

## **NEBRASKA CAPITOL ENVIRONS COMMISSION**

The Nebraska Capitol Environs Commission will hold a meeting on **Friday, August 26th**, **2022**. The meeting will convene at **8:30 a.m.** in the City Council Chambers, Hearing Room 112 on the 1<sup>st</sup> Floor of the County/City Building, 555 S. 10<sup>th</sup> Street (10<sup>th</sup> & "K" Streets), Lincoln, Nebraska.

For more information, please contact the Lincoln/Lancaster County Planning Department at 402-441-7491.

## AGENDA

August 26, 2022

1. Approval of meeting record of July 22, 2022

## Public Hearing & Action

2. Site improvements and exterior work at 1420 K Street (*St. Mary's Catholic Church, Clark & Enersen; UDR22079*)

## Discussion

3. Staff updates & miscellaneous, Certificate of No Material Effect, etc.

**ACCOMMODATION NOTICE:** The City of Lincoln complies with Title VI of the Civil Rights Act of 1964 and Section 504 of the Rehabilitation Act of 1973 guidelines. Ensuring the public's access to and participating in public meetings is a priority for the City of Lincoln. In the event you are in need of a reasonable accommodation in order to attend or participate in a public meeting conducted by the City of Lincoln, please contact the Lincoln Commission on Human Rights at 402-441-7624, or the City Ombudsman at 402-441-7511, as soon as possible before the scheduled meeting date in order to make your request.

https://linclanc.sharepoint.com/sites/PlanningDept-Boards/Shared Documents/Boards/NCEC/Agendas/2022/082622.docx

## `To: Nebraska Capitol Environs Commission

From: Collin ChristopherRe: Agenda for August 26, 2022Date: August 18, 2022

## Item 2: Site improvements and exterior work at 1420 K Street

St. Mary's Catholic Church at 1420 K Street is planning a significant renovation project that will include both interior and exterior improvements to this historically-significant property. NCEC's purview over the improvements is mostly focused on exterior and site improvements on the west side of the property, including:

- Existing site walls and landscaping to be removed and replaced. Initial removal will allow the building foundation to be repaired and waterproofed. When constructing the new site wall, it will need to be pulled back to the east so that it can be located entirely on private property.
- The west door, entry walk, and stairs are to be removed. The new site wall will then extend north without interruption, eliminating any direct pedestrian access to the former entry door.
- A statue base will be added in front of the removed entry door (statue selection not yet final).

This is a fairly straightforward renovation project that does not appear to deviate from the Capitol Environs Design Standards. Below is a summary of the relevant standards and guidelines:

## **Design Standard 7: Demolition**

Any requests for demolition permits within the District must be accompanied by detailed plans for redevelopment of the site in accord with these Design Standards. Applications for demolition and redevelopment shall be evaluated in light of the contribution of the site to the character of the District, and based on the assumption that landmarks designated by the City of Lincoln or identified in these Design Standards should be preserved.

## **Design Standard 9: Facades**

New buildings in the District should be designed to enhance the setting of the Capitol and their immediate surroundings. When those surroundings have a high degree of cohesiveness, new designs should be compatible with their setting, strengthening the visual relationships found among existing buildings and landscape features. In areas that lack cohesion, designs should be proposed that offer themes and patterns that can be further expanded in future development.

Brick, stone, or other richly textured, highly durable masonry is desirable for building exteriors on Capitol Square, Centennial Mall, and Lincoln Mall. Permanence should be an overriding characteristic in the choice of exterior materials. Colors should be drawn from a muted palette of warm, earth tones or shades of white, with the context of surrounding buildings as a guide.

In the rehabilitation of existing buildings, retention of high-quality materials and use of new, durable, and high quality materials is also desirable.

## **Guideline 9.2**

Special locations (such as focal points at ends of Malls) or uses (such as churches) present opportunities for buildings of greater individual prominence than is otherwise desirable along the Malls or facing Capitol Square.

## **Guideline 9.4**

The Commission encourages the use of walls, gates, building bases, or landscape features to integrate architectural mass and the street environment.

## **Design Standard 10: Walls and Fences**

Those properties facing Capitol Square or one of the Malls that are not currently developed with buildings, or where existing buildings are set back further than the "build-to" line, interrupt the "edge" of the space they help define. It is desirable to improve these properties by installing permanent, high-quality decorative fences, walls, or hedges at the defined "built-to" line, with due consideration for security and screening (especially of <u>parking lots</u>).

## **Design Standard 11: Buildings on Capitol Square**

The portion of the District facing the Capitol shall be maintained and improved as an area of top-quality but generally unobtrusive office, residential, and church buildings, with very well-designed and maintained landscape and streetscape elements. The area shall combine construction of first-class new buildings with the preservation of historic landmarks and scrupulous maintenance of all improvements.

## Guideline 11.1:

Capitol Square includes several historic structures listed on the National Register (NR) of Historic Places or designated as Lincoln Landmarks (LL), including Kennard House (NR, 1627 H St.), Ferguson House (NR, 700 S. 16<sup>th</sup> St.), Harris House (NR & LL, 1630 K St.), President and Ambassador Apartments (NR, 1330 & 1340 Lincoln Mall), Yates House (NR & LL, 720 S. 16<sup>th</sup> St.), and the Nebraska Governor's Residence (NR, 1425 H St.). These buildings should be preserved and maintained. Other historic buildings which contribute to the Capitol's immediate setting include St. Mary's Church (14<sup>th</sup> & K Sts.), First Christian Church (16<sup>th</sup> & K Sts.), and the Milburn Apartments (1345 H St.).

## Guideline 11.2:

The principal elevation of new buildings constructed on property facing Capitol Square must be oriented towards the Capitol, including the primary entrance and fenestration.

## Guideline 18.6:

Retaining walls, seating walls, planters, and other vertical landscape features should be constructed of durable materials, preferably masonry; neutral or natural colors; horizontal lines; no exposed form lines or form-tie holes.

While the removal of an entry door is a significant change for a prominent building like this one, the standards appear to focus more on ensuring that primary entrances face the Capitol (See Guideline 11.2 above). Since the west entry does not face the Capitol and is not the primary entry for the building, staff sees no conflict with the Design Standards.

Recommended Finding:	The proposed improvements comply with the Capitol Environs Design Standards.
Recommended Action:	Approval of a Certificate of Appropriateness for the proposed work at 1420 K Street.



The rendering above shows the proposed improvements along the west side of St. Mary's, including new site walls, new landscaping, removal of the west entrance, and a new sculpture in front of the removed entry door.

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## **MEETING RECORD**

Advanced public notice of the Nebraska Capitol Environs Commission meeting was posted on the County-City bulletin board and the Planning Department's website. In addition, a public notice was emailed to the Lincoln Journal Star for publication on Thursday, July 14, 2022.

NAME OF GROUP:	NEBRASKA CAPITOL ENVIRONS COMMISSION	
DATE, TIME AND PLACE OF MEETING:	Friday, July 22, 2022, 8:30 a.m., City Council Chambers, County-City Building, 555 S. 10 <sup>th</sup> Street, Lincoln, Nebraska.	
MEMBERS IN ATTENDANCE:	Heidi Cuca, Delonte Johnson, Kile Johnson and Karen Nalow; (Andrea Gebhart, Ann Post and David Quade absent).	
OTHERS IN ATTENDANCE:	Collin Christopher and Teresa McKinstry of the Planning Department; Maggie Stuckey-Ross and J.J. Yost with Parks and Recreation; Bob Ripley and Matt Hansen with the Nebraska Capitol Commission; Michelle Potts from Nebraska State Building Division; Greg Newport; Doug Whitehead with Nebco; and other interested citizens.	
STATED PURPOSE OF MEETING:	Nebraska Capitol Environs Commission Meeting	

Chair K. Johnson called the meeting to order and acknowledged the posting of the Open Meetings Act in the room.

K. Johnson then called for a motion approving the minutes of the regular meeting held April 22, 2022. Motion for approval made by Nalow, seconded by D. Johnson and carried 4-0: Cuca, D. Johnson, K. Johnson and Nalow voting 'yes'; Gebhart, Post and Quade absent.

Maggie Stuckey-Ross introduced herself. She is happy to be here, and is currently spending a lot of time observing and learning. She has been meeting with a lot of groups, as this is a busy time for Parks and Recreation. She is looking forward to working with everyone. The Commissioners introduced themselves.

## SITE IMPROVEMENTS AT 1821/1843 'K' STREET PUBLIC HEARING AND ACTION:

July 22, 2022

Members present: Cuca, D. Johnson, K. Johnson and Nalow; Gebhart, Post and Quade absent.

Greg Newport appeared as a representative for Community Action. He explained that Jill Bomberger could not attend today. There are some issues with their property that they would like to address. They have had several accidents at 1843 'K' Street in the last couple of years. At the intersection of Antelope Parkway and 'K' Street, there have been several vehicles that have lost control and run into the building. This building will be used for day care and preschool aged children. They looked into a concrete barrier that would restrain vehicles, but the cost came in fairly high. That led them to their current solution of using concrete bollards. These are a little larger than the ones you see at The Hub. The bollards would be colorfully painted to tie in with what is happening in the building with children. This would also make them more visible. The idea is to stop the vehicles before they enter the building.

D. Johnson would like to see some images. Newport showed some images of the building and the intersection in questions, including images from previous accidents.

K. Johnson wondered if these were night accidents. Newport believes they were during the day. K. Johnson noted his only concern would be the colors.

Nalow inquired what the applicant is proposing to paint the bollards with. Newport responded they are looking at an acid etch material. The bollards come bare. He is unsure what is on the bollards at The Hub or Target. His opinion is that acid etch would hold up better. They might want to do an anti-graffiti coating. The acid etch would make them a little duller in appearance. Nalow noted that those in front of The Hub are integral to the structure and there is an acid etch. The color goes all the way through the concrete. Newport believes that is an option for them. Nalow would like a follow up about the color. This doesn't face the Capitol and it is not on the Mall. She is just thinking about how bright the colors may be and if they would fade over time. This needs to be part of the consideration.

Cuca believes there are reasons why, but she wondered about protecting people on the sidewalk as well. Newport responded that the city would not support bollards in the public right-of-way. Cuca asked if the colors would be monochromatic. Newport stated there would be differences in the color. He is not one hundred percent certain they are in agreement yet on what colors they want to use. They would gladly take direction from the Commission, but the idea is to have some rhythm with three or four colors.

D. Johnson believes this is appropriate for the property.

Bob Ripley stated that based on the number of accidents they have had in this location, he questioned if the bollards would be readily replaceable. That would be his only concern. He agreed with Cuca about protecting the building, but he would be concerned about pedestrians as well. He believes City of Lincoln Transportation and Utilities needs to take a second look at this intersection. He would also suggest the applicant look at replaceability. He wondered if a car could take the bollard off its footing or if there is a pole inside the bollard. Replacement would be his primary concern.

Newport stated that the bollards are manufactured by three or four companies around the country. They can be readily purchased and shipped. They weigh about 400 pounds each. They sit on a post that is buried in a footing in the ground. They haven't done a study to see what size of vehicle they would restrain, but he feels that they will be adequate.

K. Johnson asked for input on color choice. Nalow would recommend more muted colors. She believes they would wear better over time.

## ACTION:

Cuca moved approval of a Certificate of Appropriateness for the addition of vehicle barriers as proposed, seconded by D. Johnson and carried 4-0: Cuca, D. Johnson, K. Johnson and Nalow voting 'yes'; Gebhart, Post and Quade absent.

## SITE WORK AT 1010 LINCOLN MALL PUBLIC HEARING AND ACTION:

## July 22, 2022

Members present: Cuca, D. Johnson and K. Johnson; Nalow declaring a conflict of interest; Gebhart, Post and Quade absent.

Collin Christopher noted that Nalow cannot vote on this item due to a conflict of interest. However, he believes a Certificate of No Material Effect would be appropriate if the three voting Commissioners are supportive. This could be issued administratively with the concurrence of the Chair of this Commission and the Director of the Planning Department.

Nalow appeared representing the applicant and showed the location of the NEBCO property at 1010 Lincoln Mall. They are looking specifically at improvements to the two corners on the south side. At one point in time, there was a parking lot between 11<sup>th</sup> Street and 12<sup>th</sup> Street to the east of the building on Lincoln Mall. NEBCO eventually redeveloped that parking lot into an office building similar in style. The south side of the block from 11<sup>th</sup> – 12th is being redeveloped as well. These properties are all owned by NEBCO. They are considering the removal of the seat walls at the southeast and southwest corners of the building and the addition of landscaping that extends to the building. The seat walls are mostly on NEBCO property. Some of the older landscaping around this building has been replaced already. They want a refresh similar to the approach at the other two NEBCO-owned Landmark buildings on the Mall.

Cuca wondered if this was a purely aesthetic change. Nalow stated the only change being requested would be the removal of the seat walls. She doesn't believe they have a significant impact on the overall streetscape.

K. Johnson understands there are no benches in the design of the buildings to the east and south. Nalow noted he was correct. This would make all three of the buildings consistent. Looking at the overall approach to the Mall, the benches are typically located in the mid-block range. K. Johnson also pointed out that the bus shelter has benches. He has seen people gathered at the east end, but no one in the shelter.

K. Johnson supports the change and believes this could proceed administratively pursuant to the approval of the Director of Planning. The other Commissioners indicated their agreement with K. Johnson and concurred that this could be approved administratively.

D. Johnson personally likes the benches, but understands if they aren't being used and believes this would give a more uniform look. He agreed this proposal would be appropriate.

Christopher suggested that he would like to hear the opinion of Parks and Recreation. J.J. Yost stated Parks would support the removal as well. They have this issue along Lincoln Mall. They don't get the appropriate use. He believes a cleaner look would be better.

Ripley would support this as well. He agreed with K. Johnson's comments. The applicant has a reputation that proceeds them. He has confidence knowing whatever is removed will be replaced with something better. He concurred with the Chair's observations.

Nalow wanted to note that the seat walls that were installed were done so before the most current design standards. They do not technically meet the current design standards.

## **MISCELLANEOUS:**

Christopher gave an update on the discussion about a text amendment from the April 2022 meeting. Going back to December of 2021, there was a proposal from the State Building Division (SBD) to add a radio antenna to one of their buildings in the Environs. The Commission was informed at that time that government entities wishing to appeal a decision have the option to appeal to the Department of Administrative Services (DAS). That seemed to staff and Commissioners to be somewhat of a conflict of interest, given that the SBD is a division of the DAS. So, staff looked into changing the process. In April, staff brought forward a proposal that would change the appeal body from the DAS to the Capitol Commission. The DAS expressed concern about this change, noting that the language in the City's Municipal Code regarding the appeal process is also included in State Statutes. The Commission asked staff to consult with the City's Law Department to get advice on how to proceed. The Law Department agreed that the overlap between the Municipal Code and the State Statutes complicates the issue, and recommended that the City not proceed with a text amendment to the Municipal Code until the State Statutes are first changed. In order for that to happen, the logical next step would be for staff from the Planning Department and the Mayor's Office to identify a State Senator willing to sponsor a bill to amend the State Statutes. Given this added level of complexity, Christopher asked the Commissioners how they would like to proceed.

K. Johnson believes this would be a logical change and an improvement. He thinks it should be looked at. The other Commissioners agreed. Christopher will work on that. He assumes it will not be a quick process.

• Nalow asked Parks and Recreation staff about the maintenance of Lincoln Mall, which appears to have been inconsistent over the last couple of years. She would like to have an understanding of the approach to maintenance and anything that could be done to have a year-long approach to weed control.

Yost believes they need to visit with their maintenance staff and find a more consistent approach in order to be able to provide the desired level of service. Sunken Gardens and Cascade Fountain have received a lot of extra attention this year, but he will talk with staff about their approach. Nalow understands and knows this is about time and money. She appreciates the response.

There being no further business, the meeting was adjourned at 9:05 a.m.

https://linclanc.sharepoint.com/sites/PlanningDept-Boards/Shared Documents/Boards/NCEC/Minutes/2022/072222.docx

# St. Mary's Catholic Church West Side Improvements







### Site Walls

- Existing sandstone and concrete walls are damaged beyond repair
- Water infiltration is causing foundation issues

North Side Retaining Wall



West Retaining Wall (Back Side)



Stairs & Foundation Walls

### Site Grading

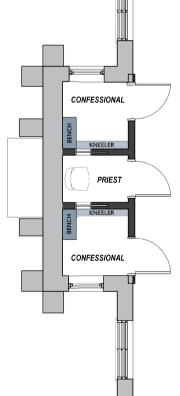
- The west site walls are passed the City right-of-way and would need to be moved closer to the Church if replaced
- Existing grade has settled behind the retaining walls causing poor drainage and additional damage to the site walls

### **Stairs & Handrails**

- The existing stairs and handrails are heavily damaged due to age and years of salt use
- Salt use has caused significant damage to sandstone foundation walls
- The stairs and handrails no longer meet Code



**Proposed West Facade** 



## **Exterior Improvements**

- Existing landscaping and site walls will be removed to allow the foundation to be repaired and waterproofed
- · The west door and stairs will be removed
- A statue base will be placed in the old door entry (Rendering for reference only, statue has not been finalized)

## Interior Improvements

- Confessionals will be re-built using the existing confessional and vestibule space
- Improved security by removing an exterior door and unmonitored vestibule
- Confessionals will be ADA accessible and sound-proofed
- A kneeler and seat will be provided for each confessional
- An operable screen in each confessional will allow either private or face-to-face confessions
- New modern mechanical, lighting, and sound masking systems will be installed
- The east confessional will also be sound-proofed as part of this project



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CORRESPONDS TO SURVEYOR'S NOTES

### GENERAL NOTES

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### LEGAL DESCRIPTION

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### FLOOD ZONE

BY SCALED MAP LOCATION AND GRAPHIC PLOTTING ONLY, THE SUBJECT PROPERTY APPEARS TO LE IN ZONE 'N' (NOT A SPECIAL FLOOD MAZARD AREA) ACCORDING TO THE FLOOD INSURANCE RATE MAP FOR THE CITY OF ILLOUID IN BE COMMUNITY NO 33573 PANEL 3355 FLOATED 216-2011

### SPECIAL EXCEPTION ON TITLE COMMITMENT

NEBRASKA TITLE COMPANY TITLE NO. 6119064, JUNE 3, 2022 AT 8:00 A.M.

1 TERMS AND CONDITIONS OF ORDINANCE NO. 1521/2 CREATING THE DOWNTOWN PERIMETER MANAGEMENT AND WHATCHER AND A RECORDED OF CODER 16, 1989 AS INST. NO. 89-29351; RECORDS OF LANCASTER COUNTY, NEBRASKA, SURVEYOR'S NOTE: NOTHING TO GRAPHICALLY LOCATE.

I) TERMS AND CONDITIONS OF ORDINANCE NO. 20331 CREATING THE DOWNTOWN MANAGEMENT BUSINESS IMPROVEMENT DISTRICT, RECORDED MAY 19, 2017 AS INST. NO. 201719599; RECORDS OF LANCASTER COUNTY INSTRAMAS, MERVICIPS NOTE NOTIFINGT OR GRAPHICALLY LOCATE.

### SURVEYOR'S NOTES

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### DEMOLITION NOTES

1. CONTRACTOR TO PRESERVE ALL SURVEY CONTROL POINTS.

2. CONTRACTOR MUST PROTECT THE PUBLIC AT ALL TIMES WITH FENCING, SIGNING, BARRICADES, ENCLOSURES, ETC. TO THE BEST PRACTICES AND APPROVED BY THE OWNER AND THE CITY OF LINCOLN.

3. CONTINUOUS PEDESTRIAN & VEHICULAR ACCESS SHALL BE MAINTAINED FOR ST. MARY'S CATHOLIC CHURCH DURING SITE DEMOLITION AND CONSTRUCTION.

4. DAMAGE TO ALL EXISTING CONDITIONS TO REMAIN WILL BE REPLACED AT CONTRACTOR'S EXPENSE

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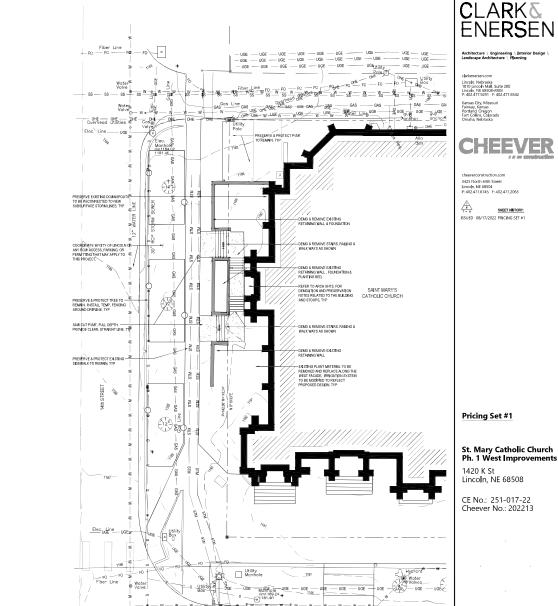
7. ALL EXISTING SEWERS, PIPING AND UTLINES SHOWN ARE NOT TO BE INTERPRETED AS THE EXACT LOCATION, OR AS THE CIRCLY OBSTRACES THAT ANY OCCUR ON THE ATTE, VERIFIC DESTING CONCILIONE AND PROCEED WITH CAUCHINA MOULD ANY AND AND PATTER TRANSPORT, CAURT CONTRAVES, SEWERDING DESTINCTION HOR READYN, O'R ALL SEMINGER, CAUR CONTE CALL, SEWERDING THE MORE, UTLINES INTERMENTED DE REMANDED & DE LETT IN ALCE SEMINE FROCEEDING SIMT THE MORE.

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10. DO NOT DISRUPT UTILITY SERVICES TO ADJACENT BUSINESSES OR RESIDENCES WITHOUT PRIOR WRITTEN APPROVAL BY THE ARCHITECT.

### PHASING NOTES

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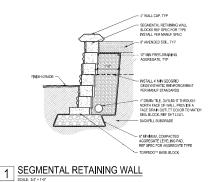
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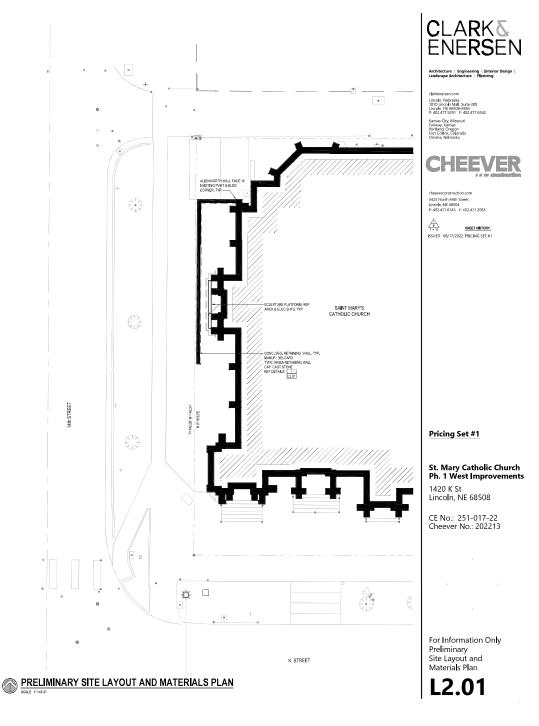
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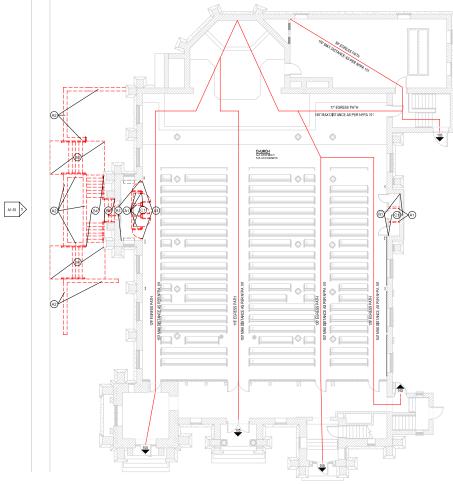
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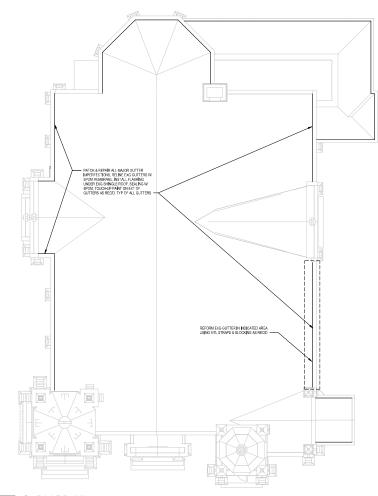
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2 ROOF PLAN

### Pricing Set #1

St. Mary Catholic Church Ph.1 West Improvements 1420 K St Lincoln, NE 68508

CE No.: 251-217-22 Cheever No.: 202213



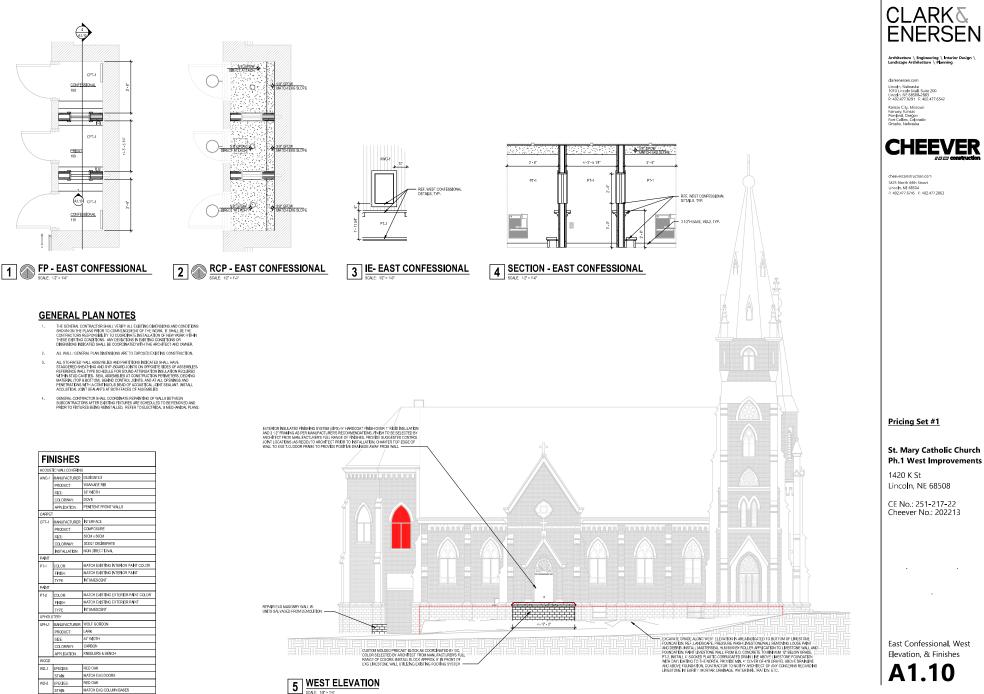


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- 3.

FIN	VISHES			
ACOUS	TIC WALLCOVERING	3		
AWC-1	MANUFACTURER	DESIGNTEX		
	PRODUCT:	WANNABE RIB		
	SIZE:	63" WIDTH		
	COLORWAY:	DOVE		
	APPLICATION:	PENITENT FRONT WALLS		
CARPE	r			
CPT-1	MANUFACTURER	NTERFACE		
	PRODUCT:	COMPOSURE		
	SIZE:	50CM × 50CM		
	COLORWAY:	303021 DELIBERATE		
	INSTALLATION	NON DIRECTIONAL		
PAINT				
PT-1	COLOR:	MATCH EXISTING INTERIOR PAINT COL		
	FINISH:	MATCH EXISTING INTERIOR PAINT		
	TYPE:	NTUMESCENT		
PAINT				
PT-2	COLOR:	MATCH EXISTING EXTERIOR PAINT COLD		
	FINISH:	MATCH EXISTING EXTERIOR PAINT		
	TYPE:	NTUMESCENT		
UPHOL	STERY			
UPH-1	MANUFACTURER	WOLF GORDON		
	PRODUCT:	LARK		
	SIZE:	54° WIDTH		
	COLORWAY:	CARBON		
	APPLICATION:	KNEELERS & BENCH		
WOCD				
WD-1	SPECIES:	RED OAK		
	STAIN:	MATCH EXG DOORS		
WD-2	SPECIES:	RED OAK		
wu-z	Du round:			

Plot Time Stamp: 8/17/2022 2:02:33 PM File Location/Name: C:\(1) Revit Project

## NEBRASKA CAPITOL ENVIRONS DISTRICT **CERTIFICATE OF NO MATERIAL EFFECT**

TO:	David Cary, Planning Director Kile Johnson, Chair, NCEC	DATE:	July 25, 2022
CC:	NCEC agenda packet	FROM:	Collin Christopher, Planning Department
		RE:	Certificate of No Material Effect for improvements at 1010 Lincoln Mall and the adjacent right-of-way.

NEBCO, Inc. is planning to make minor upgrades to their property at 1010 Lincoln Mall to bring it more in line with their other Landmark properties along the Mall. As part of these improvements, they have requested the ability to remove two benches at the southwest corner of the building and another two at the southeast corner. While seating along the Mall is desired, the four benches in question are not ideally placed for use by the general public or users of 1010 Lincoln Mall. Further, their removal is not likely to negatively impact the Lincoln Mall experience.

This request was advertised and placed on the agenda for the July 22<sup>nd</sup> Capitol Environs meeting. Unfortunately, the Commission lacked a quorum for this item and was unable to approve a Certificate of Appropriateness. However, the three Commissioners who were in attendance and able to vote were supportive of the proposal, along with the ex-officio representatives from Lincoln Parks and Recreation and the Office of the Capitol Commission.

While a vote on this item could be moved to August, staff is of the opinion that a delayed vote will not change the expected outcome. NEBCO would like to move forward with updates to the property as quickly as possible, and given the relatively minor nature of this work, it is reasonable to conclude that the proposal may be approved via a Certificate of No Material Effect. The Capitol Environs District chapter of the zoning code (LMC 27.56) provides that the Planning Director may recommend and the Environs Commission chair may issue such a certificate when the application is for "minor work which is not restricted by the Standards, which has no material effect on architectural or landscape features of the District, and which is in harmony with the purposes of this ordinance."

The proposed work is minor in nature, has limited impact on the Lincoln Mall landscape, and does not explicitly conflict with the Capitol Environs Design Standards. As such, I believe it favorably qualifies to be considered for such a certificate. Therefore, I request that the Planning Director recommend and the NCEC Chair approve this communication as a Certificate of No Material Effect.

Recommended, Planning Director

Approved, NCEC (date)

https://linclanc.sharepoint.com/sites/PlanningDept-Boards/Shared Documents/Boards/NCEC/C:\Users\kjohnson\Downloads\NME 1010 Lincoln Mall.doc

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