opportunities for individuals and/or organizations to raise and market local food.
- Encourage preservation or restoration of natural resources within or adjacent to commercial or industrial development.
- Encourage commercial centers to encompass a broad range of land uses with the integration of compatible land use types.

Mixed-Use Redevelopment

- Target existing underdeveloped or redeveloping commercial and industrial areas in order to remove blighted conditions and more efficiently utilize existing infrastructure.
- Be located and designed in a manner compatible with existing or planned land uses.
- Encourage substantial connectivity and convenient access to neighborhood service (schools, parks, stores) from nearby residential areas.
- Help to create neighborhoods that include homes, stores, workplaces, schools and places to recreate.
- Encourage residential mixed-use for identified corridors and redeveloping Regional, Community, Neighborhood, and Mixed-Use Office Centers identified as nodes.
- Mixed-use redevelopment nodes and corridors should strive to locate:
 - o Where there is existing potential for good access to transit, to enhance the public transit system by making it accessible to residents and to facilitate development of neighborhood multimodal hubs where residents can drive, bike, or walk to a transit stop, go to work, and then shop for their daily needs before they return home.
 - o On at least one arterial street to help provide for traffic and utility capacity and access to transit.
 - o Encourage alley access and shared driveways to parking areas in order to reduce interruptions to pedestrian traffic, to preserve on-street parking capacity, and to reduce automobile conflict points.
 - o Support the preservation and restoration of natural resources.

Parks, Recreation and Open Space

Parks and open space enhance the quality of life of the community's residents and are central to the community's economic development strategy—the community's ability to attract and retain

viable businesses, industries, and employees is directly linked to quality of life issues, including indoor and outdoor recreational opportunities.

Public and private partnerships are important in the development of recreational opportunities and the preservation of environmental resources that bring a high quality of life to the City and County.

University Place Park is considered a Community Park. As stated in the Comprehensive Plan, Community Parks are typically 30 to 50 acre sites that are readily accessible from arterial streets and the commuter/recreational trail system. Community Parks may include play fields and play courts for organized sports, a playground with an accessible fall surface, facilities for day use activities including a picnic shelter and restroom, seating, walking paths, and off-street parking. Community Parks often include a swimming pool and/or recreation center. Community Parks often include activity areas consistent with those located in neighborhood parks and as a result, Community Parks may serve as the neighborhood Park for surrounding residential areas. Most of the strategies in the Comprehensive Plan pertain to new Community Parks, but the following strategies also apply to existing parks:

- Locate Community Parks on a collector or arterial street to accommodate automobile access and parking; park sites should also be readily accessible by pedestrians and bicyclists from a commuter/recreation trail.
- Community Parks should be adjacent to greenway linkages.
- Provide buffering between Community Park activities and adjacent residential areas to minimize traffic and noise impacts.
- Focus on the development and maintenance of sports fields and associated day use facilities.
- Create pedestrian connections between surrounding residential development and neighborhood-related park features such as playgrounds and park shelters.

Floodplain Management

The overriding policy for the floodplain is a “No Adverse Impact” policy for the City and County, which means that the community has a goal of insuring that the action of one property owner does not adversely impact the flooding risk for other properties.

- Seek opportunities for “Best Management Practices” (e.g., Rain to Recreation, Rain Gardens, etc.) that reduce flood damages, protect water quality and natural areas, while providing for recreational and educational opportunities so as to realize multiple benefits.
- Develop project approaches which view storm water as an asset, by working with the natural topography and using wetlands, floodplains, and natural drainage corridors as natural ways to manage flood flows and storm water runoff.

University Place South Redevelopment Activities

- **Public Improvements**
 1. **Future public improvements** may include replacing aging public utilities and resurfacing and paving of substandard public streets.
 2. **Public sidewalk improvements** may include resurfacing and paving the substandard public sidewalks.
 3. **Park improvements:** Improve or replace the basketball and tennis courts and horseshoe areas at University Place Park. Resurface or pave the substandard and dilapidated parking lot in University Place Park.

- **Private Improvements**

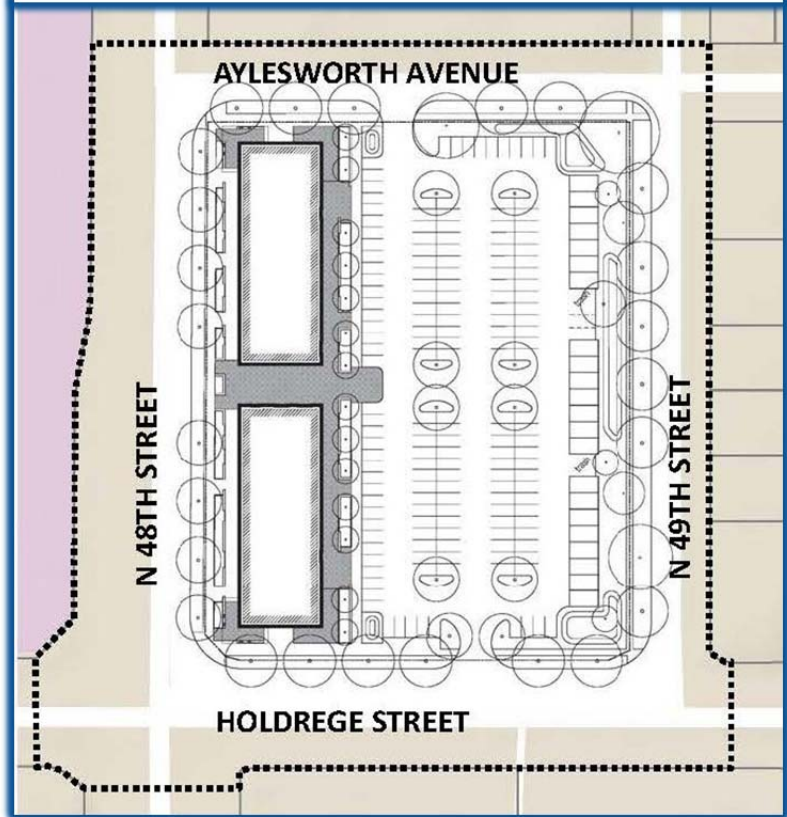
1. **48th & Holdrege Redevelopment Project**

The 48th & Holdrege Redevelopment Project (the “Project”) is located on the city block south of Aylesworth Avenue, north of Holdrege Street, east of 48th Street and west of 49th Street, including approximately three acres.

The Project envisions a mixed-use development with approximately 98 market-rate residential units and approximately 19,000 square feet of first floor retail and/or restaurant uses.

The goal of the Project is to strengthen the Lincoln community by providing in-fill residential dwelling units and commercial uses through the redevelopment of existing underutilized and deteriorating real property. The Project will remove blighted and substandard conditions and will make positive contributions to the Area. The Project will increase the security and safety in the Redevelopment Area through the removal and redevelopment of certain blighted and substandard conditions.

Exhibit 5: 48th & Holdrege Project Area & Conceptual Site Plan



The existing land uses are residential and vacant commercial. Surrounding land uses include residential, commercial, and park/open space.

The Project is consistent with the goals of this *University Place South Redevelopment Plan* and is intended to support private sector residential and commercial development in the Redevelopment Area. Publicly funded redevelopment activities may include site acquisition, streetscape/landscape, and other public area enhancements, energy efficiency improvements, façade enhancements, and other public improvements in the project area. The Project is also consistent with the LP2040's Lincoln Area Future Land Use Plan Map, which identifies the project area as commercial and high density residential. The project area currently includes the following zones: B-1 (Local Business District), O-2 (Suburban Office District), and H-2 (Highway Business District). The project will require a rezone to an anticipated B-3 Commercial District with a Planned Unit Development overlay.

The proposed redeveloper currently controls the project area. Demolition will include clearing structures on the property, including any required environmental remediation and any necessary capping, removal or replacement of utilities, and site preparation.

Statutory Elements

- **Property Acquisition, Demolition, and Disposal:** The proposed redeveloper currently controls the majority of the project area. Demolition will include clearing structures on the property including any required environmental remediation and any necessary capping, removal or replacement of utilities, and site preparation. There is no public land to be publicly disposed.
- **Population Density:** The Project will have an impact on and will increase the project area's population density, as four commercial structures and five residential structures will be replaced with one structure housing approximately 98 residential units and approximately 19,000 square feet of commercial uses.
- **Land Coverage:** Land coverage and building density will be altered with construction of the Project, which will construct one building housing 98 residential units and approximately 19,000 square feet of commercial uses.
- **Traffic Flow, Street Layouts & Street Grades:** The Project is not likely to result in a significant increase in traffic. The existing public right-of-way running north and south from Holdrege Street will be vacated as a part of the Project.
- **Parking:** The Project will include off-street parking and some available single-car parking garages. The Project will meet the requirements for parking.
- **Zoning, Building Codes & Ordinances:** As a part of the Project, the project area will be rezoned to a B-3 Commercial District with a Planned Unit Development overlay, which will allow for the proposed residential and first-floor commercial uses. The Project will require that the project area be replatted. All applicable buildings codes will be met.

Cost Benefit Analysis

As required by the Nebraska Community Development Law (Neb. Rev. Stat. § 18-2113), the City has analyzed the costs and benefits of the proposed Project, including:

- **Public Tax Revenues:** The total demolition and construction costs for the proposed 48th & Holdrege Project are estimated at approximately \$16,400,000, including the cost of acquisition and assembly of the multiple parcels. The project cost will be finalized as construction costs are firmed up. The City has analyzed the costs and benefits of the proposed Project including:

Tax Increment Financing Analysis		
48th & Holdrege Redevelopment Project		Amount
Base Value		\$1,195,200
Estimated New Assessed Value		\$9,484,000
Increment Value	= New Assessed Value - Base Assessed Value	\$8,289,000
Annual TIF Generated (Estimated)	= Increment x 0.02027922 (2015 Tax Rate)	\$168,000
Funds Available	= Annual TIF Generated x 14 years @ 5%	\$1,680,000

Upon completion of the Project, the assessed value of the property within the Project Area will increase by an estimated \$8,290,000 as a result of the private investment. This will result in an estimated annual property tax collections increase during the fourteen (14) year

TIF period of approximately \$168,000 that will be available for the construction of public improvements related to the project. The public investment of a currently projected \$1,680,000 in TIF funds, which is less than the projected total available TIF Funds, will leverage approximately \$16,400,000 in private sector financing, resulting in a private investment of approximately \$9.80 for every TIF dollar spent.

The Urban Development Department believes that the public improvements and enhancements proposed in the Plan would not occur “but for” the Tax Increment Financing generated by private redevelopment within the project area. Project improvements would not be achievable to the extent shown without TIF.

- ***Public Infrastructure and Community Public Service Needs Impacts:*** It is not anticipated that the Project will have an adverse impact on existing public infrastructure. The Project entails the capture of the incremental tax revenues for eligible public purposes including, but not limited to, site acquisition, façade enhancements, streetscape and public area enhancements, and other eligible improvements. The Project will also encourage private investment in the South University Place Redevelopment Area and will increase security and safety in the area by the removal of certain blighted and substandard areas that are conducive to such problems.

It is not anticipated that the Project will have any adverse impact on City services, but the project will generate additional revenue providing support for those services.

- ***Employment within the Project Area:*** It is not anticipated that the Project will have an adverse impact on employers and employees of firms locating or expanding within the boundaries of the area of the redevelopment project. The Project will add mixed uses to a site that previously held vacated commercial uses and five residential single-family structures. Additionally, commercial spaces are a positive benefit for firms locating or expanding in the area. Additional housing opportunities should positively affect employers and employees in the area.
- ***Employment in the City outside the Project Area:*** Approximately 142,161 persons living in the City of Lincoln were employed, according to the 2010-2014 American Community Survey. The median household income for the City between 2010 and 2014 was \$49,794. While the impact of this project on city-wide employment would be minimal, a strong residential presence and available commercial spaces are essential to the attraction, retainage, and expansion of retail and commercial services and employment. The Project should increase the need for services and products from existing businesses in in and around the Redevelopment Area.
- ***Other Impacts:*** The Project will improve the Redevelopment Area through the development of blighted and substandard areas. The Project will increase available commercial spaces and housing opportunities within the Redevelopment Area and is consistent with the Comprehensive Plan’s call for mix-use developments. The Project will also increase the safety and security of the Redevelopment Area, which will be a substantial benefit to the area.

The Project should have a positive impact on private sector businesses in the Redevelopment Area and the City, and should encourage additional private development in and around the Redevelopment Area. The Project is not anticipated to impose a burden or have a negative impact on other local area employers, but should increase the need for services and products from existing businesses. The additional housing opportunities will provide a substantial benefit to the City.

While the use of tax increment financing will defer receipt of a majority of the incremental ad valorem real property taxes generated by the Project for up to 15 years, there will be

additional revenue generated, including sales tax paid by the businesses and residents of the Project. Upon completion of the 15-year collection, the project will benefit the community through higher property tax payments.

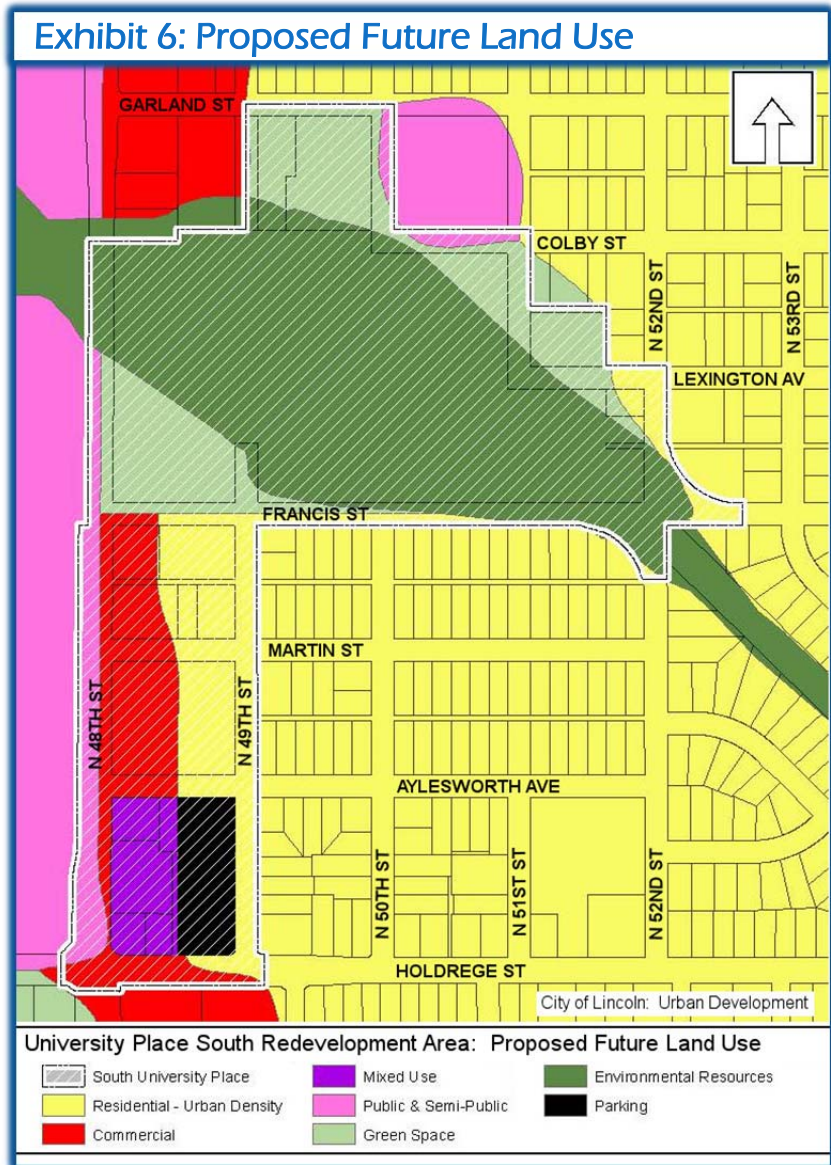
Future Land Use

Exhibit 6 is a Proposed Future Land Use map. The overall density of the Redevelopment Area will increase with this mixed-use redevelopment.

Redevelopment Process

Public improvements and redevelopment activities may require construction easements; vacation of street and alley right-of-ways, temporary and permanent relocation of businesses and residences; demolition, disposal/sale of property; and site preparation (e.g., include driveway easements; paving driveways, approaches and sidewalks outside property lines; relocation of overhead utility lines; and rerouting/upgrading of underground utilities as needed). The process for these activities include the following:

- **Property Acquisition.** The City may acquire the necessary fees, easements, property and covenants through voluntary negotiations (See *Land Acquisition Policy Statement*, on file at the Urban Development Department and available on request).
- **Relocation.** Relocation may involve the temporary or permanent relocation of families, individuals, or businesses to complete redevelopment activities. Relocation will be completed according to local, state, and federal relocation regulations (see *Relocation Assistance*, on file at the Urban Development Department and available on request).
- **Demolition.** Demolition will include clearing sites on property proposed for public improvements; necessary capping, removal or replacing utilities; site preparation; securing insurance and bonds; and taking other necessary measures to protect citizens and surrounding properties. Measures to mitigate environmental findings may also be necessary if determined by site testing.



- Disposal/Disposition. Future sub-area projects may include the sale of land to private developers for redevelopment purposes. Developers will be selected in an equitable, open, and competitive proposal process according to City requirements.
- Requests for Proposals. Architects and engineers will follow the City's standard selection process for the design of public facilities and improvements. Primary contractors for public facilities and improvements will also be competitively selected.

Conformance with Comprehensive Plan

LPlan 2040, the Lincoln-Lancaster County Comprehensive Plan, adopted October 2011, as amended, represents the local goals, objectives, and policies of the City of Lincoln and Lancaster County. The *University Place South Redevelopment Plan* was developed to be consistent with the **LPlan 2040**.

Financing

The primary burden for revitalization of the Redevelopment Area must be on the private sector. The City must provide public services and public improvements and participate where necessary in the redevelopment process, but the needs of the area are beyond the City's capacity to do alone. Financing of proposed improvements will require participation by both the private and public sectors. Where appropriate, the City may participate by providing financial assistance for the rehabilitation of structures.

Sources of funding may include:

- Special Assessments – Business Improvement Districts
- Private Contributions
- Sale of Land (Proceeds from the sale of land acquired for redevelopment, as identified in the Redevelopment Plan, shall be reinvested in the Redevelopment Area)
- Municipal Infrastructure Redevelopment Fund (MURF)
- Community Development Block Grant Funds (CDBG)
- Home Investment Partnership Act (HOME)
- HUD Section 108 Loan Program
- Community Improvement (Tax Increment) Financing (Ad Valorem Tax)
- Capital Improvements Program Budget
- Federal and State Grants
- Interest Income
- Advance Land Acquisition Fund – property rights/easements, public facility site acquisition
- Impact Fees

Project activities will be undertaken subject to the limit and source of funding authorized and approved by the Mayor and City Council.

According to the Community Development Law, any ad valorem tax levied upon real property in the redevelopment project for the benefit of any public body shall be divided, for a period not to exceed 15 years after the effective date of such provision, by the governing body as follows:

That portion of the ad valorem tax which is produced by the levy at the rate fixed each year by or for each such public body upon the redevelopment project valuation shall be paid into the funds of each such public body in the same proportion as are all other taxes collected by or for the body; and

That portion of the ad valorem tax on real property in the redevelopment project in such amount, if any, shall be allocated to and, when collected, paid into a special fund of the authority to be used solely to pay the principal of, the interest on, and

any premiums due in connection with the bonds of loan, of money to, or indebtedness incurred by, whether funded, refunded, assumed, or otherwise, priority for financing or refinancing, in whole or in part, the redevelopment project.

When such bonds, loans, notes, advances of money, or indebtedness, including interest and premiums due, have been paid, the authority shall so notify the county assessor and country treasurer and all ad valorem taxes upon taxable real property in such a redevelopment project shall be paid into the funds of the respective public bodies.

The effective date for the Community Improvement Financing for each Redevelopment Project shall be identified in the project redevelopment contract or in the resolution of the authority authorizing the issuance of bonds pursuant to Neb. Rev. Stat. Section 18-2124.

Appendix A: Property ID's & Legal Descriptions

1. **17-17-408-002-000.** Lots 5-7 and the West Part of Lot 8, Block 129, University Place, Lincoln, Lancaster County, Nebraska.
2. **17-17-408-001-000.** Lots 1-4, the East Part of Lot 8, and Lots 9-12, Block 129, University Place, Lincoln, Lancaster County, Nebraska.
3. **17-17-416-005-000.** Lots 7-10, Block 4, Lots 1-3, part of Lots 4-5 lying south of the creek, Lots 6-10 and part of Lot 12 lying north of the creek, Block 5, all of Blocks 6 and 7, Mills Subdivision; Blocks 8-10 and Block 11, except for the North 71.5 feet of Lots 1 and 2 and the adjacent streets and alleys, Mills Addition to University Place, Lincoln, Lancaster County, Nebraska.
4. **17-17-428-002-000.** Lots 5-6, Block 21, Mills Addition to University Place, Lincoln, Lancaster County, Nebraska.
5. **17-17-428-007-000.** Lots 1-4, Block 21, Mills Addition to University Place, Lincoln, Lancaster County, Nebraska.
6. **17-17-428-003-000.** Lots 7-9, Block 21, Mills Addition to University Place, Lincoln, Lancaster County, Nebraska.
7. **17-17-428-004-000.** Lots 10, Block 21, Mills Addition to University Place, Lincoln, Lancaster County, Nebraska.
8. **17-17-428-005-000.** Lots 11-12, Block 21, Mills Addition to University Place, Lincoln, Lancaster County, Nebraska.
9. **17-17-435-008-000.** Lots 1-12, and the adjacent vacated alley, Block 22, Mills Addition to University Place, Lincoln, Lancaster County, Nebraska.
10. **17-17-441-004-000.** North 112 feet of Lots 5 and 6, Block 35, Mills' Subdivision of Mills Addition to University Place, Blocks 34-35, Lincoln, Lancaster County, Nebraska.
11. **17-17-441-003-000.** Lot 4, Block 35, Mills' Subdivision of Mills Addition to University Place, Blocks 34-35, Lincoln, Lancaster County, Nebraska.
12. **17-17-441-002-000.** Lot 3, Block 35, Mills' Subdivision of Mills Addition to University Place, Blocks 34-35, Lincoln, Lancaster County, Nebraska.
13. **17-17-441-001-000.** Lots 1-2, Block 35, Mills' Subdivision of Mills Addition to University Place, Blocks 34-35, Lincoln, Lancaster County, Nebraska.
14. **17-17-441-015-000.** South 31 feet of Lots 5 and 6, all of Lots 7-9, and all of the vacated alley adjacent, Block 35, Mills' Subdivision of Mills Addition to University Place, Blocks 34-35, Lincoln, Lancaster County, Nebraska.
15. **17-17-441-014-000.** Lot A, Speechley Place, Lincoln, Lancaster County, Nebraska.
16. **17-17-441-013-000.** Lot B, Speechley Place, Lincoln, Lancaster County, Nebraska.
17. **17-17-441-012-000.** Lot C, Speechley Place, Lincoln, Lancaster County, Nebraska.
18. **17-17-441-011-000.** Lot D except for portion of street, Speechley Place, Lincoln, Lancaster County, Nebraska (street further described in Inst. No. 2005054469).
19. **17-17-441-010-000.** Lot E, except the South 7.5 feet deed to the City of Lincoln, Speechley Place, Lincoln, Lancaster County, Nebraska.

20. **17-17-441-009-000.** Lot F, except street right of way, Speechley Place, Lincoln, Lancaster County, Nebraska.
21. **17-17-441-008-000.** East 73.3 feet of Lots 10-11, except for a portion of Lot 11, Block 35, Mills' Subdivision of Mills Addition to University Place, Blocks 34-35, Lincoln, Lancaster County, Nebraska (excluded portion of Lot 11 further described in Inst. No. 2006061649).
22. **17-17-441-007-000.** West 90 feet of Lots 10-11, except for portion of street, Block 35, Mills' Subdivision of Mills Addition to University Place, Blocks 34-35, Lincoln, Lancaster County, Nebraska.